

REPORT OF THE  
LEGISLATIVE FISCAL COMMITTEE  
TO THE  
LEGISLATIVE COUNCIL

JULY 13, 1977

The Legislative Fiscal Committee met in the Legislative Fiscal Bureau Conference Room, July 12, 1977. Present were all members of the Fiscal Committee except Senator Lucas DeKoster, and at the request of the co-chairmen of the Fiscal Committee, representatives from each of the budget subcommittees. Present also were staff from the Legislative Fiscal Bureau.

The main item on the agenda was the matter of an interim work plan for each of the budget subcommittees. While the statute calls for interim work of the Fiscal Committee to be carried out by visitation committees composed of three House members and three Senate members which are specified in accordance with their official position, Senate Concurrent Resolution 27 requires that each of the budget subcommittees present an interim work plan to the Legislative Council. The two chairmen of the budget committee felt that in keeping with the new program of the Legislature in doing interim work through standing committees that perhaps the budget subcommittee should be used wherever practicable in conjunction with the statutory visitation committees. They noted that the work plans presented by the budget subcommittee chairmen had been requested with that philosophy.

In summary, the work plans presented by the budget subcommittee chairmen are as follows:

Transportation and Law Enforcement: The studies by the full committee on Public Transit Assistance and Aeronautics; estimated time - 6 days. Studies by subcommittees on Consulting Cost for DOT, Dubuque Armory, and other areas of concern - 6 meeting days.

Social Services: Studies for the full committee including Juvenile Institutions, Correctional Institutions, Mental Health Institutions, Glenwood-Woodward, Marshalltown, Title XX and District Office Study - 12 meeting days.

Natural Resources: Studies for full committee including Lake McBride, Conservation Commission Program, and Project Review - 4 meeting days.

Regulatory and Finance: Studies for full committee including Fund Transfers, Data Processing, Consumer Price Index for Iowa - 2 meeting days.

Human Resources: The studies for the full committee--Aging, Alcoholism and Drug Abuse throughout the state. It is proposed that the full committee would be divided into two-member subcommittees for a total meeting time of three days for the entire committee. The full committee also requested a one day meeting in October to study the Home Health Care Program.

State Government: There are no studies proposed for the full committee. A subcommittee of six would conduct studies of Legislative membership (Council of State Governments, NCSL), Department of Labor-Inspection Fees and Permits, and General Services-Energy Conservation and the Iowa Building Authority Commission; 3 meeting days.

Education: Studies by the full committee include State University of Iowa and University of Northern Iowa; 3 meeting days. Statutory visitation committee study of DPI, Area Community Colleges, AEA's, Private Colleges, and Regents Institutions; 8 meeting days. The visitation committee plus three additional members would explore a number of subjects proposed by the Education Standing Committee.

Following the presentation of the interim work plans, Senator Kelly made the following motion which passed unanimously:

The Legislative Council be requested to delegate the authority to the Fiscal Committee, as they have in the past, to select and approve Visitation Committee's in-state travel plans.

Following the passage of this motion, there was considerable discussion concerning how the interim activities would be completed. It was the consensus that a plan could be worked out combining the visitation committees along with the budget subcommittee full membership but that the Fiscal Committee would like to limit, by a formula, the interim work plans.

Senator Palmer moved, and the motion passed unanimously, that the chairman of the Fiscal Committee appoint one member from the Fiscal Committee to each of the visitation committees as a liaison member. That the co-chairmen of the budget subcommittees, with the approval of the Fiscal Committee, develop an interim work plan for their respective visitation committee limiting the non-statutory committee members to a maximum of six days paid meetings.

Senator Van Gilst pointed out that in the past the Legislative Council has been asked to authorize the attendance of the four Fiscal Committee members who are not members of the Legislative Council at the annual NCSL meeting. He then put this in motion form. On a division: four ayes, and one present.

Brenda Lang, Legislative Fiscal Bureau Analyst, presented a letter from the State Government Budget Subcommittee relative to combining the judicial retirement study (S.F. 163) and the IPERS study (SJR 11) in an effort to coordinate the two like studies. It was pointed out that combining the two studies is feasible if the time limitation and performance specification of the smaller study is incorporated into the larger IPERS study.

The Fiscal Committee accepted this recommendation and looks to the Legislative Council for a decision as to whether or not this can be done.

R E P O R T  
of the  
ADMINISTRATION COMMITTEE  
to the  
LEGISLATIVE COUNCIL  
July 14, 1977

Mr. Chairman:

Upon consideration of proposed rule 6 of the Legislative Council, referred to the Administration Committee by the Council, it is our recommendation that the second paragraph of the rule be stricken and the following adopted in lieu thereof:

"The Council may create interim study committees as provided by law."

Respectfully submitted,

Speaker Dale M. Cochran  
Chairperson

R E P O R T  
of the  
LEGISLATIVE SERVICE COMMITTEE  
submitted to the  
IOWA LEGISLATIVE COUNCIL  
July 14, 1977

The Legislative Service Committee of the Legislative Council met on July 13, 1977 in room 1 of the House of Representatives. All members were present except Senator Philip Hill.

The Legislative Service Committee took the following action and requests the approval of its actions by the Legislative Council:

1. The Service Committee approved the budget allocations of the Legislative Service Bureau, Legislative Fiscal Bureau, and the Office of the Citizens' Aide as submitted to the Council. These allocations are the same as proposed in the budget approved by the General Assembly and do not provide at this time for any merit pay increases of personnel of the agencies affected.
2. The Service Committee approved the procedures which would provide for initiating action to fill the directorship of the Office of Citizens' Aide. The Service Bureau was directed to notify the media that the Legislative Council is seeking applicants to fill the Office of Citizens' Aide. Applications are to be filed with the Legislative Service Bureau and copies are to be mailed to the members of the Service Committee. Prior to the next meeting of the Council the Service Committee will review the applications and determine if all the various applicants should be interviewed or if a screening process should be initiated which would eliminate some candidates based upon the written applications and provide for personal interviews for those who are not eliminated.
3. The Service Committee directed the Director of the Legislative Service Bureau, Legislative Fiscal Director, and the Acting Director of the Office of Citizens' Aide to submit to it prior to the next meeting the proposed merit increases and reclassification of employees within those agencies. It is the intention of the Service Committee to act upon those recommendations and submit a report to the Legislative Council at its next meeting.

Respectfully submitted,

SENATOR WILLIAM D. PALMER  
Chairperson

R E P O R T  
Of Studies Approved by the  
IOWA LEGISLATIVE COUNCIL  
July 14, 1977

The Legislative Council authorized the following studies to be conducted by the named standing committees and subcommittees. The members of the subcommittees from each house shall be appointed by the respective chairpersons and shall be reported to the Legislative Service Bureau which will report them to the Legislative Council. If the numbers of meetings approved are not sufficient, the chairpersons of the subcommittees may request approval from the Legislative Council for additional meetings.

A. Studies mandated by the General Assembly.

1. S.C.R. 14 - Mental Health Study  
Joint Subcommittee of Committees on Human Resources  
-3 Senate members  
-5 House members

1 meeting prior to August Council meeting (Human Resources Committee staff to request necessary additional meetings at August Studies Committee meeting).

2. S.J.R. 11 and S.F. 163--Retirement Programs Study, including actuarial study of Judicial Retirement System.  
Joint Subcommittee of Committees on State Government.  
-5 Senate members  
-5 House members  
-5 Meetings

The Council authorized expending \$15,000 appropriated in S.J.R. 11 for actuarial studies in the manner provided in S.J.R. 11, while holding in reserve the \$2,500 appropriated in S.F. 163.

3. H.F. 464--Title XX Study.  
Joint Budget Subcommittees on Social Services  
-5 Senate members  
-12 House Members  
-3 Meetings

The Council authorized employment of a clerk be paid from the \$20,000 appropriation.

4. H.F. 634--Study of state employee sick leave earned and its disposition at retirement.  
Joint Subcommittee of Budget Committees and Budget Subcommittees  
-3 Senate members  
-3 House members  
-2 Meetings initially

Actuaries will be employed only after approval by the legislative Council.

5. H.F. 332--Tax Study.  
Joint Subcommittee of Committees on Ways and Means  
-5 Senate Members  
-5 House Members  
-3 Meetings

B. Additional House Studies Approved.

1. Two budget steering committees re: experimental policy research projects with University of Iowa:
  - (1). Policy Regarding the Elderly - 6 members  
(Representatives Cusack, Den Herder, O'Halloran and Varley; Also Human Resources Committee and Budget Human Resources Subcommittee Chairpersons)  
-3 Meetings.
  - (2). Policy Regarding Education - 6 members  
(Representatives Jesse, Koogler, Stromer and Welden; Also Education Committee and Budget Education Committee Subcommittee chairpersons)  
-3 Meetings.

C. Studies of House Passed Bills to be conducted by Senate Subcommittees.

1. Juvenile Justice Bill (H.F. 248)  
Subcommittee of Committee on Judiciary  
-5 Senate Members  
-6 Meetings.
2. Mandatory Deposit Bill (H.F. 187)  
Committee on Energy  
-9 Senate Members  
-4 Meetings
3. Area Education Agency Bill (H.F. 463)  
Subcommittee of Committee on Education  
-3 Senate Members  
-3 Meetings.

4. Gasoline Tax Bill (H.F. 491)  
Subcommittee of Committee on Ways and Means  
-5 Senate Members  
-4 Meetings.

D. Specific Meetings Approved.

1. Senate and House Committees on Energy meeting with Energy Policy Council--July 20.
2. Subcommittee of Senate Committee on Education meeting with other legislators and Education Commission of the States personnel to review equal rights for women in education --July 19.  
  
Approval for per diem and expenses: Senators Orr, Hansen, Shaw, Slater, Scott, and Van Gilst; Representatives Patchett, Egenes, and Horn.
3. Senate Committee on Natural Resources public hearing on the Conservation Commission and mourning dove hunting --August 3.
4. Budget Social Services Subcommittee, to visit District Department of Social Services Office in Des Moines (a.m.), and Woodward State Hospital-School (p.m.)--(date to be obtained).

MISCELLANEOUS

1. The Legislative Fiscal Bureau in cooperation with the Committee on Human Resources staff shall gather information and data necessary for a study of Title XIX (Medicaid) costs, specifically nursing home costs.
2. The Studies Committee of the Legislative Council has scheduled a meeting for July 28 at Clear Lake to review the remaining study requests and make recommendations to the Legislative Council for additional studies. The subject areas of the additional studies will be transmitted to the chairpersons of the appropriate standing committees prior to approval by the Legislative Council at the August meeting.
3. The Studies Committee gave serious consideration to the following proposed studies but delayed action until July 28.
  - A. Corporate farm reporting.  
-Joint Subcommittee of Committees on Agriculture.
  - B. Availability of mortgage loans and procedure used by lending institutions in determining qualifications for loans.  
-Joint Subcommittee of Committees on Commerce

- C. School finance and related areas, including textbooks for public and private schools.  
-Joint Subcommittee of Committees on Education
- D. Unemployment Insurance Program  
-Joint Subcommittee of Committees on Labor and Industrial Relations.
- E. Obsolete boards and commission.  
-Joint Subcommittee of Committees on State Government.  
Study conducted with assistance of persons from the Eagleton Institute of Rutgers University.
- F. Comprehensive water plan.  
-Joint Subcommittee of Committees on Natural Resources.