

MEMORANDUM

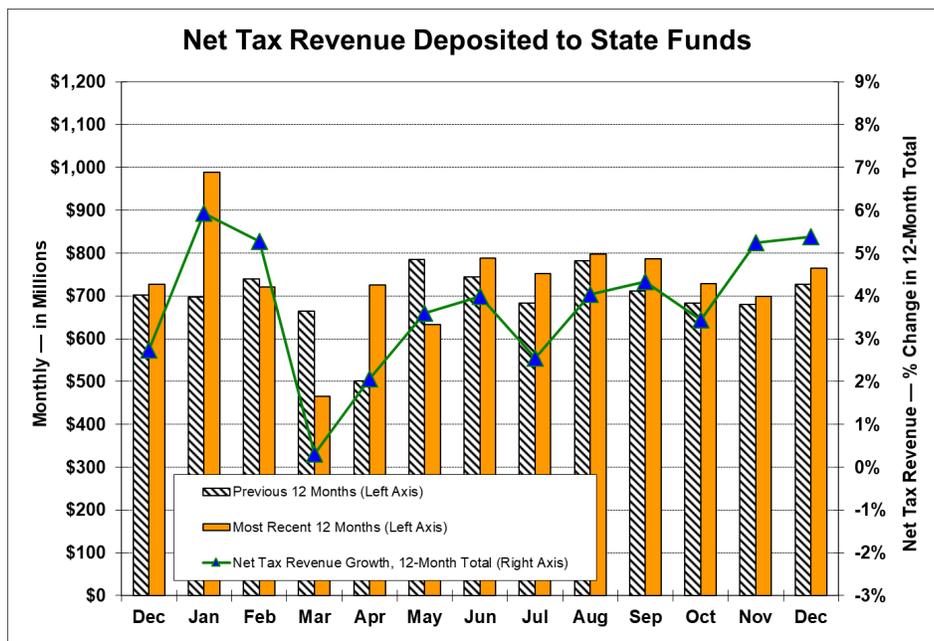
TO: Members of the Iowa Senate and
Members of the Iowa House of Representatives

FROM: Jeff Robinson

DATE: January 22, 2019

Twelve-Month Total Net Tax Receipts Through December 31, 2018

The attached spreadsheet presents net tax revenue deposited to State funds for the 12-month period ending December 31, 2018, with comparisons to the previous 12 months. December 2017 to December 2018 one-month comparisons are also presented. The source of the information is the State Accounting System, including non-General Fund accounts. All accounting transactions related to taxes remitted to the State were reviewed, along with the refunds issued against those taxes.



Overview of Current Situation

Net tax revenue totaled \$764.6 million for December 2018, an increase of \$37.8 million (5.2%) compared to the previous December. Over the most recent 12 months, net tax revenue increased \$452.2 million (5.4%). One year ago, the annual growth rate was 2.7%. Growth in net tax revenue collections for the most recent 12 months was concentrated in individual income tax, corporate income tax, and sales/use tax. Revenue from bank franchise tax and cigarette/tobacco tax declined over the annual period.

Year-Over-Year Comparison — Net Tax Revenue

During the 12-month period ending December 31, 2018, net revenue from all taxes deposited to State funds totaled \$8.850 billion, an increase of \$452.2 million (5.4%) compared to the prior 12 months. Major contributors to the year-over-year dollar and percentage changes include:

- Individual Income Tax (positive \$301.4 million, 8.1%) — The recent reduction in federal income tax rates (effective tax year 2018) has resulted in an automatic increase in Iowa withholding tax receipts. This is the result of Iowa's income tax law, which allows the deduction of federal income taxes paid from Iowa taxable income. The anticipated income tax revenue reduction associated with the State income tax rate changes enacted in [SF 2417](#) (2018 Tax Modifications Act) will begin in January 2019.
- Corporate Income Tax (positive \$69.2 million, 16.5%). A significant decrease in corporate income tax refunds issued over the past 12 months has contributed \$45.1 million to the increase in net corporate income tax revenue.
- Sales/Use Tax (positive \$57.5 million, 2.1%) — Sales/use net tax growth breakdown for the most recent 12 months:
 - Gross tax receipts from the sale of vehicles (deposited to the Road Use Tax Fund) increased \$9.6 million (2.5%).
 - Sales/use tax deposited to other State funds, mainly the Flood Mitigation Fund, decreased \$9.3 million.
 - Sales/use tax deposited to the State General Fund increased \$106.3 million (3.7%).
 - Refunds of State General Fund sales/use tax payments increased \$26.2 million.
 - Sales tax payments to the school infrastructure account (recorded as tax refunds) increased \$23.0 million.
- Bank Franchise Tax (negative \$11.4 million, -31.8%) — Over the most recent 12 months, tax deposits decreased \$8.6 million, while franchise tax refunds increased \$2.8 million.
- Fuel Tax (positive \$30.5 million, 4.5%) — According to Department of Revenue monthly fuel sales [reports](#), the total gallons¹ subject to fuel tax decreased 3.0% over the most recent 12-month period. The numbers of gross taxable gallons sold over the most recent 12 months, along with the percentage change when compared to the previous 12 months, are as follows:
 - Unblended gasoline,² 611.0 million gallons, 0.9%.
 - Gasoline blended with ethanol, 1.082 billion gallons, -8.9%.
 - Diesel, including biodiesel blends, 738.6 million gallons, 3.1%.
 - Aviation, jet, and other fuels, 47.5 million gallons, 2.8%.
- Gambling Tax (positive \$0.2 million, 0.1%) — According to Racing and Gaming Commission statistics, 12 of Iowa's 19 State-regulated casino/track locations recorded negative annual adjusted gross revenue (AGR) growth for the 12 months ending December 31, 2018. The combined AGR change for the 19 facilities was positive 0.3% over the previous 12 months. Across all facilities, the AGR for the 12 months totaled \$1.467 billion, an amount that is 0.2% below the annual AGR peak (November 2012).

¹ Taxable gallons distributed in Iowa (all fuel types) over the latest 12 months totaled 2.479 billion gallons. Taxed fuel later used for an exempt purpose is eligible for a fuel tax refund. Gallons that are originally distributed for an exempt purpose are not taxed and are not included in the Department's monthly report.

² A portion of the gallons listed as unblended gasoline is later blended with ethanol.

- Insurance Premium Tax (positive \$16.7 million, 15.5%) — Iowa’s insurance premium tax is based strictly on the dollar amount of insurance premiums times a flat rate (in most instances, 1.0% of premiums). The significant increase in net insurance premium tax deposits is likely the result of reduced tax credit usage over the past 12 months compared to the previous period.
- Real Estate Transfer Tax (unchanged at \$22.6 million).
- Cigarette and Tobacco Tax (negative \$8.9 million, -4.1%) — The annual total for cigarette and tobacco tax deposits has been edging lower since November 2017, breaking a long-standing trend of flat annual receipts.

Tax Spotlight — Other Taxes

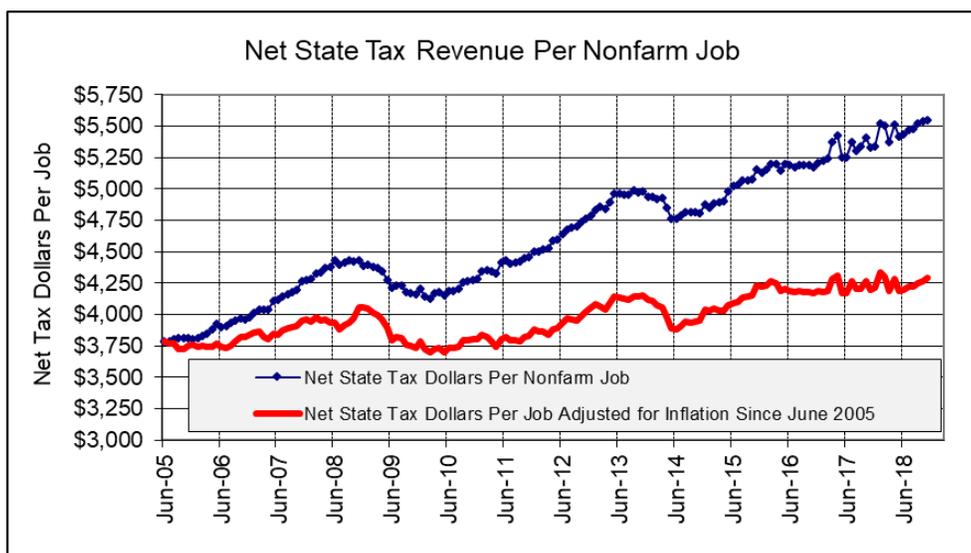
The “Other Taxes” category includes the following net tax collections:

- Brucellosis Eradication Property Tax — This statewide property tax is administered under the authority of Iowa Code section [165.18](#). The Secretary of Agriculture sets a property tax rate not to exceed \$0.3375 per \$1,000 of taxable valuation to cover expenses estimated to be paid through the Brucellosis and Tuberculosis Eradication Fund for the following fiscal year. For FY 2019, the property tax rate is \$0.0029 per \$1,000 of taxed valuation. Funds received from the tax are credited to the Brucellosis and Tuberculosis Eradication Fund. The tax raised \$513,000 during FY 2018.
- Drug Stamp Tax — This tax is administered by the Department of Revenue under the authority of Iowa Code chapter [453B](#). The tax is imposed on dealers of marijuana and other controlled substances. Rates range from \$5.00 per gram of marijuana to \$750,000 for each unprocessed marijuana plant. Funds received from the Drug Stamp Tax are deposited in the General Fund. The tax raised \$162,000 during FY 2018.
- Utility Replacement Property Tax — This statewide property tax is administered under the authority of Iowa Code section [437A.18](#). The tax rate is established at \$0.03 per \$1,000 of taxable utility company property valuation in the State. Funds generated from this property tax are deposited in the General Fund. The tax raised \$519,000 during FY 2018. An additional amount of utility replacement tax is collected each year under the provisions of Iowa Code section [437A.15\(3\)\(f\)](#). Taxes collected by the State under this provision totaled \$1.2 million during FY 2018. Over the years, the tax revenue has been deposited in the Property Tax Relief Fund, the Mental Health and Disability Services Redesign Fund, and used to supplement the Department of Human Services Medical Assistance State General Fund appropriation.
- Car Rental Tax — This tax is administered by the Department of Revenue under the authority of Iowa Code chapter [423C](#). The tax rate of 5.0% is imposed on the rental price of a vehicle. Funds received from the car rental tax are credited to the Statutory Allocations Fund. The tax raised \$4.3 million during FY 2018.
- Tax Gap Program — The Department of Revenue transfers tax revenue on a monthly basis to fund the tax collection activities of the Tax Gap Program. The Tax Gap Program is a Department initiative designed to improve tax compliance through utilization of technology. A total of \$20.8 million in tax revenue was credited to the Tax Gap Program during FY 2018. Although the money is withdrawn as tax receipts from a specific tax source, the Department deposits the money in a nonspecific, multi-tax revenue category. This report includes the transferred dollars as Other Taxes revenue.
- Department of Revenue Operating Appropriation Transfers — Each month, the Department of Revenue transfers tax revenue out of the State General Fund and deposits the money to the Department’s operations account. The money is used in the operations budget to fund collections (FY 2018 = \$10.1 million) and streamlined sales tax activities

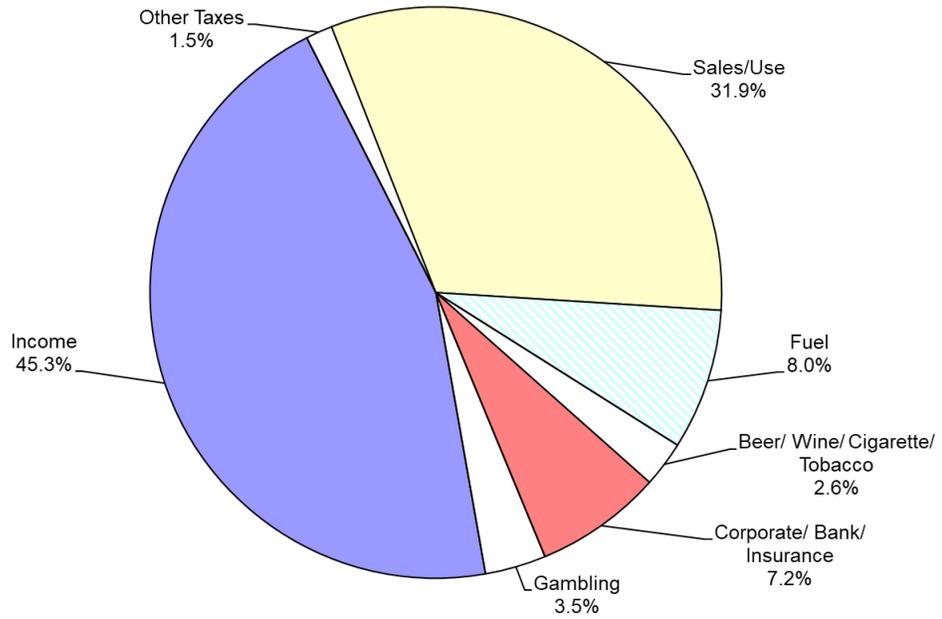
(FY 2018 = \$0.2 million). Although the money is withdrawn as tax receipts, the Department does not redeposit the money as tax revenue, instead depositing the money as “intrastate transfers.” During FY 2018, these transactions artificially reduced reported State tax receipts by a total of \$10.3 million. This report does not include the transferred dollars as tax revenue. As a result, total tax collections are underreported by \$10.0 million to \$12.0 million per year.

Tax Revenue and Employment

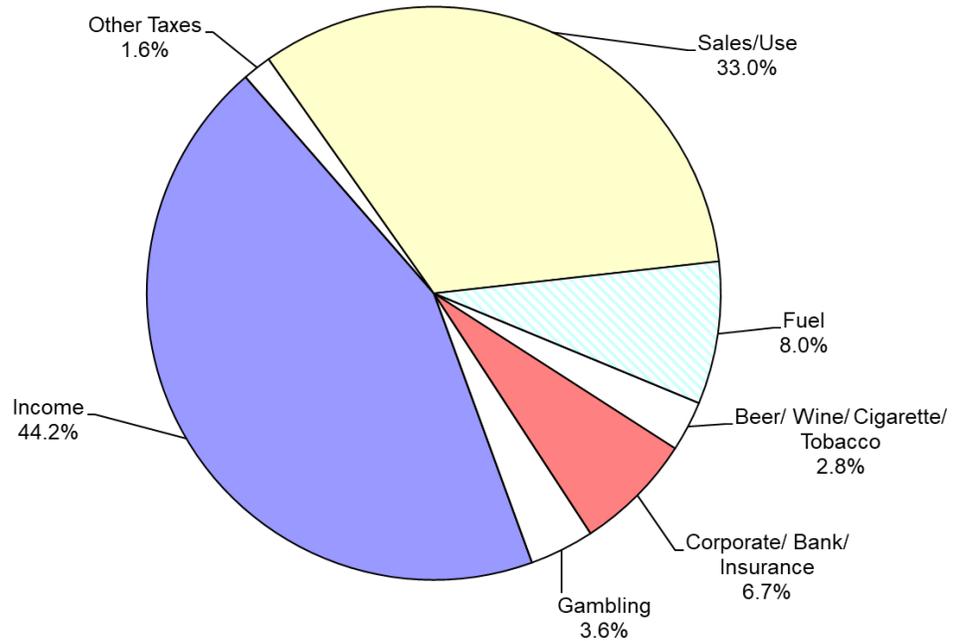
The average reading for Iowa nonfarm employment over the 12 months ending November 2018 was 1,587,800, and net State tax receipts over the same 12 months totaled \$8.812 billion, or \$5,550 per nonfarm job. This is \$1,765 higher than the per-job average for the 12 months ending June 2005. The blue (upper) line on the following chart depicts the annual tax revenue collected by the State per job, calculated monthly. The red (lower) line subtracts the impact of inflation since June 2005 from the blue line. The red line indicates that inflation-adjusted tax revenue per job has increased \$512 since June 2005, and the remainder of the \$1,765 increase (\$1,253) represents the impact of inflation.



Net State Tax Revenue – 12 Months Ending December 2018
Net Revenue = \$8.850 Billion
Percentages may not add to 100% due to rounding



Net State Tax Revenue – 12 Months Ending December 2017
Net Revenue = \$8.397 Billion
Percentages may not add to 100% due to rounding



Net Tax Revenue Deposited to State Funds – Cash Basis

Dollars in millions – columns and rows may not add due to rounding

Net Tax by Tax Type	Previous 12-Month Period Total	Most Recent 12-Month Period Total	12-Month \$ Change	12-Month % Change	Month of December 2017	Month of December 2018	December \$ Change	December % Change
Banking	\$ 35.9	\$ 24.5	\$ - 11.4	-31.8%	\$ 4.0	\$ - 9.4	\$ - 13.4	-335.0%
Beer & Wine	22.4	22.2	- 0.2	-0.9%	1.9	1.8	- 0.1	-5.3%
Cigarette & Tobacco	216.7	207.8	- 8.9	-4.1%	17.2	13.2	- 4.0	-23.3%
Corporate Income	419.4	488.6	69.2	16.5%	47.9	67.4	19.5	40.7%
Fuel	675.1	705.6	30.5	4.5%	34.4	60.0	25.6	74.4%
Gambling	305.6	305.8	0.2	0.1%	21.9	22.2	0.3	1.4%
Individual Income	3,709.0	4,010.4	301.4	8.1%	398.4	393.1	- 5.3	-1.3%
Inheritance	82.7	85.2	2.5	3.0%	1.9	6.2	4.3	226.3%
Insurance	107.4	124.1	16.7	15.5%	0.0	0.0	0.0	--
Other Taxes	31.2	25.9	- 5.3	-17.0%	- 0.1	- 0.5	- 0.4	--
Real Estate Transfer	22.6	22.6	0.0	0.0%	1.8	1.8	0.0	0.0%
Sales/Use	2,769.3	2,826.8	57.5	2.1%	197.5	208.8	11.3	5.7%
Total Net Taxes	\$ 8,397.3	\$ 8,849.5	\$ 452.2	5.4%	\$ 726.8	\$ 764.6	\$ 37.8	5.2%
Gross Tax & Refunds								
Gross Tax	\$ 10,074.3	\$ 10,533.4	\$ 459.1	4.6%	\$ 831.1	\$ 875.2	\$ 44.1	5.3%
Tax Refunds	\$ - 1,676.8	\$ - 1,683.8	\$ - 7.0	0.4%	\$ - 104.2	\$ - 110.6	\$ - 6.4	6.1%
Net Tax Receipts by Fund								
State General Fund (GF)	\$ 6,728.4	\$ 7,165.6	\$ 437.2	6.5%	\$ 619.6	\$ 641.3	\$ 21.7	3.5%
Road Use Tax Fund	\$ 1,063.7	\$ 1,110.2	\$ 46.5	4.4%	\$ 62.0	\$ 87.8	\$ 25.8	41.6%
Non-GF Gambling	\$ 303.9	\$ 304.1	\$ 0.2	0.1%	\$ 21.8	\$ 22.1	\$ 0.3	1.4%
Other State Funds	\$ 301.5	\$ 269.8	\$ - 31.7	-10.5%	\$ 23.5	\$ 13.4	\$ - 10.1	-43.0%
Local Option Taxes *	\$ 944.8	\$ 986.9	\$ 42.1	4.5%	\$ 67.9	\$ 69.9	\$ 2.0	2.9%

* Sales, income surtax, hotel/motel, and flood mitigation. Distributed to local governments and not included in numbers above.

Numbers are rounded to the nearest \$0.1 million. Percentages are calculated after rounding.

A percentage change displayed as "--" represents instances where the base year net revenue amount is zero or negative so no meaningful percentage change may be calculated.

Tax Categories Used in Table

Franchise (Bank) Tax: The franchise tax paid by banks is deposited in the State General Fund. Credit unions are taxed under a different system than banks, but the credit union tax is also included in this line. Of the total deposited, the bank tax provides approximately 98.5% of the revenue and the credit union tax provides 1.5%.

Beer & Liquor Tax: Taxes on beer, liquor, and wine are deposited in the State General Fund, the Liquor Control Fund, and a small amount is deposited in an Iowa Economic Development Authority fund for wine promotion.

Cigarette & Tobacco Tax: Prior to July 1, 2011, all cigarette and tobacco product tax revenue was deposited in the State General Fund. Beginning with FY 2012, the first \$106.0 million of revenue from cigarette and tobacco taxes was deposited in the Health Care Trust Fund and the remainder deposited in the State General Fund. Beginning with FY 2014, all cigarette and tobacco tax revenue is deposited in the Health Care Trust Fund.

Corporate Income Tax: All corporate income tax is deposited in the State General Fund.

Motor Vehicle Fuel Tax: All motor vehicle fuel tax is deposited in one of two road use funds, with the exception of tax revenue from the sale of aviation and marine fuels.

Gambling Tax: Gambling tax is deposited in several State funds. Beginning with FY 2014, the State no longer deposits gambling tax revenue to the State General Fund. Funds receiving deposits of gambling tax revenue over the last 24 months include the Rebuild Iowa Infrastructure Fund, the County Endowment Fund, the Vision Iowa Fund, the Revenue Bond Debt and Subsidy Holdback Funds, and the Iowa Skilled Worker and Job Creation Fund.

Individual Income Tax: Most individual income tax revenue is deposited in the State General Fund. A total of \$6.0 million per year is deposited in the Workforce Development Fund. An annual \$2.6 million diversion to the Child Daycare Fund ended in FY 2009. In addition, several economic development programs are financed by individual income tax withholding. In those instances, the employer does not remit the tax withheld from employees, and it is never deposited in a State fund. That revenue is not included here.

Inheritance Tax: All inheritance tax is deposited in the State General Fund.

Insurance Premium Tax: All insurance premium tax is deposited in the State General Fund.

Other Taxes: Other taxes include brucellosis eradication property tax (deposited in a Department of Agriculture and Land Stewardship fund), drug stamp tax (State General Fund), utility replacement property tax (State General Fund), and car rental tax (Road Use Tax Fund). Other taxes also include a suspense account used to hold tax deposits prior to determining the correct tax revenue type, and tax revenue transferred by the Department of Revenue to separate accounts to fund tax collection activities (tax gap and Department operations).

Real Estate Transfer Tax: Real estate transfer tax is collected by counties. Counties retain 17.25% of the tax collected and remit the remainder to the State. Of the 82.75% remitted to the State, 65.0% is deposited in the State General Fund, 30.0% in the Housing Trust Fund, and 5.0% in the Shelter Assistance Fund.

Sales/Use Tax: General sales/use tax is deposited in the State General Fund, while most vehicle use tax is deposited in the Road Use Tax Fund. Beginning FY 2009, the vehicle use tax is referred to as a fee in the Iowa Code. To allow continuity of data, the revenue from the fee is reflected in this document as tax revenue. Also beginning FY 2009, the School Infrastructure Local Option (SILO) sales tax was converted to a statewide 1.0% sales/use tax, and the revenue from that statewide tax is transferred out of the State General Fund monthly through a refund appropriation. To allow for continuity of data, the refund transfers are subtracted from State revenue as part of the net sales/use tax calculation. Beginning FY 2014, a portion of State sales/use tax revenue is deposited in the Sales Tax Increment Fund and used for local flood mitigation projects. Beginning FY 2019, a portion of State sales/use tax revenue is deposited in the Reinvestment District Fund and used for local economic development projects.

Local Option Taxes: Local option taxes are presented at the bottom of the table and are not included in the numbers above. Prior to FY 2009, local option taxes included the SILO tax, Local Option Sales Tax (LOST) for local government finance, Local Option Income Surcharge for schools, and hotel/motel tax. Beginning in FY 2009, the SILO tax was converted to a 1.0% statewide tax and was eliminated. To allow for continuity of data, the transfers from the State General Fund as a result of the 1.0% statewide tax are included in the local option tax amount. Flood mitigation sales tax increment transfers to local governments were added beginning July 2014.

Report Database: The database for this report is the State Accounting System. If transactions are incorrectly coded in the system as tax revenue or tax refunds, the numbers presented here will be impacted.