

MEMORANDUM

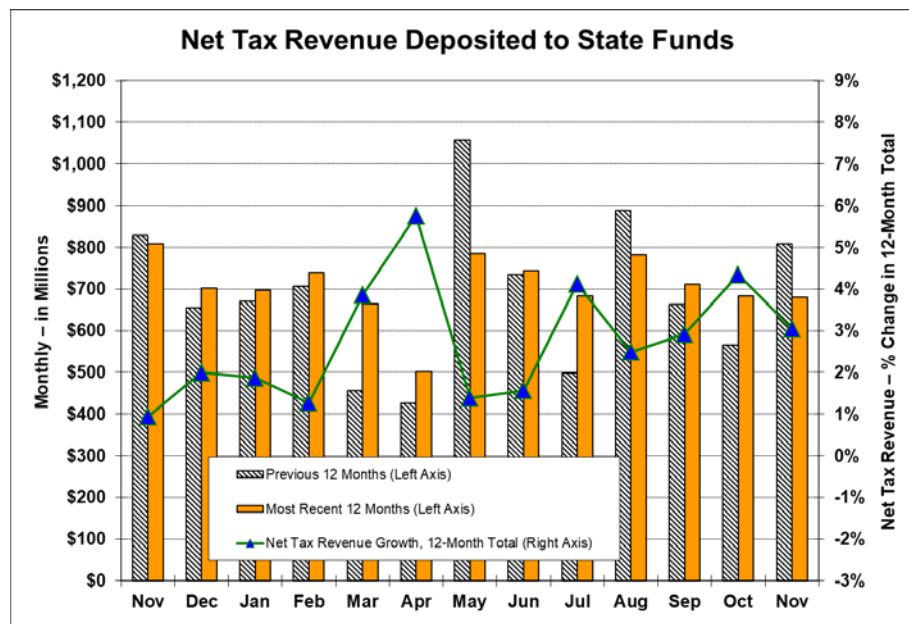
TO: Members of the Iowa Senate and
Members of the Iowa House of Representatives

FROM: Jeff Robinson

DATE: December 28, 2017

Twelve-Month Total Net Tax Receipts Through November 30, 2017

The attached spreadsheet presents net tax revenue deposited to State funds for the 12-month period ending November 30, 2017, with comparisons to the previous 12 months. November 2016 to November 2017 one-month comparisons are also presented. The source of the information is the State Accounting System, including non-General Fund accounts. All accounting transactions related to taxes remitted to the State were reviewed, along with the refunds issued against those taxes.



Overview of Current Situation

Net tax revenue totaled \$680.5 million in November 2017, a decrease of \$127.5 million (-15.8%) compared to the previous November. The large decrease for the month was due to a deposit timing change that artificially increased income tax and sales/use tax revenue for the month of October, while decreasing November deposits. Without the deposit timing change, revenue growth would have been flat for the month of November. Over the most recent 12 months, net tax revenue increased \$247.2 million (3.0%).

Year-Over-Year Comparison — Net Tax Revenue

During the 12-month period ending November 30, 2017, net revenue from all taxes deposited to State funds totaled \$8.373 billion, an increase of \$247.2 million (3.0%) compared to the prior 12 months. Major contributors to the year-over-year dollar and percentage changes include:

- Individual Income Tax (positive \$85.7 million, 2.4%) – Compared to other nonrecession time periods, annual growth in individual income tax has been weak since the filing of tax year 2015 income tax returns in the spring of 2016.
- Corporate Income Tax (positive \$62.9 million, 16.8%) – After being generally down year-over-year for the months of October 2015 through May 2017, annual growth in corporate income tax revenue turned positive this past June.
- Sales/Use Tax (positive \$52.9 million, 2.0%) – Sales/use net tax growth breakdown for the most recent 12 months:
 - Gross tax receipts from the sale of vehicles (deposited to the Road Use Tax Fund) increased \$14.9 million (4.0%).
 - Sales/use tax deposited to other State funds, mainly the Flood Mitigation Fund, increased \$12.1 million.
 - Sales/use tax deposited to the State General Fund increased \$34.0 million (1.2%).
 - Refunds of State General Fund sales/use tax payments increased \$16.8 million.
 - Sales tax payments to the school infrastructure account (recorded as tax refunds) decreased \$8.7 million.
- Bank Franchise Tax (negative \$20.6 million, -42.5%) – Over the most recent 12 months, tax deposits increased \$0.7 million, while tax refunds increased \$21.3 million.
- Fuel Tax (positive \$48.0 million, 7.3%) – According to Department of Revenue monthly fuel sales [reports](#), the total gallons¹ subject to fuel tax increased 2.3% over the most recent 12-month period. The large percentage increase (7.3%) is the result of deposit date differences between the two annual periods. The number of taxable gallons sold over the most recent 12 months, along with the percentage increase when compared to the previous 12 months, are as follows:
 - Unblended gasoline,² 605.8 million gallons, -4.1%.
 - Gasoline blended with ethanol, 1.178 billion gallons, 7.2%.
 - Diesel, including biodiesel blends, 713.3 million gallons, 0.3%.
 - Aviation, jet, and other, 46.0 million gallons, 3.8%.
- Gambling Tax (positive \$7.8 million, 2.6%) – According to Racing and Gaming Commission statistics, 11 of Iowa's 19 State-regulated casino/track locations recorded negative annual adjusted gross revenue (AGR) growth for the 12 months ending November 30, 2017. The combined AGR change for the 19 facilities was positive 0.7% over the previous 12 months. Across all facilities, the AGR for the 12 months totaled \$1.458 billion, an amount that is 0.8% below the annual AGR peak (December 2012).
- Real Estate Transfer Tax (positive \$1.5 million, 7.1%).
- Cigarette and Tobacco Tax (negative \$9.5 million, -4.2%).

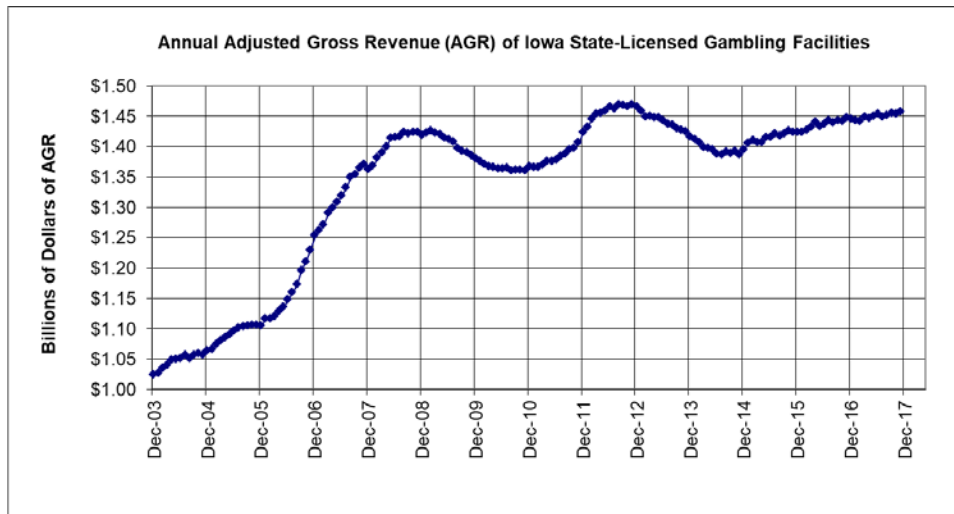
¹ Taxable gallons distributed in Iowa (all fuel types) over the latest 12 months totaled 2.549 billion gallons. Taxed fuel later used for an exempt purpose is eligible for a fuel tax refund. Gallons that are originally distributed for an exempt purpose are not taxed and are not included in the Department's monthly report.

² A portion of the gallons listed as unblended gasoline is later blended with ethanol.

Tax Spotlight — Gambling Tax

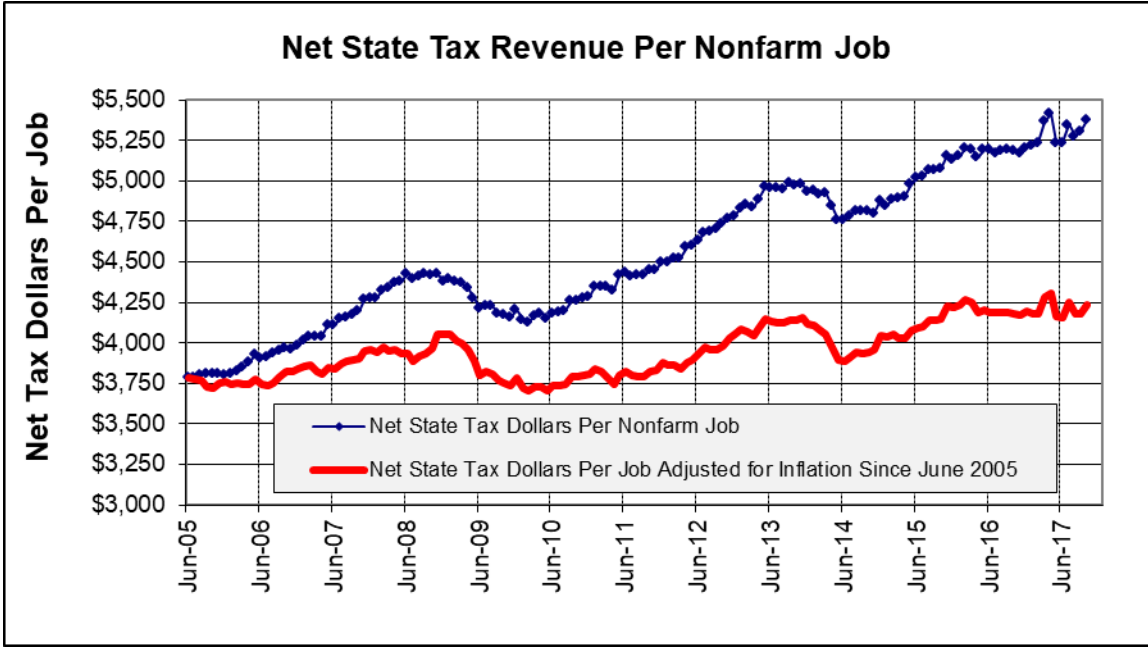
The gambling tax includes State taxes on pari-mutuel wagering, gambling boats, gambling structures, and racetracks. The tax is imposed through the authority of Iowa Code chapters [99D](#) and [99F](#). The pari-mutuel tax provides 1.0% to 2.0% of total gambling tax revenue. Taxes applied to pari-mutuel wagering and gambling are as follows:

- The pari-mutuel tax on horse racing is 6.0% of the gross sum wagered. However, if the gross sum wagered is less than \$90.0 million, then the net tax is 0.0%. If the gross sum wagered is \$90.0 million or above, the net tax is 1.0% due to a tax credit based on the gross sum wagered. There is currently one establishment in Iowa with horse racing.
- The pari-mutuel tax on dog racing is 4.0% of the gross sum wagered of \$30.0 million or less, 5.0% between \$30.0 million and \$55.0 million, and 6.0% on \$55.0 million or more. There is currently one facility in Iowa with dog racing.
- The pari-mutuel tax on simulcast races is 2.0% of the gross sum wagered.
- On casino games, the State wagering tax is 5.0% of a facility's first \$1.0 million of adjusted gross gambling receipts, 10.0% of the next \$2.0 million, and 22.0% of adjusted gross receipts over \$3.0 million. If the facility is also a racetrack, the maximum rate can increase to 24.0% if the amount of adjusted gambling receipts is \$100.0 million or more. In addition to the three racetracks that offer gambling, there are 16 other casinos in Iowa with gaming subject to the State wagering tax in Iowa.

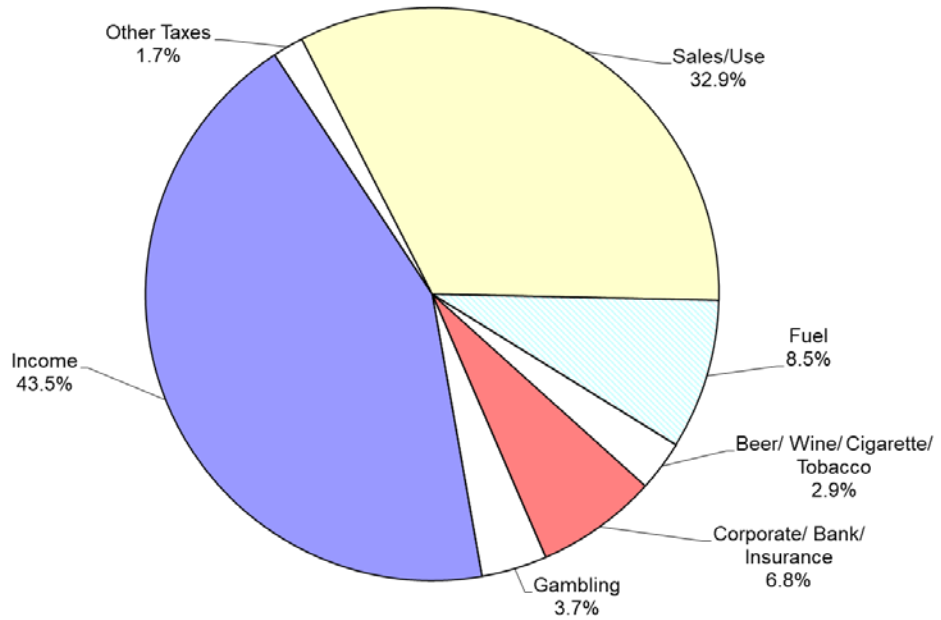


Tax Revenue and Employment

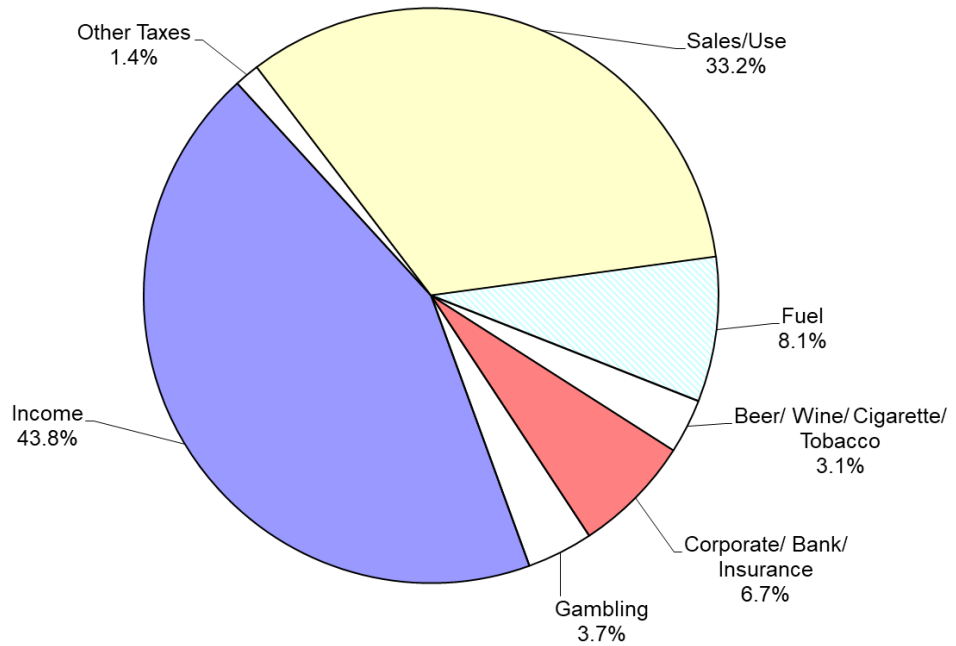
The average reading for Iowa nonfarm employment over the 12 months ending October 2017 is 1,581,500, and net State tax receipts over the same 12 months totaled \$8.501 billion, or \$5,375 per nonfarm job. This is \$1,590 higher than the per-job average for the 12 months ending June 2005. The blue (upper) line on the following chart depicts the annual tax revenue collected by the State per job, calculated monthly. The red (lower) line subtracts the impact of inflation since June 2005 from the blue line. The red line indicates that inflation-adjusted tax revenue per job has increased \$453 since June 2005, and the remainder of the \$1,590 increase (\$1,137) represents the impact of inflation. Note that the recent variability in both lines displayed in the following chart is due to changes in State procedures related to tax refunds and to tax deposit dates. The variability is not due to any tax changes or differences in taxpayer behavior.



Net State Tax Revenue – Twelve Months Ending November 2017
Net Revenue = \$8.373 Billion
Percentages may not add to 100% due to rounding



Net State Tax Revenue – Twelve Months Ending November 2016
Net Revenue = \$8.126 Billion
Percentages may not add to 100% due to rounding



Net Tax Revenue Deposited to State Funds – Cash Basis

Dollars in millions – columns and rows may not add due to rounding

Net Tax by Tax Type	Previous 12-Month Period Total	Most Recent 12-Month Period Total	12-Month \$ Change	12-Month % Change	Month of November 2016	Month of November 2017	November \$ Change	November % Change
Banking	\$ 48.5	\$ 27.9	\$ - 20.6	-42.5%	\$ 0.6	\$ - 11.0	\$ - 11.6	-1933.3%
Beer & Wine	22.6	22.3	- 0.3	-1.3%	2.1	2.1	0.0	0.0%
Cigarette & Tobacco	226.1	216.6	- 9.5	-4.2%	21.8	15.6	- 6.2	-28.4%
Corporate Income	375.2	438.1	62.9	16.8%	3.1	- 9.4	- 12.5	-403.2%
Fuel	661.7	709.7	48.0	7.3%	50.5	61.1	10.6	21.0%
Gambling	301.9	309.7	7.8	2.6%	22.8	29.5	6.7	29.4%
Individual Income	3,557.2	3,642.9	85.7	2.4%	368.8	291.4	- 77.4	-21.0%
Inheritance	79.4	88.9	9.5	12.0%	5.9	12.8	6.9	116.9%
Insurance	119.2	107.5	- 11.7	-9.8%	0.1	0.0	- 0.1	-100.0%
Other Taxes	13.7	34.7	21.0	153.3%	1.9	7.0	5.1	268.4%
Real Estate Transfer	21.1	22.6	1.5	7.1%	1.7	1.9	0.2	11.8%
Sales/Use	2,699.4	2,752.3	52.9	2.0%	328.7	279.5	- 49.2	-15.0%
Total Net Taxes	\$ 8,126.0	\$ 8,373.2	\$ 247.2	3.0%	\$ 808.0	\$ 680.5	\$ - 127.5	-15.8%
Gross Tax & Refunds								
Gross Tax	\$ 9,705.3	\$ 10,038.9	\$ 333.6	3.4%	\$ 886.5	\$ 780.9	\$ - 105.6	-11.9%
Tax Refunds	\$ - 1,579.2	\$ - 1,665.7	\$ - 86.5	5.5%	\$ - 78.6	\$ - 100.5	\$ - 21.9	27.9%
Net Tax Receipts by Fund								
State General Fund (GF)	\$ 6,518.4	\$ 6,665.2	\$ 146.8	2.3%	\$ 679.3	\$ 533.2	\$ - 146.1	-21.5%
Road Use Tax Fund	\$ 1,034.2	\$ 1,100.3	\$ 66.1	6.4%	\$ 81.0	\$ 94.7	\$ 13.7	16.9%
Non-GF Gambling	\$ 300.2	\$ 308.0	\$ 7.8	2.6%	\$ 22.7	\$ 29.3	\$ 6.6	29.1%
Other State Funds	\$ 273.2	\$ 299.7	\$ 26.5	9.7%	\$ 24.9	\$ 23.3	\$ - 1.6	-6.4%
Local Option Taxes *	\$ 954.1	\$ 960.4	\$ 6.3	0.7%	\$ 88.7	\$ 96.5	\$ 7.8	8.8%

* Sales, income surtax, hotel/motel, and flood mitigation. Distributed to local governments and not included in numbers above.

Numbers are rounded to the nearest \$0.1 million. Percentages are calculated after rounding.

A percentage change displayed as "--" represents instances where the base year net revenue amount is zero or negative so no meaningful percentage change may be calculated.

Tax Categories Used in Table

Franchise (Bank) Tax: The franchise tax paid by banks is deposited in the State General Fund. Credit unions are taxed under a different system than banks, but the credit union tax is also included in this line. Of the total deposited, the bank tax provides approximately 98.5% of the revenue and the credit union tax 1.5%.

Beer & Liquor Tax: Taxes on beer, liquor, and wine are deposited in the State General Fund, the Liquor Control Fund, and a small amount is deposited in an Iowa Economic Development Authority fund for wine promotion.

Cigarette & Tobacco Tax: Prior to July 1, 2011, all cigarette and tobacco product tax revenue was deposited in the State General Fund. Beginning with FY 2012, the first \$106.0 million of revenue from cigarette and tobacco taxes was deposited in the Health Care Trust Fund and the remainder deposited in the State General Fund. Beginning with FY 2014, all cigarette and tobacco tax revenue is deposited in the Health Care Trust Fund.

Corporate Income Tax: All corporate income tax is deposited in the State General Fund.

Motor Vehicle Fuel Tax: All motor vehicle fuel tax is deposited in one of two road use funds, with the exception of tax revenue from the sale of aviation and marine fuels.

Gambling Tax: Gambling tax is deposited in several State funds. Beginning with FY 2014, the State no longer deposits gambling tax revenue to the State General Fund. Funds receiving deposits of gambling tax revenue over the last 24 months include the Rebuild Iowa Infrastructure Fund, the County Endowment Fund, the Vision Iowa Fund, the Revenue Bond Debt and Subsidy Holdback Funds, and the Iowa Skilled Worker and Job Creation Fund.

Individual Income Tax: Most individual income tax revenue is deposited in the State General Fund. A total of \$6.0 million per year (\$5.75 million in FY 2015) is deposited in the Workforce Development Fund. An annual \$2.6 million diversion to the Child Daycare Fund ended in FY 2009. In addition, several economic development programs are financed by individual income tax withholding. In those instances, the employer does not remit the tax withheld from employees, and it is never deposited in a State fund. That revenue is not included here.

Inheritance Tax: All inheritance tax is deposited in the State General Fund.

Insurance Premium Tax: All insurance premium tax is deposited in the State General Fund.

Other Taxes: Other taxes include brucellosis eradication property tax (deposited in a Department of Agriculture and Land Stewardship fund), drug stamp tax (State General Fund), utility replacement property tax (State General Fund), and car rental tax (Road Use Tax Fund). Other taxes also include a suspense account used to hold tax deposits prior to determining the correct tax type for the moneys, and tax revenue transferred by the Department of Revenue to separate accounts to fund tax collection activities (tax gap and Department operations).

Real Estate Transfer Tax: Real estate transfer tax is collected by counties. Counties retain 17.25% of the tax collected and remit the remainder to the State. Of the 82.75% remitted to the State, 65.0% is deposited in the State General Fund, 30.0% in the Housing Trust Fund, and 5.0% in the Shelter Assistance Fund.

Sales/Use Tax: General sales/use tax is deposited in the State General Fund, while most vehicle use tax is deposited in the Road Use Tax Fund. Beginning FY 2009, the vehicle use tax is referred to as a fee in the Iowa Code. To allow continuity of data, the revenue from the fee is reflected in this document as tax revenue. Also beginning FY 2009, the School Infrastructure Local Option (SILO) sales tax was converted to a statewide 1.0% sales/use tax, and the revenue from that statewide tax is transferred out of the State General Fund monthly through a refund appropriation. To allow for continuity of data, the refund transfers are subtracted from State revenue as part of the net sales/use tax calculation. Beginning FY 2014, a portion of State sales/use tax revenue is deposited in a new Sales Tax Increment Fund and used for local flood mitigation projects.

Local Option Taxes: Local option taxes are presented at the bottom of the table and are not included in the numbers above. Prior to FY 2009, local option taxes included the SILO tax, Local Option Sales Tax (LOST) for local government finance, Local Option Income Surcharge for schools, and hotel/motel tax. Beginning in FY 2009, the SILO tax was converted to a 1.0% statewide tax and was eliminated. To allow for continuity of data, the transfers from the State General Fund as a result of the 1.0% statewide tax are included in the local option tax amount. Flood mitigation sales tax increment transfers to local governments were added beginning July 2014.

Report Database: The database for this report is the State Accounting System. If transactions are incorrectly coded in the system as tax revenue or tax refunds, the numbers presented here will be impacted.