

Report of the SERVICE COMMITTEE

to the  
LEGISLATIVE COUNCIL

July 19, 1978

The Legislative Service Committee met Tuesday morning, July 18, and considered a number of matters. Pursuant to those deliberations the following recommendations are submitted to the Legislative Council:

1. It is recommended that the salary of the Code Editor be increased 10 percent, to \$23,100 per year, and that of the Deputy Code Editor be increased by a similar percentage, to \$19,250 per year. It is further recommended that the other salary levels and increases proposed by the Code Editor for members of his office staff be approved in accordance with the attached report, except that the position of full-time Indexer (which is presently vacant) be classified at grade 37, step 1 on the state merit employment system salary scale.
2. It is recommended that the Citizens' Aide be authorized to use funds presently available to that office to employ part-time personnel, in such a way that either one or two part-time employees might be on duty in that office at any given time, as appropriate to handle the current work load. No increase in funding for the office is involved.
3. It is recommended that the Legislative Service Bureau be authorized to employ former Legal Counsel Jo Ann Brown on a temporary basis, at a salary rate of \$20,306 per year, to handle work ordinarily assigned to Research Analyst Diane Bolender, who is expected to be on sick leave for a period of approximately 90 days.

In addition, the Service Committee requested that Legislative Fiscal Director Gerry Rankin draw up a prospective table of organization for the newly-authorized Legislative Oversight Bureau. Due to the Governor's veto of the appropriation to fund the new agency, it will not actually be established for the time being.

The Service Committee also requested Administrative Rules Review Coordinator Joe Royce and Legislative Service Bureau Director Serge Garrison to investigate possible alternative methods of preparing and printing the Iowa Administrative Bulletin, in which new administrative rules are published. Mr. Royce has suggested that significant savings may be possible.

The Committee deferred action on a motion to accept applications for the office of Code Editor, for a term beginning January 1, 1979.

Respectfully submitted,

WILLIAM D. PALMER, Chairperson

REPORT OF THE  
LEGISLATIVE FISCAL COMMITTEE  
TO THE  
LEGISLATIVE COUNCIL

JULY 19, 1978

The Legislative Fiscal Committee met in the Fiscal Bureau Conference Room, July 18, 1978, with Senator William D. Palmer, Chairperson, presiding. The interim work plans, which were approved by the Fiscal Committee, are as follows:

Education Budget Subcommittee

Visitation Committee - Nine Days as follows:

September 28-29

Area Community College VI  
Blind Commission  
Department of Public Instruction  
I.E.B.N.

October 19 and 20

AEA 10  
Cornell College  
Iowa Braille & Sight Saving

November 27 and 28

AEA 3  
Area Community College III  
Iowa State University

December 8

University of Iowa

December 14 and 15

Wartburg College  
University of Northern Iowa

In addition, the full joint subcommittee voted to request three days for a study outlined in Senate Concurrent Resolution 132.\* The resolution was amended by striking at line 26 the words "and the effectiveness" and striking lines 27, 28, 29, and 30. Line 26 would read "tion program for area schools." The Fiscal Committee also voted to recommend that the Council approve three Senate Education Budget Committee members and three House Education Budget Committee members to study the subject matter contained in this resolution. This request for three days was approved.

Human Resources Budget Subcommittee

The subcommittee passed three resolutions concerning interim studies to be approved by the Legislative Council.

1. House Concurrent Resolution 135 on the correlation of service among the Department of Health and the Department of Social Services, and the involvement of the Commission on the Aging with respect to delivery of in-home health services, and to review the existing procedures regarding purchases of service agreements; and to determine the appropriate level of state funding for each service.
2. House Concurrent Resolution 136 on the procedures for awarding and evaluating grants from the Department of Substance Abuse to local substance abuse programs.

3. House Concurrent Resolution 137 on the administrative structure, programming and funding of the Commission on the Aging.

Each of the members specified a preference for study assignment. The studies will require interim visitations of approximately three days per member.

#### Natural Resources Budget Subcommittee

Six member visitation committee.

1. State Lake Construction & Development Projects - The purpose of this series of meetings is to inspect various state lake construction projects in differing stages of development and to review and assess alternative capital development and management options. This will enable the committee to become familiar with the advantages and disadvantages of the options available for further development and ongoing management of these projects:

Barnes City Lake  
Big Creek State Park  
Brushy Creek Lake  
Pleasant Creek State Park  
Volga Lake

2. "Watershed Protection and Flood Prevention Act" (PL 566) Projects - The purpose of this meeting would be to review the PL 566 Project Development process, meet with participants (Federal, State & Local) in that process, review current and future projects, and assess the roles of the Legislature and the State Conservation Commission in this process. Special attention will be given to the controversy surrounding the responsibility of the State Conservation Commission for funding assistance for the Little River Watershed project.

The Fiscal Committee approved the request for four days.

#### Regulatory and Finance Budget Subcommittee

Regulatory and Finance approved the below listed subjects for interim study. The committee asked for two days of full budget subcommittee meetings; however, the chairpersons of the committee can choose to cancel either or both meeting days if they judge the meetings are not necessary.

1. The implementation of the data processing and expanded case audit capacity included in this year's appropriation for the Industrial Commissioner. Particularly: is the system being developed in accordance with the projected time table? is the reporting system resulting in a reduction in backlog? are staff positions being filled as specified?
2. What are the results of the expansion of operating hours in 16 liquor stores?
3. Comptroller's Data Processing: is move to Hoover Building on schedule? cost of move? have lease/purchase arrangements been made for computers? on what terms?

4. Commerce Commission: effect of grain warehouse bill (SF 321)?
5. Progress report on new credit union department? What effect on Banking Department?
6. Monitor transfer of funds, compliance with provisions of HF 2189.
7. Progress report on Legislative Oversight Bureau.
8. Cost of outside warehousing and storage for Beer & Liquor Control Department: need for warehouse.

The Fiscal Committee approved the request for two days.

Social Services Budget Subcommittee

The Social Services Budget Subcommittee requested six meeting days for the full membership of the budget subcommittee.

- |        |   |   |
|--------|---|---|
| 3 days | - Men's Reformatory<br>Mt. Pleasant Medium<br>Security Unit | Oversight on unitization program<br><br>To discuss with prison officials as well as view the new unit designed to treat inmates who exhibit treatable personality disorders, with or without accompanying history of drug or alcohol abuse. |
|        | State Penitentiary  | Perform oversight on the unitization program and review work completed on medium security dormitory outside the Ft. Madison walls.  |
|        | Community Based<br>Corrections Facility                     | To visit and review actual operation of local program   |
| 1 day  |   | Meet with the Dept. of Social Services to review the department's studies on Foster Care funding and state eligibility determination. Develop recommendations   |
| 1 day  |   | Nursing Homes/Residential Care Facilities<br>The Social Services Budget Subcommittee to breakdown into 3-member subcommittees to visit nursing homes and residential care facilities within their respective districts.                     |
| 1 day  |   | Des Moines - to consider final recommendations  |

The Fiscal Committee voted to recommend that seventy (70) total days be allowed.

State Government Budget Subcommittee and Transportation and Law Enforcement Budget Subcommittee did not request visitation meetings.

Representative Cusack requested the committee recommend that six days of study be allowed for three members of the Senate Budget Committee and three members of the House Budget Committee on the following:

To consider special requests which were to be researched by the University of Iowa as approved by the Legislative Council in 1977.

- a. Elderly Consolidation Study
- b. Alternatives for future education funding

Representative Cusack also requested that the Fiscal Committee spend approximately three days considering the following: (the Fiscal Committee would use their regular meeting days for this project)

To consider budget procedure reforms including an evaluation of current past reforms and to consider additional innovations in the budgeting process.

**SENATE CONCURRENT RESOLUTION 132**

By: Van Gilst

1 *Whereas*, chapter two hundred eighty-six A (286A)  
2 of the Code provides a formula for allocation of  
3 state funds for area vocational schools and area  
4 community colleges; and  
5 *Whereas*, this formula is not used in the alloca-  
6 tion of state funds to area schools; and  
7 *Whereas*, it is becoming increasingly difficult  
8 for area schools to budget effectively when there  
9 is uncertainty about the amount of state funds  
10 which will be allocated to them; *Now Therefore*,  
11 *Be It Resolved by the Senate, the House Concurring*,  
12 That the Legislative Council is directed to approve  
13 the establishment of a joint subcommittee of the  
14 appropriate standing committees of the House and  
15 Senate to study during the legislative interim the  
16 funding and governance of the area vocational schools  
17 and area community colleges. The study shall include  
18 the historical pattern of state aid to the area  
19 schools and its adequacy or inadequacy; the unmet  
20 needs of the area schools, including the availability  
21 of funding for vocational-technical programs conducted  
22 by area schools for local school districts; the effect  
23 of existing policies for distribution of state aid to  
24 area schools upon the growth and development of the  
25 area schools; the viability of a forward-funded founda-  
26 tion program for area schools; and the effectiveness  
27 and efficiency, including economies of scale and  
28 other potential savings, resulting from the creation  
29 of a statewide, elected or appointed, autonomous  
30 governing body in control of the area schools; and

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1 *Be It Further Resolved*, That the joint subcommittee  
2 shall report its findings and recommendations, with  
3 legislative bill drafts to implement its recommenda-  
4 tions, to its committees, the Legislative Council,  
5 and the General Assembly convening in 1979.

Read first time and passed on file.

## 1978 INTERIM STUDIES

Recommended by Studies Committee for

APPROVAL BY THE LEGISLATIVE COUNCIL

| (1)   | (2)  | (3)   | (4)                  |
|---|--|---|----------------------|
| Standing Committee,<br>Study Subject Matter<br>and Source of Request                | Full Comm.<br>or Subcomm.<br>Jt. or one<br>House | No. of<br>Mbrs.   | No. of<br>Mtng. Days |
| <b>AGRICULTURE</b>  |  |   |                      |
| Grain deposit and<br>handling<br><br>HCR 133/SCR 127                                | Joint<br>Subcommittee                            | 5<br>each<br>house  | 5                    |
| Young farmers<br>loan programs  | Joint<br>Subcommittee                            | 3<br>each<br>house  | 2                    |
| <b>BUDGET</b>   |  |   |                      |
| <b>CITIES</b>   |  |   |                      |
| Urban<br>revitalization.<br><br>(With Ways &<br>Means)                              | Joint<br>Subcommittee                            | 5<br>each<br>house<br><br>(2 from<br>Cities;<br>3 from<br>Ways &<br>Means in<br>Senate) | 3                    |
| <b>COMMERCE</b>   |  |   |                      |
| Product Liability<br>(jointly with<br>Judiciary &<br>Labor-Industrial<br>Relations) | Joint<br>Subcommittee                            | 6 from<br>each<br>house;<br>2 from<br>each<br>partici-<br>pating<br>committee           | 5                    |
| Share Drafts<br>(H.F. 2467)   | Joint<br>Subcommittee                            | 3 from<br>each<br>house   | 3                    |

| (1)<br>Standing Committee,<br>Study Subject Matter<br>and Source of Request | (2)<br>Full Comm.<br>or Subcomm.<br>Jt. or one<br>House | (3)<br>No. of<br>Mbrs. | (4)<br>No. of<br>Mtg. Days |
|---|---|------------------------|----------------------------|
| <b>COUNTY GOVERNMENT</b>  |   |                        |                            |
| <b>EDUCATION</b>  |   |                        |                            |
| Study per H.F.<br>2361, proposed<br>changes in<br>school aid<br>formula     | Joint<br>Subcommittee                                   | 5<br>each<br>house     | 3                          |
| <b>ENERGY</b>   |   |                        |                            |
| Hazardous Wastes  | Senate<br>Subcommittee                                  | 5                      | 2                          |
| Resource Recovery   | Joint<br>Subcommittee                                   | 4<br>each<br>house     | 3                          |
| <b>HUMAN RESOURCES</b>  |   |                        |                            |
| New state mental<br>health agency<br>structure                              | Joint<br>Subcommittee                                   | 5<br>each<br>house     | 3                          |
| Juvenile<br>Services and the<br>impact of the<br>Juvenile Justice Law       | Joint<br>Subcommittee                                   | 3<br>each<br>house     | 2                          |
| <b>JUDICIARY AND LAW<br/>ENFORCEMENT</b>                                    |   |                        |                            |
| Judicial<br>Apportionment<br>Formula  | Joint<br>Subcommittee                                   | 3<br>each<br>house     | 2                          |
| Penal & Correctional<br>Institutions &<br>County Jails Study                | Joint<br>Subcommittee                                   | 5<br>each<br>house     | 3                          |
| <b>LABOR &amp; INDUSTRIAL<br/>RELATIONS</b>                                 |   |                        |                            |
| Mandatory Retirement<br>Study   | Joint<br>Subcommittee                                   | 3<br>each<br>house     | 2                          |



| (1)<br>Standing Committee,<br>Study Subject Matter<br>and Source of Request            | (2)<br>Full Comm.<br>or Subcomm.<br>Jt. or one<br>House | (3)<br>No. of<br>Mbrs.  | (4)<br>No. of<br>Mtng. Days |
|--|---|---|-----------------------------|
| <b>NATURAL RESOURCES</b>   |   |   |                             |
| Water Laws Study   | Joint<br>Subcommittee                                   | 5   | 5                           |
| <b>STATE GOVERNMENT</b>  |   |   |                             |
| Reorganization of<br>of D.E.Q.   | House Only  | 5   | 3                           |
| Public Employees<br>Retirement<br>Systems, per<br>H.F. 2426, sec.66                    | Joint<br>Subcommittee                                   | 5   | 5                           |
| National Guard<br><b>TRANSPORTATION</b>  | House only  | 5   | 3                           |
| Distribution<br>of secondary<br>road and farm-to-<br>market road funds<br>per H.F. 491 | Joint<br>Subcommittee                                   | 5<br>(3 from<br>Transporta-<br>tion & 2<br>from Ways<br>& Means,<br>in each<br>house) | 3                           |
| <b>WAYS AND MEANS</b>  |   |   |                             |
| Property Tax Study<br>Subcommittee,<br>continued from 1977<br>interim                  | Joint<br>Subcommittee                                   | 5<br>each<br>house  | 5                           |
| Income Tax<br>Study Subcommittee,<br>per SCR 135, HCR 141<br>& HCR 128                 | Joint<br>Subcommittee                                   | 5<br>each<br>house  | 5                           |