

REPORT OF THE
LEGISLATIVE FISCAL COMMITTEE
TO THE
LEGISLATIVE COUNCIL

December 16, 1981

The Legislative Fiscal Committee met December 15, 1981, at 1:30 p.m. in the Legislative Fiscal Bureau Conference Room. Members present were:

Representative Richard Welden, Co-chairman
Senator John Murray, Co-chairman
Senator William Palmer
Senator Gary Baugher
Senator Rolf Craft
Representative Lowell Norland
Representative Lawrence Pope
Representative Hugo Schnekloth

Thom Freyer presented a progress report on the current Program Evaluation Studies. The Iowa Department of Substance Abuse study is now in the executive department for review. It will be returned on December 23 and released as soon as possible. The study on the Office for Planning and Programming is behind schedule, but is expected to be released to the executive department in mid-January and distributed to the Legislature about February 1, 1982.

The 1981 Interim Visitation Reports for the Corrections and Mental Health Appropriations Subcommittee, Education Appropriations Subcommittee, and the Social Services Appropriations Subcommittee were presented by the Fiscal Bureau staff. A copy of these reports is attached.

Senator Murray moved that the reports be accepted and submitted to the Legislative Council. Representative Pope seconded the motion and the motion carried.

LEGISLATIVE
FISCAL
BUREAU

1981 INTERIM VISITATIONS

Corrections & Mental Health
Education
Social Services

Joint Corrections and Mental Health
Appropriations Subcommittee

The Corrections and Mental Health Appropriations Subcommittee has been authorized two days to conduct interim meetings. The Subcommittee chose to use one day to divide into three sub-subcommittees and to visit a total of six institutions. Members toured the Glenwood Hospital-School and Clarinda Mental Health Institution and Correctional Facility on October 28; the Eldora Training School and Independence Mental Health Institution on October 29; and the Rockwell City Women's Reformatory and Cherokee Mental Health Institution on November 16. Institutional personnel conducted tours and discussed some programmatic and fiscal concerns with the members. The visitations were primarily educational in nature and no recommendations were made.

The subcommittee will hold the second authorized meeting on Thursday, December 17. They plan to receive an update on the activities and tentative recommendations of the Advisory Commission on the Appropriate Uses of the Women's Correctional and Juvenile State Institutions. In addition, they plan to receive information from the Department of Social Services on corrections, juvenile and mental health issues. The co-chairpersons have requested that the Legislative Council authorize an additional meeting day.

Education Visitation Committee

The committee was authorized a total of six meeting days. Four days' time was allocated for visitations and two days' time was allocated for the study of merged area school/college (MASC) financing. The following meetings were held:

<u>Date</u>	<u>Location</u>	<u>Purpose</u>
October 6	Cedar Falls	Visitation-University of Northern Iowa
October 7	Iowa City	Visitation-University of Iowa
November 4	Ames	Visitation-Iowa State University
November 5	Des Moines	Visitation-Dept. of Public Instruction Study - MASC Financing
December 7	Des Moines	Study - MASC Financing Visitation-Iowa Public Broadcasting Network
December 8	Des Moines	Visitation-Iowa College Aid Comm. Visitation-Comm. for the Blind Study - MASC Financing

Every committee member attended each meeting.

The visitations with the three universities followed the same basic format, a short introductory session, a tour of selected campus buildings and sites, and a longer session of presentations and discussions on topics requested by the committee or the university. In attendance were the university administration and key staff members, members of the Board of Regents, R. Wayne Richey, representatives of the student body, and several interested legislators.

The primary topics covered were:

1. The use of bonding authority for capital improvements in FY '82
2. Recently completed capital projects
3. Proposed capital additions covered by FY '83 bonding authority
4. Faculty teaching loads
5. Faculty salary levels
6. Enrollment issues
7. The availability of courses and unmet course demand
8. Tuition increases
9. Equipment needs

The members of the committee felt that the guided tours of the facilities are going to be helpful in providing a basis for legislative decisions.

The visitation with the Department of Public Instruction was used as a lead-in to the MASC financing study. Dr. Benton, State Superintendent, gave an overview of the department organization and a brief history of funding issues. Particular attention was given to the impact of reductions in federal funds and plans for the functioning of programs under the consolidated block grant. Dr. Benton told the committee that staff levels have been and are being reduced through attrition and that the staff is in the process of being retrained from specialists to generalists in order to work with a broader scope of needs and

services. Some of the other topics discussed were the status of the state-wide computer services, the possible impact of a reduction in mandates, transportation of school children, and teacher salaries in relation to private sector salaries.

Larry Patton, Executive Director, welcomed the committee to IPBN and presented a brief overview of the history of public broadcasting. He shared changes he has implemented in the organizational structure of IPBN, the mission and goal statements recently developed by the agency, and plans for the future of the network. Concerns addressed included cable TV services, the replacement of equipment, expectations for federal funding, the interaction of the MASC public radio stations and IPBN, the needs assessment for translator stations, and the role of IPBN in the broadcasting community. At the end of the meeting the committee toured the Bell Avenue facility.

The visit with the College Aid Commission focused on the impact of changes in federal funding and regulations on the agency and its programs for students. Willis Wolff, Director, reported that the number of students who will be eligible for the guaranteed loan program is expected to be significantly reduced due to family income being limited to \$30,000 and that the grant programs are also expected to serve fewer students. The agency's supplemental budget requests for this coming session were presented during the meeting.

The Commission for the Blind visitation provided the opportunity to discuss with John Taylor, Director, concerns about potential federal funds reductions and progress on resolving a dispute with the federal government on the use of rehabilitation funds for library services. Mr. Taylor outlined the agency's supplemental budget requests for FY '82 and FY '83 and current staff level adjustments.

The committee held meetings to study MASC financing on three different days to provide time for preparation of reports and analyses as questions were formulated by the committee. A total of approximately two days time was devoted to these meetings.

Dr. Benton presented the funding plan proposed jointly by the Department of Public Instruction and the superintendents of the MACS's. The proposal has fifteen major concepts using a foundation or base year upon which future funding is based. The committee thoroughly discussed the elements of the formula and studied cost estimates provided by DPI. The committee makes the following recommendations to the Fiscal Committee:

1. That funding be based on the formula concepts with these exceptions:
 - a. That at this time, the funding remain a limited appropriation within the DPI budget, and
 - b. That the K-12 growth factor not be used in MASC funding.
2. That current funding formula language in the Code be stricken, and
3. That the findings of the study committee be forwarded to the Joint Appropriations Subcommittee on Education and that they continue further examination of the issue with the Department of Public Instruction.

The committee feels that the continued study is warranted because data for cost estimation is still being collected and further refinement of some

of the concepts is needed. The committee and DPI recommend not codifying the formula in order to maintain the flexibility to respond to changing needs and conditions. Special appreciation of all the assistance provided by the department is noted.

Detailed minutes of the meetings are available in the Fiscal Bureau.

Social Services Appropriations Subcommittee

In June 1981, the Social Services Appropriations Subcommittee submitted its interim request to the Legislative Fiscal Committee for three meeting days by the full subcommittee membership to study the following areas: Workfare, District Reorganization, Homemaker/Home Health Aide, Federal Block Grant, Ribcoff/Rent Subsidy, WIN/IETP.

On July 8, 1981, the Legislative Fiscal Committee considered and approved the Social Services Appropriations Subcommittee's request for three meeting days to be conducted by the full subcommittee membership. The Fiscal Committee forwarded the recommendation to the Council where the request was approved on July 8, 1981.

The subcommittee held its first meeting on October 12, 1981 at the State Capitol. At this meeting the subcommittee membership broke down into smaller study groups to discuss issues relating to the six study areas listed above. It was felt that this approach would be a more effective use of limited time and allow each study group to do a more in-depth study. The final two days of meetings were held on November 12 and 13. On November 12 the study groups met individually to develop proposed recommendations. The full subcommittee also conducted two public hearings on October 12. One dealt with Workfare and the other was on District Reorganization. On November 13 the full membership of the Social Services Appropriations Subcommittee met, discussed and made the following recommendations:

Workfare: That the Social Services Appropriations Subcommittee continue its study of Workfare until next session, at which time additional information (federal regulations, Department's report mandated by SF 566) will be available to aid the subcommittee in developing a Workfare proposal.

District Reorganization: (The Social Services Appropriations Subcommittee passed the following Resolution which endorses, in concept, the Department's District Reorganization Plan.)
Be it resolved, the Social Services Appropriations Subcommittee hereby endorses in concept the District Reorganization Plan developed as an alternative as allowed by SF 566 by the Department of Social Services.

The Subcommittee endorses the concept of reducing the Department's districts from sixteen to eight districts; the concept of, where appropriate, the joining together of county social service offices under single administration, provided that a lead person is available in each county to relate directly to County Boards of Supervisors at their request; the concept that child protective workers still will be housed in county offices under district office supervision and functional supervision by local administrators;

the concept that other line staff (i.e., foster care, adult service workers, etc.) will continue to be supervised by local administrators.

The Subcommittee hereby directs the Department to recalculate the data base used to determine worker/supervisory ratios using current data and continue such recalculations as necessary in order to insure a continued, acceptable worker/supervisor ratio. Also, the Department shall consult relative to the planning and coordination of human services with county boards of supervisors, Title 20 Planning Groups, and other human service advocates on a continuing basis. Administrative costs charged to the counties will continue to be calculated based on state law and federal regulations.

Further, the Department shall attempt to assign minimum caseloads to those county directors in small counties, where such assignment does not affect their administrative responsibilities to services to clients. The Department also shall, during the 1982 Interim, review the current Title 20 Planning Process, including the roles of the Counties Boards of Supervisors-Social Welfare, and shall share with the Subcommittee ways in which those processes and roles may be made more effective.

Finally, the Department shall report monthly to the Subcommittee on its progress on Redistricting.

Ribicoff/Rent Subsidy: That the Child Medical Assistance and Shelter Assistance Programs, as provided for in SF 566, be continued through June 30, 1982 as long as current funding is sufficient to fully fund the programs through the balance of FY 1982.

Homemaker/Home Health Aide: Because the Homemaker/Home Health Aide Study Group's (Dept. of Social Services, Dept. of Health, Commission on Aging and Homemaker Association) final report will not be available until January 1982 and because the study mandate was a cooperative effort with the Human Resources Appropriations Subcommittee, the Social Services Appropriations Subcommittee felt it inappropriate to make any recommendations at this time.

WIN/IETP: That the Social Services Appropriations Subcommittee continue to monitor both the WIN and IETP programs to insure coordination between programs and that funds are being used effectively.

That the Subcommittee study the feasibility of integrating both the administration of and funding for the WIN and IETP programs.

That if the State implements a State Workfare program, it be coordinated with both the WIN and IETP programs to eliminate duplication and insure funds are used in the most effective and efficient manner.

BLOCK GRANTS: Statement of concern by the Subcommittee - it is the hope that Title XX rules proposed by the Department will not need to be implemented.

Recommendation: That the Social Services Appropriations Subcommittee prior to eliminating any Title XX Services identify all possible cost-saving areas within the Title XX Program.

That the Department of Social Services identify, within the Title XX Plan, services that would not be adversely effected by requiring a fee for service and report the findings to the Subcommittee in January 1982.

R E P O R T

of the

ADMINISTRATION COMMITTEE

to the

LEGISLATIVE COUNCIL

December 15, 1981

The Administration Committee makes the following recommendations to the Legislative Council:

1. That the Legislative Council authorize the Director of the Department of General Services to evaluate the current fire alarm system in the Senate and House chambers to determine the cost of replacing or repairing the system to provide an operational and reliable fire alarm system in the Senate and House chambers.
2. That the Legislative Council approve a contract between the State Superintendent of Printing and Data Retrieval Corporation of Milwaukee for an update of the computer data base for the 1983 Code at cost of .0033 per word. The anticipated cost will be between \$76,000 and \$78,000.
3. That the Legislative Council authorize the State Superintendent of Printing to contract with Compositors, Inc. of Cedar Rapids, Iowa to provide the typesetting for the 1983 Code update at a cost of \$3.85 per page.
4. That the Legislative Council authorize the State Superintendent of Printing to contract with W. C. Brown of Dubuque, Iowa for the typesetting and printing 3,000 copies of the 1981 Code Supplement which will contain the County Home Rule law, Senate File 130, and that the State Superintendent provide free copies as specified by law with the remaining copies to be distributed only upon request and at cost of publication and postage.
5. That the Legislative Council approve the expenditure of not more than \$4,000 or \$2,000 each for Committee Rooms 116 and 118 to resolve the acoustical problems in those rooms by installing not more than 10 microphones in each room.
6. That the Legislative Council recommend to the Sixty-ninth General Assembly that sufficient funds be appropriated to do a complete and detailed study of the state Department of Transportation as mandated under Senate File 561.

The Administration Committee also approved the appointment of a subcommittee composed of Representative Menke, Chairman, and Senators Hultman and Junkins to review current procedures used in

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the publication of the Code and Session Laws.

The Administration Committee deferred action regarding any recommendations on the needed stone work on the State House because only a preliminary report has been submitted to date by the consultant and the final report will not be submitted until January.

Respectfully submitted,

JAMES E. BRILES
Chairperson

R E P O R T
of the
SERVICE COMMITTEE

December 16, 1981

The Service Committee makes the following recommendations to the Legislative Council:

1. That the Legislative Service Bureau Permanent Employee Classification Plan be amended to add computer programming duties to the duties of either a research analyst or attorney position and if a person is employed in this position that person receives one grade higher classification than the regular research analyst or attorney classification.

2. That Mr. Gary Kaufman of the Legislative Service Bureau be approved to be reclassified to the position created in recommendation #1.

3. That Mr. Jonathan Neiderbach be employed by the Legislative Fiscal Bureau, Program Evaluation Division, as a Program Analyst I at grade 24, step 1.