

TO: MEMBERS OF THE LEGISLATIVE COUNCIL

FROM: BERNIE KOEBERNICK
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LEGISLATIVE SERVICE BUREAU

During the Sixty-ninth General Assembly, 1981 Session, the General Assembly enacted House File 850 which appropriated funds to the State Department of Transportation, the Department of Public Safety, and the Department of Public Defense. Section 14 of House File 850 provided a conditional appropriation of \$60,000 from the road use tax fund to the Legislative Council to conduct the study provided for in Senate File 561. Section 14 reads as follows:

"Sec. 14. If Senate File 561 is enacted by the Sixty-ninth General Assembly and becomes law, and the law provides for a study of the state department of transportation to determine staff requirements, administrative structure, and general efficiency of the department within the funding available, there is appropriated from the road use tax fund to the legislative council the sum of sixty thousand (60,000) dollars, or so much thereof as is necessary, to pay for the costs of the study."

Senate File 561 was not enacted by the Sixty-ninth General Assembly during the regular session. However, Senate File 561 was enacted August 14, 1981 in the Second Extraordinary Session of the Sixty-ninth General Assembly.

Section 17 of Senate File 561 provides for the study referred to in House File 850 and reads as follows:

"Sec. 17. The legislative council shall employ a consulting firm or person with a background and expertise in transportation to conduct an independent study of the state department of transportation to determine staff requirements, administrative structure, and general efficiency of the department within the funding available. The study shall also review highway design standards used by the department and bid procedures used by the department in letting road construction and maintenance contracts and estimate any cost savings that could be achieved both in construction and maintenance by altering such standards. The study shall also review highway design standards used by the department and bid procedures used by the department in letting road construction and maintenance contracts. The study shall include a study of the feasibility of contracting with road contractors for highway maintenance services and the feasibility of setting aside ten percent of road contracts for small contractors and contractors just beginning business. The consultant shall also recommend which parcels of right of way owned by the department should be sold. However, a consulting firm or person who has worked for the state department of transportation within the last five years shall not be eligible for employment to conduct the study required under this section.

The report of the study shall be submitted to the Sixty-ninth General Assembly, 1982 Session, not later than January 11, 1982."

Section 17 was amended by the House to expand the scope of the study and those amendments were retained in the Conference Committee Report.

Under the legislation, the Legislative Council is appropriated funds for the study and directed to employ a consulting firm or person with expertise and background in transportation to conduct the study. The study report is to be submitted to the Sixty-ninth General Assembly, 1982 Session, not later than January 12, 1982.

Two problems appear to exist in the provisions of Senate File 561 and House File 850. These two areas of concern relate to the amount of funds appropriated for the study and the amount of time allowed for the completion of the study.

Since Senate File 561 was enacted and became law on September 1, 1981, the Legislative Council will probably need upwards of 60 - 90 days to develop a study proposal, seek bids, and accept a bid. It would appear that the earliest feasible date for commencement of the study is November or December, 1981. It appears that the Legislative Council must consider recommending that Section 17 of Senate File 561 be amended to allow for submission of the study report to the General Assembly at a later date. Because funds are appropriated in House File 850 for the biennium beginning July 1, 1981 and ending June 30, 1983, it appears feasible that the study report might be submitted to the Seventieth General Assembly meeting in 1983 to allow recommendations to be implemented prior to the next biennium for which funds will be appropriated.

The other area of concern is the amount of funds appropriated for the study. The areas of study specified in Senate File 561 are rather diverse and comprehensive. It appears that the \$60,000 appropriated for the study under House File 850 would be inadequate to study all of the subject areas recommended in Senate File 561. The Legislative Council appears to have two alternative directions to follow regarding the scope of the study. The Legislative Council could recommend an amendment to Section 14 of House File 850 to provide the amount of funds necessary to do the entire study or an amendment to restrict the scope of the study so that the amount of funds appropriated would be sufficient to carry out the study.

The third option available to the Legislative Council is to recommend repeal of Section 14 of House File 850 and Section 17 of Senate File 561.

R E P O R T
of the
SERVICE COMMITTEE

September 16, 1981

The Service Committee makes the following recommendations to the Legislative Council:

1. That the Capitol Tour Guides be authorized to order new uniforms in conjunction with the ordering of uniforms for pages by the House of Representatives and the Senate with the cost divided between the House and Senate.

2. That the Capitol Tour Guides be allowed to obtain postage from the House and Senate for necessary correspondence and that student requests for information continue to be referred to the Iowa Development Commission.

3. That the Capitol Tour Guides develop a proposal for stationery to submit to the Service Committee at its next meeting.

4. That Ms. Linda Hoffman be employed as Legal Analyst in the Office of Citizen's Aide at Grade 29, Step 1.

5. That Ms. Sally Rogers be employed as Research Analyst I in the Legislative Service Bureau at Grade 24, Step 1.

6. That Ms. Sue Lerdal be reclassified from Research Analyst I to Research Analyst II in the Legislative Service Bureau upon the resignation of Ms. Debbie Dahab.

Respectfully submitted,

SPEAKER DELWYN STROMER
Chairperson

PROPOSED LEAG BUDGET
 January, 1982 - December, 1983
 (24 months)

| <u>Items</u> | <u>Amount</u> |
|--|------------------|
| <u>RESEARCH PROJECTS</u> | |
| Scientific, engineering and technical personnel support | \$ 60,000 |
| Resource interpretation and information activities, coordinator, 100%, January 1982-December 1983 | 18,720 |
| Fringe benefits, 22% of salary | 4,118 |
| Indirect costs (8% of total direct cost) | 6,627 |
| Subtotal | 89,465 |
| <u>ADMINISTRATION</u> | |
| <u>Personnel:</u> | |
| Project Assistant, 10%, January 1982-December 1983 | 6,500 |
| Secretary, 50%, January 1982-December 1983 | 12,480 |
| Fringe benefits 25% of secretarial salary | 3,120 |
| Subtotal | 22,100 |
| <u>Indirect costs</u> (8% of total direct cost) | 1,768 |
| Subtotal | 23,868 |
| <u>Other direct costs</u> | |
| <u>Expendable supplies</u> (office supplies, postage, photocopying, equipment usage and servicing) | 2,400 |
| <u>Publication costs</u> (produce white papers and quick-response scientific memos; print and bind individual project reports and summary report) | 6,000 |
| <u>Travel</u> (attend LEAG meetings and meet with legislators and faculty) | 2,000 |
| <u>Indirect costs</u> (8% of total direct cost) | 976 |
| Subtotal | 13,176 |
| TOTAL DIRECT AND INDIRECT COSTS | <u>\$126,509</u> |

BREAKDOWN OF SUPPORT

January 1982 - December 1982

| | |
|---------------------------|----------|
| Northwest Area Foundation | \$30,000 |
| Iowa Legislature | \$30,000 |

January 1983 - December 1983

| | |
|---------------------------|--------|
| Northwest Area Foundation | 22,170 |
| Iowa Legislature | 44,339 |

REPORT OF THE
LEGISLATIVE FISCAL COMMITTEE
TO THE
LEGISLATIVE COUNCIL

September 16, 1981

Members of the Legislative Fiscal Committee who were attending the Legislative Council meeting met briefly at 11:50 a.m., September 16, 1981, in Room 22, to consider three requests from visitation committees. Those members attending were:

Representative Richard Welden, Co-chairman
Senator John Murray, Co-chairman
Senator William Palmer
Representative Gregory Cusack
Representative Lawrence Pope

The Fiscal Committee considered a request from the Education Visitation Committee for two additional meeting days so the Visitation Committee could react to a funding mechanism for merged area schools which is being proposed by the Department of Public Instruction.

The Committee also considered a request by the Human Resources Appropriations Subcommittee for one day for five people to meet with the Social Services Appropriations Subcommittee on October 13, 1981. This will be a joint meeting with members of the Homemaker - Home Health Aide Study Committee.

These two requests were approved unanimously on a motion by Senator Murray.

A request from the Mental Health/Corrections Appropriations Subcommittee for an additional two days meeting time at Fort Madison Penitentiary was deferred until the October meeting of the Fiscal Committee.

PRELIMINARY BLOCK GRANT INFORMATION

SEPTEMBER 11, 1981

| | <u>Community Services</u> | <u>Home Energy</u> | <u>Social Services</u> | <u>Maternal & Child Health</u> | <u>Alcohol, Drug Abuse & Mental Health</u> | <u>Primary Care*</u> | <u>Health Preven. & Services</u> | <u>Education</u> | <u>Community Development</u> | <u>Total</u> |
|---|---------------------------|------------------------|---------------------------------|------------------------------------|--|----------------------|--------------------------------------|-----------------------------------|------------------------------|--------------|
| Number of Programs | 1 | 1 | 2 | 6 | 3 | 1 | 9 | 33 | 1 | 57 |
| National Dollars(millions) | 354 | 1,875 | 2,400 | 373 | 491 | 284 | 95 | 589 | 1,082 | 7,543 |
| Iowa Share-FY 82 " | 4.1 | 34.9 | 30.7 | 5.1 | 2.3 | 1.6 | 1.6 | 7.0 | 22 | |
| Iowa Share-FY 81 " | 4.3 | 34.0 | 39.3 | 6.9 | 3.0 | 1.6 | 2.1 | | 20 | |
| (Loss) gain | (0.2) | 0.9 | (8.6) | (1.8) | (0.7) | * | (0.5) | | 2 | |
| State Match | No | No | Yes | Yes-\$3 State-\$4 Federal Soft | No, but maintenance of effort required. | Yes | No | No, but maint. of effort required | Soft 10% | |
| Date-Feds to be notified of State intention | 9/11 | 10/1 | 10/1 | 9/15 | 10/1 | N/A | 10/1 | 5/82 | (1) | |
| State Planned Implementation Date | 10/1 | 10/1 | 10/1 | 10/1 | 10/1 | 10/82 | 10/1 | 7/82 | Defer | |
| Who notifies of State Intent | Governor | Governor | DSS Commissioner | Governor | Governor | Governor | Governor | Governor | Governor | |
| Plan must be filed | Yes | Yes | Letter of Intent. | Yes | Yes | | Yes | Yes | Yes | |
| Public hearing required | No | No | No | No | No | | No | Yes | Yes | |
| Transfers allowed | 5% | 10% | 10% | No | 7% | | 7% | No | No | |
| Administrative Costs Allowed | 5% | 10% | Yes | No restriction | 10% | | 10% | | 2% if matched by State | |
| Carryover to following FY | No | 24% | No | No | No | | No | | No | |
| Allocation Plan | N/A Same as Present | N/A Same as Present | Current Plan Same as Present | Pro rata | Pro rata | N/A | Pro rata | N/A | N/A | |
| Administering State Agency | O.P.P. | E.P.C. | D.S.S. | HEALTH DEPT. | SUBSTANCE ABUSE | HEALTH DEPT. | HEALTH DEPT. | D.P.I. | O.P.P. | |

*Does not become a block grant until federal FY 83
(1) Later, but unspecified date, probably in 1982.

R E P O R T

of the

STUDIES COMMITTEE

to the

LEGISLATIVE COUNCIL

September 16, 1981

The Studies Committee met at 12:00 Noon on September 16, 1981 and recommends that the Legislative Council approve the following recommendations:

1. That the Elderly Abuse and Elderly Service Programs Subcommittee membership be expanded from 10 to 14 members and that Senator Hulse, Senator Slater, Representative McKean and Representative Carl be added as the four additional members of the Subcommittee.
2. That the Retirement Systems Subcommittee membership be expanded from 10 to 14 members and that Senator Briles, Senator Slater, Representative Hoffmann, and Representative Dieleman be added as the four additional members of the Subcommittee.
3. That Senator Carr be named to replace Senator Charles Miller on the Retirement Systems Subcommittee.
4. That Senator Gallagher be named to replace Senator Carr on the Contract and Bidding Procedures Subcommittee.
5. That Senator Charles Miller be named to replace Senator Gallagher on the Disaster Services Subcommittee.
6. That Senator Charles Miller be named to replace Senator Carr on the Merit Employment Subcommittee.
7. That Representative Roger Halvorson be named to replace Representative Pelton on the Sentencing Subcommittee.
8. That a Subcommittee of the Senate Standing Committee on Judiciary and the House Committee on Judiciary and Law Enforcement consisting of ten members be appointed to review the obscenity issue pursuant to House Concurrent Resolution 40 and that the Subcommittee be authorized one meeting day.

Respectfully submitted,

REPRESENTATIVE LAWRENCE POPE
Chairperson