

**Senate File 2381 - Reprinted**

SENATE FILE 2381  
BY COMMITTEE ON HEALTH AND  
HUMAN SERVICES

(SUCCESSOR TO SF 431)

(As Amended and Passed by the Senate March 4, 2024)

**A BILL FOR**

1 An Act relating to certain cost controls for health care  
2 services.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 507B.4, subsection 3, Code 2024, is  
2 amended by adding the following new paragraph:

3 NEW PARAGRAPH. *v. Improper denial of claims.* A health  
4 carrier improperly denying claims under chapter 514M.

5 Sec. 2. NEW SECTION. **514M.1 Short title.**

6 This chapter shall be known and may be cited as "*The*  
7 *Patient's Right to Save Act*".

8 Sec. 3. NEW SECTION. **514M.2 Definitions.**

9 As used in this chapter, unless the context otherwise  
10 requires:

11 1. "*Average allowed amount*" means the average of all  
12 contractually agreed upon amounts paid by a health benefit  
13 plan or a health carrier to a health care provider or other  
14 entity participating in the health carrier's network. The  
15 average shall be calculated according to payments within a  
16 reasonable amount of time not to exceed one calendar year. The  
17 commissioner may approve methodologies for calculating the  
18 average allowed amount that are based on any of the following:

19 a. A specific covered person's health plan.

20 b. All health plans offered in the state by a specific  
21 health carrier.

22 c. Geographic area.

23 2. "*Cost-sharing*" means any coverage limit, copayment,  
24 coinsurance, deductible, or other out-of-pocket expense  
25 obligation imposed on a covered person by a policy, contract,  
26 or plan providing for third-party payment or prepayment of  
27 health or medical expenses.

28 3. "*Covered benefits*" or "*benefits*" means health care  
29 services that a covered person is entitled to under the terms  
30 of a health benefit plan.

31 4. "*Covered person*" means a policyholder, subscriber,  
32 enrollee, or other individual participating in a health benefit  
33 plan.

34 5. "*Discounted cash price*" means the price an individual  
35 pays for a specific health care service if the individual pays

1 for the health care service with cash or a cash equivalent.

2 6. "*Health benefit plan*" means a policy, contract,  
3 certificate, or agreement offered or issued by a health carrier  
4 to provide, deliver, arrange for, pay for, or reimburse any of  
5 the costs of health care services.

6 7. "*Health care provider*" means a physician or other  
7 health care practitioner licensed, accredited, registered, or  
8 certified to perform specified health care services consistent  
9 with state law, an institution providing health care services,  
10 a health care setting, including but not limited to a hospital  
11 or other licensed inpatient center, an ambulatory surgical  
12 or treatment center, a skilled nursing center, a residential  
13 treatment center, a diagnostic, laboratory, and imaging center,  
14 or a rehabilitation or other therapeutic health setting.

15 8. "*Health care services*" means services for the diagnosis,  
16 prevention, treatment, cure, or relief of a health condition,  
17 illness, injury, or disease.

18 9. a. "*Health carrier*" means an entity subject to the  
19 insurance laws and regulations of this state, or subject  
20 to the jurisdiction of the commissioner, including an  
21 insurance company offering sickness and accident plans, a  
22 health maintenance organization, a nonprofit health service  
23 corporation, a plan established pursuant to chapter 509A  
24 for public employees, or any other entity providing a plan  
25 of health insurance, health care benefits, or health care  
26 services.

27 b. For purposes of this chapter, "*health carrier*" does not  
28 include an entity providing any of the following:

29 (1) Coverage for accident-only, or disability income  
30 insurance.

31 (2) Coverage issued as a supplement to liability insurance.

32 (3) Liability insurance, including general liability  
33 insurance and automobile liability insurance.

34 (4) Workers' compensation or similar insurance.

35 (5) Automobile medical-payment insurance.

1 (6) Credit-only insurance.

2 (7) Coverage for on-site medical clinic care.

3 (8) Other similar insurance coverage, specified in  
4 federal regulations, under which benefits for medical care  
5 are secondary or incidental to other insurance coverage or  
6 benefits.

7 *c.* For purposes of this chapter, "health carrier" does not  
8 include an entity providing benefits under a separate policy  
9 including any of the following:

10 (1) Limited scope dental or vision benefits.

11 (2) Benefits for long-term care, nursing home care, home  
12 health care, or community-based care.

13 (3) Any other similar limited benefits as provided by the  
14 commissioner by rule.

15 *d.* For purposes of this chapter, "health carrier" does not  
16 include an entity providing benefits offered as independent  
17 noncoordinated benefits including any of the following:

18 (1) Coverage only for a specified disease or illness.

19 (2) A hospital indemnity or other fixed indemnity  
20 insurance.

21 *e.* For purposes of this chapter, "health carrier" does  
22 not include an entity providing a Medicare supplemental  
23 health insurance policy as defined under section 1882(g)(1)  
24 of the federal Social Security Act, coverage supplemental to  
25 the coverage provided under 10 U.S.C. ch. 55, and similar  
26 supplemental coverage provided to coverage under group health  
27 insurance coverage.

28 10. "Pharmacist" means the same as defined in section  
29 155A.3.

30 11. "Pharmacy" means the same as defined in section 155A.3.

31 **Sec. 4. NEW SECTION. 514M.3 Health care services — cost**  
32 **controls.**

33 1. *a.* All health care providers shall establish and  
34 disclose the discounted cash price the health care provider  
35 will accept for specific health care services. The disclosure

1 shall specify if the discounted cash price varies due to  
2 different circumstances, including but not limited to the  
3 day or time a health care service is provided, the office or  
4 location at which the health care service is provided, how  
5 quickly an individual pays the discounted cash price for a  
6 health care service the individual received, the income level  
7 of the individual who received the health care service, or  
8 the ancillary services or amenities provided to an individual  
9 at the same time the health care service is provided. The  
10 discounted cash price shall be available to all covered persons  
11 and to all uninsured individuals. A health care provider may  
12 satisfy the requirements of this paragraph by complying with  
13 the centers for Medicare and Medicaid services of the United  
14 States department of health and human services hospital price  
15 transparency final rule published in the federal register on  
16 November 22, 2023.

17 *b.* A health care provider shall post all discounted cash  
18 prices on the health care provider's internet site in a  
19 manner that is easily accessible to the public. A health care  
20 provider shall update any change in a discounted cash price  
21 within ten calendar days of the change, and shall review each  
22 discounted cash price at least annually.

23 *c.* (1) Prior to the provision of a scheduled health care  
24 service, a health care provider shall inform all covered  
25 persons and uninsured individuals of the right of the covered  
26 person or uninsured individual to pay for a health care service  
27 via the discounted cash price. The notice may be provided  
28 electronically, verbally, in writing, or posted at the physical  
29 location of the health care provider.

30 (2) Prior to the provision of a scheduled health care  
31 service, a health care provider shall inform a covered person  
32 that the covered person may qualify for a deductible credit  
33 if the covered person pays the discounted cash price for the  
34 health care service and if the discounted cash price is below  
35 the average allowed amount paid by the health carrier to

1 network providers for a comparable health care service. The  
2 notice may be provided electronically, verbally, in writing, or  
3 posted at the physical location of the health care provider.

4 *d.* A health care provider shall not enter into a contract  
5 that prohibits the health care provider from offering a  
6 discounted cash price below the contracted rates the health  
7 care provider has with a health carrier, or that prohibits the  
8 health care provider from disclosing the health care provider's  
9 discounted cash price under paragraph "b".

10 *e.* A health carrier shall not enter into a contract with a  
11 health care provider that prohibits the health care provider  
12 from offering a discounted cash price below the contracted  
13 rates the health care provider has with a health carrier, or  
14 that prohibits the health care provider from disclosing the  
15 health care provider's discounted cash price under paragraph  
16 "b".

17 *f.* A covered person's out-of-pocket pricing for each  
18 prescription drug on a health carrier's formulary shall be  
19 available to a pharmacist via an easily accessible and secure  
20 internet site hosted by the health carrier at the point the  
21 pharmacist fills a prescription drug to the covered person.

22 *g.* A health care provider shall provide an individual with  
23 an itemized list of all health care services provided to the  
24 individual, a statement that the individual paid out-of-pocket  
25 for the health care services, and a statement that the health  
26 care provider will not make a claim against a health carrier  
27 for payment for the health care services provided to the  
28 individual if the individual is a covered person.

29 2. Each health benefit plan shall disclose to the health  
30 benefit plan's covered persons the average allowed amount for  
31 each health care service that is covered under the covered  
32 person's health benefit plan. If a health benefit plan fails  
33 to disclose the average allowed amount for a health care  
34 service, a covered person may substitute a benchmark selected  
35 by the commissioner.

1 3. A covered person who elects to receive a covered health  
2 care service at a discounted cash price that is below the  
3 average allowed amount shall receive credit toward the covered  
4 person's in-network cost-sharing as specified in the covered  
5 person's health benefit plan, as if the health care service is  
6 provided by an in-network health care provider.

7 4. A health benefit plan shall not discriminate in the  
8 form of payment for any covered in-network health care service  
9 solely on the basis that the covered person was referred for  
10 the health care service by an out-of-network health care  
11 provider.

12 5. a. If a covered person elects to pay cash price for  
13 a generic-brand covered prescription drug that results in a  
14 lower cost than the average allowed amount for the name-brand  
15 covered prescription drug under the covered person's health  
16 benefit plan, excluding any drug manufacturer's rebate or  
17 other discount from the average allowed amount, the health  
18 benefit plan shall apply any payments made by the covered  
19 person for the generic-brand covered prescription drug  
20 to the covered person's cost-sharing as specified in the  
21 covered person's health benefit plan as if the covered person  
22 purchased the generic-brand prescription drug from a network  
23 pharmacy using the covered person's health benefit plan. The  
24 health benefit plan shall credit half the difference in the  
25 cash price for the generic-brand covered prescription drug  
26 and the average allowed amount for the name-brand covered  
27 prescription drug, excluding any drug manufacturer's rebate  
28 or other discount from the average allowed amount, toward  
29 the covered person's cost-sharing for health care services  
30 that are covered or that are considered formulary under the  
31 covered person's health benefit plan. The health benefit  
32 plan may credit half the difference in the cash price for  
33 the generic-brand covered prescription drug and the average  
34 allowed amount for the name-brand covered prescription drug,  
35 excluding any drug manufacturer's rebate or other discount

1 from the average allowed amount, toward the covered person's  
2 cost-sharing for health care services that are not covered  
3 or that are considered nonformulary under the covered  
4 person's health benefit plan. This paragraph shall not be  
5 construed to restrict a health benefit plan from requiring a  
6 preauthorization or other precertification normally required by  
7 the health benefit plan.

8     *b.* A health benefit plan shall provide a downloadable or  
9 interactive online form for a covered person to submit proof of  
10 payment under paragraph "a", and shall annually inform covered  
11 persons of their options under this subsection.

12     6. Annually at enrollment or renewal, a health carrier shall  
13 provide notice to covered persons via the health carrier's  
14 health benefit plan materials and the health carrier's internet  
15 site of the option, and the process, to receive a covered  
16 health care service at a discounted cash price.

17     7. If a covered person pays a discounted cash price that is  
18 above the average allowed amount, the health benefit plan shall  
19 credit the covered person's cost-sharing an amount equal to  
20 the lesser of the discounted cash price or the average allowed  
21 amount.

22     8. *a.* If a health carrier denies a claim submitted by a  
23 covered person pursuant to this chapter, the health carrier  
24 shall notify the commissioner and provide evidence to support  
25 the denial to the covered person and to the commissioner.

26     *b.* A covered person may appeal a claim denial pursuant to  
27 chapter 514J.

28     9. *a.* A covered person shall have access to a program that  
29 directly rewards the covered person with a savings incentive  
30 for medically necessary covered health care services received  
31 from health care providers that offer a discounted cash price  
32 below the average allowed amount. Annually at enrollment or  
33 renewal, a health carrier shall provide notice to covered  
34 persons via the health carrier's health benefit plan materials  
35 and the health carrier's internet site of the savings incentive



1 program and how the savings incentive program works. If a  
2 covered person exceeds the covered person's annual deductible,  
3 the covered person's health benefit plan shall notify the  
4 covered person of the savings incentive program and how the  
5 savings incentive program works.

6 *b.* A covered person's savings incentive for a specific  
7 health care service shall be calculated as the difference  
8 between the discounted cash price and the average allowed  
9 amount. A savings incentive shall be divided equally between  
10 the covered person and the covered person's health benefit  
11 plan, and may include a cash payment to the covered person. If  
12 a third party helps facilitate a covered person in utilizing  
13 a discounted cash price that saves money for the covered  
14 person, the covered person may share a portion of their savings  
15 incentive with the third party.

16 *c.* Savings incentives under this subsection shall not be  
17 an administrative expense of the health benefit plan for rate  
18 development or rate filing purposes.

19 10. This chapter shall not be construed to prohibit a health  
20 care provider from billing a covered person, a covered person's  
21 guarantor, or a third-party payor including a health insurer,  
22 for health care services provided to a covered person; or to  
23 require a health care provider to refund any payment made to  
24 the health care provider for a health care service provided to  
25 a covered person.

26 11. If a provision of this chapter or its application to  
27 any person or circumstance is held invalid, the invalidity does  
28 not affect other provisions or applications of this chapter  
29 which can be given effect without the invalid provision or  
30 application.

31 **Sec. 5. SAVINGS INCENTIVE PROGRAM AND DEDUCTIBLE CREDIT**  
32 **PROGRAM FOR STATE EMPLOYEES.**

33 1. Before August 1, 2025, the department of administrative  
34 services shall conduct an analysis of the cost-effectiveness of  
35 offering a savings incentive program and deductible credit for

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1 state employees and retirees.

2 2. On or before September 1, 2025, the department of  
3 administrative services shall submit a report to the general  
4 assembly that contains an explanation as to the decision to  
5 implement, or not implement, a savings incentive program or  
6 deductible credit program.

7 3. Any savings incentive program or deductible credit found  
8 to be cost-effective shall be implemented for the 2026 state  
9 employee health insurance open enrollment period.