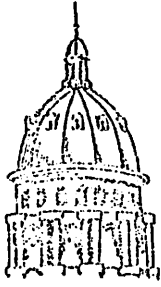


STATE OF IOWA



ROGER W. JEPSEN
LIEUTENANT GOVERNOR

Office of
THE LIEUTENANT GOVERNOR

STATE HOUSE
DES MOINES, IOWA 50319
TELEPHONE 281-3421

May 10, 1972

Rep. Andrew Varley
Chairman, Legislative Council
Speaker's Room
LOCAL

Dear Representative Varley:

Please be advised that effective this date, Senator S. J. Brownlee and Senator John Walsh have resigned from the Legislative Council.

This is to officially advise you that I have appointed Senator John Rhodes and Senator George Milligan to the Legislative Council as of this date.

Sincerely,

A handwritten signature in cursive script that reads "Roger W. Jepsen".

ROGER W. JEPSEN
Lieutenant Governor of Iowa

RWj:jj
cc: Senator Clifton Lamborn
Carroll A. Lane
Serge Garrison

IOWA LEGISLATIVE COUNCIL

COUNCIL MEMBERS

ROGER W. JEPSEN
DAVENPORT
LT. GOVERNOR

SENATORS:

JAMES E. BRILES, CORNING
S. J. BROWNLEE, EMMETSBURG
LEE H. GAUDINEER, JR., DES MOINES
EUGENE M. HILL, NEWTON
VERNON H. KYHL, PARKERSBURG
ARTHUR A. NEU, CARROLL
WILLIAM D. PALMER, DES MOINES

REPRESENTATIVES:

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DALE M. COCHRAN, EAGLE GROVE
DENNIS L. FREEMAN, STORM LAKE
WILLIAM H. HARBOR, HENDERSON
ED SKINNER, ALTOONA
NATHAN F. SORG, MARION
DELWYN STROMER, GARNER

REPRESENTATIVE ANDREW P. VARLEY, STUART, CHAIRMAN
SENATOR CLIFTON C. LAMBORN, MAQUOKETA, VICE-CHAIRMAN

IOWA LEGISLATIVE SERVICE BUREAU

STATE HOUSE
DES MOINES, IOWA 50319

SERGE H. GARRISON
DIRECTOR

TELEPHONE 515/281-5287

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RESEARCH DIVISION

PHILIP E. BURKS
DIANE E. DEVIN
THANE R. JOHNSON
JEANNE F. MILLER
MARK S. SOLDAT

May 4, 1972

TO: MEMBERS OF THE LEGISLATIVE COUNCIL

As you will remember, Representative Welden, Chairman of the Higher Education Study Committee, talked with the Council last December about the possibility of employing a full-time staff person to assist the Committee in conducting its study, since the volume of data to be compiled, and the various policy considerations to be determined in order to make recommendations for a Master Plan for Higher Education in Iowa seemed to demand a considerable amount of concentrated time and effort. The Council informed Chairman Welden that it could not make extra funds available to the Committee, but that the Committee might be able to obtain funding from another source.

Since then, the Higher Education Study Committee has contacted the Higher Education Facilities Commission and submitted a request for a federal grant of funds to make a comprehensive planning study possible. At this time, although the grant is not certain, the prospects are very favorable. The proposal asks for a total of \$28,300 for a study to be conducted over a period of one year, beginning July 1, 1972. If this study is carried out, the Higher Education Study Committee will need to be continued for the year 1973, and it will make its final report to the General Assembly in January of 1974.

In order to obtain the federal grant, it is necessary for the Legislative Council to contract with the Higher Education Facilities Commission that it will perform the study through the agency of the Higher Education Study Committee, and also for the Legislative Council to contract with the person or firm which will be employed by the Committee. We have prepared two tentative contracts for these purposes, which have been reviewed by Mr. Norman Kladstrup, Executive Director of the Higher Education Facilities Commission, and have been sent to the members of the Commission and the members of the Higher Education Study Committee for their review.

Chairman Welden and the other members of the Higher Education Study Committee plan to meet with the Legislative Council at

Legislative Council

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about 10:15 a.m. on May 10, in order to report the Committee's progress and obtain the Council's approval of its plans to date. Afterward, the Committee plans to meet with a number of persons who are interested in contracting to conduct the study under the terms of the federal grant proposal. It is not desirable that the contracts be signed at this time, but they should be ready for signing at the time of the June Legislative Council meeting.

The tentative contract forms are enclosed for your study. The contract between the Legislative Council and the Higher Education Facilities Commission includes the Proposal which the Committee made in seeking the federal grant. The contract between the Legislative Council and the person to be employed includes a "Scope of Services" or job description plan with a tentative time schedule.

If you have any questions about these materials please call us.

Sincerely,



(Mrs.) JOANN BROWN
Legal Counsel

JAB:ddb
Enclosures

HIGHER EDUCATION FACILITIES COMMISSION
OF THE STATE OF IOWA

CONTRACT FOR SERVICES OF
IOWA LEGISLATIVE COUNCIL

This Agreement is made at Des Moines, Iowa, on the _____ day of _____, 1972, between the Higher Education Facilities Commission of the State of Iowa, herein called the Commission, and the Iowa Legislative Council, herein called the Council.

The terms of this Agreement are as follows:

1. The Council agrees to conduct a study as outlined in the "Proposal for a Comprehensive Study of Planning and Coordinating Higher Education Programs and Facilities in Iowa", dated February 1, 1972. A copy of the Proposal is attached and by reference made a part of this Agreement. The Council will conduct the study through the agencies of the Higher Education Study Committee, the Iowa Legislative Service Bureau, and by subcontract with other research staff.

2. In consideration for the services rendered by the Council, the Commission agrees to pay the Council an amount not to exceed \$28,300 including expenses. The Council will submit monthly invoices to the Commission for the amount of costs incurred under the contract. The Commission will pay the invoices promptly, but may withhold payment of ten percent of the total amount of each monthly invoice, and the total amount withheld will then be paid to the Council in full upon acceptance by the Commission of the final study report.

3. The Council agrees to furnish to the Commission _____ copies of the completed final report in a format acceptable to the Commission.

4. The Council agrees to complete the study by June 30, 1973, and to deliver the final report to the Commission not later than December 31, 1973.

5. This Agreement is binding on the Council and no rights under this Agreement will be assigned by the Council without the prior written approval of the Commission.

6. This Agreement sets forth the complete and final understanding of the parties, and the terms of this Agreement may be modified or amended only with the written mutual consent of both parties.

7. This Agreement is a contract for personal services with the Council through its agencies and subcontractors, and if for any reason the Council fails to complete the work, or the Commission becomes dissatisfied with its work, the Commission reserves the right to cancel this Agreement and make final settlement in proportion to the amount of work completed. In the event of a cancellation, all pertinent information in the hands of the Council becomes the property of the Commission and will be delivered to the Commission upon demand.

8. This Agreement is conditioned upon approval and receipt of a federal grant to the Commission for the purpose of financing the study.

In witness of this Agreement, the Commission and the Council have caused this instrument to be executed.

HIGHER EDUCATION FACILITIES COMMISSION

IOWA LEGISLATIVE COUNCIL

By _____

By _____

Legislative Service Bureau
February 1, 1972

FROM: HIGHER EDUCATION STUDY COMMITTEE

Representative Richard W. Welden, Chairman

TO: HIGHER EDUCATION FACILITIES COMMISSION

Mr. Norman W. Kladstrup, Executive Director

Subject: PROPOSAL FOR A COMPREHENSIVE STUDY OF PLANNING AND
COORDINATING HIGHER EDUCATION PROGRAMS AND FACILITIES
IN IOWA.

Goal: Recommendations to the Sixty-fifth General Assembly in
two parts as follows:

PART I. ROLE AND SCOPE. Define the role and scope of
higher education institutions in Iowa, including area
schools, Regent universities, and private colleges and
universities. Assign priorities for the allocation of
state resources to higher education institutions for the
1973-1975 biennium, including recommendations for current
and capital budget requirements.

PART II. MASTER PLAN. Make recommendations concerning a
master plan involving some method for long-range continu-
ing coordination and planning for higher education programs
and facilities in Iowa, including programs and facilities
of public and nonpublic higher education institutions in
Iowa, in order to eliminate duplication and bring about
the best possible utilization of existing facilities and
to control or give direction for the construction of new
facilities.

Procedures: PART I. The procedures for accomplishment of Part I
of the goal begin with the employment July 1, 1972, of one
or more knowledgeable, skilled educational researchers or
technicians to analyze, correlate, and compile existing
studies, and to conduct further studies as needed, under
the direct supervision of the Higher Education Study Com-
mittee established by the Sixty-fourth General Assembly,
First Session. The Committee will study the selective
data base compiled, and will also study alternatives in
role and scope formulation, and in assignment of state
priorities. The Committee plans to complete Part I of its
goal by January 1, 1973.

PART II. Concomitant with and based upon the work done between July 1, 1972, and January 1, 1973, the Committee will continue its studies in order to make recommendations concerning a master plan, and plans to complete Part II of its goal by July 1, 1973.

REPORTS. Final reports will be completed, printed, and submitted to the General Assembly and to the Higher Education Facilities Commission not later than December 31, 1973.

STATE CONTRIBUTION. During the entire period of this study, the members of the Higher Education Study Committee will meet to control the progress of research and to formulate their recommendations. In addition to the items included in the budget for this proposal, the professional and secretarial staff of the Legislative Service Bureau will provide assistance to the Committee as needed, and research assistance will also be provided to some extent by the staff and facilities of the Office for Planning and Programming.

Budget:	Salaries	\$20,000
	Travel expense	3,000
	Printing costs	2,500
	Secretarial assistance	2,500
	Paper, supplies, copy costs, postage..	<u>300</u>
	T o t a l	\$28,300

Further Delineation of Goal and Procedures:

PART I. In order to accomplish Part I of the goal of this study, a number of factual questions must be answered to the Committee's satisfaction. These facts must be obtained for each segment of higher education, including the universities governed by the State Board of Regents, the area schools governed by the Department of Public Instruction, the private colleges and universities, and perhaps to some extent, private trade and business schools. The facts obtained for each segment must be compared, and comparisons must also be made between programs and facilities applicable to the first two years of higher education, the second two years, and graduate and professional programs. The research

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staff employed by the Committee will be directed to obtain the best facts available and to make comparisons between these facts in areas such as:

1. Programs offered - need - overlap and duplication.
2. Students served - numbers - ages and other classifications.
 - a. Admission policies.
 - b. Graduation requirements.
 - c. Articulation - transfer of credits.
3. Costs.
 - a. To the students.
 - b. To the state - per program - per student - per institution - total.
 - c. Scholarships and financial aids available - jobs - loans.
 - d. Staff requirements.
 - e. Budget procedures.
4. Enrollment projections - updated.
5. Facilities needs - space utilization - inventory.
 - a. Comparison with costs.
 - b. Comparison with enrollment projections.
6. Auxilliary programs - extension - research - evening classes - adult education - cultural activities.

The research staff will compile and coordinate recent studies now available, such as those conducted by the Higher Education Facilities Commission, the different institutions and their governing boards, and the Governor's Educational Advisory Committee.

When the facts are compiled it will be the job of the Higher Education Study Committee to formulate a recommendation for

February 1, 1972

total coordination of state objectives in higher education, and as a result, to define the role and scope of each institution or type of institution. Based upon total objectives and role and scope definitions, the Committee will prepare a recommendation relating to the extent of total state support and the assignment of priorities for the allocation of state resources for the 1973-1975 biennium, between the different types of public institutions, and also in the form of assistance to students attending private institutions. Recommendations on current and capital budget requirements, including recommendations for full utilization of existing facilities and recommendations relating to future facilities needs will be included.

PART II. In order to accomplish Part II of the Goal of this study, the Committee will build upon the factual and philosophical knowledge it has developed in achieving Part I of its Goal. The Committee may wish to make long-range recommendations relating to total state objectives, role and scope of institutions, allocation of state resources, utilization of facilities, and facilities needs. In addition, the Committee plans to make recommendations for a framework to provide continuing statewide planning and coordination of higher education institutions, programs, and facilities in Iowa. This framework may be provided by an existing state agency, a combination of existing agencies, or a new agency. It should have the authority and facilities to make enlightened, impartial recommendations to the General Assembly and to the Governor, relating to total state support, and allocation of state resources between the various segments of higher education in Iowa. It may be designed to provide continuous updating of studies relating to programs and facilities needs. The higher education coordinating and planning framework in other states will be studied, as well as the need for coordination between states. Final recommendations of the Committee may be influenced by proposed federal legislation relating to statewide planning for higher education, which should be completed before the end of the time period allotted for the work of this proposed study.

Report of the
STUDIES COMMITTEE
to the
LEGISLATIVE COUNCIL

Submitted pursuant to the Committee's meeting of May 9, 1972

I. HOLDOVER STUDY COMMITTEES FROM THE 1971 LEGISLATIVE INTERIM

The Legislative Council on April 12 approved the continuation during the 1972 interim of seven legislative study committees established during the previous interim which are responsible directly to, and appointed by, the Council. These study committees, and their respective memberships, are as follows:

1. Mental Health and Juvenile Institutions Study Committee
(8 legislators, no advisory members appointed to date)

Representative Edgar H. Holden, Chairman
Senator Earl G. Bass, Vice Chairman

Senator James W. Griffin	Representative A. June Franklin
Senator Charles P. Miller	Representative Joan Lipsky
Senator Marvin W. Smith	Representative Delmont Moffitt

2. Department of Transportation Study Committee

NOTE: Subject matter of S.C.R. 128, comprehensive study of Iowa motor vehicle laws including but not limited to comparison with uniform vehicle code, added to jurisdiction of this Study Committee by Legislative Council action on April 12.

(12 legislators, 6 advisory members)

Representative Richard F. Drake, Chairman
Senator John M. Walsh, Vice Chairman

Senator Leigh R. Curran	Representative Vernon N. Bennett
Senator Lucas J. DeKoster	Representative John N. Nystrom
Senator Eugene M. Hill	Representative Lloyd F. Schmeiser
Senator Charles P. Miller	Representative Ivor W. Stanley
Senator John C. Rhodes	*

(*vacancy left by death of Repre. Dewey E. Goode)

Captain Art Bull	Mr. Frank E. Horton
Mr. Kenneth Frazier	Mr. Ralph Kirk
Mrs. Nadean Hamilton	Mr. Richard J. Petska

The Studies Committee recommends the appointment of Representative Barton L. Schwieger to succeed Representative Goode on this Study Committee.

3. School Systems and Standards Study Committee

NOTE: Subject matter of S.C.R. 116, study of Serrano v. Priest and other court decisions relative to financing of education as well as present methods of financing education in Iowa, added to jurisdiction of this Study Committee by Legislative Council action on April 12.

(10 legislators, 5 advisory members)

Senator W. Charlene Conklin, Chairman
Representative Charles E. Grassley, Vice Chairman

Senator Wilson L. Davis	Representative Charles Knoblauch, Sr.
Senator Gene V. Kennedy	Representative Norman G. Rodgers
Senator Cloyd E. Robinson	Representative Elizabeth Shaw
Senator Richard Stephens	Representative Delwyn Stromer

Dr. Roderick Bickert	Mr. Roger E. Leavitt
Mr. Paul L. Eckert	Mrs. Jane Paul
Dr. Ralph Scott	

4. Higher Education Study Committee
(8 legislators, no advisory members appointed to date)

Representative Richard W. Welden, Chairman
Senator Rudy Van Drie, Vice Chairman

Senator Minnette Doderer	Representative Willard Hansen
Senator Edward Nicholson	Representative George N. Pierson
Senator Marvin W. Smith	Representative James D. Wells

5. Penal and Correctional Systems Study Committee
(Present membership 10 legislators, 4 citizen advisory members, 3 inmate advisory members; Legislative Council acted on April 12 to add 2 women legislators to this Study Committee)

Senator Clifton C. Lamborn, Chairman
Representative Donald V. Doyle, Vice Chairman

Senator R. Dean Arbuckle	Representative Perry Christensen
Senator Gene W. Glenn	Representative E. Kevin Kelly
Senator Gene V. Kennedy	Representative Harold McCormick
Senator Ralph W. Potter	Representative Barton Schwieger

Professor James McCue	Mr. Dewey Landeck
Mr. Joseph DeRaad	Mr. Oscar Jones

Mr. Jan Hollins	Mrs. Gloria Diggs
Mr. William A. Long	

The Studies Committee recommends the appointment of Representative Joan Lipsky and Senator Minnette Doderer to this

Study Committee pursuant to the Legislative Council's action of April 12.

In addition the Committee recommends paying Ft. Madison representative Jan Hollins a consultant's fee of \$17.00 for each day he attends a meeting of the Penal and Correctional Systems Study Committee.

6. Land Use Policies Study Committee

NOTE: Subject matter of H.C.R. 118, comprehensive study of the abandonment of railroad right-of-way, laws relating thereto, and proper disposition thereof, added to jurisdiction of this Study Committee by Legislative Council action on April 12.

(Present membership 10 legislators, 2 advisory members; pursuant to Legislative Council action noted above 1 additional legislator from each house is to be added to this Study Committee)

Senator Charles O. Laverty, Chairman
Representative Herbert L. Campbell, Vice Chairman

Senator G. William Gross	Representative Dale M. Cochran
Senator Wayne D. Keith	Representative James Middleswart
Senator James F. Schaben	Representative Andrew P. Varley
Senator George L. Shawver	Representative William Winkelman

Mr. Frank H. Mendell Mr. Allen J. Meier

The Studies Committee recommends the appointment of Representatives Ivor Stanley and Arthur Small, Jr. and Senators William Palmer and Leigh Curran to this Study Committee. The Legislative Council's action of April 12 called for the appointment of two legislative members.

7. Criminal Code Review Study Committee
(12 legislators and, at present, 10 advisory members)

Representative Robert M. Creamer, Chairman
Senator Gene W. Glenn, Vice Chairman

Senator Quentin Anderson	Representative Norman G. Jesse
Senator R. Dean Arbuckle	Representative Luvern W. Kehe
Senator Lee Gaudineer, Jr.	Representative Michael K. Kennedy
Senator Ralph W. Potter	Representative George J. Knoke
Senator Harold A. Thordsen	Representative Charles H. Pelton

Judge James P. Denato	Mr. John Callaghan
Judge Ira Morrison	Mr. David J. Dutton
Judge *	Mr. Frederick G. White
Prof. Ronald L. Carlson	Mr. Charles Vanderbur
Prof. John J. Yeager	Mr. James Van Ginkel

(*vacancy for a district judge created by elevation of Judge Mark McCormick to the Iowa Supreme Court)

The Studies Committee recommends the appointment of Judge _____ to succeed Judge McCormick on this Study Committee; also the appointment of _____ to succeed Mr. Dutton, and the appointment of Mr. Ray Fenton as an advisory member of the Study Committee to replace Mr. Vanderbur who recently resigned.

II. NEW INTERIM STUDY COMMITTEES ESTABLISHED FOR 1972

The Legislative Council on April 12 approved the establishment for the 1972 interim of seven new legislative study committees responsible directly to, financed by (except where noted) and appointed by, the Council. These study committees, and the individuals recommended by the Council's Studies Committee for appointment to them, are as follows:

1. Law Enforcement Training Programs Study Committee - proposal by Representative John Camp and Senator Francis Messerly, presented to Legislative Council at the April 12 meeting.
(8 legislators, drawn from Appropriations and Law Enforcement standing committees)

Rep. Rollin C. Edelen	Senator Vernon Kyhl, Act. Ch.
Rep. Perry Christensen	Senator Francis Messerly
Rep. Laverne Schroeder	Senator Harold Thordsen
Rep. Keith Dunton	Senator Gene Kennedy

2. Railroad Service Study Committee - S.C.R. 126
(10 legislators)

Rep. Theodore Ellsworth, Acting Chairman	Senator John Rhodes
Rep. John Clark	Senator Charles Balloun
Rep. Richard Drake	Senator W. R. Rabedaux
Rep. Berle Priebe	Senator Joseph Coleman
Rep. James Wells	Senator Charles Miller

3. Taxation Study Committee - H.C.R. 107, H.C.R. 127, plus subject matter of former Local Government Finance Study Committee and Tax Assessments Subcommittee of standing Committees on Ways and Means
(16 legislators)

Rep. Don Alt	Senator Roger Shaff, Act. Ch.
Rep. Sonja Egenes	Senator Richard Stephens
Rep. Elmer Den Herder	Senator Wayne Keith
Rep. Warren Curtis	Senator Ralph W. Potter
Rep. Floyd Millen	Senator Wilson Davis
Rep. James Middleswart	Senator William Gross
Rep. Emil Husak	Senator Bass Van Gilst
Rep. Sam Anania	Senator _____

4. Supreme Court Study Committee - S.C.R. 105 (primary financing from Crime Commission except per diem)

(10 legislators, 2 advisory members from Supreme Court, other advisory members--exact number not specified by Council action)

Rep. Philip B. Hill	Senator Francis Messerly, Acting Chairman
Rep. C. Raymond Fisher	Senator George Milligan
Rep. Nathan F. Sorg	Senator Roger Shaff
Rep. Norman Jesse	Senator Lee Gaudineer, Jr.
Rep. Richard Norpel, Sr.	Senator Cloyd Robinson
Justice Harvey Uhlenhopp	Justice Mark McCormick

5. Health Maintenance Organizations Study Committee -
S.C.R. 117
(number of members not specified by Council action)

Rep. Barton Schwieger Acting Chairman	Senator W. R. Rabedeaux
Rep. Jewell Waugh	Senator James Griffin, Sr.
Rep. Leonard Andersen	Senator George Shawver
Rep. W. R. Monroe	Senator William Palmer
Rep. Harold McCormick	Senator James Schaben

6. Professional and Occupational Licensing Study Committee -
H.C.R. 126
(number of members not specified by Council action)

Rep. Willard Hansen Acting Chairman	Senator James Briles
Rep. Edgar Holden	Senator Earl Bass
Rep. Elizabeth Miller	Senator R. Dean Arbuckle
Rep. Tom Dougherty	Senator Minnette Doderer
Rep. Hallie Sargisson	Senator Cloyd Robinson

7. Regulation of Consumer Credit Charges Study Committee -
S.C.R. 132 - H.C.R. 141)
(number of members not specified by Council action--
Study Committee is to include representatives of Attorney
General's office, lending industry and consuming public)

Rep. Elizabeth Shaw Acting Chairman	Senator Leigh Curran
Rep. Dale Tieden	Senator Reinhold Carlson
Rep. Norman Roorda	Senator Richard Stephens
Rep. William Gluba	Senator Eugene Hill
Rep. Donald Doyle	Senator Gene Glenn

III. JOINT INTERIM SUBCOMMITTEES OF STANDING COMMITTEES AUTHORIZED TO DATE FOR 1972 INTERIM

The Legislative Council on April 12 authorized the establishment during the 1972 interim of three joint interim subcommittees of standing committees of the Senate and House of Representatives. Appointments to these subcommittees will presumably be made by the respective standing committee chairmen. The subcommittees authorized to date are as follows:

1. Unified Law Enforcement Agencies Subcommittee - H.C.R. 124
The Studies Committee recommends that the subcommittee consist of six members, and be initially authorized a total of three meetings.
2. Grain Alcohol Motor Fuel Subcommittee - H.C.R. 133
The Studies Committee recommends that the subcommittee consist of six members, and be initially authorized a total of four meetings.
3. Milk and Milk Products Standards Subcommittee - H.C.R. 137
The Studies Committee recommends that the subcommittee consist of six members, and be initially authorized a total of three meetings.

In addition, the Studies Committee recommends that the Legislative Council authorize the joint standing Committees on Commerce to establish a six-member subcommittee to conduct further study of no-fault automobile insurance plans during the interim. (Negative votes by Cochran and Gaudineer.)

Respectfully submitted,

LEGISLATIVE COUNCIL STUDIES COMMITTEE
Representative Andrew Varley, Chairman