

SUMMARY OF INTERIM WORK  
PROPOSED BY STANDING COMMITTEES  
BETWEEN NOW AND 1970 SESSION

July 9, 1969

NOTE: The following is an outline summary of the proposals received from various standing committees. Copies of the proposals submitted by each standing committee are attached.

Agriculture

(Joint proposal by Senator Richard Stephens, Senate Chairman, and Representative Charles Strothman, House Chairman)

Request 2 meetings of each of 2 proposed joint subcommittees of 5 members each. Proposed areas in which subcommittees would work are:

1. Possible relocation of Department of Agriculture offices and laboratories in a single new building on Capitol grounds (H.F. 530)

2. Regulation of pipelines (H.F. 772)

Interest also expressed in eminent domain study to be conducted pursuant to HCR 21.

Subcommittee meetings proposed to be held at 9 a.m. on second Wednesday of each month.

Staff assistance from Agriculture Department and Commerce Commission requested.

Appropriations

No specific proposal received. Representative John Camp, House Chairman, suggests possibility of having one or more members of relevant appropriations standing subcommittees meet with subcommittees of other standing committees, to coordinate activities and avoid duplication.

Cities and Towns

No Proposal Received

Commerce

(Joint proposal by Representative Harold O. Fischer, House Chairman, and Senator Robert R. Rigler, Senate Chairman)

Propose 5 joint subcommittees of 6 members each, 2 to be authorized up to 9 days of meetings each, 2 to be authorized up to 6 days of meetings each, and 1 to be authorized 4 days of meetings. Proposed areas in which subcommittees would work are:

1. Uniform Consumer Credit Code.
2. Uniform taxation and regulation of all financial institutions.
3. Commerce Commission's effectiveness in enforcing existing laws and regulations.
4. Regulation of certain aspects of insurance industry.
5. Franchising of new car dealers (S.F. 539, H.F. 654).

No specific dates proposed.

One Service Bureau staff member requested for each meeting.

Conservation and Recreation

No Proposal Received

Constitutional Amendments and Reapportionment

No Proposal Received

County Government

No Proposal Received

Higher Education

No Proposal Received

Human and Industrial Relations

No Proposal Received

Iowa Development

(Joint proposal by Senator James A. Potgeter, Senate Chairman, and Representative William P. Winkelman, House Chairman)

Request at least three meetings of full joint standing committees (33 members) and at least three meetings of a single subcommittee of 6 members, to work in following areas:

1. Coordination of area vocational school training programs with employee training needs of both new and established industries.
2. Review of Iowa Development Commission's organization, plans, and progress.

In connection with latter item, approval is requested for monthly meetings of the full joint standing committees and semi-monthly meetings of the subcommittee beginning July 15 and continuing until such time as the Governor appoints the new director and members of the Iowa Development Commission. (Governor's office has informally advised that they expect to have pending appointments to Development Commission vacancies, and a new director, ready for announcement within the next few days.)

One Service Bureau staff member requested for each meeting.

Judiciary

(Joint proposal by Senator Lucas J. De Koster, Senate Chairman, and Representative William Hill, House Chairman)

Request four meetings of each of three subcommittees, and three meetings of one subcommittee; each subcommittee to consist of from six to twelve members with exact size and membership to be determined later. Proposed areas in which subcommittees would work are:

1. Judicial retirement and discipline.
2. Judicial redistricting.
3. Family court and divorce laws.
4. Unified trial courts.

Staff assistance not specifically requested--assume one Service Bureau member would attend each meeting.

Law Enforcement

No Proposal Received

## Rules

### Senate (Senator Arthur Neu, Chairman)

Request 3 meetings of full standing committee (8 members) for purpose of considering:

1. Certain suggested changes in permanent Senate rules.
2. Orderly termination of session rules.
3. Rules relating to implementation of annual sessions.

No specific meeting dates proposed.

One Service Bureau staff member requested for each meeting.

### House (Representative Ralph McCartney, Chairman)

No Proposal Received

## Schools

(Joint proposal by Senator W. Charlene Conklin, Senate Chairman, and Representative Charles E. Grassley, House Chairman)

Request one meeting of full joint standing committees in addition to the one meeting authorized by H.F. 390, which will be used for a meeting with the Board of Public Instruction and personnel of that Department. Also, request three meetings of each of three joint subcommittees of 6 to 10 members each, and three meetings each for one House subcommittee and one Senate subcommittee of 3 to 5 members each. Areas in which it is proposed that the joint subcommittees work are:

1. Transportation (Chapter 285, Code of Iowa)
2. Curriculum standards
3. Revision and recodification of school laws.

The Senate subcommittee would study school bills pending on the Senate calendar; the House subcommittee would study the field of professional negotiations.

No specific dates proposed.

Service Bureau is requested to provide "one secretary" for each meeting.

NOTE: Representative Grassley points out that the proposal submitted by the joint Schools committees does not contemplate any interim work in regard to area schools, which are in the jurisdiction of his committee but are under the Senate Higher Education Committee.

## Social Services

(Joint Proposal by Representative Edgar Holden, House Chairman, and Senator Ernest Kosek, Senate Chairman)

Request 6 meetings for each of 2 proposed subcommittees. One subcommittee of 6 members proposed to study housing problems of aging persons in Iowa; would assist and maintain liaison with joint Health-Social Services Departmental study group to be set up under HCR 32, and pursue lines of inquiry contemplated by HJR 17 (which has not been passed).

Second proposed subcommittee would have "up to 12" members, as determined by Legislative Council, and would conduct the Medic-aid study mandated by HCR 29.

Standing Committee chairmen also request:

1. Authority for chairmen, ranking members, and ranking minority members of the Social Services Committee to hold monthly joint meetings for the purpose of:

----- Receiving progress reports of study subcommittees.

----- Maintaining contact with Department of Social Services as H.F. 68 is implemented.

2. A meeting of the full joint standing committee in December.

No specific dates proposed.

Service Bureau is requested to provide staff for taking minutes of each meeting.

## State Government

House -- (Representative C. Raymond Fisher, Chairman)

No specific number of subcommittees or meetings proposed. Interim work is suggested in the following areas:

1. Future organization and responsibilities of the Legislative Council and its relationship to the interim committees.
2. Advisability of placing the Iowa Braille and Sight Saving School at Vinton under the supervision of the Commission for the Blind.

### Transportation

(Joint proposal by Senator Clifton Lamborn, Senate Chairman, and Representative Leroy Miller, House Chairman)

Request meetings of each of 5 proposed joint subcommittees of 5 members each, which would work in the following areas:

1. Functional classification of highways (H.F. 394, pending in Senate).
2. Issuance and enforcement of special load permits for trucks.
3. Interstate truck registration reciprocity, and truck license fees (H.F. 1, pending in Senate, implementation of H.F. 714)
4. Operation of farm machinery and farm trailers on public roads.
5. Transportation bills pending and not assigned to other subcommittees, and bills proposed but not introduced.

One meeting of full joint standing committees late in the interim also requested.

No specific dates proposed.

One Service Bureau staff member requested for each meeting.

### Ways and Means

(Joint proposal by Representative Elmer Den Herder, House Chairman, and Senator Roger Shaff, Senate Chairman)

Request 5 or 6 meetings for each of 3 proposed joint subcommittees of 8 members each, which would work in the following areas:

1. Replacement of property tax in school aid formula.
2. Retail merchandise inventory tax.
3. Taxation of banks.

All three proposed subcommittees tentatively scheduled for a joint meeting 10 a.m. Wednesday, July 16 (if Council approves); each subcommittee to meet once a month thereafter.

One Service Bureau staff member requested for each meeting.

ADDENDUM  
SUMMARY OF INTERIM WORK  
PROPOSED BY STANDING COMMITTEES  
BETWEEN NOW AND 1970 SESSION

NOTE: The following three requests were received too late to be included in the regular request memorandum.

HUMAN AND INDUSTRIAL RELATIONS

(Joint proposal by Senator J. Henry Lucken, Senate Chairman, and Representative Floyd Millen, House Chairman)

Request 3 to 5 meetings of a joint subcommittee consisting of approximately 8 members.

Proposed area of study is review of child labor laws of Iowa and legislation introduced during the first session of the Sixty-third General Assembly.

One staff member of the Legislative Service Bureau requested.

LAW ENFORCEMENT

(Joint proposal by Senator Vernon Kyhl, Senate Chairman, and Representative Alfred Nielsen, House Chairman)

Proposed a House Subcommittee consisting of 5 members for the purpose of studying sexual offenses legislation. Approximately 3 meetings.

Appointment of a joint subcommittee consisting of approximately 5 to 8 members for the purpose of studying wiretapping legislation.

Anticipate calling a joint meeting of total membership of Senate and House Law Enforcement Committees. This may be a two-day meeting. The purpose is to hear all people involved in the law enforcement field, i.e., Public Safety, B.C.I., Highway Patrol, Sheriffs' Association, Police Association, etc., with regard to proposals and problems associated with law enforcement field, comments upon proposed and future legislation, and viewpoints generally pertaining to law enforcement and associated problems in Iowa. Anticipate the first day will be a public hearing and second day a review of presentations during the first day.

Addendum, Summary of Interim Work  
page 2

CITIES AND TOWNS

(Joint proposal by Senator John Walsh, Senate Chairman, and  
Representative Ray Cunningham, House Chairman)

Propose six joint subcommittees consisting of 3 to 6 members meeting from 3 to 6 times no oftener than twice a month. Meetings to start in late August or early September. Subcommittees to report to a meeting of total membership of joint Cities and Towns Committees in late November or early December. Legislation to be decided upon at that time.

Proposed areas of study are: 1. Revenue problems. 2. Transportation. 3. Accounting and budgeting. 4. Innovated treatment of blighted areas. 5. Recreation. 6. Compensation of municipal employees.



Interim Subcommittees Proposed by Chairmen of the  
Senate and House Standing Commerce Committees

(Each Subcommittee to be Composed of 3 Senators and 3 Representatives)

1. Uniform Consumer Credit Code.

Specific assignments:

-- General review of Uniform Consumer Credit Code, and determination of desirability of its adoption in Iowa.

Number of meeting days proposed -- 6

2. Uniform taxation and regulation of all financial institutions.

Specific assignments:

-- Establishment of single supervisory agency for all financial institutions.

-- Uniform taxation of all financial institutions.

-- Reservation of revenue from taxation of financial institutions to local governing bodies.

-- Relationship of state and national financial institutions with emphasis on preserving state institutions.

-- Which, if any federal lending agencies are entitled to continued exemptions and immunities as instrumentalities of the federal government.

-- Review of activities of state and federal credit unions.

Number of meeting days proposed -- 9

NOTE: It is understood by Commerce chairmen that the joint Ways and Means Committees are prepared to withdraw their proposal for a study of bank taxation if the foregoing study is approved.

3. Review of general effectiveness of Commerce Commission in enforcing the laws and regulations under its jurisdiction.

Specific assignments:

-- To be selected by subcommittee

Number of meeting days proposed -- 9

4. Regulation of insurance industry.

Specific assignments:

-- Credit life insurance review

-- Limitations on cancellation of auto insurance policies, and review of "no-fault" concept of auto insurance.

-- Limitations on and control of variable annuity life insurance.

Number of meeting days proposed -- 6

5. Further study of new car dealers franchise legislation (S.F. 539; H.F. 754)

Number of meeting days proposed -- 4

IOWA LEGISLATIVE SERVICE BUREAU  
1969-71 Estimated Budget

Biennial Appropriation - \$438,480.00

	<u>Askings</u>	<u>Appropriation</u>	<u>Estimated Expenditures</u>
Salaries .....	\$306,424.12	\$255,080.00	\$318,474.00
Travel .....	6,000.00	5,000.00	6,000.00
General Office Supplies & Expense .....	32,000.00	32,000.00	32,000.00
Printing & Binding .....	3,000.00	3,000.00	3,000.00
Telephone & Telegraph ..	5,798.60	3,400.00	6,960.00
Per Diem & Travel - Committee Members .....	<u>140,000.00</u>	<u>140,000.00</u>	<u>107,700.00</u>
T o t a l	\$493,222.72	\$438,480.00	\$474,134.00

Estimated Expenditures ...	\$474,134.00
Appropriation .....	<u>438,480.00</u>
Deficit .....	\$ 35,654.00

	<u>1969-70</u>	<u>1970-71</u>	<u>Totals</u>	<u>Account Totals</u>
<b>SALARIES</b>				
Legal - 4	\$ 47,350	\$ 50,350	\$ 97,700	
Research - 5	45,000	48,650	93,650	
Clerical - 7	45,746	48,178	93,924	
Part-time - 2	1,200	1,200	2,400	
Session Help - 7	<u>5,400</u>	<u>5,400</u>	<u>10,800</u>	
T o t a l	\$144,696	\$153,778	\$298,474	
Matching Funds	<u>10,000</u>	<u>10,000</u>	<u>20,000</u>	
T o t a l	\$154,696	\$163,778	\$318,474	\$318,474

Iowa Legislative Service Bureau  
1969-71 Estimated Budget - page 2

	<u>1969-70</u>	<u>1970-71</u>	<u>Totals</u>	<u>Account Totals</u>
TRAVEL	\$ 3,000	\$ 3,000	\$ 6,000	\$ 6,000
GENERAL OFFICE SUPPLIES & EXPENSE	16,000	16,000	32,000	32,000
Includes: Purchase of equip- ment, office supplies, Xerox paper, selectric typewriter elements, tapes for magnetic tape selectric typewriters, & publications, equipment rental (Xerox machines & MT/ST typewriters), and payment of consultation fees.				
PRINTING & BINDING	1,500	1,500	3,000	3,000
TELEPHONE & TELEGRAPH (\$2,899.30 + 20%)	3,480	3,480	6,960	6,960
PER DIEM & TRAVEL- COMMITTEE MEMBERS:				
<u>Council:</u>				
9 meetings @ \$1,250 = \$11,250				
Subcommittees 1,500				
Natl. Legis. Confer. 6,000	18,750	18,750	37,500	
<u>Collective Bargaining</u>				
15 @ \$65 = \$975 (6 meetings)	5,850	5,850	11,700	
<u>Criminal Code</u>				
15 @ \$65 = \$975 (6 meetings)	5,850	5,850	11,700	
<u>Eminent Domain</u>				
12 @ \$65 = \$780 (6 meetings)	4,680	4,680	9,360	
<u>Environmental Preservation</u>				
12 @ \$65 = \$780 (6 meetings)	4,680	4,680	9,360	
<u>Highway Commission</u>				
12 @ \$65 = \$780 (6 meetings)	4,680	4,680	9,360	
<u>Highway Programs</u>				
12 @ \$65 = \$780 (6 meetings)	4,680	4,680	9,360	
<u>Medical Assistance</u>				
12 @ \$65 = \$780 (6 meetings)	4,680	4,680	9,360	
T o t a l				\$ <u>107,700</u>
TOTAL BIENNIAL BUDGET				\$ 474,134
TOTAL ANNUAL BUDGET				\$ 237,067

IOWA LEGISLATIVE SERVICE BUREAU

1969-71 Estimated Budget

Biennial Appropriation - \$438,480.00

	<u>1969-70</u>	<u>1970-71</u>	<u>Totals</u>	<u>Account Totals</u>
SALARIES				
Director	\$ 16,250	\$ 16,250	\$ 32,500	
Legal Counsels:				
Brown	11,100	12,100	23,200	
Koebernick	10,000	11,000	21,000	
Wisby	10,000	11,000	21,000	
Senior Research Analyst	13,000	14,000	27,000	
Research Analysts:				
Johnson	9,800	10,650	20,450	
Devin	8,250	8,850	17,100	
Githens	6,975	7,575	14,550	
Romans	6,975	7,575	14,550	
Administrative Secretary	7,950	8,000	15,950	
Executive Secretary	7,390	7,810	15,200	
Typing Supervisor	6,717	7,117	13,834	
Secretaries:				
McGhee	6,385	6,775	13,160	
Ralston	5,757	6,148	11,905	
Stoddard	5,757	6,148	11,905	
Wyer	5,790	6,180	11,970	
Part-time Help	1,200	1,200	2,400	
Typists (Preceding Session)				
3 @ \$450 = \$1,350 - 2 mo.	2,700	2,700	5,400	
Proofers (Preceding Session)				
2 @ \$450 = \$900 - 2 mo.	1,800	1,800	3,600	
2 @ \$450 = \$900 - 1 mo.	<u>900</u>	<u>900</u>	<u>1,800</u>	
T o t a l	\$144,696	\$153,778	\$298,474	
Matching Funds	\$ 10,000	\$ 10,000	\$ 20,000	\$318,474

Iowa Legislative Service Bureau  
 1969-71 Estimated Budget - page 2

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Includes: Purchase of equipment, office supplies, Xerox paper, selectric typewriter elements, tapes for magnetic tape selectric typewriters, & publications, equipment rental (Xerox machines & MT/ST typewriters), and payment of consultation fees.				
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STATEMENT OF POLICY --- LEGISLATIVE COUNCIL

1969

(Revised for 1969-1971 Legislative Council)

Like the executive and judicial branches of state government, the legislature needs and demands full-time staff assistance. The 1955 General Assembly created the Legislative Research Committee and Bureau to serve Iowa legislators. The services have been provided solely under legislative supervision and control.

The first Legislative Research Committee adopted a statement of policy in the fall of 1955 to clarify and interpret the statutes under which the Committee and Legislative Research Bureau were established. The statement was prepared to inform all legislators of the duties and responsibilities of the Committee and Bureau.

Due to a number of statutory revisions, the Legislative Research Committee found it necessary to revise the statement of policy in July, 1959. With a change in the Research Committee and Bureau law in 1965, it was necessary for some of the policies of the Committee to be changed and the Committee again deemed it necessary to revise the previous statement of policy. The 1967-1969 Legislative Research Committee also updated the statement of policy to reflect the thinking of that Committee.

The Sixty-third General Assembly meeting in its first annual session approved House File 390 which provides for reorganization of the General Assembly and legislative agencies in order to reflect the fact that the General Assembly will be meeting on an annual basis. In carrying out the reorganization of the legislative branch of government the General Assembly changed the name of the Legislative Research Committee to the Legislative Council and changed the name of the Legislative Research Bureau to the Legislative Service Bureau. More duties were assigned to the Legislative Council and the Legislative Service Bureau than were previously vested in these two agencies predecessors. In addition, House File 390 provided that standing committees of the General Assembly may meet when the General Assembly is not in session and that the Legislative Service Bureau shall provide staff for such committees.

**A. LEGISLATIVE COUNCIL AND LEGISLATIVE SERVICE BUREAU**

The basic policies adopted in establishing the Legislative Research Committee and Bureau emphasized that research, bill drafting, administrative assistance, and other legislative services are necessary and should be made available to legislators for a more efficient and effective operation of the General Assembly. However, in providing these services, the Service Bureau should not perform functions

## Statement of Policy

Page 2

reserved for the General Assembly but should aid the General Assembly to perform such functions. In serving the Legislature, it is mandatory that the Legislative Service Bureau staff be employed and work on a nonpartisan basis so that the information resulting from the services will be objective and unbiased. The Service Bureau is by statute a nonrecommending agency. These policies have been followed in the operation of the Research Bureau in the past and should be followed in the future by the Legislative Service Bureau. The Legislative Council is unanimous that the policies be continued to insure that the work of the Council and Bureau has the confidence of all legislators.

## 1. FUNCTIONS OF THE LEGISLATIVE COUNCIL

The Legislative Council establishes policy for the operation of the Service Bureau, employs the Bureau director, assists the director with staffing the Bureau, keeps informed on the work of the Bureau, makes recommendations for the improvement of Bureau services, authorizes meetings of standing committees and their subcommittees, cooperates with other states in the discussion of mutual legislative and governmental problems, recommends rules changes for consideration of the General Assembly, establishes the style and format for the drafting and preparing of legislative bills and resolutions, recommends legislative procedural changes, surveys, recommends and carries out changes in physical facilities and during interim periods in preparation for the General Assembly, has the authority to recommend the use and purchase of legislative equipment and supplies, establishes and works with legislative study committees between sessions, and has authority to make other recommendations to the General Assembly. The Council and Bureau laws are found in Chapter 2, Code of Iowa (1966).

## 2. RESEARCH

a. Requests for Research Studies. Requests for interim research studies may be made by the General Assembly, either house of the General Assembly, standing or interim committees, the Legislative Council, or by petition of at least twenty legislators.

Prior to the 1965 General Assembly session, almost all research requests had been submitted by petition of legislators. Since that time, a number of joint and concurrent resolutions have been introduced into the General Assembly directing or requesting the Legislative Research Committee and the Legislative Council to undertake interim studies. The Legislative Council believes legislators should be encouraged to use the resolution method to submit most interim study requests. The procedure might result in:

- (1) Interim research being confined to the more important problems of state government.
- (2) More legislators being informed of the studies authorized

Statement of Policy  
Page 3

and conducted and acquiring greater interest in the problems being studied.

- (3) Legislators specifically interested in an interim study can request to be placed on a study committee by the Council if known in advance that the study has been directed or requested.
- (4) Knowledge of the study being conducted prior to the adjourning of the General Assembly presents a basis for planning interim research work by the Council and Bureau.

b. Reference Information (Spot Research). It is recognized that legislators need information during and between sessions that can be obtained by a member of the Bureau research staff with a limited amount of work. A research request to obtain spot research can be submitted by an individual legislator unless the request involves voluminous and detailed research considered a major research project. The research services of the Service Bureau are available to all legislators. Any individual legislator should feel free and be encouraged to write or call the Bureau for this type of service at any time.

c. Study Committees of the Legislative Council. In accordance with the 1959, 1965, and 1969 changes in statute, the Legislative Council has authority to authorize the appointment of a committee to work with the Service Bureau on a study request. The Council designates the number of individuals who shall serve on the committee and appoints the study committee membership and chairman. Members of the Council, other members of the General Assembly, and nonlegislators may be appointed to a study committee. Any individual appointed to a study committee who is not a member of the General Assembly serves on the committee in a nonvoting advisory capacity.

A study committee has the responsibility for:

- (1) Advising the Legislative Service Bureau in the planning stages of the research.
- (2) Keeping informed of and analyzing the research.
- (3) Reporting the results of the study to the Legislative Council.
- (4) Making whatever recommendations are necessary in the form of legislation to the Council.

Study committees provide a means whereby legislators can remain involved in the work of the Legislature and informed of the problems of the State during the interim. With the establishment of study committees, legislators and the public can be insured that



Statement of Policy  
Page 4

the results of interim studies will be brought to the attention of the General Assembly at the next session of the Legislature. Study committees also help provide more continuity and consideration of legislative matters from one session to the next.

Upon the filing of expense vouchers, committee members are reimbursed for expenses incurred in attending committee meetings. Only legislative members of committees receive per diem for days in attendance at committee meetings. The claim for per diem should be included on each expense voucher filed by the legislator.

d. Priority of Research Studies. In most instances, priority for research shall be as follows:

- (1) Studies assigned to a study committee by the General Assembly.
- (2) Studies assigned to a study committee by the Council.
- (3) Research work for standing committees and interim committees.
- (4) Studies conducted without the assistance of a committee.

### 3. BILL DRAFTING

One of the principal functions of the Service Bureau is to perform research both during and between legislative sessions. However, the Bureau also has the responsibility for providing bill drafting services to legislative committees and individual legislators. This responsibility has increased in recent years and more time and staff is now devoted to bill drafting than to research. The two functions are closely related and generally the object of research is the development of a bill draft. Conversely a bill frequently cannot be drafted without a great amount of research. The major portion of the bill drafting service is performed from November preceding the convening of a session of the General Assembly through the "cutoff" for introduction of individually sponsored bills.

The bill drafting workload has grown from about 300 bill drafting requests in 1957 to approximately 850 in 1965. The Bureau processed 1,928 requests for preparation of bills during the 1967 General Assembly session and 1,867 requests for the first session of the Sixty-third General Assembly meeting in 1969. The requests are categorized as requests for drafting and typing, review and typing, and typing bills for printing and introduction. All requests are reviewed by a draftsman, whether submitted in draft form or not, prior to final typing.

The work of the Bureau is greatly facilitated if timely requests for research and bill drafting services are made. The

## Statement of Policy

Page 5

development of a full-time bill drafting staff has been undertaken by the Bureau so that legislators and committees may receive drafting assistance both during legislative sessions and during the interim periods. With the approval of annual sessions adjustments in staff workload will have to be made since the Bureau has been assigned the added responsibility for staffing standing committees. Time will solve the allocation of the Bureau staff, but until experience has indicated what are the needs and desires of legislators and legislative committees on an annual basis there will be an uncertainty as to the proper number and qualifications of Bureau personnel.

#### 4. STAFF OF SERVICE BUREAU

The Legislative Council is responsible for employing a legislative Service Bureau Director. The Council, upon recommendation of the Director, determines the staff necessary to provide Bureau services and establishes a pay schedule under which staff are employed.

The Legislative Service Bureau staff is composed of research, legal, and clerical personnel. Administratively the research and legal functions have been separated. Practically speaking the two functions are closely interrelated. Bill typists and other persons working with the research and bill drafting functions must, in addition to having above average skills in the clerical field, have a good working knowledge of legislative procedure. Skill and experience are most important in the development of technical legislation.

#### 5. FINANCES

Office space for the Legislative Service Bureau is provided on the balcony of the State House. The Council meets during the interim either in the Speaker's Room or in one of the other committee rooms behind the House or Senate, or at some other location designated in regular Committee session upon affirmative vote of Council members. Subcommittees of the Council are also created and meet regularly in order to solve detailed administrative problems assigned to them by the Council. All expenses including salaries, travel, supplies, and equipment are paid from an appropriation made to the Legislative Service Bureau by the General Assembly.

PERSONS RECOMMENDED BY STUDIES COMMITTEE FOR  
APPOINTMENT TO INTERIM STUDY COMMITTEES

I. Collective Bargaining for Public Employees (H.C.R. 33)

Resolution mandates a 15-member study commission composed of:

Four legislators (two senators to be appointed by the Lieutenant Governor and two representatives to be appointed by the Speaker of the House; one of these four appointments must go to a member of the minority party) --

Representative Charles Pelton - Temporary Chairman  
Representative Floyd Millen  
Senator Edward Nicholson  
Senator Lee Gaudineer

One representative of the State Executive Council --

State Treasurer Maurice Baringer designated by Governor Robert Ray to represent Executive Council.

One representative of the Merit Employment Commission --

Mr. Al Meacham, member of the Commission, has been nominated by Commission Chairman Charles F. Iles.

One representative of the League of Iowa Municipalities --

Mr. Val Schoenthal, Attorney at Law, has been nominated by the Executive Board of the League of Iowa Municipalities.

One representative of the county boards of supervisors --

Mr. Leonard Sheker of Callendar, a member of the Webster County Board of Supervisors, has been nominated by Mr. Anchor Sorenson, President of the Iowa State Association of Boards of Supervisors.

One representative of the Iowa Association of School Boards --

Mr. Ernest F. Pence, Cedar Rapids attorney, has been nominated by Mr. Blythe C. Conn, Executive Director of the Association.

Two representatives of the Iowa Federation of Labor --

Mr. John H. Connors of Des Moines and Mr. George C. Parks of Iowa City, both officials of public employees unions, have been nominated by Federation President Hugh D. Clark.

**Collective Bargaining (Cont.)**

One representative of the International Brotherhood of Teamsters --

Mr. Don E. Bruce has been nominated by Mr. Charles J. Kirschbaum, Secretary and Treasurer, Teamsters Local 147.

One representative of the Iowa State Education Association --

Mr. George Brown of the Association staff has been nominated by Mr. Kenneth Wells, Executive Secretary of the Association.

Two representatives of the public at large appointed by the Governor --

Professor William Buss, University of Iowa College of Law  
Mr. Cecil Reed, Iowa Employment Security Commission.

II. Criminal Code Review (S.J.R. 18)

Senator Quentin Anderson  
 Senator Dean Arbuckle  
 Senator Chester Hougen  
 Senator Harold Thordsen  
 Senator Gene Glenn  
 Senator George O'Malley  
 Representative William Hill - Temporary Chairman  
 Representative Luvern Kehe  
 Representative Robert Kreamer  
 Representative David Weichman  
 Representative Norman Jesse  
 Representative Thomas Renda

District Judge James P. Denato, Des Moines  
 \*District Judge Carroll Engelkes, Grundy Center  
 Professor Ron Carlson, University of Iowa Law College  
 Professor John J. Yeager, Drake University Law  
 Frederick G. White, attorney, Waterloo  
 Charles Vanderbur, Story County Attorney  
 \*James Van Ginkel, businessman, Atlantic

\*members of Governor's Crime Commission

III. Eminent Domain (H.C.R. 21)

Senator James Briles - Temporary Chairman  
 Senator H. L. Ollenburg  
 Senator Donald Weimer  
 Representative Delwyn Stromer  
 Representative Edgar Holden  
 Representative William Gannon

Robert Mickle, Des Moines, Director of Central Iowa Regional  
 Planning Commission  
 Hugo Schneckloth, Eldridge, farmer  
 Ira Delk, Iowa Public Service Company attorney, Sioux City  
 Jack Frye, attorney who represents condemnees, Charles City

IV. Environmental Preservation (S.C.R. 9)

Senator Leigh Curran  
 Senator Charles Laverty - Temporary Chairman  
 Senator Vern Lisle  
 Senator Kenneth Parker  
 Senator Don McGill  
 Senator James Schaben  
 Representative Walter Langland  
 Representative Murray Lawson  
 Representative Elizabeth Miller  
 Representative Andrew Varley  
 Representative Michael Blouin  
 Representative Dale Cochran

V. Highway Commission (S.J.R. 25)

Senator Hugh H. Clarke  
Senator Clifton C. Lamborn - Temporary Chairman  
Senator Elmer F. Lange  
Senator Charles Mogged  
Senator Roger Shaff  
Senator William Denman  
Senator Eugene Hill  
Senator Bass Van Gilst  
Representative Floyd Edgington  
Representative William Harbor  
Representative Harold Fischer  
Representative Leroy Miller  
Representative Laverne Schroeder  
Representative Vernon Bennett  
Representative Adrian Brinck  
Representative Edward Mezvinsky

VI. Highway Programs (H.C.R. 27)

Senator Arthur A. Neu (added subsequent to meeting)  
Senator Alden Erskine  
Senator Floyd Gilley  
Senator Vernon Kyhl  
Senator William Reichardt  
Representative Dewey Goode - Temporary Chairman  
Representative Edgar Koch  
Representative Richard Welden  
Representative Eldon Stroburg

VII. Medicaid Program (H.C.R. 29)

Senator Ernest Kosek  
Senator J. Leslie Leonard  
Senator Marvin Smith  
Senator Richard L. Stephens  
Senator William Palmer  
Senator Minnette Doderer  
Representative James T. Klein  
Representative Joan Lipsky - Temporary Chairman  
Representative Clair Strand  
Representative Donald E. Voorhees  
Representative Charles P. Miller  
Representative A. June Franklin

VIII. Municipal Laws Review (H.J.R. 15)

Senator Ralph W. Potter  
Senator John W. Walsh  
Senator Alan Shirley  
Representative William H. Huff III  
Representative Stanley T. Shepherd  
Representative Ed Skinner  
Representative Nathan Sorg - Temporary Chairman

TO: IOWA LEGISLATIVE COUNCIL

Francis Messerly

FROM: John Camp, Chairman

Senate  
House Committee on Appropriations  
(Indicate House)

Is this a joint proposal with corresponding chairman of other house? Yes

1. PROPOSED NUMBER OF STANDING COMMITTEE MEETINGS 0

2. PROPOSED NUMBER OF SUBCOMMITTEES 6

PROPOSED NUMBER OF MEETINGS FOR EACH SUBCOMMITTEE 2

3. PROPOSED NUMBER OF JOINT MEETINGS WITH OTHER HOUSE All

4. PROPOSED DAY OF MONTH, TIME OF DAY FOR MEETINGS not determined at present

5. PROPOSED FREQUENCY OF MEETINGS \_\_\_\_\_  
(Indicate whether standing, subcommittee,

or joint)

6. SIZE OF COMMITTEE, SUBCOMMITTEES, OR JOINT COMMITTEES 78 6 in each House 12-member subcommittees

PROPOSED PURPOSE OF MEETINGS:

a. Study pending legislation \_\_\_\_\_

b. Conduct studies yes

c. Hold hearings \_\_\_\_\_

d. Investigations \_\_\_\_\_

e. Draft legislation possibly

f. Other review use of appropriated funds

7. PROPOSED STUDY AREAS Review Highway Commission budget proposals relating to capital improvements; Review maintenance expenditures of the Conservation Commission; Study Department of Agriculture funds; Review Social Services expenditures.

8. STAFF DESIRED One Service Bureau staff member for each meeting

9. OTHER INFORMATION An alternative or combination procedure will be to allow subcommittee chairmen and designated members to visit state facilities which fall under the jurisdiction of the subcommittee. A visit to state facilities may be in lieu of a subcommittee meeting. If subcommittee chairmen decide to visit certain state facilities, the committee chairmen are to be so notified. Anticipated expenditure not expected to exceed cost of holding two subcommittee meetings.

PROPOSED STANDING COMMITTEE ITINERARY

TO: IOWA LEGISLATIVE COUNCIL

FROM: Rep. Holden, Sen. Kosek, Chairman

Joint Committees on Social Services

(Indicate House)

Is this a joint proposal with corresponding chairman of other house? yes

1. PROPOSED NUMBER OF STANDING COMMITTEE MEETINGS 1 (statutory)

2. PROPOSED NUMBER OF SUBCOMMITTEES 2

PROPOSED NUMBER OF MEETINGS FOR EACH SUBCOMMITTEE 6

3. PROPOSED NUMBER OF JOINT MEETINGS WITH OTHER HOUSE All

4. PROPOSED DAY OF MONTH, TIME OF DAY FOR MEETINGS Not ascertained

5. PROPOSED FREQUENCY OF MEETINGS Not ascertained

(Indicate whether standing, subcommittee,

or joint)

6. SIZE OF COMMITTEE, SUBCOMMITTEES, OR JOINT COMMITTEES 6 members

PROPOSED PURPOSE OF MEETINGS:

a. Study pending legislation yes

b. Conduct studies yes

c. Hold hearings

d. Investigations

e. Draft legislation yes

f. Other

7. PROPOSED STUDY AREAS 1. Public and quasi-public housing for elderly, chronically ill, low income persons (see attached

2. Financing of alcoholism units; lack of welfare funds on local levels; implementation of H.F. 68; burden on county health units. (see attachment)

8. STAFF DESIRED 1 staff member for each meeting

9. OTHER INFORMATION see attachment



The joint leadership of the Senate and House Social Services Committees requests that they be authorized to establish two subcommittees of 6 members each to meet approximately 6 times each to carry out the following programs:

1. One subcommittee would be responsible for studying housing for the chronically ill, persons of low income, and the elderly. Emphasis will be placed upon financing and construction of retirement homes and nursing homes and the need therefor. The location of such homes will be considered as well as the need. Consideration will be given to federal laws and regulations, specifically to the 1968 Housing Act. In conjunction with this study, there will be a review of the program whereby nursing homes that do not meet post-1957 standards are being phased out and facilities available to patients presently in such homes. Perhaps there is a need for the establishment of some facility with standards less than required for nursing homes. The general condition of county homes will be reviewed as well as problems arising because of their not meeting standards. The expansion of a foster home program will also be considered.

It is the consensus of the leadership of the Social Services Standing Committees that the Commission on Aging does not have the finances or personnel to adequately study these areas. It is also agreed that this type of study should be a legislative study.

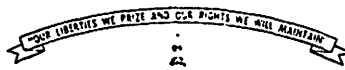
2. One subcommittee to study the following areas:

a. The financing of local rehabilitation facilities for alcoholics and the possibility of specifically ear-marking funds derived from the taxation of the alcoholic industry should be explored.

b. The degree to which counties in Iowa have reached the level whereby they cannot raise sufficient revenues to finance or meet state matching funds for financing welfare programs. Is the mill levy limitation too low or should such a program be completely moved to the state or regional level?

c. The degree to which cities are now passing the burden of financing boards of health to the county level of government. Is the county able to absorb this burden and what alternatives are open to counties in order that local health programs can be maintained?

d. The implementation of House File 68, the work incentive program. Is the program aiding in meeting the objectives of the bill? What are the problems in its implementation and is further legislation required?



CHARLES F. STROTHMAN  
 STATE REPRESENTATIVE  
 HENRY COUNTY  
 NEW LONDON, IOWA 52645

House of Representatives

STATE OF IOWA  
 Sixty-Third General Assembly  
 STATE HOUSE  
 Des Moines, Iowa 50319

COMMITTEES

AGRICULTURE, *Chairman*  
 CONSTITUTIONAL AMENDMENTS  
 AND REAPPORTIONMENT  
 SCHOOLS  
 SOCIAL SERVICES  
 WAYS AND MEANS

July 29 1969

Mr. Serge H. Garrison, Director Iowa Legislative Service Bureau  
 State House, Des Moines Iowa. 50319

The Honorable Ralph McCartney, Chairman, Iowa Legislative Council  
 Charles City, Iowa 50616

Gentlemen:

In reply to your letter of July 22, I am pleased that the Iowa Legislative Council approved a study of the possible re-location of the Iowa Department of Agriculture offices and Laboratories into a single building as proposed to some extent in H.F. 530. As the leading Agricultural State in the Union, Iowa needs an Agricultural Department in keeping with its National status. I have made some inquiry as to what other states have done in this regard and believe I could be of some help on a Study Committee.

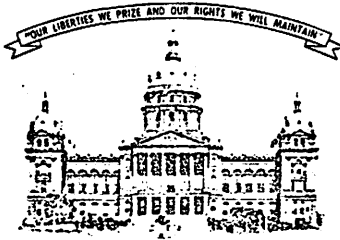
H.F. 772 is still in the House Agriculture Committee. I agree that HCR 21 regarding the Right of Eminent of Domain covers some areas in which Agriculture is intensely interested.

The Agriculture Committee is interested in the safeguards used for the protection of humans and animals, by pipelines carrying anhydrous ammonia, also the matter of recourse for damages under term franchises instead of perpetual easements, and whether these pipelines are a public utility or a common carrier.

I am intensely interested in the Iowa Legislative Council's reaction to the afore mentioned items.

Sincerely, *Chas. F. Strothman*

Chas. F. Strothman, Chairman House Agriculture Committee.



J. HENRY LUCKEN  
STATE SENATOR  
HOME ADDRESS  
531 CENTRAL AVE. S.W.  
LE MARS, IOWA 51031

**The Senate**  
STATE OF IOWA  
*Sixty-Third General Assembly*  
STATE HOUSE  
Des Moines, Iowa 50319  
July 28, 1969

COMMITTEES

Chairman, HUMAN AND  
INDUSTRIAL RELATIONS  
AGRICULTURE  
APPROPRIATIONS  
CONSTITUTIONAL AMENDMENTS  
AND REAPPORTIONMENT

Serge H. Garrison, Director,  
Iowa Legislative Research Bureau,  
Des Moines, Iowa 50319

Dear Director Garrison:

In response to your letter of July 22nd and relative to the Legislative Council's proposal to limit a joint subcommittee's membership to not more than six members and up to five meetings for study of the child labor laws of Iowa:

For our purpose, I feel that it would be more likely that we could have a more efficient approach by enlarging the size of the subcommittee to five members from each Chamber and limit the number of meetings to not more than two. I would suggest in connection with the setting of a date that the Research Bureau mail informational material to all the subcommittee members prior to the meeting date.

I am mailing a copy of this to House Committee Chairman Floyd Millen for his consideration and suggestions. Depending on Representative Millen's reaction it might be in order to call these suggestions to the attention of the Council at their scheduled August 13th meeting.

Very sincerely,  
*J. Henry Lucken*  
J. Henry Lucken