

IOWA COUNTY TREASURER'S ASSOCIATION

M. L. HOTTMAN, PRESIDENT
Treasurer-Webster County

October 13, 1969

The Honorable Roger W. Jepsen
Lt. Governor of Iowa
Des Moines, Iowa

Dear Sir:

Attached you will find a copy of a resolution recently adopted by the above association. This resolution is self explanatory and any consideration it might receive would be most appreciated.

Sincerely,

Iowa County Treasurer's Association



F. B. Elliott, Secretary-Treasurer
(Deputy Treasurer-Story County Iowa)

encl.

IOWA COUNTY TREASURERS ASSOCIATION
IOWA STATE ASSOCIATION OF COUNTY OFFICERS

Resolution number two (2) as adopted at the joint meeting of the above associations held in Des Moines, Iowa October 11, 1969.

Be it resolved by the Iowa County Treasurer's Association that we urge the joint association, Iowa State Association of County Officers, to request the state legislative council to go on record at their meeting on Tuesday, October 14, 1969 in favor of legislation to correct the oversight in Senate File 614, to allow the salary increases intended by the legislature to be effective retroactive to July 1, 1969. We also wish to commend and thank wholeheartedly, the members of the Iowa Legislature and others who worked and voted in favor of our salary increase.

REPORT OF THE
LEGISLATIVE PROCEDURES AND FACILITIES COMMITTEE
MEETING OF OCTOBER 14, 1969

The Legislative Procedures and Facilities Committee, meeting on October 14, 1969, received the following information from Mr. Steve Robinson, Secretary of the Executive Council:

1. A study conducted by Brown Engineering Company during July of this year, indicates that meeting the most urgent electrical needs for the Capitol Building will cost \$5,000. It is estimated that to bring the electrical system for the Capitol Building up to the level of optimum operation will cost an additional \$75,000. The time of year when the greatest burden is placed upon the Capitol electrical system is when the General Assembly is in operation. The costs estimated herein do not include costs for an overall air conditioning plan for the Capitol Building, and Brown Engineering recommends that an engineering study be made in regard to developing such an air conditioning plan.
2. The duct system running throughout the Capitol Building has recently been renovated for the purpose of exchanging air within the Capitol Building at a cost of \$31,500. This figure includes the cost of equipment to humidify the air in the building. However, throughout past years such ducts have been used for the purpose of running various wires to all parts of the building which somewhat inhibits the use of ducts for exchanging air. Also through remodeling efforts within the various departments, air outlets have been covered which also reduces the effectiveness of using the ducts for the exchange of air.
3. While a detailed study has not been conducted as to the total cost and the development of a plan for air conditioning the Capitol Building, Mr. Frank Bunker, former state architect, conducted a study for the use of the Capitol Planning Commission while he was in the employ of the state. Figures developed at that time indicated that it would cost \$656,000 for the basic work in air conditioning the Capitol Building, plus \$275,000 for remodeling the duct work. The total cost would be \$931,000 according to Mr. Bunker's estimates.
4. The Committee received viewpoints and testimony from legislative leaders representing the Budget and Financial Control Committee, Appropriations Committees, and the Departmental Rules Review Committee. The Committee is not prepared to make any recommendations at this time.
5. The Committee recommends that the Council consider meeting during legislative sessions in order to review projects for the upcoming interim period and conduct whatever business seems needed as a result of session activity.



Aspen Systems Corporation

September 22, 1969

Mr. Serge H. Garrison, Director
Iowa Legislative Service Bureau
State House
Des Moines, Iowa 50319

Dear Serge:

In response to your letter of September 15, 1969, I am taking this opportunity to clarify the statement in our proposed update contract allowing Aspen use of the computer tapes created for the State of Iowa.

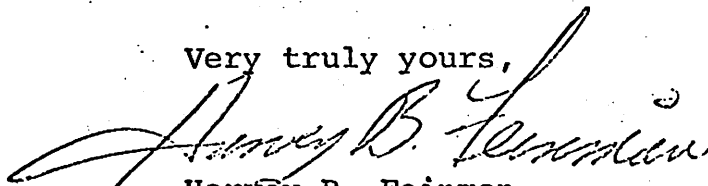
As you know, Aspen's System 50 contains the statutes of the 50 states. Naturally, we would not want to update the file of Iowa Statutes twice; and it is for this reason that we requested the right to use the file we created for you.

If you review our past contracts I think you will find that an identical clause appeared in our original contract (3/23/66) and all subsequent update contracts.

I trust that this information will clarify any questions you might have.

If I can be of any further service please feel free to call. Thanks again for giving us this opportunity to again serve the State of Iowa.

Very truly yours,



Harvey B. Feinman
Sales Manager

HBF/db

cc: W. E. Roach
G. W. Seaton



ROGER J. SHAFF
STATE SENATOR
CLINTON COUNTY
Sixteenth District
ROUTE 1, Box 118
CAMANCHE, IOWA 52730

The Senate
STATE OF IOWA
Sixty-Third General Assembly
STATE HOUSE
Des Moines, Iowa 50319
October 8, 1969

COMMITTEES

WAYS AND MEANS, *Chairman*
COUNTY GOVERNMENT
JUDICIARY
HIGHER EDUCATION

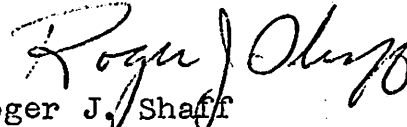
Mr. Philip E. Burks
Senior Research Analyst
Iowa Legislative Service Bureau
Des Moines, Iowa 50319

Dear Mr. Burks:

In answer to your questions on two special interim study committees, it seems to me that while legislation is needed in assessment of tree farms and possibly for homestead credit for those over 65, this could be handled by the Ways and Means committees during the next session without an interim study.

The second interim committee suggestion on mobile homes taxes definitely needs some background study. If the Legislative Council feels the number of interim study committees is getting out of hand I would hope that some staff help would be available for limited study on this subject on the request of Mr. Den Herder, myself, and consultation with Representative Laverne Schroeder, author of a House passed resolution on the subject.

Very truly yours,


Roger J. Shaff

RJS:ms

PROGRESS REPORTS

INTERIM ACTIVITIES OF STANDING COMMITTEES
AND
STANDING COMMITTEE SUBCOMMITTEES

October 16, 1969

Prepared By The
Iowa Legislative Service Bureau

For The Use Of The
Iowa Legislative Council

STANDING COMMITTEES ON COMMERCE

Commerce Commission Subcommittee

The Commerce Commission Subcommittee was authorized by the Legislative Council to hold nine meetings to study the effectiveness of regulation by the Iowa State Commerce Commission. At its first meeting the Subcommittee met with the Commerce Commissioners and toured the Commerce Commission offices in the Valley Bank Building. At its second meeting the Subcommittee studied the regulation of railroads and met with Commerce Commissioners, the Superintendent of the Railroad Division, and representatives of the railroad industry. At its third meeting, scheduled for October 16, the Subcommittee will be meeting with Commerce Commissioners, representatives of the Warehouse Division, representatives of bonded warehouses and representatives of the pipeline industry. A future meeting will be held to study regulation of utilities. At each meeting suggestions for amendments to existing law for more efficient regulation have been requested.

The Subcommittee is reviewing the adequacy of present staff and appropriations for each of the divisions of the Commerce Commission. It is studying the possibility of an assessment of fees to finance the cost of regulation in each division. The Subcommittee is studying the possibility of establishing a citizens representative to represent the public in rate changes by public utilities.

Consumer Credit Code Subcommittee

This Subcommittee has met three times. The Subcommittee's objective is to determine the need and desirability of introducing the Uniform Consumer Credit Code. The Subcommittee has had invited guests, proponents and opponents of the Code from the financial industry and retail trade industry, who presented their respective positions. Members of the Iowa delegation to the National Conference of Commissioners on Uniform State Laws have also presented testimony relative to development of the Code and the advantages that it affords to creditors and consumers.

Copies of the Code as adopted by the states of Oklahoma and Utah have been obtained for comparative study. A research project is being undertaken in order to determine what Iowa laws will have to be amended or considered if the Uniform Consumer Credit Code is to be proposed in bill form for consideration by the Iowa General Assembly. Several explanations of this very detailed proposal have been received, as well as information as to what actions have been undertaken by other states.

Financial Institutions Subcommittee

The Financial Institutions Subcommittee was authorized to hold nine meetings by the Legislative Council to study the uniform taxation and regulation of all financial institutions. The Subcommittee has held one meeting where it discussed the establishment of a single supervisory agency for financial institutions, uniform taxation, reservation of revenue from taxation of financial institutions to local governing bodies, the relationship of state and national financial institutions with emphasis on preserving state institutions, the exemptions and immunities of federal lending agencies as instrumentalities of the federal government, and the review of activities of state and federal credit unions.

The Subcommittee has attempted to direct its study to areas not being studied by other Subcommittees. It is presently looking into regulation of financial institutions with particular emphasis on institutions not presently regulated by state laws.

It does not appear that this Subcommittee will use all of its authorized meetings and will quite likely meet jointly with the Subcommittee studying the Uniform Consumer Credit Code since there is some duplication of subject matter and research material gathered should be useful to both subcommittees.

Insurance Subcommittee

The Insurance Subcommittee has considered a wide variety of legislative problems concerning the insurance industry, including the following:

1. Regulation of rates for group credit insurance.
2. Control of variable annuity contracts.
3. Overage automobile insurance policy cancellations.
4. The "no fault" concept of automobile insurance coverage.
5. Problems created by the cancellation of agency contracts by insurance companies.
6. Legalizing the sale of title insurance in Iowa.
7. Regulation and control of insurance holding companies.
8. Means of assessing group credit insurance premiums for taxation purposes.

Insurance Subcommittee (contd.)

9. Taxation of health insurance premiums collected by Hospital Services Inc. of Iowa (Blue Cross-Blue Shield).
10. The "use and file" method of establishing insurance rates (to be considered at the October 21 meeting).
11. Conflicts of interest of insurance company directors and officers (to be considered at the October 21 meeting).

The Subcommittee is considering a number of bills which have been introduced and are proposed for introduction in connection with the above enumerated subjects. A number of persons have attended, and contributed to the discussions of, the two meetings which have been held to date, including Commissioner Lorne Worthington of the Insurance Department; Deputy Commissioner Lloyd Jackson of the Insurance Department; Mr. William E. Timmons representing the Iowa Insurance Institute; Mr. E. Stewart Ulrich representing the Independent Insurance Agents of Iowa; Mr. Thomas Martin representing the Iowa Association of Mutual Insurance Agents; Mr. Wendell B. Gibson of the Iowa Bankers' Association; Mr. Howard Clendenon, President of the Iowa Insurance Institute; Mr. Ben C. Buckingham representing the Iowa Farm Bureau and the Iowa Insurance Institute; Mr. George A. Wilson representing the American Mutual Insurance Alliance; Mr. Conrad Lawlor, Regional Director of the Small Business Administration; Mr. Glen W. Bondesson, Manager of the Iowa Inspection Bureau; Mr. William A. Guy, President of Hospital Service Inc. of Iowa; Mr. James B. West representing the American Insurance Association; Mr. Charles F. Wasker representing the Mortgage Bankers' Association; Mr. Kent Emery representing the Bankers' Life Company; and Mr. Lisle D. Payne representing the Iowa State Association of Life Underwriters.

The Subcommittee will determine the contents of its final report and recommendations at its October 21 meeting.

New Car Franchises Subcommittee

The New Car Franchises Subcommittee is considering only one legislative proposal, Senate File 539, relating to automobile dealership franchises. The Subcommittee has, to date, held one meeting in which the remarks and testimony of automobile dealers were heard concerning the need for Senate File 539 to insure against arbitrary cancellation of dealerships by automobile manufacturers. A second meeting has been scheduled for October 27, at which time representatives of the automobile manufacturers will be heard concerning the desirability of enacting Senate File 539. The Subcommittee chairman anticipates that a third meeting may be necessary at which both automobile dealers and manufacturers will be permitted to offer their arguments and counterarguments.

STANDING COMMITTEES ON COUNTY GOVERNMENT

A hearing was held by the full membership of the standing County Government Committees on September 8, at which county officers and other interested persons had an opportunity for a helpful exchange of views with the legislators present. Associations representing all the principal county officers except the sheriffs made presentations and submitted written material. The joint Committees reviewed the county officers' suggestions and recommendations at a meeting on the following day, at which time seven bill drafting requests were submitted to the Legislative Service Bureau and it was agreed to give further study to several other items either prior to or during the 1970 session. (One of the requests submitted by the joint Committees is for completion in final form of a bill suggested by the Attorney General which it is believed will resolve the difficulties with the county officers pay raise bill passed in 1969.)

STANDING COMMITTEES ON IOWA DEVELOPMENT

The Standing Committees on Iowa Development are studying House File 694, relating to the powers and functions of the Iowa Development Commission. The Standing Committees are contemplating proposing bills which pertain to the role of the Iowa Development Commission, terminate the relationship between the Technical Evaluation Advisory Committee (TEAC) and the Center for Industrial Research and Service (CIRAS), remove CIRAS from the Board of Regents, and establish a separate CIRAS foundation, and also the use of Terrace Hill mansion, 21st and Grand Avenue, Des Moines, as a combination state museum and governor's home.

STANDING COMMITTEES ON JUDICIARY

The Judiciary Standing Committees have divided into the following Subcommittees:

- The Unified Trial Court Subcommittee
- The Judicial Redistricting Subcommittee
- The Judicial Discipline and Widows' Retirement Subcommittee
- The Family Court and Divorce Subcommittee

The Judicial Redistricting Subcommittee has scheduled a meeting for October 16; the Family Court and Divorce Subcommittee of the House Judiciary Committee has scheduled a meeting for October 20; and the Judicial Discipline and Widows' Retirement Subcommittee has scheduled a meeting for October 20. No meetings of these Judiciary Subcommittees have been held to date.

STANDING COMMITTEES ON LAW ENFORCEMENT

A joint meeting of the Law Enforcement Standing Committees was held on October 6. The purpose of the meeting was twofold; the morning session was devoted to a discussion of the desirability of enacting electronic surveillance legislation in Iowa, and the afternoon session was devoted to comments and suggestions from prominent law enforcement personnel throughout the state concerning specific law enforcement problems for which legislation is proposed.

The electronic surveillance legislation considered during the morning session is embodied in the Fischer amendment to House File 720 filed April 15, 1969. Persons invited to discuss the problem included Lt. John Iverson, President of the Iowa Chiefs of Police and Peace Officers' Association; Mr. George Orr, Deputy Director of the Iowa Crime Commission; Mr. Paul Dunn, Director of the Iowa Council of the National Council on Crime and Delinquency; Mrs. Louise Noun, President of the Iowa Civil Liberties Union; Mr. Mark Schantz representing the Iowa Civil Liberties Union; and Mr. Robert Blair, Director of the Bureau of Criminal Investigation.

Persons invited to contribute to the afternoon discussion included those persons previously mentioned as well as Commissioner Jack Fulton of the Department of Public Safety; Mr. Jack Callahan, Director of the Iowa Law Enforcement Academy; Captain William Wallace of the Des Moines Police Department; and Mr. Richard E. Jahnel, Mitchell County Sheriff, representing the Iowa State Sheriffs' Association.

No further interim meetings of the Law Enforcement Standing Committees have, to date, been scheduled.

STANDING COMMITTEES ON SCHOOLS

School Transportation Subcommittee

The School Transportation Subcommittee was authorized by the Legislative Council to hold three meetings to review school transportation laws (Chapter 285 of the Code) and to study the transportation of school children in Iowa. At its first meeting the Subcommittee discussed Chapter 285 of the Code and its implementation with Mr. Arthur Roberts, Director of the Division of Transportation and Mr. Leonard Abels, Department of Public Instruction. At its second meeting the Subcommittee intends to study the present state aid formula for transportation and to review the transportation laws of other states. The third meeting will be devoted to drafting legislation to implement the conclusions of the Subcommittee.

The Subcommittee is studying the distance from the residence to the school that pupils should be transported, requirements for em-

School Transportation Subcommittee (contd.)

ployment as a bus driver, requirements for school buses, pupils eligible for bus transportation, and the share of the total cost of bus transportation that should be paid by the state.

STANDING COMMITTEES ON SOCIAL SERVICES

Finance Subcommittee

The Subcommittee held its first meeting on September 26. A substantial proportion of this meeting was devoted to discussion and review of certain aspects of the Medicaid program in Iowa, however information was also received from the Department of Social Services regarding plans for the implementation in Iowa of work incentive programs in accord with the intent of House File 68 of the 1969 session. Subcommittee members indicated their particular interests among the areas the Subcommittee is authorized to study, and it was agreed that future meetings will be devoted to consideration of means of financing rehabilitation facilities for alcoholics, and possible difficulty experienced by counties now or in the foreseeable future in meeting their statutory share of welfare assistance payments from available millage levies.

Nursing Home Subcommittee

Nursing Home Subcommittee of the Standing Committees on Social Services is studying House Joint Resolution 17 and House Concurrent Resoltuion 32. In addition, the nursing home licensing and inspecting procedures and problems are being studied. Dr. Speers, Mr. Pickworth and Mr. Debiak, of the Department of Health, have been or are scheduled to speak to the Subcommittee regarding the problems of licensing nursing homes. The Subcommittee plans to visit different facilities, including nursing homes, which provide care for the elderly, ill or handicapped.

STANDING COMMITTEES ON TRANSPORTATION

Farm Machinery and Trailers Subcommittee

The Farm Machinery and Trailers Subcommittee held its first meeting on September 15 for the purpose of discussing specific problems with which it might concern itself and possible legislative solutions. The Subcommittee's discussion was directed primarily toward slow-moving

Farm Machinery and Trailers Subcommittee (contd.)

vehicle highway safety problems. The following possible legislative proposals were discussed:

1. A bill to require all new self-propelled farm implements to be equipped with amber flashing lights as slow-moving vehicle warning devices.
2. A bill to require that certain slow-moving vehicle signs be removed or covered when the vehicle will be traveling faster than 25 miles per hour.
3. A bill to establish regulations concerning the gauge and strength of safety chains connecting trailers to towing vehicles.
4. A bill to require heavy trailers to be equipped with separate braking systems.

A second meeting has been scheduled for October 13, and representatives of various phases of the farm machinery industry have been invited to discuss slow-moving vehicle highway safety problems.

Functional Classification of Highways Subcommittee

This Subcommittee has had one meeting at which representatives of the State Highway Commission and a representative of the County Engineers Association were present. The Subcommittee is studying House File 394 which passed the House of Representatives and is pending on the Senate Steering Committee Calendar. As a result of the meeting, the Subcommittee decided that intent of the bill will not be realized without significant amendments. The Subcommittee requested the Bureau to draft amendments to accomplish the following:

1. Delete provisions of the bill relating to the assignment of jurisdictional control of the various classes of highways;
2. Establish a date for the completion of public highway and road classification by the county classification boards;
3. Establish a date for the completion of a "needs and cost" report by the State Highway Commission for each class of public highway and road;
4. Clarify the definition of a "farmstead".

The Subcommittee decided that the highways and roads of the state must be classified and the "costs and needs" of each class must be determined before the General Assembly can assign each such road or highway to the state, county or the city and equitably distribute the road use tax funds accordingly.

Pending Bills Subcommittee

The Subcommittee has met once to review transportation bills pending before the Sixty-third General Assembly. The Subcommittee's objective is to review approximately fifty bills, recommend amendments thereto and recommend priorities for consideration by the respective standing committees.

The Subcommittee has met with representatives of the State Highway Commission to review fifteen bills which have been specifically endorsed by the Commission.

Reciprocity Subcommittee

The Reciprocity Subcommittee was authorized by the Legislative Council to hold four meetings to study interstate truck registration reciprocity and truck license fees. The Subcommittee has met with members of the Iowa Reciprocity Board, Department of Revenue, Department of Public Safety, and the Iowa State Highway Commission, as well as representatives of the trucking industry to discuss the problem of reciprocity and House File 1. At these meetings, the Subcommittee has requested suggestions for amendments to existing laws for more efficient regulation of trucks. The Subcommittee has received these suggestions and is reviewing the proposed amendments for possible recommendation to the Standing Committee.

The Subcommittee is also reviewing the current status of Iowa within the Western States Compact. This problem has demanded most of the Subcommittee's time and remains the primary concern of the members.

STANDING COMMITTEES ON WAYS AND MEANS

Personal Property Tax Replacement Subcommittee

This Subcommittee began by considering a measure introduced during the last session by Senator Reichardt and Senator Hougen as an amendment to House File 784. The measure would have replaced the personal property tax on retail inventories and livestock by means of a gross receipts tax. The Subcommittee agreed that it is not limited to consideration of replacement of inventory tax only, and will consider replacement of all personal property taxes. Statistics were obtained from the Department of Revenue to aid the Subcommittee in determining effects of present personal property tax exemptions, and possible effects of the Reichardt-Hougen amendment. A memorandum relating to alternatives to personal property taxation, and information relating to business

Personal Property Tax Replacement Subcommittee (contd.)

personal property taxation in other states, was presented to Subcommittee members by the Legislative Service Bureau.

The third Subcommittee meeting will be a public hearing at which representatives from retail, farm, and labor organizations will have an opportunity to present suggestions for replacement of personal property taxes. This meeting will be held at 10:00 a.m., Monday, November 10, 1969, in the Speaker's Room, State House, Des Moines. Persons who wish to make oral presentations at the meeting have been asked to submit position papers by November 1, 1969 for study by Subcommittee members.

School Aid Formula Subcommittee

During the last session of the General Assembly, Senator Chester O. Hougen proposed a bill to replace the school district levy in the present school aid formula, as provided for in Chapter 356, section 19, Acts of the Sixty-second General Assembly, with a school district income tax. This Subcommittee is studying the advisability of such a measure.

The bill, as proposed, would remove a part of the property tax from all property in the school district, and replace it with an income tax on persons resident in or doing business in the school district. Questions were raised as to whether nonresident property owners should be relieved of a portion of school property taxes, and whether it is possible to allocate income of nonresident persons doing business within the school district. The Legislative Fiscal Director's office prepared computations to show the percentage of income tax increase which would be required in a number of school districts in order to replace the school district millage levy on property. These computations indicated that such a school district income tax would often double the state income tax obligation. Also, in conference with county auditors, the Fiscal Director's office obtained statistics for two counties showing the amount of taxable property categorized as agricultural, industrial, commercial, and residential property, and the proportion of each type owned by residents of the school district, nonresidents of the school district who are residents of Iowa, and nonresidents of Iowa. In order to obtain these statistics it was necessary for persons in the county auditor's offices to examine the records for each tax parcel.

Taxation of Banks and Other Financial Institutions Subcommittee

The Subcommittee on Taxation of Banks and Other Financial Institutions was authorized a maximum of six meetings by the Legislative Council. The Subcommittee has devoted a considerable amount of

Taxation of Banks and Other Financial Institutions Subcommittee (contd.)

time to comparing the structure of the different financial institutions to determine whether a common base exists to which a fair and equitable tax may be applied. The Subcommittee has also reviewed House File 570 which changes the method of taxation of banks and increases the tax on savings and loan associations.

One of the most difficult problems the Subcommittee is facing is the fact that Congress has several tax measures pending which will affect the approach which the state may take with regard to state taxation of financial institutions.

The Subcommittee is reviewing the laws of other states to determine how these institutions are taxed and is also considering possible methods of allocating the taxes collected.