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September 9, 1975

TO: MEMBERS OF THE LEGISLATIVE COUNCIL

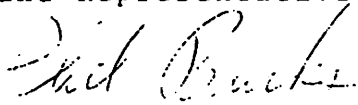
Senator William Gluba and Representative Tom Higgins, Chairpersons respectively of the Senate and House Standing Committees on Human Resources, have asked that this letter be forwarded to the Council pursuant to the joint meeting of these committees held September 8 in Des Moines.

At the meeting, three specific requests to the Legislative Council were approved. These requests are as follows:

1. That the Council authorize establishment of a joint interim subcommittee of the Human Resources Committees to consider the future status of the Drug Abuse Authority and the Commission on Alcoholism. Section 224B.24 requires that the Director of the Drug Abuse Authority submit to the Governor and the General Assembly, not later than June 30, 1977, "a plan for the orderly assumption of the functions of the authority by existing state departments and agencies, or the assimilation of the authority into a single existing state agency or the continuation of the authority", and provides that the Drug Abuse Authority shall be abolished and Chapter 224B repealed effective June 30, 1978. (This recommendation was adopted by a vote of 7-6.)
2. That the Council authorize establishment of a joint interim subcommittee of the Human Resources Committee to oversee preparation by the Department of Social Services of Iowa's state plan for the coming fiscal year, required under Title XX of the U.S. Social Security Act. (This recommendation was adopted unanimously.)
3. That Senator Gluba and Representative Higgins be authorized per diem and expenses for attending meetings of the task force concerned with preparing a bill for consideration by the General Assembly pursuant to the federal mandate that each state adopt "certificate of need" legislation in the field of health care facilities and services. (This recommendation was adopted unanimously.)

In addition, the joint standing Committees on Human Resources agreed to request that the Legislative Fiscal Committee look into the budgeting and related processes of the Department of Social Services, with a view to determining why the Department was so late in recognizing the changes in levels of spending for purchase-of-services by the Department in fiscal 1975, which contributed to the inability of the Department to fund some of the new programs which the Department had earlier encouraged local areas to plan under Title XX. It is recognized that this request requires no formal action by the Legislative Council.

On behalf of Senator Gluba
and Representative Higgins,


Philip E. Burks
Senior Research Analyst
(LSB staff person assigned to
Human Resources standing committees)

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September 16, 1975

TO: MEMBERS OF THE IOWA LEGISLATIVE COUNCIL

Senator C. Joseph Coleman and Representative John B. Brunow, Co-Chairpersons of the Transportation Finance Study Committee, request the approval of the Legislative Council to pay expenses actually incurred by Mr. Dan Dees, Acting Chief of Planning, Illinois Department of Transportation, to testify before the Transportation Finance Study Committee on October 1, 1975.

The Transportation Finance Study Committee has been discussing bonding for highway construction purposes and Mr. Dees is very familiar with the bonding done in recent years in Illinois. The Study Committee feels that a discussion with Mr. Dees is necessary before a decision can be made relative to the advantages and disadvantages of bonding for highway construction in this state. Mr. Dees is familiar with the bonding issues as well as the effect of bonding on the overall transportation planning in the state of Illinois.

Sincerely,

BURNETTE E. KOEBERNICK
Senior Legal Counsel

BEK:ddb

REPORT OF THE ADMINISTRATION COMMITTEE
of the
LEGISLATIVE COUNCIL

September 16, 1975

The Administration Committee of the Legislative Council met on Tuesday, September 16.

The Committee received a report submitted by Secretary of the Senate Clark Rasmussen relating to air conditioning of both the Senate and House lounges. The Chief Clerk of the House David Wray concurred and participated in the report. The report was submitted by Mr. Frank Pulley, the consulting engineer. Briefly, the report stated that it is possible to air condition both the Senate and House lounges using air conditioning equipment formerly used by the Legislative Service Bureau. The equipment would be installed directly in the House and Senate lounges at an approximate cost of \$5,000 for each house. The equipment would not provide the best appearance, noise, or air distribution. It would take approximately three weeks to install the equipment. The Administration Committee discussed the possible air conditioning of the total capitol building within the future and recommends that no action be taken on the present proposal for air conditioning the lounges until it can be determined at what time and under what conditions the capitol building can be totally air conditioned. It was agreed that the construction of the new power plant would be of prime consideration. The Committee will again consider this project after it receives more information and will submit a report to the Council at the Council's next meeting.

The Committee discussed at length legislative procedures in regard to consideration of bills by the General Assembly and specifically those bills which have not been introduced and thus have not received printing and distribution to all members of the General Assembly and the public. The prime problem discussed was the fact that many of the proposed bills are not placed before all the members of the General Assembly and the public prior to being introduced and thus input is

not available. In some cases duplicate bills are being considered by different committees without knowledge of the leadership. Often there is no record of the fact that a committee or subcommittee is considering a bill. Discussion revolved around having every bill have some kind of number or record made of its existence whether it is an unsponsored bill drafted by the Legislative Service Bureau or a bill submitted by a department or from some other source. The possibility of making a list in either the Secretary of the Senate's or Chief Clerk's office was discussed as well as placing a notation in the Journal that such a draft was being considered. The prime policy question is whether or not a committee could consider a bill without it being assigned by either the presiding officer or majority leader. The possibility of providing by rule that a committee could not vote out a bill on the day it was discussed was also examined. The designation of such a bill as a proposed bill with copies being reproduced and not placed in the bill book was considered. The fact that such bills are often considered by a committee and voted out and then sent to the Legislative Service Bureau for drafting in final form was discussed. It was noted that such bills sometimes have errors in them and the Committee is not in a position to reverse itself nor can the Legislative Service Bureau make the corrections to the bill because it has been voted out as submitted. The fact that the public has no access to such bills is of prime consideration.

A possible procedure discussed is to have such study bills sent to the presiding officer who would then assign it to the proper committee. The Chief Clerk and the Secretary of the Senate would then make a record of such fact. The chairman need not assign the bill to a subcommittee or may assign it. If the bill is assigned to a subcommittee it first must go to the Legislative Service Bureau to be redrafted and checked in order that it is in proper form. The subcommittee would then consider the bill and make its recommendations to the full committee. The fact that a committee or subcommittee often generates its own legislation and copies are not available in its developmental stages would also have to be considered.

Administration Committee Report

September 16, 1975

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The Administration Committee makes no recommendations at this time and agrees to give the problem further study and will make a recommendation at a future meeting of the Council.

The Director of the Legislative Service Bureau submitted a memorandum to the Administration Committee concerning the dissemination of documents. The Director had surveyed the various states in regard to the policies of such states and had received a diverse number of replies, some of them stating that they did not disseminate such documents as minutes to the general public, some stating that they had the same problems as Iowa, and others stating that they make charges in the form of money or postage for disseminating such documents.

It was agreed by the Administration Committee that such public documents should always be available to the public and that the Director should make a recommendation to the Administration Committee at its next meeting which would be designed to discourage persons from asking for documents which they may not need or which would place undue burden on the Bureau, but still provide for their availability to the general public under reasonable circumstances.

Respectfully submitted,

Speaker Dale M. Cochran, Chairman

Report of the
LEGISLATIVE COUNCIL'S SERVICE COMMITTEE

September 17, 1975

Pursuant to a meeting held immediately prior to the Legislative Council's meeting on this date, the Service Committee submits the following report and recommendations:

1. It is recommended that the Council approve addition to the staff of the Citizens' Aide of a specialist in juvenile matters, who would be concerned in particular with those youth who are residents of the state's institutions or are otherwise wards of the state, to be paid by federal funds allocated by the Iowa Crime Commission and matched by state funds made available by the Office for Planning and Programming. This recommendation is for one year only.
2. It is recommended that the Council approve the employment of Mary Richards as Legal Counsel I on the staff of the Legislative Service Bureau, to fill the existing vacancy on the Bureau staff, at an annual salary of \$12,800 with a review date of January 1, 1976.
3. The Service Committee has received from Serge Garrison copies of the proposed revision of the Legislative Service Bureau's statement of policy, and will consider it at the Committee's next meeting.
4. The Service Committee intends to investigate methods of obtaining a comparative evaluation of positions and job descriptions on the staffs of the Legislative Service Bureau, Legislative Fiscal Bureau and the Citizens' Aide office, for the purpose of determining whether the salaries paid the various staff personnel are equitable among the three agencies, and in relation to other positions of a generally similar nature.

The next meeting of the Council's Service Committee is to be held at 1:00 p.m. on Monday, October 13.

- Minnette F. Doderer, Chairperson

REPORT OF
LEGISLATIVE FISCAL COMMITTEE
TO
LEGISLATIVE COUNCIL
SEPTEMBER 17, 1975

The Legislative Fiscal Committee met in the Legislative Fiscal Bureau Conference Room on Tuesday, September 16, 1975. All members were present except Senators Palmer and Nystrom.

Reports were received on the following meetings held by the Visitation Committees.

EDUCATION

On September 12, 1975, this committee visited the headquarters of I.E.B.N. Tom Ditzel, Executive Director of I.E.B.N., was host to the committee and after a question and answer period, he presented a list of objectives of I.E.B.N. 80% of Iowa's public schools are currently covered by existing transmitters with an estimated 170,000 students receiving instruction via ETV. The "Friends of Educational Broadcasting" group was commended for their efforts on behalf of I.E.B.N. Mr. Ditzel stated that they would like to proceed to a program budget. A tour conducted by staff members emphasized the addition of lighting equipment. It was noted that there is increased cooperation between I.E.B.N. and the Department of Public Instruction. On the afternoon of the 12th, the committee visited the Marshalltown A.E.A. Area 6 serves parts of six counties, 22 public school districts with a total of 23,500 kindergarten through 12th grade pupils. The preschool has received nationwide attention for its fine work and has conducted training sessions. The committee felt the work here was truly outstanding.

NATURAL RESOURCES

The committee met on September 10, 1975, with the Conservation Commission. The status of unemployment benefits claims was discussed. Less than \$5,000 was paid for claims during fiscal years 1973 and 1974. The capital budget was discussed as were suggestions from the staff on ways the capital funding process could be improved. Serious problems are developing concerning the ambulance service and fire protection for commission property. Rathbun hatchery is now in production and the federal hatchery at Manchester will be turned over to the state soon. \$2,500,000 appropriated for the Open Spaces program has been spent or committed. An extension of the reversion date on S.F. 573, the "Green Thumb" appropriation, was requested so the program may operate an entire summer season.

HUMAN RESOURCES

On August 29, 1975, the committee met at the Clarinda Mental Health Institute. A tour of the facility was made. The committee questioned the lack of a formal plan for the future of the facility in view of the decreasing patient load. The cost per patient has doubled from 1968 to 1974. There is no formal in-service training program for the mental health workers at Clarinda and they receive their training by on-the-job experience.

STATE DEPARTMENTS

A meeting to discuss the Airplane Study was held on September 2, 1975. As a result of this meeting with the director of General Services, the Adjutant General, Vehicle Dispatcher and the director of Department of Transportation, the committee voted to approve and support the administrative efforts of the D.O.T. to proceed immediately with plans of the state airplane pool on a trial basis with the understanding that the Department of Transportation will present actual cost figures and make specific recommendations for legislation. No final determination was made by the committee on their meeting concerning Section 8.39 of the Code which deals with transferring of funds. The committee met with representatives of the State Libraries on September 3, 1975. A tour of the Law Library, Medical Library, and the State Library Commission office was made. At a meeting on the 3rd with the Chairman of the Employment Security Commission and the director of the Unemployment Insurance Division, problems concerning the delay in some persons receiving their unemployment checks was discussed.

TRANSPORTATION & LAW ENFORCEMENT

On September 9, 1975, the committee met at the headquarters office of the Department of Transportation. After a tour of their facilities, the group traveled to the Ledges State Park to view the park road system. On September 10 the committee met with the Boone County Supervisors. Discussion followed on county road systems and county-wide law enforcement. The next meeting was with the City Council of Webster City. Road maintenance, abandonment of branch railroad lines and county-wide law enforcement were topics discussed.

The status of the case of Sueppel vs. Executive Council is that the final appeal date is September 19, 1975. The Department of Public Safety is preparing a chronological summary of the case to be submitted to the committee with its recommendation for improving the appeal procedure.