



**Iowa Department of Human Rights
Division of Criminal and Juvenile Justice
Planning**

**Budget Presentation to Justice Systems
Appropriations Subcommittee**

February 25, 2016

Steve Michael, Division Administrator

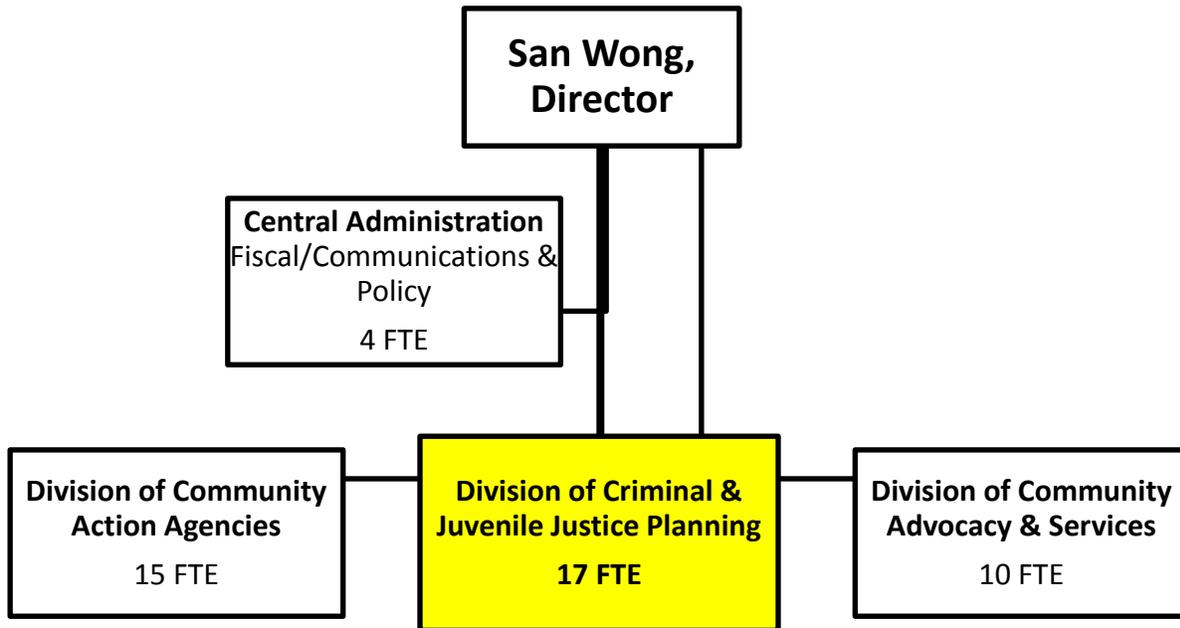
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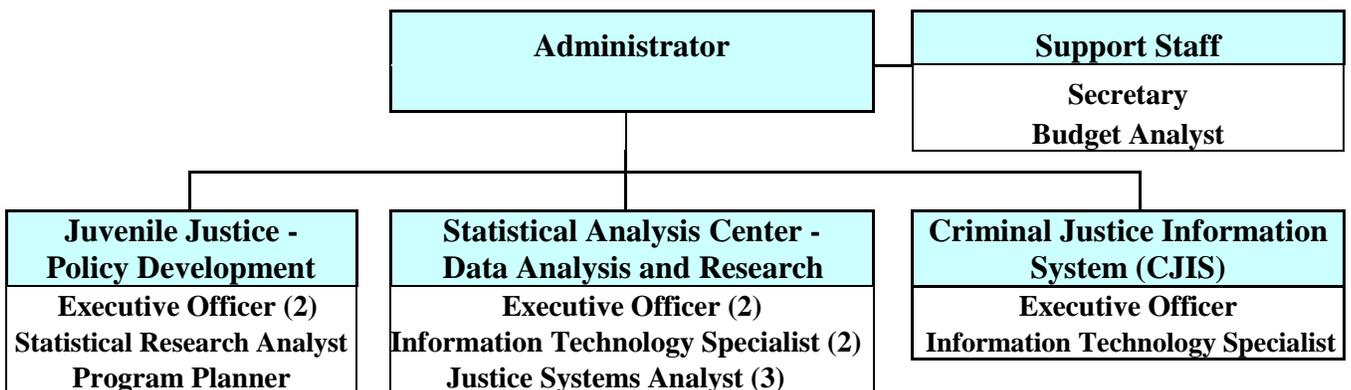
<https://humanrights.iowa.gov/>

Table of Organization



The Division of Criminal and Juvenile Justice Planning (CJJP) was placed in the Department of Human Rights (DHR) when it was established in 1987, in Iowa Code Chapter 216A, Subchapter 9. CJJP being placed in DHR was intended to ensure neutrality and independence from operational justice system agencies in conducting research and evaluation activities.

Division of Criminal and Juvenile Justice Planning Table of Organization



CJJP General Fund (GF) Appropriation and Governor's Request

| | Actual FY2015 | Appropriated FY2016 | Gov. Rec. FY2017 |
|---|--------------------------|--------------------------------|-----------------------------|
| Criminal and Juvenile Justice Planning | \$1,235,258 | \$1,260,105 | \$1,260,105 |

The table below shows actual CJJP expenses in FY15, along with the source of funds. Most of the federal support is passed through to local justice system agencies.

CJJP FY15 Actual Resources

| | General Fund | Federal | Other State Agencies | *Other | Total |
|-----------------------|-------------------------|------------------|---------------------------------|--------------------|--------------------|
| CJJP Resources | \$1,235,258 | \$857,496 | \$636,589 | \$1,798,680 | \$4,528,023 |

*Includes \$1,631,821 Criminal Justice Information System and \$166,859 Justice Data Warehouse expenditures funded by Technology Reinvestment Fund.

CJJP Funding History

| | CJJP GF Appropriations |
|---|-----------------------------------|
| FY2011 Original | \$1,284,725 |
| FY2011 Revised | \$1,141,883 |
| FY2012 | \$1,023,892 |
| FY2013 | \$1,100,105 |
| FY2014 | \$1,260,105 |
| FY2015 | \$1,260,105 |
| FY2016 | \$1,260,105 |
| Governor's Recommendation FY2017 | \$1,260,105 |

A “status quo” budget is a deficit budget due to salary increases. Each year has a snowball effect, with cuts in more services.

CJJP PURPOSE

To help state and local officials and practitioners identify issues and improve the criminal and juvenile justice systems through research, data and policy analysis, comprehensive planning and grant administration.

CJJP is the Iowa Statistical Analysis Center (SAC) and is responsible for:

- research,
- data management and analysis
- policy analysis,
- program development

CJJP also administers federal grants to fund local and state projects:

- Provide services to juvenile offenders and improve Iowa's juvenile justice system
- Plan and develop improvements to the juvenile justice system:
 - Girls in need of secure level of care and treatment
 - Reentry from group care and the state training school for all juvenile offenders
 - Juvenile Justice Reform and Reinvestment Initiative
- Improve quality of Uniform Crime Report (UCR) data
- Develop public access portal for aggregate data

These activities assist policy makers, justice system agencies (e.g. Department of Corrections, Judicial Branch, Department of Public Safety, Governor's Traffic Safety Bureau, and Department of Human Services) and others to identify issues of concern and to improve the operation and effectiveness of Iowa's justice system. All of these activities are in partnership with additional agencies and systems.

The overarching theme to CJJP's Purpose and our activities is –
Collaboration.

CJJP COUNCILS and BOARDS

- Criminal and Juvenile Justice Planning Advisory Council
- Public Safety Advisory Board (established 2010)
- Sex Offender Research Council (established 2005)
- Juvenile Justice Advisory Council
 - Disproportionate Minority Contact (DMC) Subcommittee
 - Task Force for Young Women
- Iowa Collaboration for Youth Development Council
- Criminal Justice Information Systems (CJIS) Advisory Council

Each of the Councils and Boards has state and local representatives who have a passion for improving Iowa’s justice system. They are “**think tanks**”, which identify issues and steer the direction of CJJP’s research, studies, and policy issues, resulting in reports and recommendations. Examples of documents and annual reports created at the behest of these think tanks:

[2015-2025 Prison Population Forecast](#)

[Public Safety Advisory Board \(PSAB\) Annual Report](#)

[Criminal and Juvenile Justice System Plan – Annual Update](#)

[Sex Offender Research Council \(SORC\) Annual Report –
An Analysis of Human Trafficking in Iowa](#)

[Disproportionate Minority Contact in the Juvenile Court System –
Progress of Iowa’s Communities](#)

[Legislation Monitoring Report](#)

(Links will take you to the respective report)

RECENT RECOMMENDATIONS from COUNCIL/BOARDS

- Changes to Iowa's Robbery Mandatory Minimum Sentencing
- Modifying Penalties for Powder and Crack Cocaine
- Modifying Special Sentence for Sex Offenders
- Changes to Iowa's Child Kidnapping Legislation
- Implementation of *Results First* in Iowa's Corrections and Juvenile Justice Systems
- Human Trafficking – To improve tracking of this crime to gain a more accurate understanding of human trafficking offenses in Iowa:
 - Update Iowa's Uniform Crime Reporting (UCR) system to include FBI codes for human trafficking,
 - Update the Iowa Code to distinguish human trafficking crimes by labor, sex, and minors engaged in survival sex,
 - Create a uniform process to collect human trafficking data from county attorneys,
 - Training for law enforcement and county attorneys (as specified in SF510, passed by the Legislature in 2015) as well as training for community providers,
 - Develop best-practice strategies for the prosecution of human trafficking cases,
 - Develop a best-practice model to identify victims of human trafficking to help assist them in the acquisition of services.

CURRENT INNOVATIVE PROJECTS

Juvenile Justice Reform and Reinvestment Initiative (JJRRI)

CJJP is one of three national demonstration projects implementing the Juvenile Justice Reform and Reinvestment Initiative (JJRRI), which gauges the likelihood of recidivism reduction among services provided to delinquent youth. JJRRI uses the Standardized Program Evaluation Protocol (SPEP), which is a tool derived from meta-analytic research designed to compare existing juvenile justice services to the characteristics of the most effective services found in the research, to determine the effectiveness of the services provided in Iowa.

The Juvenile Justice Reform and Reinvestment Initiative (JJRRI) work is continuing. Phase 2 data collection is beginning with the Standardized Program Evaluation Protocol (SPEP) in the initial three judicial districts. The service providers have had 18 months to implement recommendations from the individualized Program Improvement Plans (PIP) and this next SPEP score will measure changes in the quality and effectiveness of the services. In October of 2015, expansion to the Fourth and Fifth Judicial Districts began, with the goal to be statewide by 2018. The result of fully implementing JJRRI and SPEP will be *the right youth will receive the right service at the right time.*

The 3-year federal demonstration was extended for an additional year and will end on September 30, 2016.

Results First – Cost Benefit Model

In 2012, the Department of Corrections (DOC) launched Results First in Iowa to evaluate adult corrections programs and calculated the rate of return on investment for Iowa adult offender programs in three program areas: institutional programs, community programs for prison releases, and community programs for higher risk probationers. Based on the results, changes were implemented to improve services for offenders. In addition to adult correctional services, Results First has the capability to be used in other policy areas, including juvenile justice, child welfare, mental health,

early child education, and substance abuse. CJJP is well positioned to continue Results First in DOC and expand the use of Results First to other policy areas.

The PSAB continues to support the use of the Results First model to evaluate which types of criminal justice programs are better investments than others.

Iowa Girls Justice Initiative (IGJI)

Partnership with the Friends of the Commission on the Status of Women and the Iowa Task Force for Young Women (ITFYW) to study Iowa data and research the best practices for girls in the juvenile justice system. The goal is to develop a plan and recommendations to improve Iowa's level of service for girls in the "deep-end" of the juvenile justice system. The plan will be finalized in October 2016, and action steps to implement the plan will commence at that time.

Juvenile Reentry System Implementation

Youth in the juvenile justice system who are transitioning home from out-of-home facilities face a host of barriers to their reentry into the community. The juvenile justice system can play a key role in helping to guide and support their successful transition, reduce recidivism, and promote long-term positive youth outcomes. CJJP is working with state and local policymakers, juvenile corrections and other agencies, and service providers to apply the research on "what works" to improve reentry outcomes for youth in the juvenile justice system.

The Juvenile Reentry System (JReS) Taskforce has developed action steps to develop and formalize a statewide juvenile reentry system by institutionalizing the following strategies:

- Coordinate and Facilitate Training – Train providers to facilitate Youth Transition Decision Making (YTDM) meetings and Multi-Disciplinary Family Treatment (MDFT) sessions for youth in out-of-home placements.

- Generate Awareness on Available Reentry Resources – Educate providers and staff about Integrated Health Homes (IHH), Court Appointed Special Advocates (CASA), Wrap-Around services, Iowa Workforce Development (IWD) and other services available.
- Enhance Communication, Collaboration and Connection of Initiatives- Cohesive relationships among state and local partners and service systems (Departments of Human Services, Education, Corrections, Public Health, Workforce Development, Vocational Rehabilitation, Child Advocacy Board; JCS; legislators; STS; youth; private youth serving agencies; Iowa Aftercare Services Network; etc.).
- Implement Consistent, Uniform, Policies, Practices and Procedures- Assessment, Permanency and transition plans, Title XIX suspension and YTDM's ensured for all youth.
- Utilize Validated Screening Tools – Use of the Iowa Delinquency Assessment (IDA) in conjunction with mental health screening tools, and the proper detention screening tool.

Data Sharing

A Data Sharing Memorandum of Understanding between CJJP, Department of Education, Department of Human Services, and the Judicial Branch – State Court Administration is providing information on the educational outcomes for youth in the juvenile justice and foster care systems.

Community and Strategic Planning (CASP) – Disproportionate Minority Contact (DMC) – Update

CJJP has overseen a strategic planning process addressing disproportionate minority contact (DMC) for juvenile offenders. A diverse task force developed strategies to implement recommendations. The [CASP Recommendations and Action Plan for Reducing DMC](#) report is available electronically. State level staff from CJJP, DHS, and Education have met with local cross-agency teams discussing data, juvenile detention screening, and efforts to prevent school to court referrals to develop local strategies.

Justice Data Warehouse (JDW)

Justice Data Warehouse provides information and statistics to support policy decisions on justice system activities to the Judicial, Legislative, and Executive branches of State government and other entities.

The sharing and gathering of data collection systems from Department of Corrections, Department of Human Services, Judicial Branch, Department of Public Safety, and Department of Transportation allows CJJP to provide better data and information for analysis and policy development.

One of the uses of the JDW is to prepare the Legislative Correctional and Racial Impact statements.

Criminal Justice Information System (CJIS)

CJIS is a statewide integrated criminal justice information system that has enabled automated sharing of information in a common format between state, local, and federal criminal justice agencies, including the Departments of Corrections, Human Rights, Transportation, Public Safety, and Natural Resources, the Judicial Branch, the Attorney General's Office, County Attorneys, Sheriffs' Offices, and local law enforcement. CJIS also links with the FBI's NDex exchange.

The sharing of justice system information in real-time is in process in more than 170 jurisdictions around the state, and is an integral part of the daily routine of the statewide court system and state and local criminal justice agencies.

The goal of the project is to enter criminal justice data once, and then share the data automatically with other criminal justice agencies.