State:	Bonds	RETT	Gaming	Severance	Sales	Voluntary	Fees
AL	?			***		*	28
AK							23
AZ			***			*	28
AR		***		**	***		33
CA	****				***	***	187
СО	?		***			***	21
СТ	***					***	. 8
DE	**	**				**	11
FL	****	****		**			83
GA	***	?				**	161
HI		**	,				23
ID						*	59
IL	***	***	**			*	18
IN						**	54
IA			***			*	34
KS						*	22
KY				**		*	104
LA	?			***		*	67
ME	**		**			**	17
MD	***	****				**	36
MA	***	***				-	55
MI	**	-		**		**	42
MN	****		***		***	**	62
MS			?	?		**	26
МО					****		21
MT							37
NE	***		***	· · · · ·	**	*	25
NV	***						9
NH							15
NJ	*****					*	337
NM	*			*	· ·	**	37
NY	****	****				**	233
NC		***				**	37
ND							15
ОН	***					***	42
ок						 *	29
OR			***			 *	154
PA	***	***			***	*	80
RI	***						8
sc		***				**	40
SD							16
TN		***		?			42
TX					***	*	73
UT						*	10
VT	***	***				-	8
VA	***					***	15
WA		***					214
WV					·	*	41
<u> </u>	****			***		*	73
WI	·			·			
WY							4
Totai	25	15	9	10	7	35	

State Natural Resources Funding Sources

Key:

- * = less than one million dollars
- ** = one to ten million dollars
- *** = ten to one hundred million dollars
- **** = one hundred million to one billion dollars
- ***** = over one billion dollars
 - ? = funding source is used but amount of revenue not documented
- Bonds = State issued tax exempt bonds for parks, recreation, or natural resources
- RETT = Real Estate Transfer Tax with all or some revenue dedicated to natural resources protection
- Gaming = Lottery or other gambling revenues of the state partially dedicated to natural resources protection
- Severance = State excise tax on natural resources removed, with some revenues dedicated to natural resources protection
- Sales = State sales tax revenues partially dedicated to natural resources protection
- Voluntary = Revenues derived from voluntary income tax check-offs for wildlife, specialty license plates, income tax credits for donation of interest in conservation lands, or other voluntary contribution programs
- Fees = State general revenues for parks, recreation, and natural resources as reported by the states to the <u>U.S. Census Bureau</u> for Fiscal Year 2005. Local government expenditures are not included, but capitol investment and operation expenses of the state are included and **rounded to millions of dollars.** Examples include user fees, licenses, permits, and some dedicated revenue sources, such as bonds.

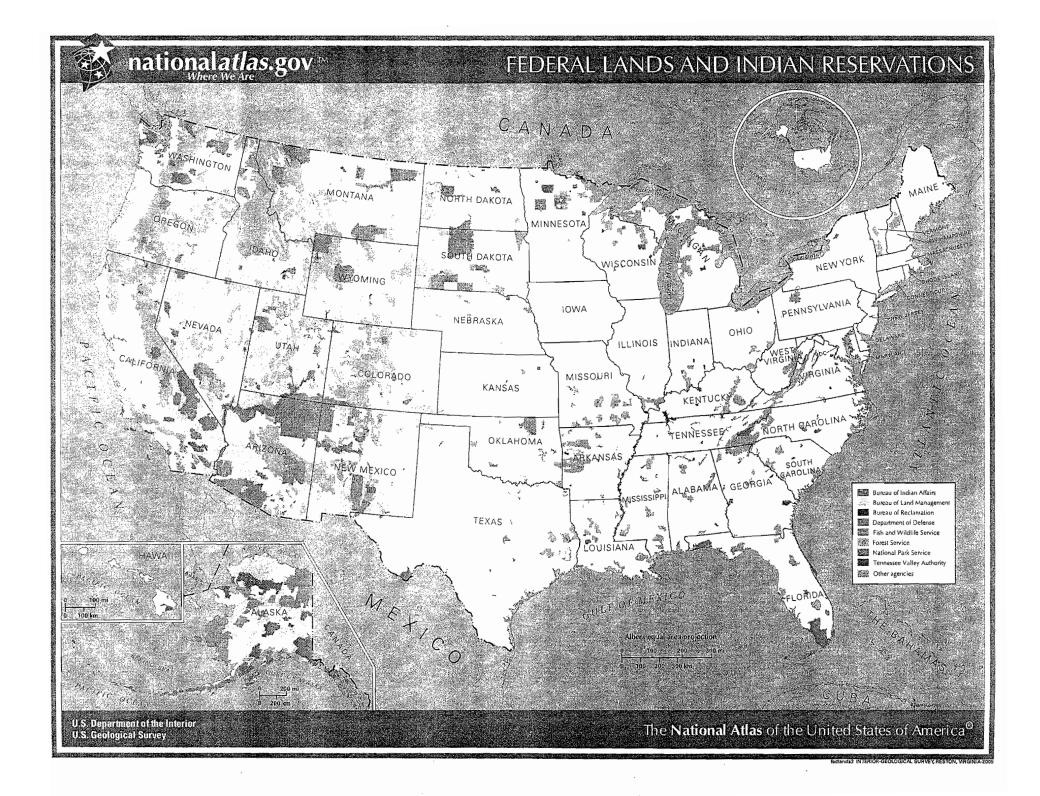
Sources:

1. Land Conservation Financing, The Conservation Fund, Mike McQueen and Ed McMahon, 2003

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- 2. State Level Conservation Funding Mechanisms, The Nature Conservancy, 2004
- 3. Dedicated State Tax Revenues: A Fifty State Report, Fiscal Planning Services Inc., 2000
- 4. State Tax Incentives for Conservation, The Nature Conservancy, 2006

Prepared by Duane Sand (dsand@inhf.org or 515-288-1846)



Funding Source: Financed Land Acquisitions/Capital Improvements

Issue: Land purchases merit state financing because the rate of appreciation of recreation land values far exceeds any interest costs for land purchases. Likewise, economic development and tourism attractions; such as destination recreation trails or banner parks, may warrant financing based on economic benefits.

Status:

- Iowa has generally avoided the use of **general obligation bonds** repaid from the state general fund, but the state uses several financing mechanisms to serve the public. For example, state agencies ended FY05 with \$325 million in obligations even though no new debt was issued that year.
- Several state authorities are authorized to issue **revenue bonds** to be repaid from moneys generated by a project of facility. The Honey Creek Destination Park provides an example of conservation development funds. However, most conservation projects lack reliable revenues for project specific bonds.
- The legislature has committed wagering tax revenues for economic development investments such as the Vision Iowa Program. Some conservation investments may be an appropriate part of Vision Iowa.
- The state sometimes uses lease purchase agreements or certificates of participation to finance property purchases. Appropriations are budgeted long-term to fulfill the financing agreement, but title to property is not transferred until the last payment is made. These financing tools can produce interest rates comparable to tax exempt bonds when partnering with non-profit conservation organizations, while avoiding some of the political negatives of bonding.
- Many once in a lifetime opportunities for conservation will happen in the next few
 years because of the advanced age of rural landowners. A large pool of bond funds or
 large multi-year budgets for purchases will be needed to secure prime recreation
 properties and critical habitats.

Proposed Recommendations:

A major initiative based on financing of land purchases and recreation improvements should be funded with 10 to 20 years of wager tax revenues budgeted for debt retirement.

Prepared by Duane Sand (515-288-1846, dsand@inhf.org)

Examples of Dedicated State Conservation Funds (millions of dollars)

State	Bonds	Real Estate Transfer Tax	Conservation Uses
Alabama	1998 – unknown amount	Transier rax	
	1998 – unknown amount	12	State waster
Arkansas	210,000 (4)	12	State parks
California	>10,000 (4 issues)		State parks, rivers, natural
	1		areas, watersheds, parks,
			farmland, cultural resources
Colorado	2001- unknown amount	}	
Connecticut	105		State parks/forests
Delaware	70	10	Open space
Florida	6,000	300 (pays	Parks, greenways, trails,
		bonds)	water protection
Georgia	115 (5 issues)	(pays bonds)	River corridors
Hawaii	(2	Forests/natural areas
Illinois	528 (3 issues)	$\begin{vmatrix} 2 \\ 30 \end{vmatrix}$	Natural areas, open spaces,
11111010	320 (3 166406)		outdoor recreation
Louisiana	1990 – unknown amount		outdoor recreation
Maine	•		Dowles notional areas areas
Manie	58 (3 issues)		Parks, natural areas, open
3.6 1 1	210	110/	space
Maryland	219	118 (pays	Open space, parks, natural
		bonds)	areas, farmlands
Massachusetts	339	25	Open space, historic
			preservation, habitat
	· .		restoration
Michigan	50		Parks, recreation
Minnesota	>1,000 (5 issues)		Parks, wildlife, open spaces
Nevada	247 (2 issues)		Water quality, trails
New Jersey	3,250 (5 issues)		Open space, farmland
:		}	protection
New York	1,750	125	Parks, open space, clean
TOW TOTAL		120	water, clean air
North Carolina		12	Parks, natural areas
Ohio	600 (2 issues)	12	1
Onio	600 (2 issues)		Brownfields, open space,
			farmland protection, trails,
			parks, wildlife
Pennsylvania	50	38	Parks, natural areas
Rhode Island	34		Parks, open space,
			farmlands, forests
South Carolina		12	Parks, natural areas,
	·		farmland
Tennessee		13	Parks, trails, natural areas
Vermont	11	11	Natural areas, farmlands
Virginia	55		Parks, natural areas
Wisconsin	600		Land conservation, park
			Louis Combon tanton, pain





Real Estate Transfer Taxes

State	Tax Description	Transfer Fee Rate
Alabama	Deeds: \$0.50 per \$500	0.1%
	Mortgages: \$0.15 per \$100	0.15%
Alaska	None	· ·
Arizona	\$2 fee per deed or contract	Flat fee
Arkansas	\$3.30 per \$1,000	0.33%
California	Local option transfer tax: \$0.55 per \$500	0.11%
Colorado	Transfer tax: \$0.01 per \$100	0.01%
Connecticut	Transfer tax rates: 0.61% to 1.11%; nonresidential is 1%	0.5% up to \$800,000; and 1% of
	and residential has two tiers of either 0.5% or 1% based on	value over \$800,000, plus .11%
	value.	municipal tax.
Delaware	Transfer tax: state-local combinations from 1.5% to 2%	1.5% to 2%
District of	Transfer tax: 1.1%	1.1%
Columbia	Mortgage Tax: up to \$250,000	1.1%
Florida	Conveyance of realty: \$0.70 per \$100 (0.6% if county surtax)	0.7%
	Mortgage tax: \$0.35 per 100	0.35%
Georgia	\$0.10 per \$100	0.1%
Hawaii	Transfer tax: \$0.10 to \$0.30 per \$100;	0.1% to 0.3%
	\$0.15 to \$0.35 per \$100 without homeowner exemption.	0.15% to 0.35%
	Mortgage fee 0.1%.	0.1%
Idaho	None	
Illinois	County: \$0.25 per \$500	0.05%
	State: \$0.50 per \$500	0.1%
Indiana	None	
Iowa	\$0.80 per \$500	0.16%
Kansas	Mortgage fee: \$0.26 per \$100	0.26%
Kentucky	Transfer tax: \$0.50 per \$500	0.1%
Louisiana	None	
Maine	Transfer tax: \$2.20 per \$500	0.44%
Maryland	Mortgage tax (local): \$2,20-\$4.00 per \$500	0.44% to 0.80%
,	Transfer tax: 0.5% or (0.25% for first-time buyers)	0.5%
Massachusetts		0.456%
	\$10 to \$20 document fee	•
Michigan	State: \$3.75 per \$500	0.75%
	County: \$0.55 per \$500 or \$0.75 per \$500 depending on plus	l
	per 2 million population	
Minnesota	Deed tax: \$1.65 per \$500	0.33%
	Mortgage registry tax: \$0.23 per \$100	0.23%
Mississippi	None	
Missouri	None	
Montana	None	
Nebraska	Transfer tax: \$1.75 per \$1,000	0,175%
	Transfer taxi \$100 per \$27000	

Nevada	\$0.65 per \$500 up to 400,000 county population	0.13%
	\$1.25 per \$500 more than 400,000 county population (and	0.25%
	local option mid-size county 0.1%)	
New Hampshire	Transfer tax: \$0.75 per \$100, paid by buyer and by seller	1.5%
New Jersey	Transfer tax varies based on price and tax status (seniors, disability)	0.4%
	Homes over \$1 million add 1% surtax	1.21% rates based on value
	.1% local rate	1%
New Mexico	None	
New York	Realty transfer, state: \$2 per \$500 up to \$1 million; 1% additional over \$1 million	0.4% or 1.4% over \$1 million
	Mortgage recording tax, state: \$1.00 per \$100	1.0%
	Mortgage, New York City: \$1.00 to \$1.12 per \$100	1% to 1.12%
	Realty transfer, New York City: 1% to 1.425% based on plus per: \$550,000 home value	1% to 1.425%
North Carolina	Transfer tax: \$1 per \$500	0.2%
North Dakota	None	
Ohio	Transfer tax: \$0.10 per \$100 plus local option \$0.30 per \$100	0.4% (0.1% plus 0.3% local)
Oklahoma	Deed stamp tax: \$0.75 per \$500	0.15%
		0.02% to 0.1%
Oregon	None	
Pennsylvania	Documentary stamp tax: 1%	1%
•	Philadelphia 3% and Pittsburgh 1.5% to 2%	
	County rates widely vary	
Rhode Island	Realty conveyance tax: \$2.00 per \$500	0.4%
South Carolina	Deed recording fee: \$1.85 per \$500	0.37%
	(\$1.30 state, \$0.55 county)	
South Dakota	\$0.50 per \$500	0.1%
Tennessee	\$0.37 per \$100	0.37%
	Mortgage tax: \$0.115 per \$100	0.12%
Texas	None	
Jtah	None	
Vermont	Property transfer tax: 1.25% unless property is owner- occupied, in which case tax is 0.5% on the first \$100,000 of value and 1.25% over \$100,000. Qualified farms: 0.5% plus capital gains tax on land sales, based on length of ownership	1.25% (or marginal rates based on value)
Virginia .	Transfer tax: \$0.50 per \$500	0.1%
		0.15%
Washington	Real property sale excise tax: 1.28% of sales price, plus local option tax currently ranging from 0.25% to 0.75%.	1.28% 1.53% to 2.03% combined with local option
West Virginia	Transfer tax: \$1.65 per \$500 (\$1.10 state, \$0.55 county); local option \$0.55 more.	0.33%
Wisconsin	Transfer tax: \$0.30 per \$100	0.3%

Sources: NCSL and Commerce Clearing House State Tax Guide May 2005. Compiled by National Conference of State Legislatures Fiscal Affairs Program.

Posted May 2005.

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20001

Funding Source: State Revenue from Wagering/Gaming

- The following list is the current priority for Wagering Tax Allocation adopted in 2001:
- 1. \$60 million to state General Fund
- 2. \$15 million to the Vision Iowa Fund
- 3. \$5 million to the School Infrastructure Fund
- 4. The remainder to the Rebuild Iowa Infrastructure Fund (RIIF)
- The Environment First Fund was promised \$35 million/year from RIIF.
 New environmental spending is less than promised because activities previously covered by the General Fund have been transferred to Environment 1st for funding
- RIIF is projected to have over \$180 million per year in appropriable revenues due to increased gambling revenues and the completion of payments to the Endowment for Iowa's Health/Tobacco Settlement Trust Fund which have taken \$70 to \$80 million/year.
- The RIIF fund is solely designated for "vertical infrastructure" (IC Section 8.57(5)c). It allows land acquisition and construction, major renovation and repair of buildings, all appurtenant structures, utilities, site development and recreational trails. It does not allow "routine, recurring maintenance or operational expenses or leasing of a building.
- Outdoor recreation investments are important pieces of this public infrastructure that have been under-funded. These quality-of-life investments are essential to growing Iowa's economy, whether they are funded through economic development bills or infrastructure and capital improvement appropriations.
- There are precedents for wagering revenues being dedicated to paying principle and interest or state issued tax-exempt bonds for special needs (i.e. Vision Iowa).
- Land acquisition merits bonding because inflation/appreciation of land values far exceed interest rates. Likewise, the development of state supported destination parks, banner parks, destination recreation trails, lake restoration and Iowa's Great Places may warrant bonding for economic development and tourism purposes.

Possible Committee Recommendation:

- Substantially increase the Environment First Fund beyond \$35 million
- 2. Restore the Environment First Fund by moving several line items back to the General Fund, by fully funding REAP and by issuing bonds for priority land acquisition and infrastructure needs.

Income and Apportionment of State-Administered Lottery Funds: 2005 (Amounts are in thousands)

		Apı	portionment of funds	
State	Income ticket sales			Proceeds available
	excluding commissions	Prizes Prizes	Administration	from ticket sales
	1		3	
United States	48,421,642	30,089,116	2,224,674	16,107,852
Alabama	-	-	-	-
Alaska				· ·
Arizona	371,056	220,298	34,498	116,260
Arkansas Califomia	3,101,144	1,795,254	159,791	1 116 000
Camornia	3,101,144		155,751	1,146,099
Colorado	420,664	253,199	43,773	123,692
Connecticut	934,901	573,000	90,196	271,705
Delaware ·	407,566	59,830	46,378	301,358
Florida	3,278,728	2,044,246	14.1,609	1,092,873
Georgia .	2,546,567	1,633,277	110,963	802,327
Hawaii		_		-
ldaho	105,311	69,593	10,630	25,088
Illinois	1,683,767	1,005,184	60,889	617,694
Indiana	676,422	455,332	35,335	185,755
lowa .	· 193,327	113,456	28,572	51,299
Kansas	194,634	112,555	20,611	61,468
Kentucky	662,131	457,693	42,965	161,473
Louisiana	280,935	153,257	19,631	108,047
Maine	208,537	128,902	29,916	49,719
Maryland	1,388,141	856,232	49,861	482,048
Massachusetts	4,213,375	3,211,543	81,501	920,331
Michigan	2,090,132	1,179,642	61,603	848,887
Minnesota	364,301	255,030	22,183	87,088
Mississippi		· -	-	
Missouri	737,140	487,927	36,898	212,315
Montana	31,878	. 17,804	6,841	7,233
Nebraska	94,225	58,352	12,342	23,531
Nevada	-	· -	-	
New Hampshire	216,613	132,686	14,950	68,977
New Jersey	2,147,557	1,266,148	80,676	800,733
New Mexico	130,229	80,916	12,233	37,080
New York	5,841,305	3,523,530	246,507	2,071,268
North Carolina			[-
North Dakota	18,267	9,086	2,777	6,404
Ohio	2,025,288	1,280,787	83,065	661,436
Oklahoma	-	-	-	
Oregon	1,733,086	1,234,015	61,966	437,105
Pennsylvania	2,426,814	1,529,444	18,746	878,624
Rhode Island	1,456,859	1,143,388	6,819	306,652
South Carolina	889,418	573,596	38,288	277,534
South Dakota	140,967	18,354	7,345	115,268
Tennessee .	732,431	444,243	49,013	239,175
Texas	3,662,463	2,228,000	182,101	1,252,362
Utah			-	00.045
Vermont	87,166	. 57,896	8,325	20,945
Virginia	. 1,333,946	765,248	136,324	432,374
Washington	458,132	280,863	72,626	104,643
West Virginia	715,710	117,126 262,184	27,692 28,235	570,892 130,090
Wisconsin	420,509			

⁻ Represents zero or rounds to zero.

Note: Data for Ohio, Oregon, and the United States were revised in February 2007 to reflect adjustments to state lottery data. Source: U.S. Census Bureau, Governments Division, 2005 Survey of State Government Finances, February 2007.





State Energy Revenues Gushing

By Judy Zelio

A handful of major energy-producing states are reporting a significant rise in 2005 severance tax collections related to the recent up tick in energy prices. States that rely on natural resources for a substantial share of state revenues derive them from both state severance taxes and resource leases on federal lands within their borders.

Severance taxes are excise taxes on natural resources "severed" from the earth. They are measured by the quantity or value of the resource removed or produced. In the majority of states, the taxes are applied to specific industries such as coal or iron mining and natural gas or oil production. They are usually payable by the severer or producer, although in a few states payment is made by the first purchaser. The taxes usually are imposed at a flat rate per unit of measure, with coal and ore mining taxes levied on a tonnage basis, oil production taxes on a per barrel basis, and gas production taxes on a per foot basis, although the rates may be graduated based on volume of production or value of the products. "Value" may mean market value in some states and gross value in others. Taxable net value or net proceeds are determined by deducting certain items from the gross value or gross proceeds. Examples of deductions include production costs, ad valorem taxes and royalties paid. Evaporation for gas wells also might qualify as a deduction.

A variety of taxes appear under the general heading of severance taxes, as the following list from the Commerce Clearing House State Tax Guide demonstrates.

Rhode Island Island Six or seven taxes imposed, n = 5 Four or five taxes imposed, n = 4 Three taxes imposed, n = 11 One or two taxes imposed, n = 20 No taxes imposed, n = 11

2005 Severance Taxes Imposed by States

Source: Commerce Clearing House State Taxes, 2006.

A CONTRACTOR OF THE PERSON OF	List	of State Severance 7	Taxes	
Alabama	Hawaii	Massachusetts	New Mexico	South Dakota
riidbaiita	,	, adda on added	TON FICAICO	Douth Bundtu
Coal and lignite	(No taxes imposed)	(No taxes imposed)	Natural gas processor's	Conservation tax
severance tax			tax	Energy minerals
Coal severance tax			Oil and gas ad valorem	severance tax
Forest products			production tax	Precious metals tax
severance tax			Oil and gas	
Iron ore mining tax			conservation tax	
Local taxes			Oil and gas privilege	
Oil and gas			tax	
conservation and			Oil and gas severance	
production tax			tax .	
Oil and gas production			Resources excise tax	
tax			Severance tax	
Alaska	Idaho	Michigan	New York	Tennessee
Fisheries business tax	Additional oil and gas	Gas and oil severance	(No taxes imposed)	Coal severance tax
Fishery resource	production tax	tax	1.	Local taxes
landing tax	Oil and gas production	Lux.		Oil and gas severance
Mining license tax	tax			tax
Oil and gas properties	Ore severance tax	·		LUX.
production tax	ore severance tax			
Salmon enhancement				
tax				
Salmon marketing tax				
Seafood marketing				
assessment				
Arizona	Illinois	Minnesota	North Carolina	Texas
A1120110	1	i iiiiiesota		i
Severance tax	Timber fee	Local taxes	Oil and gas	Cement production tax
		Mining occupation tax	conservation tax	
		Net proceeds tax	Primary forest product	Gas production tax
		Semitaconite tax	assessment	Oil field cleanup
		Taconite, iron		regulatory fees
		sulphides and		Oil production tax
		agglomerate taxes		Sulphur production tax
Arkansas	Indiana	Mississippi	North Dakota	Utah
Natural resources	Petroleum production	Local taxes	Coal severance tax	Oil and gas
severance tax	tax	Oil and gas severance	Oil and gas gross	conservation tax
Oil and gas		tax	production tax	Severance taxes
conservation		Salt severance tax	Oil extraction tax	
assessment		Timber severance tax		
Tax on minerals or				
Tax on minerals or timber taken from				
timber taken from	Iowa	Missouri	Ohio	Vermont
timber taken from state lands California				
timber taken from state lands California Oil and gas production		Assessment on surface	Oil and Gas Marketing	Vermont (No taxes imposed)
timber taken from state lands California Oil and gas production tax			Oil and Gas Marketing Program Assessment	
timber taken from state lands California		Assessment on surface	Oil and Gas Marketing	

Colorado	Kansas	Montana	Oklahoma	Vermont
Oil and gas	Mined-land	Cement license taxes	Oil, gas, and mineral	(No taxes imposed)
conservation tax	conservation and	Coal severance tax	gross production tax	·
	reclamation tax	Metalliferous mines	and petroleum excise	2.50
Severance tax	Oil and gas	license tax	tax	,
	conservation tax	Micaceous minerals	Oregon	
	Severance tax	license tax	Forest products	
		Oil and gas	harvest tax	
	1	conservation tax	Oil and gas gross	
		Oil and natural gas	production tax	
	1	production tax	Privilege tax on	
i		Resource indemnity	eastern Oregon timber	
		trust tax	Privilege tax on	,
	,	i doc cax	western Oregon timber	
Connecticut	Kentucky	Nebraska	Oregon	Washington
(No taxes imposed)	Coal severance tax	Oil and gas	Forest products	Enhanced food fish tax
	Natural resource	conservation tax	harvest tax	Uranium and thorium
	severance tax	Oil and gas severance	Oil and gas gross	milling tax
	Oil production tax	tax	production tax	
	•	Uranium tax	Privilege tax on	
		ļ	eastern Oregon timber	
	1		Privilege tax on	'
			western Oregon timber	
Delaware	Louisiana	Nevada	Pennsylvania	West Virginia
(No taxes imposed)	Freshwater mussel tax	Minerals extraction tax	(No taxes imposed)	Severance taxes
	Natural resources	[.		
ĺ	severance tax	Oil and gas		
	Oilfield site restoration		ŀ	}
	fees			
Florida	Maine	New Hampshire	Rhode Island	Wisconsin
			[
Oil, gas, and sulfur	Mining excise tax	Refined petroleum	(No taxes imposed)	Mining net proceeds
production tax	1	products tax		tax
Solid minerals tax				Oil and gas severance
				tax
Georgia	Maryland	New Jersey	South Carolina	Wyoming
Tax on phosphates	Clam and oyster	(No taxes imposed)	(No taxes imposed)	Mining excise and
, -,	severance tax)		severance taxes
	Local taxes			Oil and gas production
	Mine reclamation			charge
	surcharge			onargo
	sur criai ge	<u> </u>	L	

The leap in crude oil prices recently has had a noticeable effect on state severance tax collections reported to the Census Bureau. If the first three quarters of 2005 are any indicator, final collections for the year promise to be well above 2004 levels. There are 14 states where severance taxes accounted for at least 1 percent of state tax collections in 2004, with Alaska leading the pack.

State Severance Tax Collections, 2004			
State	Severance Tax Revenue	As a Percent of Total State Tax Collections	
	in Millions of Dollars		

Alaska	\$646.9	50.2%
Wyoming	683.2	45.4
New Mexico	587.6	14.7
North Dakota	175.6	14.3
Oklahoma	655.1	10.2
Texas	1,896.8	6.2
Louisiana	476.6	5.9
West Virginia	204.1	5.4
Montana	83.5	5.1
Kentucky	187.1	2.2
Kansas	98.1	1.9
Alabama	113.6	1.6
Colorado	115.9	1.6
Utah	47.8	1.1
United States	\$593,488.9	1.1%
Source: U.S. Census Bur	eau, State Tax Collections 2005. www.cens	sus.gov

Of those 14 states, 13 reported collections for the first three quarters of 2005 (January through September) that ranged from 91 percent to 135 percent of total 2004 collections. Nationally, severance tax collections in the first three quarters of 2005 have already exceeded collections in all of 2004 (101.5 percent).

2005	Severance Tax Collections (First 1	Three Quarters)
as a	Percent of Total 2004 Severance	Tax Collections
Alaska		125.4%
Wyoming		104.9
New Mexico		90.8
North Dakota		129.2
Oklahoma		95.3
Texas		97.2
Louisiana		97.7
West Virginia		107.2
Montana		62.1
Kentucky		99.2
Kansas		93.6
Alabama		94.6
Colorado		106.2
Utah		135.0
United States		101.5%
Source: U.S. Census Bureau, Es	timated State Tax Collections, 2005, Qua	arter 1 (January-March), Quarter 2 (April-

Many states dedicate severance tax revenues to specific purposes, the most common being:

Counties and other local governments (Colorado, Florida, Kansas, Kentucky, Louisiana, Mississippi, Montana, New Mexico, North Dakota, Oklahoma, Oregon, South Dakota, Tennessee, West Virginia, Wyoming)

Conservation, reclamation and remediation (California, Colorado, Florida, Louisiana, Montana, New Mexico, Ohio, Oklahoma, West Virginia, Wyoming)

Schools (Minnesota, Montana, Nebraska, North Dakota, Oklahoma, Oregon, Texas, Utah).

Miscellaneous other purposes, such as Medicaid state matching funds (West Virginia); water development projects (Colorado, North Dakota and Wyoming), and administration of oil and gas wells (Indiana). Alaska's Constitution does

June) and Quarter 3 (July-September) www.census.gov

not allow dedicated funds except for the Permanent Fund.

In a nod to rising energy costs, Colorado's governor announced in December 2005 that he would ask the Legislature to allocate \$20 million in mineral and energy severance taxes to the state's Low-Income Energy Assistance Program.

A different, yet related revenue source is the state share of mineral revenues from leases on federal lands and federal offshore oil and gas tracts. States received \$1.7 billion during the federal fiscal year 2005 that ended Sept. 30, 2005, compared with \$1.24 billion in FFY 2004. The Minerals Management Service (MMS), a federal agency responsible for collecting, auditing and disbursing revenues associated with mineral leases on federal and American Indian lands, makes monthly distributions to states as it collects royalties, rents, bonuses and other revenues. For the majority of onshore federal lands, states receive 50 percent of the revenues while the other 50 percent goes to various funds of the U.S. Treasury, including the Reclamation Fund for water projects. Alaska receives a 90 percent share as prescribed by the Alaska Statehood Act.

According to the MMS, states use the money to fund local education, infrastructure projects and assistance to local counties where the energy production occurs. States may also receive appropriations from the offshore royalty-funded Land and Water Conservation Fund to help with park and land acquisitions. In addition, coastal states with producing federal offshore tracts adjacent to their seaward boundaries receive 27 percent of those mineral royalties. Remaining offshore revenues collected by the MMS are deposited in various accounts of the U.S. Treasury, with the majority of those revenues going to the general fund. As the table shows, Wyoming led in FFY 2005 distributions with more than \$878 million as its share of revenues collected from mineral production on federal lands within its borders, including oil, gas and coal production.

State Share of Revenues Collected from Mineral Production on Federal Lands and Federal Offshore Oil and Gas Tracts Adjacent to State Waters, FFY 2005		
	(in millions of dollars)	
Alabama	\$15.64	
Alaska	22.97	
Arizona	.04	
Arkansas	7.06	
California	23.41	
Colorado	106.65	
Florida	.29	
Idaho	1.67	
Illinois	.15	
Kansas	1.97	
Kentucky	.08	
Louisiana	32.47	
Michigan	.49	
Minnesota	.01	
Mississippi	1.89	
Missouri	.55	
Montana	35.56	
Nebraska	.02	
Nevada	7.77	
New Mexico	444.29	
North Dakota	13.55	
Ohio	.37	
Oklahoma	4.23	
Oregon	.01	

Pennsylvania	.03
South Dakota	.61
Texas	15.84
Utah	. 87.44
Virginia	.32
Washington	.27
West Virginia	.83
Wyoming	878.52
United States	\$1,700.00
Source: Minerals Management Service, press release Nov. 3, 200	5
http://www.mrm.mms.gov/Intro/PDFDocs/20051103.pdf	

Posted January 2006.

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20001

Date: 08/07/07 To: Dick Oshlo

From: Sustainable Natural Resource Funding Advisory Committee

Re: Natural Resource Funding for Selected States (compiled 08/07/07)

The following is information regarding selected states and their current funding source regarding natural resources. This information is compiled from the Alternate Dedicated Funding for Fish and Wildlife report (06/28/07) and the Summary of Selected State Natural Resource Funding report (08/2006).

ARKANSAS

Arkansas — Dedicated one-eighth of one percent sales tax - forty-five percent (45%) to be used exclusively by the Game and Fish Commission; forty-five percent (45%) to be used by Department of Parks and Tourism; nine percent (9%) to be used exclusively by the Department of Heritage; and one percent (1%) to be used exclusively by Keep Arkansas Beautiful. Created in 1996 by constitutional amendment, this was a new sales tax with no sunset.

State Characteristics – 08/2006 REPORT

- Population of 2.8 million
 - 52% urban; 48% rural
- 52,068 square miles in size
- 51 State parks

Arkansas Conservation Sales Tax

- Constitutional amendment passed in 1996
- Mechanism: 1/8th percent sales tax
- Revenue split four ways;
 - o 45% to Arkansas Game and Fish Commission
 - o 45% to Department of Parks & Tourism
 - o 9% to Department of Arkansas Heritage
 - o 1% to Keep Arkansas Beautiful
- Revenue: FY 2004 \$21 million for the Arkansas Game & Fish Commission and the Dept. of Parks & Tourism each.
- It may be important to note that the constitutional amendment passed with only 50.6% of the vote.
 - o It took three tries to get the amendment passed.
 - o Polls showed that support was markedly higher in urban areas.

Real Estate Transfer Tax

- Rate: \$3.30 per \$1,000
- Revenue: approximately \$12 million annually
- 80% of the funds collected are allocated to the Natural and Cultural Resources Council for acquisition and preservation of state owned lands and historic sites.

COLORADO

Size of State: 66,620,160 acres Size of Population (2000): 4,301,261 Projected Growth (2030): 5,792,357 (+34.7%)

Agency: Colorado Division of Wildlife

Agency Responsibilities: "It is the policy of the state of Colorado that the wildlife and their environment are to be protected, preserved, enhanced, and managed for the use, benefit, and enjoyment of the people of this state and its visitors. It is further declared to be the policy of this state that there shall be provided a comprehensive program designed to offer the greatest possible variety of wildlife-related recreational opportunity to the people of this state and its visitors and that, to carry out such program and policy, there shall be a continuous operation of planning, acquisition, and development of wildlife habitats and facilities for wildlife-related opportunities." *C.R.S.* 33-1-101 (1). The mission of the Colorado Division of Wildlife is to perpetuate the wildlife resources of the state and provide people the opportunity to enjoy them.

Agency Governance: The Division of Wildlife is part of the Department of Natural Resources, a cabinet-level agency. The Division is governed by a Wildlife Commission. The Colorado Wildlife Commission is an eleven-member board appointed by the Governor. There are nine voting members and two non-voting members of the Commission. The non-voting, or "exofficio" members are the Executive Director for the Colorado Department of Natural Resources, and the State Agriculture Commissioner. The Wildlife Commission sets Division of Wildlife regulations and policies for hunting, fishing, watchable wildlife, and non-game, threatened and endangered species. It is also responsible for making decisions about buying or leasing property for habitat and public access and for approving the Division's annual budget proposals and long-range plans.

The Colorado Division of Wildlife receives no state tax revenue. All hunting and fishing license fees are deposited in a game cash fund, but the state Legislature has final authority over Division spending. Commission members are unpaid volunteers who represent five different districts in Colorado. They are appointed from each of the following groups: livestock producers, agricultural or produce growers, sportsmen or outfitters, wildlife organizations and boards of county commissioners. The remaining three commissioners are appointed from the public at large.

Top Conservation Challenges:

- Habitat Loss/Degradation (causes include energy extraction [fossil fuels, wind, hydroelectric], urban/exurban development, invasive species)
- ❖ Inadequate Funding (amount relative to need; future reliability; low diversity of sources)
- Changing Societal Demographics and Increasing Human Population (impacts on recruitment and retention of hunters/anglers; public understanding of and support for resource management)

Climate Change (impacts on high elevation plant/wildlife communities; snow pack and related water storage/availability)

Primary sources of revenue: Hunting and Fishing License Fees

Revenue breakdown by primary sources

SOURCE	FY2006
License Revenues	\$74,500,000.00
Federal Aid	\$14,300,000.00
GOCO, Grants, Donations	\$10,500,000.00
Interest, Goods and Services	\$ 3,700,000.00
Total	\$103,000,000.00

Total FY06 Disbursements: \$98.9 million for entire CDOW (\$24.1 million for habitat and species management)

Percent of Total FY06 State Budget: 0.6%

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 119 species tracked out of 210 considered species of greatest conservation need
- Number of hunters (resident and non-resident): 306,179
- ❖ Economic impact of hunting¹: \$951,555,000
- Number of anglers: 649,181
- Economic impact of fishing²: \$1,579,688,000
- ❖ Expenditures by wildlife-watchers³: \$624,402,000

State Characteristics – 08/2006 REPORT

- Population of over 4.6 million
 - o 85% urban; 15% rural
- 103,718 square miles in size
- 44 State Parks

Great Outdoors Colorado Trust Fund(GOCO)

- Constitutional amendment passed in 1992
- Measure passed with 58% of the vote.
- Mechanism: lottery proceeds
- Goal: To fund "projects that preserve, protect, and enhance Colorado's wildlife, parks, rivers, trails and open spaces."
- Revenue: FY 2004-2005 \$50.1 million
 - o 50% of Colorado lottery proceeds with a cap originally set at \$35 million
 - Cap is adjusted for inflation each year
 - o Remaining funds directed to the Public School Fund
- Funds split among wildlife, outdoor recreation, open space, and local government in substantially equal portions over time.

Motivation for this program sprung from past experiences of the Legislature reallocating lottery proceeds intended for greenways and open space

ILLINOIS

Size of State: 36,060,800 acres Size of Population (2000): 12,419,293 Projected Growth (2030): 13,432,892 (+8,2%

Agency: Illinois Department of Natural Resources

Agency Responsibilities: The mission of the Illinois Department of Natural Resources is to manage, protect, and sustain Illinois' natural and cultural resources, further the public's understanding and appreciation of those resources, and promote the education, science and public safety of our natural resources for present and future generations.

Top five conservation challenges:

- Invasive species and emerging wildlife diseases
- Habitat loss due to urban sprawl and development.
- Sedimentation/contaminant impacts to streams, rivers, lakes, and ground water
- Gradual disconnect of the public from nature
- Increased commercialization of wildlife.

Primary sources of revenue: License, permit, and stamp fees; general revenue, portion of real estate transfer tax.

Revenue breakdown by primary source (FY06):

License, permit, and stamps \$51 million General Revenue \$70 million Real Estate Transfer Tax \$68 million

Five year trend of revenue sources: Permit fees have been up considerable because of increases to nonresident hunting permits; general revenue has been slowing declining.

Expected future revenue trend: Stable

Total FY06 Conservation Disbursements: \$233.0 million

Percent of Total FY06 State Budget: 0.4%

Important Numbers to Know

- Species of conservation concern: 149 animals 339 plants
- Number of hunters¹ (resident and non-resident): 310,458
- Economic impact of hunting 1: \$949,427,000
- Number of anglers²: 1,236,806
- Economic impact of fishing²: \$1,623,449,000

- Number of Wildlife-watching participants: 2,400,000
- Expenditures by wildlife-watchers³: \$596,241,000

State Characteristics - 08/2006 REPORT.

- Population of 12.8 million
 - o 88% urban; 12% rural
- 55,584 square miles in size
- 186 State Parks and public use areas

Open Space Lands Acquisition and Development (OSLAD)

- Dedicated funding source statutorily enacted in 1989
- Goal: Provide grants to local government for acquisition and development of parks and open spaces.
- Mechanism: 35% of Real Estate Transfer Tax apportioned to OSLAD
 - Illinois transfer tax rate is 0.10% or 50¢ per \$500.
- Revenue: FY 2005 \$38 million

Natural Areas Acquisition Fund (NAAF)

- Dedicated funding source statutorily enacted in 1989
- Goal: Protection of natural areas, wetlands, and other high quality natural communities.
- Mechanism: 15% of Real Estate Transfer Tax apportion to NAAF
- Revenue: FY 2005 \$16.3 million

Note

- Although statutorily protected, both of the funds have come under attack as of late.
 - o The governor proposed a one year "vacation" from the program at one point, but this was defeated.
 - The legislature has also proposed measures to reduce the percentage of the Real Estate Transfer Tax that these programs receive.
- It appears that it has taken some vigilance to protect these dedicated funds in times of budget shortfalls.

INDIANA

Size of State: 23,226,240 acres Size of Population (2000): 6,080,485 Projected Growth (2030): 6,810,108 (+12%)

Agency: Indiana Division of Fish and Wildlife

Agency Responsibilities: To professionally manage Indiana's fish and wildlife for present and future generations, balancing ecological, recreational and economic benefits.

Top Five Conservation Challenges:

- ❖ Loss of habitat.
- Invasive/exotics species.
- Water quality and quantity.
- Declining hunting and fishing rates.
- Conflicting interests and uses of the state's limited natural resources.

Primary sources of revenue: License Revenue, General Fund and Federal Aid

Revenue breakdown by primary source for the last fiscal year (FY06):

License Revenue: \$16,800,000 General Fund: \$8,882,805 Federal Aid: \$7,500,000

Expected future revenue trend: Stable to decreasing

Important Numbers to Know

- Species of conservation concern (tracked heritage species): The 2007 number of state threatened and special concern species in Indiana is 79.
- Number of hunters (resident and non-resident): 284,000
- Economic impact of hunting¹: \$530,441,000
- Number of anglers: 833,000
- Economic impact of fishing²: \$1,113,115,000
- ❖ Expenditures by wildlife-watchers³: \$ 609,689,000

IOWA

Size of State: 35.7 million acres (31.6 million in farmland/88%)
Size of Population (2000): 2,926,324
Projected Growth (2030): 2,955,172 (+1.0%)

Agency: Iowa Department of Natural Resources

Agency Responsibilities: The Iowa Department of Natural Resources (DNR) is the state agency charged with conserving and enhancing Iowa's natural resources. The general direction of DNR operations is set forth in the Code of Iowa 455A.2: "A department of natural resources is created, which has the primary responsibility for state parks and forests, protecting the environment, and managing energy, fish, wildlife, and land and water resources in this state."

Agency Governance: Governing policies and administrative rules are set by the DNR's governor-appointed director and two governor-appointed citizen commissions: 1) the seven-member Natural Resource Commission that oversees fisheries, forestry, law enforcement, parks, and wildlife issues and 2) the nine-member Environmental Protection Commission that oversees environmental issues. Each Commission meets monthly. In addition to governor appointment, the Director of the Iowa DNR must be confirmed by a 2/3's majority of the Iowa Senate.

Likewise, Commissioners to the Natural Resource Commission and the Environmental Protection Commission must be confirmed by the Senate. The DNR is organized into three operational divisions, with each Division led by a Division Administrator. The three divisions are: 1) Conservation and Recreation 2) Environmental Services, and 3) Management Services. The Conservation and Recreation Division is most central to the mission of other State Fish and Wildlife Agencies.

The Conservation and Recreation Division includes 5 operations bureaus. Fisheries, Forestry, Law Enforcement, Parks, and Wildlife. The Management Services Division includes functions of customer service, information technology, realty and engineering, and licensing. The Environmental Services Division's focus is on air, water, energy, and waste treatment (solid and water) for the betterment of Iowa's natural resources. Within the Director's Office are the Deputy Director and Policy and Planning Coordination functions. Also, Legal Services provides legal counsel to the Director's Office and the Divisions. Communications staff publishes the lowa Outdoors magazine, operates the Springbrook Conservation Education Center north of Guthrie Center, and provides communication products and services for the Divisions.

Top Five Conservation Challenges:

- Water quality
- Secure and adequate funding for natural resources.
- Invasive and exotic species
- Intensive agriculture trends of Iowa's lands (including increasing land values and renewed interest in row cropping)
- Declining participation in angling, hunting, and trapping (traditional conservation funding model)

Primary sources of revenue: Note: the following information only covers the Conservation and Recreation Division for Iowa DNR (Fisheries, Forestry, Law Enforcement, Parks, and Wildlife). Primary revenue sources are received through fishing and hunting licenses and related stamps, federal assistance programs, lottery proceeds (Resource Enhancement And Protection (REAP)), land management income, General Fund appropriations (for forestry and parks only), Marine Fuel Tax, camping and lodge reservation receipts, forestry product sales, and registrations for boats, snowmobiles, and ATVs.

Revenue breakdown by primary sources for last fiscal year

SOURCE AND SOURCE	ΓΙΖΟΟΟ 🖟
Licenses	\$29,352,569
REAP (37% of legislated amt of FY06 \$11M)	\$4,070,000
Federal Assistance	\$9,420,863
General Fund (State Parks and Forestry)	\$9,400,000
Park and Forestry Receipts	\$4,533,459
Permits, fines, sales, land management	\$1,065,151
Other	\$500,000
Total	\$58,342,042

Expected future revenue trend. Iowa's future trends are predicted to be slightly increasing, with additional funds resulting from very modest increases in hunting and fishing license fees. However, increasing cost of living erodes available funds to continue programs and the management of natural resources. Current infrastructure needs vastly outpace available increases in license revenue. Projections for anglers and hunters are currently declining at 1% per year. In the last 15 years, significant numbers of hunters and their accompanying revenue have been lost lowaris currently proceeding with an effort to provide significant and dedicated source(s) of funds (\$150m) for natural resources and related outdoor recreation. In its initial stage of the effort, legislators responded with providing an additional \$5.0M for the REAP program. The program has varied in funding from \$3.0M to this year's high of \$15.0M. REAP funds are dedicated to conservation, conservation education, land protection, and soil and water conservation, and are distributed to government agencies across the state such as State Soil Conservation/Agriculture, county conservation boards; cities, State Parks, and Forestry.

Total FY06 Conservation Disbutsements: Disbursements computed on the basis of FY06 operational budgets for fisheries, forestry, law enforcement, parks, and wildlife: \$51 million dollars with a combined 627 FTEs.

Percent of Total FY06 State Budget: Less than 0.6%

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 297
- Number of hunters¹ (resident and non-resident): 242,981
- Economic impact of hunting 1: \$443,304,732
- Number of anglers' (resident and non-resident): 541,613
- Economic impact of fishing²: \$741,050,479
- Expenditures by wildlife-watchers³: \$188,391,000

KANSAS

Size of State: 52,360,960 acres Size of Population (2000): 2,688,418 Projected Growth (2030): 2,940,084 (+9.4%)

Agency: Kansas Wildlife and Parks

Agency Responsibilities: Conserve and enhance natural resources of Kansas; its wildlife and wildlife habitats to ensure future generations the benefits of Kansas' diverse living and enjoyment of the State's resources, to provide public with opportunities for use and appreciation of Kansas natural resources, and to promote understanding and gain assistance in achieving this mission

Top Five Conservation Challenges

- Declining water quantity and quality.
- Aging man-made impoundments.

- Declining hunting/fishing participation.
- Native habitat fragmentation, wooding invasion of native rangeland.
- Installing, improving, or retaining wildlife habitat values in a landscape dominated by production agriculture.

Primary sources of revenue: License and Permit Sales, Federal Assistance

Revenue breakdown by primary sources for la	st fiscal year
SOURCE	FY2006
Wildlife Fee Funds	\$20,265,909
Federal Assistance	\$9,257,682
Wildlife Conservation Fund	\$732,507
Migratory Waterfowl Fund and Nongame Fund	\$298,875
Total	\$30,554,973

Expected future revenue trend: Stable to decreasing

Total FY06 Conservation Disbursements: \$29,892,000

Percent of Total FY06 State Budget: 0.25%

Important Numbers to Know

- ❖ Species of conservation concern (tracked heritage species): 129
- Number of hunters (resident and non-resident): 291,193
- Economic impact of hunting¹: \$488,492,000
- Number of anglers² (resident and non-resident): 404,000
- Economic impact of fishing²: \$403,201,000
- Number of Wildlife-watching participants: 1,091,000
- Expenditures by wildlife-watchers³: \$128,663,000

Note: Revenue information for Kansas only includes Fish and Wildlife (does not include Parks or Boating)

State Characteristics - 08/2006 REPORT

- Population of 2.7 million
 - o 71% urban; 29% rural
- 81,815 square miles in size
- 24 State parks

Funding

- Kansas relies heavily upon user fees to fund its natural resources programming
 - o In 2003, roughly 60% of the operating costs of the Kansas Department of Wildlife and Parks was covered by user fees.
 - o Another 22% in funding came from federal aid.
 - A general fund allocation accounted for under 10% of the Department's budget.

- Kansas has seen a great reduction in general fund allocations over the years, this has marked a shift from a time when general fund dollars accounted for the majority of the Department's budget to the current user fee reliant system.
- Kansas state parks have become under funded and it would appear that Kansas, much like Iowa, is exploring their options.

KENTUCKY

Size of State: 25,863,420 acres.
Size of Population (2000): 4,041,768
Projected Growth (2030): 4,554,998 (+12,7%)

Agency: Kentucky Department of Fish and Wildlife Resources

Agency Responsibilities. To conserve and enhance fish and wildlife resources and provide opportunity for hunting, fishing, trapping, boating, and other wildlife-related activities.

Agency Governance. The Department is overseen by a 9 member Commission representing different districts of our state. They serve 4 year staggered terms and are nominated by the sportsmen and women of each district, but the final appointment is made by the governor. We are a state agency, but we do not receive any state tax funds.

Top five conservation challenges:

- A Habitat conversion and fragmentation.
- Invasive and exotic species.
- Water quality.
- Altered ecological processes (Such as fire regimes).
- Adequate, long-term funding.

Primary sources of revenue: Hunting and Fishing License sales, Federal Grant Awards, and Boating Registration.

Revenue breakdown by primary sources for last fiscal year

SOURCE	FY2006
License Sales	\$21,870,123.00
Federal Aid	\$11,405,640.00
Boating Registration	\$ 3,543,616.00
Misc. Receipts	\$ 1,772,948.00
Program Income	\$ 1,482,099.00
Interest	\$ 804,215.00
Income Tax Check Off	\$ 33,414.00
Total	\$40,912,055.00

Expected future revenue trend: Immediate future: An increase is anticipated (due to a license and permit fee increase). Long-term future trend: A decrease is anticipated

Total FY06 Conservation Disbursements: \$41,320,431.00

Percent of Total FY06 State Budget: 0.21%

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 762 species in Kentucky.

 The Kentucky Department of Fish and Wildlife Resources included 251 species on list of "species of greatest conservation needs" in the Kentucky Wildlife Action Plan.
- Number of hunters (resident and non-resident): 322,654
- Economic impact of hunting¹: \$916,866,556
- Number of anglers² (resident and non-resident): 779,677.
- Economic impact of fishing²: \$1,299,964,305
- Expenditures by wildlife-watchers³: \$601,550,000

MICHIGAN

Size of State: 36.3 million acres Size of Population (2000): 9,938,444 Projected Growth (2030): 10,694,172 (+7.6%)

Agency: Michigan Department of Natural Resources

Agency Responsibilities: The Michigan DNR is the public trust manager of Michigan's natural resources and is responsible for the provision of outdoor recreational opportunities. The agency has primary responsibilities for managing more public lands than any agency east of the Mississippi River.

Agency Governance: The Natural Resources Commission establishes general policies related to natural resources management for the guidance of the Director of the Michigan Department of Natural Resources. The Commission has 7 members appointed by the Governor, with the advice and consent of the Senate, and no more than 4 shall be members of the same political party. The term of each member of the Commission is 4 years. Each member of the Commission shall hold office until the appointment and qualification of that member's successor. Each member is entitled to reasonable expenses while traveling in the performance of their duties, and there are 12 meetings per year. The Commission appoints and employs the Director who serves at the pleasure of the Commission.

Top Five Conservation Challenges:

- Stable, long-term funding.
- Proliferation of disease and non-native species.
- Conflicting uses of public lands.
- Infrastructure deterioration.
- Recruitment and retention of hunters and anglers.

Revenue breakdown by primary sources for last fiscal year

SOURCE	FY2005
General Fund	\$28,885,000
Restricted Funds	\$198,255,200
Federal Funds	\$37,195,200
Total	\$264,335,400

Expected future revenue trend: Decreasing revenues are anticipated from timber sales. If the proposed increase in hunting and fishing fees are approved, these revenues will increase. If the fees are not increased, revenues are expected to decline in this area. The remaining revenues are expected to remain stable.

Total FY05 Disbursements: \$300,019,344

Percent of Total FY05 State Budget: .01% (total state budget \$40.3 billion)

Important Numbers to Know

- Species of conservation concern: 404
- Number of 2005 hunters⁴: 789,244
- Economic impact of hunting¹: \$1.3 billion
- Number of 2005 anglers⁴: 1,161,432
- Economic impact of fishing²: \$2.17 billion
- Expenditures by wildlife-watchers³: \$692,757,000

MINNESOTA

Minnesota — Minnesota has several successful funding initiatives in place. A check-off on the state income tax forms allows taxpayers to contribute to the non-game wildlife program. This program, called the chickadee check-off, raises approximately \$1 million annually. The legislature has also authorized a series of three conservation license plates for vehicles. The plates, which cost buyers an extra \$30 each year, raise approximately \$3.5 million annually for the Critical Habitat Matching Program, which provides matching funds for donations of land or eash to the department. For the past 8-10 years, there has been a grass-roots effort to dedicate a portion of the state sales tax for conservation and other purposes. The measure, which would require a constitutional ballot, has been proposed in many forms in the legislature over the years but has yet to pass the full legislature. No signature is required by the Governor, and the question would go straight to the ballot if approved by the legislature. (Note: The most recent version came close to passage in 2007.)

Size of State: 55,643,520 acres (land and water surface total)

Size of Population (2000): 4,919,479

Projected Growth (2030): 6,306,130 (+28.2%)

Agency: Department of Natural Resources/Division of Fish and Wildlife

Agency Responsibilities: The Fish and Wildlife Division manages; protects, and regulates the

state's fish and wildlife resources through population and habitat management and public use of fish and wildlife, including fishing, hunting, and trapping.

It is the policy of the state of Minnesota that fish and wildlife are renewable natural resources to be conserved and enhanced through planned scientific management, protection, and use (M.S. 84.941). Hunting and fishing were recognized as a valued part of Minnesota's heritage to be managed, by law and regulation for the public good when approved as Constitutional Amendment 13, Section 12, in 1998 by more than 77% of voters in the general election.

Agency Governance: The Minnesota Department of Natural Resources is overseen by a cabinet-level Commissioner who is appointed by the Governor. The commissioner appoints division directors that oversee eight divisions, including the Fish and Wildlife Division. Minnesota is one of the few states that do not have a commission or board to oversee department or fish and wildlife programs and policy. However, there is a statutorily mandated Budget Oversight. Committee whose members are appointed by the commissioner, charged with reviewing department expenditures from the state's Game and Fish Fund (dedicated license and federal and revenues).

Top Conservation Challenges:

- Increasing human population growth and distribution of people resulting in loss of habitat, changing land ownership patterns, increasing recreational and economic demands, and increasing interactions between people and wildlife.
- Global warming and climate change.
- Conflicting interests and uses of the state's limited/fragile natural resources.
- Changes in outdoor recreation participation impact traditional forms of natural resourcebased recreation including hunting, fishing, trapping, and other wildlife-related recreation.
- * Rapid increases in communications and information technology.
- Knowledgeable and informed citizens and advocates.

Primary sources of revenue: Fishing and hunting licenses; federal assistance grants; lottery, proceeds; permits, fines, sales and leases, investments.

Revenue breakdown by primary sources	for the last fiscal year
SOURCE.	FY2006
Federal Assistance	\$17,798,639.00
License Related	\$56,192,989.00
Lottery	\$10,584,732.00
Permits, Fines, Sales, Leases, Investments	\$2,798,110.00
Other	\$123,435.00 ⁻
Total	\$87,497,905.00

Expected future revenue trend: Stable (Projected annual revenues for 2008 - 2010 range from \$89.7 - 90.2 million.)

Total FY06 Conservation Disbursements: \$70,920,000 (direct and statutory appropriations to

Division of Fish and Wildlife)

Percent of Total FY06 State Budget: 0.3% (total state budget \$24.7 billion)

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 437 endangered, threatened, and special concern species: 102 candidate species being monitored
- Number of hunters (resident and non-resident): 596,602
- Economic impact of hunting 1: \$1,316,964,312
- Number of anglers (resident and non-resident): 1.5 million licensed anglers plus 600,000 anglers who do not require licenses
- Economic impact of fishing²: \$2,862,561,056
- Number of wildlife-watching participants: 2.2 million.
- Expenditures by wildlife-watchers: \$531,057.000

State Characteristics - 08/2006 REPORT

- Population of 5.1 million
 - o 71% urban; 29% rural
- 79,610 square miles in size
- 66 State parks

Nongame Wildlife Checkoff Fund

- Mechanism: Check-off on state tax forms
- Statutorily enacted in 1980
- Revenue; approximately \$1 million annually
 - O Since its inception, the Fund has raised over \$22 million.
- While other states have similar funds; Minnesota has had the highest participation rate in the U.S. at 3.6%
 - o This has been somewhat credited to the resistance to add further check offs on the state tax forms.

Environment and Natural Resources Trust Fund

- Constitutionally protected funding enacted in 1988, and then renewed in 1998 through 2024.
- Mechanism: Lottery proceeds
- Goal: To fund projects of long-term benefit to Minnesota's environment and natural resources.
- Revenue: FY 2005 \$28 million
- Since enactment the fund has received more than \$366.5 million.

In-Lieu-of-Sales Tax

- Minnesota lottery is exempt from general sales taxes so the state imposes a 6.5% in-lieuof-sales tax on lottery tickets.
- The Game & Fish fund received 36.2% of this tax in FY 2004, amounting to over \$9 million.

- Parks & Trails received 32.6% of this tax in FY 2004, amounting to over \$8 million.
- The rest of the tax revenue goes to the General Fund.

MISSOURI

Missouri – Dedicated one-eighth of one percent sales tax for fish, forest, and wildlife conservation. Created in 1976 by constitutional amendment; put on the ballot by initiative petition. This was a new sales tax with no sunset.

Also, a dedicated one-tenth of one percent sales for state parks, soil and water conservation, and historic preservation, originally created in 1984, the tax has been re-authorized three times with a 2:1 margin. In the most recent vote on August 8, 2006, the margin of victory was 71%. The tax will automatically be put before the voters every ten years, per the most recent vote and constitutional amendment. The tax generates approximately \$82 million split equally between state parks and historic preservation (50%) and soil and water conservation (50%).

Size of State: 44,094,784 acres Size of Population (2000): 5,595,211 Projected Growth (2030): 6,430,173 (+14.9%)

Agency: Department of Conservation

Agency Responsibilities: The control, management, restoration, conservation and regulation of the bird, fish, game, forestry and all wildlife resources of the state, including hatcheries, sanctuaries, refuges, reservations and all other property owned, acquired or used for such purposes.

Agency Governance: Commission form of governance - Missouri Conservation was created in 1936. This body is constitutionally established. The Commission has four members, appointed by the Governor with no more than 2 from one political party. Two members have concurrent terms, two have staggered terms. They may be re-appointed. They serve with no pay (expenses only), and meet about 10 times annually. The Commission has absolute authority over the agency according to the constitutional mandate, including authority over how the Department of Conservation's budget is developed and expended. The Commission appoints the Director.

Top Five Conservation Challenges:

- Loss of habitat to sprawl and development.
- Water quality and quantity.
- Invasive/exotics species.
- ❖ Declining hunting and fishing rates and shifting state demographics.
- Long-term fixed costs of conservation related infrastructure.

Primary sources of revenue: Dedicated sales tax, license fees, federal aid

Revenue breakdown by primary sources for last fiscal year

SOURCE	FY2006
Conservation Sales Tax	\$99,069,219.00
Permit Revenues	\$29,723,303.00
Federal Aid	\$24,387,069.00
Total	\$153,179,591.00

Expected future revenue trend: Stable to decreasing

Total FY06 Conservation Disbursements: \$174,386,829

Percent of Total FY06 State Budget: 0.8%

Important Numbers to Know

❖ Species of conservation concern (tracked heritage species): 1,025

❖ Number of 2005 hunters⁵: 479,959

❖ Economic impact of hunting¹: \$853,390,343

❖ Number of 2005 anglers⁵: 843,784

Economic impact of fishing²: \$1,621,784,787

❖ Number of wildlife-watching participants³: 1,826,000

Expenditures by wildlife-watchers³: \$448,756,000

State Characteristics - 08/2006 REPORT

- Population of 5.6 million
 - o Nearly 70% urban; 30% rural
- 69,704 square miles in size
- 81 State parks (including historical sites)

Missouri Conservation Sales Tax

- Passed in 1976, constitutionally protected
- Mechanism: 1/8th percent sales tax
- Revenue: FY 2004 \$93 million
 - o To date, program has raised over \$1.6 billion.
- Sales tax accounts for over 60% of Dept. of Conservation's annual budget.
 - o Another 20% comes from hunting and fishing licenses.
- Money goes to the Department of Conservation, which manages fish, forest, and wildlife resources.
- Money is administered by the Conservation Commission
 - Members appointed by the Governor

Parks & Soil Sales Tax (PSST)

- In 1984 Missouri passed a 1/10th percent sales tax to support soil and water conservation along with state parks.
- The PSST produced nearly \$75 million in the FY 2004
 - o The revenue is split 50/50 between soil/water and the parks
- Unlike the Conservation Sales Tax, the PSST contains a sunset provision

- o This tax is set to be voted on for renewal in the fall of 2006.
- o If passed, it would be renewed for another ten years.

NEBRASKA

Size of State: 49,200,000 acres

Size of Population (2000): 1,711,263

Projected Growth (2030): 1,820,247 (+6.4%)

Agency: Nebraska Game and Parks Commission

Agency Responsibilities: Management of the state's flora, fauna, parks and outdoor recreation resources.

Top five conservation challenges

- Invasive species.
- Incompatible land management.
- Stream/wetland degradation due to runoff.
- Uniformed/unaware/unsupportive citizenry:
- Surface and groundwater withdrawal

Primary sources of revenue: Hunting, fishing, license fees; federal aid reimbursements; federal, state and private grants; state general fund; investments & rental fees, fines, non-game tax check-off.

Revenue breakdown by primary source for the last fiscal year

SOURCE'		Barran (Pillipul)	. FY	2006
Aquatic H	abitat Sta	mp	\$ 2,334	4,620.30
Nongame l			Section appropriate	2,866.70
Habitat Fu	11 May 17 1385 10 15 15 15 15 15 15 15 15 15 15 15 15 15			8,735.95
Game Fun	d		the Child of the State of the	7,742.66
Total	4		\$26,04.	3,965.61

Expected future revenue trend: stable-increase (due to license fee increases)

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 612
- Number of hunters¹ (resident and non-resident): 173,000
- Economic impact of hunting 1: \$411,232,000
- Number of anglers² (resident and non-resident): 296,000
- Economic impact of fishing²: \$339,682,000
- Expenditures by wildlife-watchers³: \$130,000,000

State Characteristics - 08/2006 REPORT

- Population of 1,758,787 million
 - 70% urban; 30% rural

- 76.872 square miles in size
- 87 State parks

Nebraska Resources Development Fund

- Created in 1974 to assist with the development and wise use of water and land resources.
- Mechanism: General Fund appropriation
- Revenue: \$3.6 million in 2004.

Nebraska Environmental Trust Fund

- Passed in 1992 with the purpose of conserving, enhancing, and restoring the natural physical and biological environment in Nebraska.
- 🖦 Mechanism: Lottery proceeds 💷 🦠
- 44.5% of lottery proceeds go to the fund.
- Revenue: \$10 million in FY 2005.

Other Funding

- Lifetime hunting, fishing, and habitat stamps sales produced \$814,500 in revenue in 2005. This represented an 82% increase over the previous year.
- The Nebraska Game & Parks Commission otherwise relies upon user fees quite heavily.
 - o Of the Commission's \$57 million 2005 budget, only 15% came from the state's General Fund.
 - Another 25% came from State & Federal reimbursements and direct Federal Funds.
 - o Nearly 50% of revenue came from various forms of user fees.

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Size of State: 26,448,640 acres Size of Population (2000): 11,353,140 Projected Growth (2030): 11,550,528 (+1.7%)

Agency: Ohio Department of Natural Resources, Division of Wildlife

Agency Responsibilities: Conservation of fish and wildlife resources and their associated habitats.

Top Five Conservation Challenges

- Invasive species control.
- Wildlife disease control.
- Habitat protection.
- ❖ Water quality improvement and riparian corridor protection.
- . Declining participation in wildlife dependent recreation.

Primary sources of revenue: Hunting and fishing licenses and permits, and federal aid.

Expected future revenue trend: Stable

Important Numbers to Know

- Species of conservation concern (tracked heritage species): 127
- Number of hunters (resident and non-resident): 431,815
- Economic impact of hunting 1: \$1,539,488,000
- Number of anglers: 874,366
- Economic impact of fishing²: \$1,860,852,000
- Expenditures by wildlife-watchers³: \$623,051,000

TEXAS

State Characteristics - 08/2006 REPORT

- Population of approximately 23 million
 - 6 82% urban; 18% rural
- 3261,797 square miles in size
- 120 State parks

Sporting Goods Sales Tax

- Passed in 1993 and statutorily dedicates funds to the Texas Parks and Wildlife Department
- · Revenue: FY 2003 \$24 million allocated
- The cap for the fund is set at \$32 million
- With no cap, the sporting goods sales tax would generate approximately \$100 million annually.
- While the cap is set at \$32 million, the legislation does not mandate that the full amount be allocated.
 - o Indeed, the full amount has not been allocated by the legislature.
 - o. This has lead to a yearly struggle to secure funding.
- The Texas legislature saw a proposal in 2005 to raise the cap the \$85 million, but the idea didn't make it out of committee.
- Texas had formerly relied on a cigarette tax to fund their parks
 - Declining sales of cigarettes lead the state to find a new funding source

VIRGINIA

Virginia - Virginia allocates up to \$13 million per year to its Department of Game and Inland Fisheries in a direct transfer of sales tax revenue. The amount is based on the estimated economic impact of fishing, hunting and wildlife-associated recreation as determined by the national survey.

WISCONSIN

Wisconsin - The Stewardship Program was created to preserve Wisconsin's most significant

natural resources for future generations, as well as to provide the land base and recreational facilities needed for quality outdoor experiences. In his 2007-09 Budget, Governor Jim Doyle proposes reauthorizing the Stewardship Program through the year 2020 with \$105 million in annual bonding to acquire land and easements. This investment is the minimum needed to maintain the fund's earlier purchasing power, and is equal to each Wisconsin resident paying at most only 25 cents a week. The Stewardship Program is funded with general obligation bonds similar to funding for other state infrastructure investments like highways and buildings. The state sells bonds to investors and then repays the principal and interest over the next 20 years This approach spreads the cost over time so it is shared with future users of public lands. The debt service on the bonds has historically been paid with general purpose revenues, and since 1998, has been supplemented with Forestry funds. No hunting, fishing, or park fees are used to repay the bonds. Besides acquiring land, the Stewardship Program makes funds available for local recreation through grants. The Department of Natural Resources, in partnership with local governments and nonprofit conservation organizations, provides grants for 50 percent of project costs. These grants enable the state to stretch its dollars by leveraging funds from other sources At its start in 1990, the Stewardship Program was funded at \$23.1 million per year. When reauthorized in 2000, it was funded at \$46 million per year. In 2002, the funding was increased to \$60 million per year. Governor Doyle's proposal of \$105 million/year beginning in 2011 is meant to help the Stewardship Program retain its purchasing power and keep pace with the increasing cost of land in the state.

> Size of State: 34.7 million acres Size of Population (2000): 5,363,675 Projected Growth (2030): 6,150,764 (+14.7%)

Agency: Wisconsin Department of Natural Resources:

Agency Responsibilities: To provide an adequate and flexible system for the protection, development and use of forests, fish and wildlife, lakes, streams, plant life, flowers and other outdoor resources in this state.

Agency Governance. The day to day administrative decision making of Wisconsin Department of Natural Resources is overseen by a cabinet-level Secretary who is appointed by the Governor. The Secretary appoints division administrators who lead Air and Hazardous Waste, Water, Land, Enforcement and Science, and Customer and Employee Services Divisions. Wisconsin has a statutorily established seven-member Natural Resources Board (NRB) whose responsibility includes general policy and regulatory decision making. Members of the Natural Resources Board are appointed by the Governor to staggered 6 year terms. The Wisconsin Conservation Congress is a statutorily established citizen body that is advisory to the NRB.

Top five conservation challenges:

- Connecting people to nature.
- * Exotic, invasive species and emerging pathogens:
- Changing land use and ownership patterns impacting habitat and recreational access.
- Water quantity and quality.
- Ecosystem impacts increasing population and climate change:

Primary sources of revenue: Hunting/fishing license revenue, gaming compact, and federal funds.

Revenue breakdown by primary sources for last fiscal year

 SOURCE
 FY2006;

 License Related Revenues
 \$72,399,478.00

 Federal Aid
 \$17,718,277.00

 Gaming Compact
 \$3,000,000.00

 CWD Fund Transfer
 \$4,255,100

 Total
 \$97,372,855.00

Expected future revenue trend: Flat to decreasing

Important Numbers to Know

Species of conservation concern (tracked heritage species): 1,041

Number of hunters (resident and non-resident): 660,000

Economic impact of hunting¹: \$1,770,420,000

Number of anglers²: 1,412,000

Economic impact of fishing²: \$2,315,762,000

Expenditures by wildlife-watchers³: \$1,311,619,000

State Characteristics - 08/2006 REPORT

- Population of 5.5 million
 - o 68% urban; 32% rural
- 54,310 square miles in size
- 93 State parks & recreation areas

Fishing and Wildlife Funding

- This is done through the Department of Natural Resources
- Wisconsin ranks 1st amongst Midwestern states in fishing and wildlife activity funding.
- The department spent \$120 million on fishing and wildlife activities for the FY 2004-05.
 - o \$68 million of that money came from the sale of hunting and fishing licenses
 - \$20 million came from federal aid
 - \$18 million came from bonds that were used to acquire hunting and fishing land
 - o \$8 million came from the state General Fund
- Wisconsin has become increasingly reliant on user fees and has begun to search for other sources of funding for the DNR.
- The reliance on user fees has lead to a pattern of raising fees to maintain funding levels.
 This has had the effect of causing resentment in the gaming and fishing community who feel they bear too much of the burden.

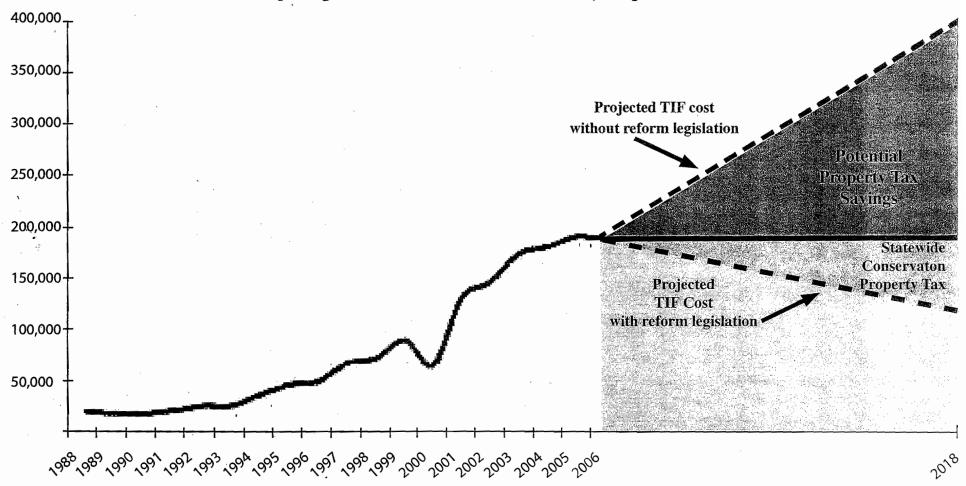
NATIONAL COMPARATIVE DATA STATE TAX COLLECTION BY SOURCE

2005 Relative Reliance on Various Taxes as a Percent of State Tax Collection from Each Source

	State Tax Collection from Each Source				
		Sales/Gross	Individual		
	Property	Receipts	Income	Corporate	Other
State	<u>Percent</u>	Percent	Percent_	Percent	Percent_
Alabama	3.0%	51.2%	32.5%	5.1%	8.3%
Alaska	2.3	10.3	0.0	31.8	55.6
Arizona	3.4	60.8	25.9	6.4	3.5
Arkansas	8.5	52.8	28.6	4.2	5.9
California	2.2	38.2	43.7	8.8	7.0
Colorado	0.0	40.0	49.3	4.1	6.6
Connecticut	0.0	40.0	43.4	5.0	7.3
Delaware	0.0	14.6	32.4	9.1	43.9
	0.0		0.0	5.3	
<u>Florida</u> Georgia	0.4	<u>75.2</u> 44.5			18.7
Hawaii			46.7	4.5	3.8
Idaho	0.0	62.0 51.2	31.2 35.5	2.8 4.8	4.1
Illinois	<u>0.0</u>	<u>51.2</u>	30.1		8.6
Indiana	0.1			8.3	10.9
	0.1	56.0	32.8	6.4	4.8
IOWA			39.2	322	11.9
Kansas	1.1	49.7	36.6	4.4	8.2 -
Kentucky	5.2	46.7	33.4	5.3	9.3
Louisiana	0.5	53.1	27.7	4.1	14.6
Maine	1.4	44.3	42.3	4.4	7.5
Maryland	3.9	39.1	41.9	6.0	9.0
Massachusetts	0.0	32.1	53.8	7.4	6.7
Michigan	8.8	47.4	28.4	7.8	7.5
Minnesota	3.9	41.8	39.9	5.9	8.5
Mississippi	0.8	64.8	21.6	5.2	7.5
Missouri	0.2	48.2	42.1	2.3	7.2
Montana	10.4	25.5	39.9	5.5	18.8
Nebraska	0.1	51.9	36.7	5.2	6.0
Nevada	3.0	78.6	0.0	0.0	18.4
New Hampshire	19.4	34.9	3.3	23.6	18.8
New Jersey	0.0	44.4	35.9	9.7	10.1
New Mexico	0.9	48.5	24.3	5.4	20.8
New York	0.0	32.2	56.0	5.5	6.3
North Carolina	0.0	40.9	45.2	6.8	7.1
North Dakota	0.1	50.5	17.2	5.4	26.7
Ohio	0.2	46.4	39.3	5.5	8.6
Oklahoma	0.0	36.4	36.0	2.5	25.1
	0.4				11.3
Oregon			72.0	5.6	
Pennsylvania	0.2	48.5	30.4	6.2	14.7
Rhode Island	0.1	52.4	38.0		5.2
South Carolina	0.1	53.1	36.8	3.4	6.7
South Dakota	0.0	81.4	0.0	4.4	14.1
Tennessee	0.0	76.4	1.6	8.1	14.0
Texas	0.0	78.9	0.0	0.0	21.2
Utah	0.0	49.7	41.1	4.0	5.1
Vermont	33.2	34.7	22.3	3.1	6.7
Virginia	0.1	34.4	52.5	3.8	9.2
Washington	10.7	78.4	0.0	0.0	10.8
West Virginia	0.1	50.1	27.2	10.8	11.8
Wisconsin	-0.8	45.2	40.6	5.8	7.4
Wyoming	10.4	36.9	0.0	0.0	52.7
S Totals	25/6	47.9%s	34.1%	6.0%	10.2%

Source: U. S. Bureau of the Census as reported by the Federation of Tax Administrators

A Revenue-neutral Property Tax for Conservation TIF Property Tax Collections in Iowa, Adjusted for Inflation



Current date source: Tax Increment Financing Growth in Iowa, by Dave Swenson and Liesl Eathington, April 2006. Projections by Duane Sand, Iowa Natural Heritage Foundation.