

**BEFORE THE BOARD OF BEHAVIORAL HEALTH PROFESSIONALS OF
THE STATE OF IOWA**

In the Matter of the Petition for Waiver by: Rochean Cofield Petitioner.	ORDER DENYING WAIVER REQUEST
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Pursuant to Iowa Code section 17A.9A and Iowa Administrative Code (“IAC”) rule 481—6, the Iowa Board of Behavioral Health Professionals (“Board”) makes the following ruling on the Petition for Waiver submitted by Rochean Cofield (“Petitioner”).

FINDINGS OF FACT

1. Petitioner is seeking to obtain her license as an Iowa licensed independent social worker.
2. Petitioner has been licensed as an Iowa masters level social worker since February 2019.
3. Petitioner states in her Petition for Waiver that she seeks to waive 481 IAC 880.3(3) “c” which provides:
 - c. The ASWB passing score will be utilized as the Iowa passing score.
4. The Board considered the Petition for Waiver at a board meeting on March 31, 2026.

APPLICABLE LAW

5. Pursuant to Iowa Administrative Code chapter 481—6.1(3), the Board may in its sole discretion issue an order waiving in whole or in part the requirements of a rule if the board finds, based on clear and convincing evidence, all of the following:
 - a. The application of the rule would impose an undue hardship on the person for whom the waiver is requested;
 - b. The waiver from the requirements of the rule in the specific case would not prejudice the substantial legal rights of any person;
 - c. The provisions of the rule subject to the petition for waiver are not specifically mandated by statute or another provision of law; and
 - d. Substantially equal protection of public health, safety, and welfare will be afforded by a means other than that prescribed in the particular rule for which the waiver is requested.

6. “The burden of persuasion rests with the petitioner to demonstrate by clear and convincing evidence that the [board] should exercise its discretion to grant a waiver from a [board] rule.” 481 IAC 6.1(8)(b).
7. The Board's rules provide “The final decision on whether the circumstances justify the granting of a waiver is at the discretion of the [board] upon consideration of all relevant factors. Each petition for a waiver will be evaluated by the [board] based on the unique, individual circumstances set out in the petition.” 481 IAC 6.1(8)(a).
8. “A waiver, if granted, shall provide the narrowest exception possible to the provisions of a rule.” 481 IAC 6.1(8)(f).

ANALYSIS OF WAIVER CRITERIA

Whether the application of the rule would create an undue hardship on the person for whom the waiver is requested:

9. Ms. Cofield indicates repeated exam attempts have imposed a substantial financial hardship and have imposed an emotional and psychological toll. The Board did not find an undue hardship. Iowa requires passing the ASWB clinical exam for all independent level social work applicants. Applicant is not barred from continuing to practice at the masters level.

Whether the waiver from the requirements of the rule in the specific case would prejudice the substantial legal rights of any person:

10. Waiving the requirements of the rule would not prejudice the substantial legal rights of any person.

Whether the provision of the rule subject to the petition for waiver is not specifically mandated by another provision of law:

11. The requirement found in the Board’s administrative rule is not specifically mandated by statute.

Whether substantially equal protection of the public health, safety, and welfare will be afforded by a means other than that prescribed in the particular rule for which the waiver is requested:

12. The public health, safety, and welfare will not be afforded by other means if this waiver is granted because the exam verifies baseline readiness and competence for independent level practice.

CONCLUSIONS OF LAW

For the reasons set forth above and upon review of the Petition, the Board finds that Petitioner has satisfied the four criteria for waiver set forth in IAC 481—6.1(3).

ORDER

IT IS THEREFORE ORDERED the Petition for Waiver of 481 IAC 880.3(3)"c" is DENIED.

Issued March 31, 2026.

Aaron L. Culley, L.I.S.W.

Aaron Culley
Chairperson
Iowa Board of Behavioral Health Professionals