

FEB 8 2006
APPROPRIATIONS

HOUSE FILE 2320
BY COMMITTEE ON HUMAN RESOURCES

(SUCCESSOR TO HSB 560)

Passed House, Date _____ Passed Senate, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to the community empowerment initiative and
2 making an appropriation.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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HF 2320

1 Section 1. Section 28.1, subsection 5, Code Supplement
2 2005, is amended by striking the subsection.

3 Sec. 2. Section 28.2, subsection 2, unnumbered paragraph
4 1, Code Supplement 2005, is amended to read as follows:

5 It is intended that through the community empowerment
6 initiative, ~~by June 30, 2005,~~ every community in Iowa will
7 ~~have developed~~ develop the capacity and commitment for using
8 local decision making to achieve the following initial set of
9 desired results:

10 Sec. 3. Section 28.2, subsection 2, paragraph e, Code
11 Supplement 2005, is amended to read as follows:

12 e. Secure and nurturing ~~child~~ early care and education
13 environments.

14 Sec. 4. Section 28.3, subsection 2, Code Supplement 2005,
15 is amended to read as follows:

16 2. The Iowa board shall consist of ~~eighteen~~ twenty-two
17 voting members with ~~thirteen~~ sixteen citizen members and ~~five~~
18 six state agency members. The ~~five~~ six state agency members
19 shall be the directors of the following departments: economic
20 development, education, human rights, human services, and
21 public health, and workforce development. The ~~thirteen~~
22 sixteen citizen members shall be appointed by the governor,
23 subject to confirmation by the senate. The governor's
24 appointments of citizen members shall be made in a manner so
25 that each of the state's congressional districts is
26 represented by at least two citizen members and so that all
27 the appointments as a whole reflect the ethnic, cultural,
28 social, and economic diversity of the state. The governor's
29 appointees shall be selected from individuals nominated by
30 community empowerment area boards. The nominations shall
31 reflect the range of interests represented on the community
32 boards so that the governor is able to appoint one or more
33 members each for early care, education, health, human
34 services, business, faith, and public interests. At least one
35 of the citizen members shall be a service consumer or the

1 parent of a service consumer. Terms of office of all citizen
2 members are three years. A vacancy on the board shall be
3 filled in the same manner as the original appointment for the
4 balance of the unexpired term.

5 Sec. 5. Section 28.4, subsection 3, Code Supplement 2005,
6 is amended to read as follows:

7 3. Develop advanced community empowerment area
8 arrangements for those community empowerment areas which were
9 formed in transition ~~from-an-innovation-zone-or~~ from a
10 decategorization governance board or which otherwise provide
11 evidence of extensive successful experience in managing
12 services and funding with high levels of community support and
13 input.

14 Sec. 6. Section 28.4, subsection 6, Code Supplement 2005,
15 is amended by striking the subsection.

16 Sec. 7. Section 28.4, subsection 9, paragraphs a and c,
17 Code Supplement 2005, are amended to read as follows:

18 a. ~~Performance-indicators-for~~ Indicators of the
19 effectiveness of community empowerment areas, community
20 boards, and the services provided under the auspices of the
21 community boards. The ~~performance~~ indicators shall be
22 developed with input from community boards and shall build
23 upon the core indicators of ~~performance effectiveness~~ for the
24 school ready grant program, as described in section 28.8.

25 c. Core functions for ~~home-visitation~~ family support
26 services, parent ~~support~~ education programs, and preschool
27 services provided under a school ready children grant.

28 Sec. 8. Section 28.8, subsection 1, paragraph a, Code
29 Supplement 2005, is amended to read as follows:

30 a. Identify the ~~core~~ indicators ~~of-performance~~ that will
31 be used to assess the effectiveness of the school ready
32 children grants, including ~~eneouraging~~ the amount of early
33 intellectual stimulation of very young children, ~~increasing~~
34 the basic skill levels of students entering school, ~~increasing~~
35 the health status of children, ~~reducing~~ the incidence of child

1 abuse and neglect, ~~increasing-the-access-of-children-to-an~~
2 ~~adult-mentor,-increasing~~ the level of parental involvement
3 with their children, and ~~increasing~~ the degree of quality of
4 and accessibility ~~of~~ to child care.

5 Sec. 9. Section 28.8, subsection 3, paragraph b, Code
6 Supplement 2005, is amended to read as follows:

7 b. Parent Family support services and parent education
8 programs promoted to parents of children from birth through
9 five years of age. ~~Parent-support-and-education~~ The services
10 and programs shall be offered in a flexible manner to
11 accommodate the varying schedules, meeting place requirements,
12 and other needs of working parents. Family support services
13 may include but are not limited to home visitation. The
14 percentage of grant funding committed to family support
15 services and parent education programs targeted to families
16 with newborn and infant children shall be approximately sixty
17 percent.

18 Sec. 10. Section 28.8, subsection 3, paragraph c,
19 unnumbered paragraph 1, Code Supplement 2005, is amended to
20 read as follows:

21 A comprehensive school ready children grant plan developed
22 by a community board for providing services for children from
23 birth through five years of age including but not limited to
24 child development services, child care services, training
25 child care providers to encourage early intellectual
26 stimulation of very young children, children's health and
27 safety services, assessment services to identify chemically
28 exposed infants and children, ~~and-parent~~ family support
29 services, and parent education services programs. At a
30 minimum, the plan shall do all of the following:

31 Sec. 11. Section 28.8, subsection 6, Code Supplement 2005,
32 is amended to read as follows:

33 6. The priorities for school ready children grant funds
34 shall include providing preschool services on a voluntary
35 basis to children deemed at risk of not succeeding in

1 elementary school, training child care providers and others to
2 encourage early intellectual stimulation of very young
3 children, and offering parent family support services and
4 parent education programs on a voluntary basis to parents of
5 children from birth through five years of age. The grant
6 funds also may be used to provide other services to children
7 from birth through five years of age as specified in the
8 comprehensive school ready children grant plan.

9 Sec. 12. Section 28.9, subsection 1, Code Supplement 2005,
10 is amended to read as follows:

11 1. An Iowa empowerment fund is created in the state
12 treasury. The moneys ~~in~~ credited to the Iowa empowerment fund
13 are not subject to section 8.33 and moneys in the fund shall
14 not be transferred, used, obligated, appropriated, or
15 otherwise encumbered except as provided by law.

16 Notwithstanding section 12C.7, subsection 2, interest or
17 earnings on moneys deposited in the Iowa empowerment fund
18 shall be credited to the fund.

19 Sec. 13. Section 28.9, subsection 4, Code Supplement 2005,
20 is amended to read as follows:

21 ~~4. 2A. Beginning July 1, 1999, unless~~ Unless a different
22 amount is authorized by law, up to three percent, ~~not to~~
23 ~~exceed sixty thousand dollars,~~ of the school ready children
24 grant moneys distributed under the auspices of the Iowa board
25 to a community empowerment area board may be used by the
26 community board for administrative costs and other
27 implementation expenses.

28 Sec. 14. Section 28.9, Code Supplement 2005, is amended by
29 adding the following new subsection:

30 NEW SUBSECTION. 5. A community empowerment gifts and
31 grants account is created in the Iowa empowerment fund under
32 the authority of the department of management. The account
33 shall consist of gift or grant moneys obtained from any
34 source, including but not limited to the federal government.
35 Moneys credited to the account are appropriated to the

1 department of management to be used for the community
2 empowerment-related purposes for which the moneys were
3 received.

4 Sec. 15. Section 135.106, subsection 3, Code 2005, is
5 amended to read as follows:

6 3. It is the intent of the general assembly to provide
7 communities with the discretion and authority to redesign
8 existing local programs and services targeted at and assisting
9 families expecting babies and families with children who are
10 newborn through five years of age. The Iowa department of
11 public health, department of human services, department of
12 education, and other state agencies and programs, as
13 appropriate, shall provide technical assistance and support to
14 communities desiring to redesign their local programs and
15 shall facilitate the consolidation of existing state funding
16 appropriated and made available to the community for family
17 support services. Funds which are consolidated in accordance
18 with this subsection shall be used to support the redesigned
19 service delivery system. In redesigning services, communities
20 are encouraged to implement a single uniform family risk
21 assessment mechanism and shall demonstrate the potential for
22 improved outcomes for children and families. Requests by
23 local communities for the redesigning of services shall be
24 submitted to the Iowa department of public health, department
25 of human services, and department of education, and are
26 subject to the approval of the Iowa empowerment board in
27 consultation with the departments, based on the ~~innovation~~
28 ~~zone-principles-established-in-section-8A-27-Code-1997~~
29 practices utilized with community empowerment areas under
30 chapter 28.

31 EXPLANATION

32 This bill relates to the community empowerment initiative.
33 The definition of the term "innovation zone" is stricken in
34 Code section 28.1, and other references are deleted in Code
35 section 28.4 and in Code section 135.106, relating to the

1 healthy families Iowa program. Innovation zones were created
2 on a pilot project basis in 1996 and transition language was
3 included when the innovation zone approach was replaced with
4 the passage of the Iowa empowerment initiative in 1998.

5 Code section 28.2 provisions stating the desired initial
6 results for the initiative are amended to strike the reference
7 to a June 30, 2005, target date for when communities will have
8 developed the capacity and commitment to achieve the initial
9 desired results. In addition, the desired result for "secure
10 and nurturing child care environments" is restated to be
11 directed to "early care and education environments".

12 Code section 28.3, relating to the Iowa empowerment board,
13 is amended to expand the voting membership from 18 to 22
14 members. Agency director membership is expanded from five to
15 six to include the director of the department of workforce
16 development. The other three are added to the citizen
17 members.

18 Terminology changes are made in Code sections 28.4 and 28.8
19 from "performance indicators" to "indicators of effectiveness"
20 and "home visitation and parent support" to "family support
21 services and parent education programs".

22 Code section 28.8 is also amended to codify a requirement
23 that approximately 60 percent of school ready children grant
24 funding is required to be committed to family support services
25 and parent education programs targeted to families with
26 newborn and infant children. A similar directive was included
27 in session law enacted in 1999 Iowa Acts, chapter 190.

28 Code section 28.9, relating to the Iowa empowerment fund
29 and the accounts within that fund, is amended. Current law
30 limits administrative expenditures from school ready children
31 grant funding by community empowerment areas to 3 percent. A
32 further maximum restriction of \$60,000 within that limit is
33 deleted. A new community empowerment gifts and grants account
34 is created within the fund under the authority of the
35 department of management. The account is to consist of gift

1 or grant moneys from any source, including the federal
2 government. The moneys in the account are appropriated to the
3 department of management to be used for the purposes for which
4 the moneys were received.

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Tymeson, Chair
Foegel
Heaton

Unrecorded Bill
SF 02320

HSB 560
HUMAN RESOURCES

SENATE/HOUSE FILE _____
BY (PROPOSED DEPARTMENT
OF MANAGEMENT BILL)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
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6 initiative~~7-by-June-307-20057~~, every community in Iowa will
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33 members each for early care, education, health, human
34 services, business, faith, and public interests. At least one
35 of the citizen members shall be a service consumer or the

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