

PROOF

STATE OF IOWA

Senate Journal

WEDNESDAY, FEBRUARY 26, 2025

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JOURNAL OF THE SENATE

FORTY-FIFTH CALENDAR DAY
TWENTY-SEVENTH SESSION DAY

Senate Chamber
Des Moines, Iowa, Wednesday, February 26, 2025

The Senate met in regular session at 9:02 a.m., President Sinclair presiding.

Prayer was offered by the Honorable Sandy Salmon, member of the Senate from Bremer County.

The Journal of Tuesday, February 25, 2025, was approved.

BILLS REFERRED TO COMMITTEE

President Sinclair announced that the following bills were referred from the Regular Calendar to the committee on **Ways and Means** under Senate Rule 38:

[Senate File 387](#)

[Senate File 390](#)

[Senate File 391](#)

[Senate File 428](#)

ADJOURNMENT

On motion of Senator Whitver, the Senate adjourned at 9:07 a.m. until 9:00 a.m., Thursday, February 27, 2025.

APPENDIX**COMMUNICATION RECEIVED**

The following communication was received in the office of the Secretary of the Senate and placed on file in the Legislative Services Agency:

BOARD OF PHARMACY

Iowa Prescription Monitoring Program Report, pursuant to 2024 Iowa Acts, [SF 2385](#), section 201. Report received on February 25, 2025.

REPORTS OF COMMITTEE MEETINGS**COMMERCE**

Convened: Wednesday, February 26, 2025, 10:35 a.m.

Members Present: Boussetot, Chair; Koelker, Vice Chair; Knox, Ranking Member; Bisignano, Blake, De Witt, Dickey, Driscoll, Gruenhagen, Klimesh, Petersen, Reichman, Rowley, Schultz, Sweeney, Trone Garriott, Wahls, Warme, Webster, and Zumbach.

Members Absent: None.

Committee Business: [SSB 1146](#), [SSB 1038](#), [SSB 1149](#), and [SSB 1144](#).

Adjourned: 10:50 a.m.

JUDICIARY

Convened: Wednesday, February 26, 2025, 11:00 a.m.

Members Present: Schultz, Chair; Garrett, Vice Chair; Blake, Ranking Member; Bisignano, Boussetot, Dawson, Dickey, Evans, Green, Knox, Lofgren, Petersen, Quirmbach, Reichman, Rowley, Shipley, Taylor, Webster, Weiner, and Westrich.

Members Absent: None.

Committee Business: [SF 62](#), [SSB 1125](#), [SF 137](#), [SSB 1057](#), [SF 220](#), [SSB 1096](#), and [SF 418](#).

Adjourned: 12:50 p.m.

WORKFORCE

Convened: Tuesday, February 25, 2025, 3:35 p.m.

Members Present: Dickey, Chair; Schultz, Vice Chair; Donahue, Ranking Member; Alons, Dotzler, Driscoll, Lofgren, McClintock, Pike, Sires, Taylor, and Wahls.

Members Absent: Townsend (excused).

Committee Business: [SSB 1172](#) and [SSB 1111](#).

Adjourned: 3:50 p.m.

INTRODUCTION OF BILLS

[Senate File 442](#), by committee on Education, a bill for an act relating to education, including by modifying provisions related to the calculation of the teacher salary supplement district cost per pupil, teacher preparation requirements, out-of-state placement of certain specified students requiring special education, the duties of the department of education, and minimum teacher salaries, and including effective date provisions.

Read first time and placed on the **calendar**.

[Senate File 443](#), by committee on Technology, a bill for an act relating to certain commercial entities who publish or distribute obscene material on the internet, and providing civil penalties.

Read first time and placed on the **calendar**.

[Senate File 444](#), by committee on Education, a bill for an act relating to incentives for whole grade sharing and school district reorganization or dissolution.

Read first time and placed on the **calendar**.

[Senate File 445](#), by committee on Education, a bill for an act relating to early childhood education and care, including by modifying provisions related to the statewide preschool program, the child development coordinating council, programs for at-risk children, the responsibilities of the department of education, the early childhood Iowa initiative, and the state child care assistance program, and establishing the child care continuum partnership grants pilot program within the department of health and human services.

Read first time and placed on the **calendar**.

[Senate File 446](#), by committee on Education, a bill for an act implementing requirements related to organizations that sponsor or administer extracurricular interscholastic athletics, including the creation of a conference realignment committee.

Read first time and placed on the **calendar**.

[Senate File 447](#), by committee on Transportation, a bill for an act relating to replacement certificates of title for vehicles, providing fees, and including retroactive applicability provisions.

Read first time and placed on the **calendar**.

[Senate File 448](#), by committee on Transportation, a bill for an act relating to department of education school bus driver authorization and approved courses of instruction.

Read first time and placed on the **calendar**.

[Senate File 449](#), by committee on Technology, a bill for an act relating to digital financial asset transaction kiosks.

Read first time and placed on the **calendar**.

[Senate File 450](#), by committee on Education, a bill for an act relating to education, including by modifying provisions related to mathematics instruction, practitioner preparation programs, and the duties of the director of the department of education, and including effective date provisions.

Read first time and placed on the **calendar**.

[Senate File 451](#), by Driscoll, a bill for an act relating to the duties of fire officials and reports of fires and emergency responses.

Read first time and referred to committee on **Judiciary**.

[Senate File 452](#), by Dotzler, Petersen, Bennett, Trone Garriott, Donahue, Winckler, Blake, Townsend, Bisignano, Quirnbach, and Weiner, a bill for an act relating to employment matters involving public employees including collective bargaining, educator employment matters, personnel records and settlement agreements, city civil service requirements, and health insurance matters, and including effective date, applicability, and transition provisions.

Read first time and referred to committee on **Workforce**.

[Senate File 453](#), by Donahue, a bill for an act relating to school district and area education agency funding and education savings accounts, and including applicability provisions.

Read first time and referred to committee on **Education**.

[Senate File 454](#), by Townsend, Trone Garriott, Donahue, Dotzler, Winckler, Zimmer, Blake, Wahls, and Bisignano, a bill for an act relating to standards for determination of loss or permanent impairment for purposes of permanent partial disability under workers' compensation and including applicability provisions.

Read first time and referred to committee on **Workforce**.

[Senate File 455](#), by Townsend, Trone Garriott, Donahue, Dotzler, Winckler, Zimmer, Blake, Wahls, and Bisignano, a bill for an act requiring certain weekly workers' compensation benefits to be calculated by including an employee's overtime and premium pay, and to include an annual cost-of-living adjustment.

Read first time and referred to committee on **Workforce**.

[Senate File 456](#), by Townsend, Trone Garriott, Donahue, Dotzler, Winckler, Zimmer, Blake, Wahls, and Bisignano, a bill for an act relating to the choice of doctor to treat injured employees under workers' compensation laws and including effective date and applicability provisions.

Read first time and referred to committee on **Workforce**.

STUDY BILLS RECEIVED

[SSB 1189](#) **Workforce**

Relating to unemployment insurance taxes on employers.

[SSB 1190](#) **Local Government**

Relating to solid waste collection and disposal by establishing a maximum rate increase charged by governmental entities and creating a property tax rebate for service charges.

[SSB 1191](#) **Transportation**

Prohibiting the use of remotely piloted aircraft flying over farm property, and making penalties applicable.

[SSB 1192](#) **Commerce**

Relating to motor vehicle glass repair, replacement, and insurance, making penalties applicable, and including applicability provisions.

[SSB 1193](#) **Commerce**

Concerning alcoholic beverage control.

SSB 1194 Commerce

Relating to matters under the purview of the department of insurance and financial services including financial literacy and exploitation, tax confidentiality, health insurance rates, health savings accounts, insurer withdrawals, property insurance, and service contracts, and including penalties.

SUBCOMMITTEE ASSIGNMENTS**Senate Joint Resolution 8**

STATE GOVERNMENT: Rozenboom, Chair; Schultz and Winckler

Senate File 373

COMMERCE: Klimesh, Chair; Boussetot and Knox

Senate File 376

COMMERCE: Klimesh, Chair; Boussetot and Knox

Senate File 414

STATE GOVERNMENT: Rozenboom, Chair; Schultz and Townsend

Senate File 416

STATE GOVERNMENT: Rozenboom, Chair; Blake and Schultz

Senate File 420

EDUCATION: Evans, Chair; Kraayenbrink and Zimmer

Senate File 431

COMMERCE: Boussetot, Chair; Knox and Webster

Senate File 432

AGRICULTURE: Sweeney, Chair; Shipley and Zimmer

Senate File 435

AGRICULTURE: Rozenboom, Chair; Driscoll and Zimmer

Senate File 437

STATE GOVERNMENT: Rozenboom, Chair; Schultz and Townsend

Senate File 441

STATE GOVERNMENT: Rozenboom, Chair; Celsi and Schultz

[SSB 1140](#)
(Reassigned)

LOCAL GOVERNMENT: Webster, Chair; Sires and Weiner

[SSB 1189](#)

WORKFORCE: Dickey, Chair; Schultz and Townsend

[SSB 1190](#)

LOCAL GOVERNMENT: Webster, Chair; Driscoll and Weiner

[SSB 1191](#)

TRANSPORTATION: Zumbach, Chair; Rozenboom and Townsend

[SSB 1192](#)

COMMERCE: Warme, Chair; Gruenhagen and Wahls

[SSB 1193](#)

COMMERCE: Webster, Chair; Klimesh and Trone Garriott

[SSB 1194](#)

COMMERCE: Boussetot, Chair; Driscoll and Petersen

FINAL COMMITTEE REPORTS OF BILL ACTION

EDUCATION

Bill Title: *[SENATE FILE 442 \(SSB 1100\)](#), a bill for an act relating to education, including by modifying provisions related to the calculation of the teacher salary supplement district cost per pupil, teacher preparation requirements, out-of-state placement of certain specified students requiring special education, the duties of the department of education, and minimum teacher salaries, and including effective date provisions.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 14: Evans, Taylor, Quirnbach, Campbell, Donahue, Green, Gruenhagen, Kraayenbrink, Pike, Rozenboom, Salmon, Shipley, Winckler, and Zimmer. Nays, none. Excused, 2: Garrett, and Trone Garriott.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

*Pursuant to Rule 40, the Legislative Services Agency reported nonsubstantive changes to the members of the Education Committee on [Senate File 442](#), and they were attached to the committee report.

ALSO:

Bill Title: [SENATE FILE 444 \(SSB 1076\)](#), a bill for an act relating to incentives for whole grade sharing and school district reorganization or dissolution.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 15: Evans, Taylor, Quirnbach, Campbell, Donahue, Green, Gruenhagen, Kraayenbrink, Pike, Rozenboom, Salmon, Shipley, Trone Garriott, Winckler, and Zimmer. Nays, none. Excused, 1: Garrett.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: *[SENATE FILE 445 \(SSB 1135\)](#), a bill for an act relating to early childhood education and care, including by modifying provisions related to the statewide preschool program, the child development coordinating council, programs for at-risk children, the responsibilities of the department of education, the early childhood Iowa initiative, and the state child care assistance program, and establishing the child care continuum partnership grants pilot program within the department of health and human services.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 10: Evans, Taylor, Campbell, Green, Gruenhagen, Kraayenbrink, Pike, Rozenboom, Salmon, and Shipley. Nays, 5: Quirnbach, Donahue, Trone Garriott, Winckler, and Zimmer. Excused, 1: Garrett.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

*Pursuant to Rule 40, the Legislative Services Agency reported nonsubstantive changes to the members of the Education Committee on [Senate File 445](#), and they were attached to the committee report.

ALSO:

Bill Title: [SENATE FILE 446](#) (formerly [SF 265](#)), a bill for an act implementing requirements related to organizations that sponsor or administer extracurricular interscholastic athletics, including the creation of a conference realignment committee.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 15: Evans, Taylor, Quirnbach, Campbell, Donahue, Green, Gruenhagen, Kraayenbrink, Pike, Rozenboom, Salmon, Shipley, Trone Garriott, Winckler, and Zimmer. Nays, none. Excused, 1: Garrett.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: *[SENATE FILE 450 \(SSB 1092\)](#), a bill for an act relating to education, including by modifying provisions related to mathematics instruction, practitioner preparation programs, and the duties of the director of the department of education, and including effective date provisions.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 10: Evans, Taylor, Campbell, Green, Gruenhagen, Kraayenbrink, Pike, Rozenboom, Salmon, and Shipley. Nays, 4: Quirnbach, Donahue, Winckler, and Zimmer. Excused, 2: Garrett, and Trone Garriott.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

*Pursuant to Rule 40, the Legislative Services Agency reported nonsubstantive changes to the members of the Education Committee on [Senate File 450](#), and they were attached to the committee report.

JUDICIARY

Bill Title: [SENATE FILE 62](#), a bill for an act relating to railway special agents.

Recommendation: DO PASS.

Final Vote: Yeas, 19: Schultz, Garrett, Blake, Bisignano, Bousselot, Dawson, Dickey, Evans, Green, Knox, Lofgren, Petersen, Reichman, Rowley, Shipley, Taylor, Webster, Weiner, and Westrich. Nays, none. Excused, 1: Quirnbach.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: [SENATE FILE 137](#), a bill for an act relating to short course law enforcement training requirements.

Recommendation: DO PASS.

Final Vote: Yeas, 20: Schultz, Garrett, Blake, Bisignano, Bousselot, Dawson, Dickey, Evans, Green, Knox, Lofgren, Petersen, Quirnbach, Reichman, Rowley, Shipley, Taylor, Webster, Weiner, and Westrich. Nays, none. Excused, none.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: [SENATE FILE 220](#), a bill for an act relating to protections for medical practitioners, health care institutions, and health care payors including those related to the exercise of conscience, whistleblower activities, and free speech, and providing penalties.

Recommendation: DO PASS.

Final Vote: Yeas, 14: Schultz, Garrett, Bousselot, Dawson, Dickey, Evans, Green, Lofgren, Reichman, Rowley, Shipley, Taylor, Webster, and Westrich. Nays, 6: Blake, Bisignano, Knox, Petersen, Quirnbach, and Weiner. Excused, none.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: [SENATE FILE 418](#), a bill for an act relating to sex and gender, including those and related terms for purposes of statutory construction, indications of a person's sex on certain vital records, gender identity under the Iowa civil rights Act, and school curricula related to gender theory.

Recommendation: DO PASS.

Final Vote: Yeas, 14: Schultz, Garrett, Bousselot, Dawson, Dickey, Evans, Green, Lofgren, Reichman, Rowley, Shipley, Taylor, Webster, and Westrich. Nays, 6: Blake, Bisignano, Knox, Petersen, Quirnbach, and Weiner. Excused, none.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

STATE GOVERNMENT

Bill Title: [SENATE FILE 234](#), a bill for an act relating to the offense of intentional misrepresentation of an animal as a service animal or service-animal-in-training.

Recommendation: DO PASS.

Final Vote: Yeas, 12: Rozenboom, Reichman, Alons, Bousselot, Campbell, Driscoll, Green, Koelker, Salmon, Schultz, Webster, and Westrich. Nays, 5: Winckler, Bisignano, Blake, Staed, and Townsend. Excused, 2: Celsi, and Guth.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

TECHNOLOGY

Bill Title: *[SENATE FILE 443](#) (formerly [SF 207](#)), a bill for an act relating to certain commercial entities who publish or distribute obscene material on the internet, and providing civil penalties.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 11: McClintock, Alons, Bennett, Campbell, Gruenhagen, Knox, Sires, Sweeney, Taylor, Wahls, and Warme. Nays, none. Excused, 1: Staed.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

*Pursuant to Rule 40, the Legislative Services Agency reported nonsubstantive changes to the members of the Technology Committee on [Senate File 443](#), and they were attached to the committee report.

ALSO:

Bill Title: *[SENATE FILE 449 \(SSB 1142\)](#), a bill for an act relating to digital financial asset transaction kiosks.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 11: McClintock, Alons, Bennett, Campbell, Gruenhagen, Knox, Sires, Sweeney, Taylor, Wahls, and Warme. Nays, none. Excused, 1: Staed.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

*Pursuant to Rule 40, the Legislative Services Agency reported nonsubstantive changes to the members of the Technology Committee on [Senate File 449](#), and they were attached to the committee report.

TRANSPORTATION

Bill Title: [SENATE FILE 447](#) (formerly [SF 300](#)), a bill for an act relating to replacement certificates of title for vehicles, providing fees, and including retroactive applicability provisions.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 14: Zumbach, Webster, Blake, De Witt, Dickey, Gruenhagen, Klimesh, Koelker, Lofgren, Pike, Rozenboom, Warme, Winckler, and Zimmer. Nays, none. Excused, 4: Townsend, Bennett, Celsi, and Shipley.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

ALSO:

Bill Title: [SENATE FILE 448 \(SSB 1161\)](#), a bill for an act relating to department of education school bus driver authorization and approved courses of instruction.

Recommendation: APPROVED COMMITTEE BILL.

Final Vote: Yeas, 14: Zumbach, Webster, Blake, De Witt, Dickey, Gruenhagen, Klimesh, Koelker, Lofgren, Pike, Rozenboom, Warme, Winckler, and Zimmer. Nays, none. Excused, 4: Townsend, Bennett, Celsi, and Shipley.

Fiscal Note: NOT REQUIRED UNDER JOINT RULE 17.

AMENDMENT FILED[S-3010](#)[S.F. 47](#)

Jeff Reichman