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## Health Care Cost Growth and Cost Containment Initiatives


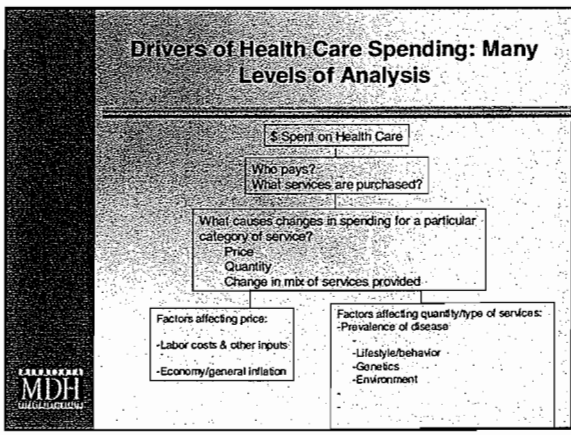
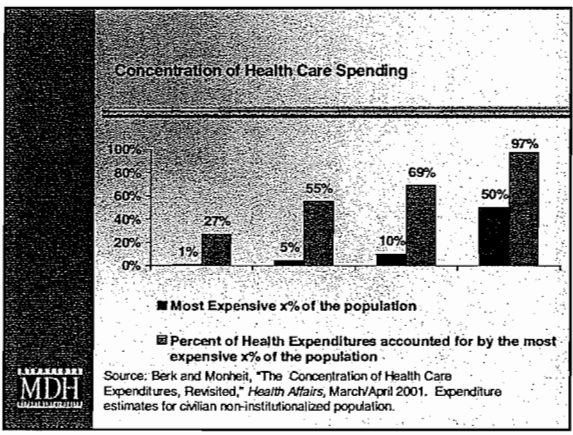
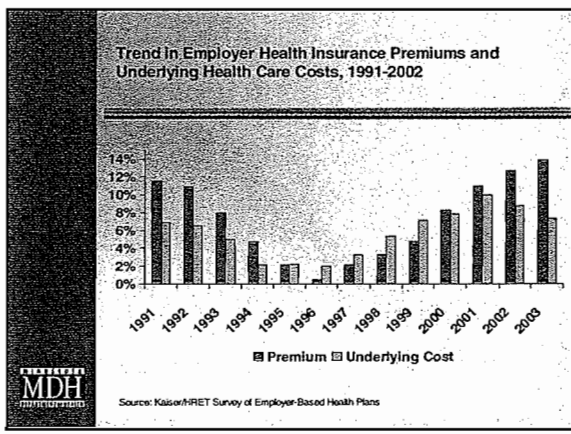
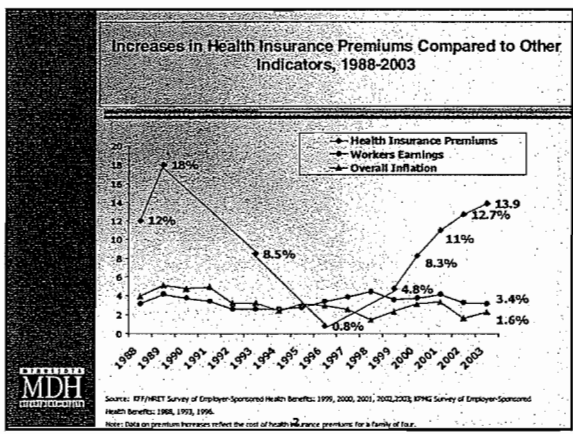
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Presented at the NCSL Annual Meeting  
 July 20, 2004  
 Salt Lake City, UT




## Overview

- \* Trends in Health Premiums and Spending
- \* Drivers of Growth: Levels of Analysis
  - Market structure
  - Technology
  - Demographics
  - Consumer and Provider Incentives
- \* Efforts focused on containing growth of costs
- \* Some concluding thoughts


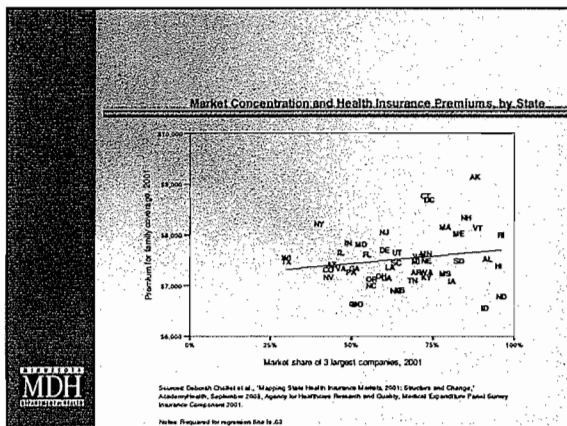
### Factors Affecting Price: Market Structure

- \* Health plan/provider relationships
  - Managed care "backlash"
    - Relaxation of many managed care practices
    - Enrollees shifted to more permissive plans (PPO/POS)
    - As a result, focus on "patient protection" legislation has faded
  - Current emphasis on broad provider networks leads to:
    - Enhanced provider negotiating power
    - Lack of selectivity/ability to channel enrollees to higher quality, more cost-effective providers
- \* Post-"managed care" world
- \* Shift to "consumer driven" health care




### Factors Affecting Price Market Structure: Health Plans

- \* Number of health plans
  - Health plan competition
    - More competitors = lower prices?
    - Or More competitors = less negotiating power?
- \* Evidence suggests that health plan markets are becoming more consolidated in the past several years


### Factors Affecting Price Market Structure: Providers

- \* Provider consolidation in response to managed care and health plan consolidation
  - Hospitals, specialty groups
- \* Proliferation of specialty facilities
  - Cardiac care centers
  - Imaging facilities
- \* Certificate of need/capacity constraints
  - Avoids service duplication/excess capacity
  - But reduces competition between facilities
  - Is an administrative process more effective at containing costs than an imperfect marketplace?




### Factors Affecting Price and Quantity: Technology

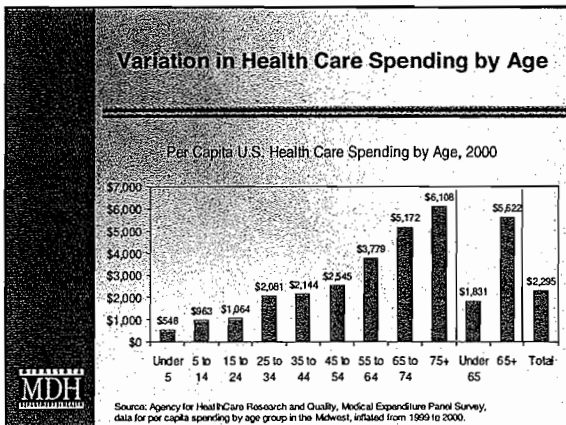
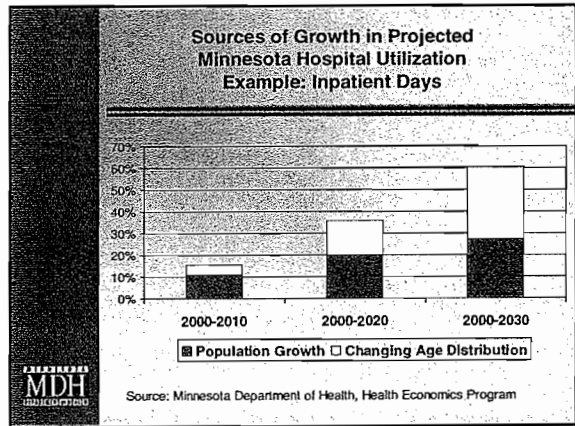
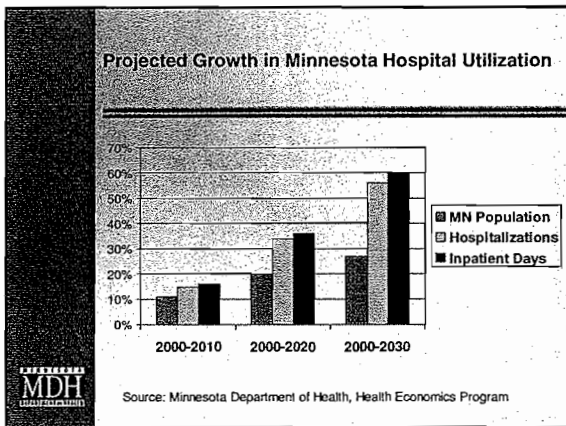
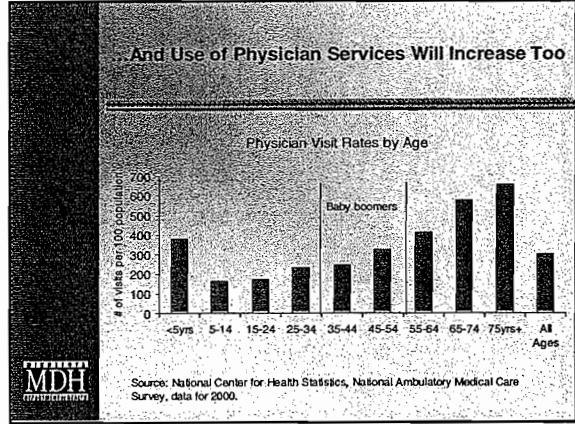
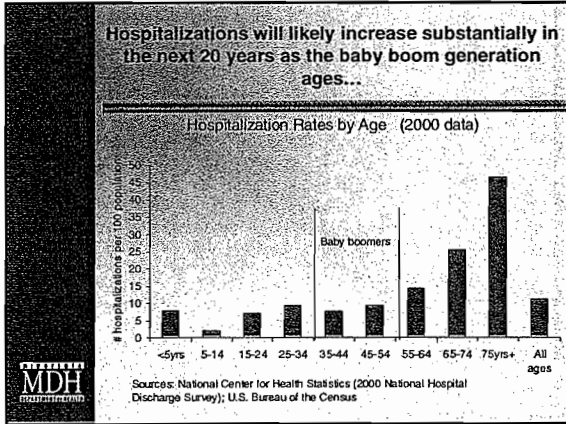
- \* Most economists believe that advances in technology account for a majority of increases in health care spending
- \* Tradeoff: conditions can be treated more effectively, but often at higher cost
- \* Recently, we have seen renewed policy concerns about a "medical arms race"
  - Imaging technology, cardiac care advances, etc.
  - Also renewed interest in certificate of need (CON) or similar capacity and investment restrictions
- \* Available evidence suggests that the benefits from certain technological advances outweighed the costs of those advances



### Factors Affecting Quantity Demographics

- \* The upcoming aging of the population is well-documented
  - Some aging has occurred, but will accelerate as the baby-boomers age
- \* To date, population aging has had a small and limited effect on health spending increases
- \* As the boomer wave advances in higher health need years, it's likely the health spending will increase as a result
- \* Will also strain capacity in the system, if current models of care continue

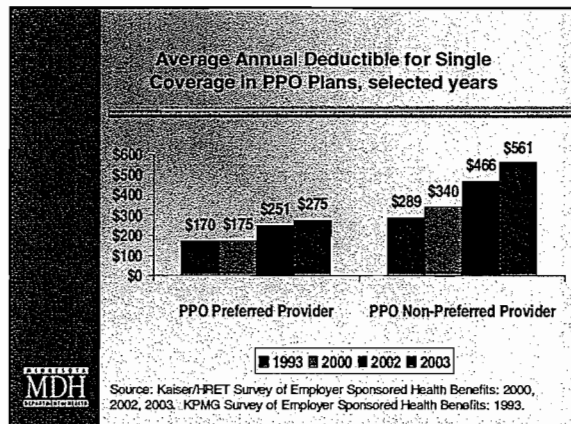




### Consumer and Provider Incentives: Benefit Design Changes

The past several years have seen the introduction of:

- Higher deductibles, copays, and coinsurance
- Employers previously paying the full premium began requiring employees to pay some portion
- Employers with modest copayments in their benefit design increased them
  - \* ED copayments increased substantially
- Those with larger copayments switched in some cases to coinsurance

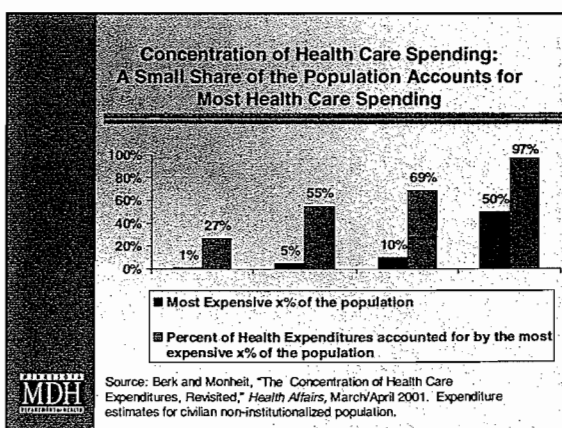


- ### Consumer Driven Health Plans
- \* Much recent focus on benefit design has been on a shift to "consumer driven" health plans
    - High deductible insurance plans
    - Personal account funded in various ways to pay for care
    - Gap between the annual amount put into the account
    - Internet-based decision support
  - \* Larger choice of providers, but also greater out of pocket exposure
  - \* HSAs
  - \* Remember skewed distribution of spending

- ### Consumer/Provider Incentives
- \* Higher deductibles, copays, coinsurance
    - Efforts to make consumers more cost conscious in health care decisions
      - Consumer need more information to be able to make informed decisions
      - Evidence from RAND health insurance experiments
    - Potential to increase risk segmentation in markets – reduce costs for some, raise for others
  - \* Information may not yet be sophisticated or user-friendly enough on either cost \*or\* quality for effective use by consumers
  - \* Remember skewed distribution of spending

- ### Tiered Networks
- \* Tiered benefit level is very common with prescription drug benefits
  - \* Becoming increasingly common for physician clinics, and sometimes hospitals
  - \* Future may involve even more sophisticated and service-specific tiering
  - \* Decisions about which tier to place a provider in should be adjusted for risk selection, and should consider quality as well as cost
  - \* To work well, consumers need good info on cost/quality differences, and price differences between tiers need to be large enough to influence choices.

- ### Mandated Benefits
- \* 2 types of proposals around mandates:
    - Reduce/repeal mandated benefits
    - Allow for sale of no-mandate plans (e.g., Association Health Plans)
  - \* Studies indicate mandated benefits account for perhaps 5 to 8% of total spending
    - Many people would have coverage even in absence of mandate
    - One-time savings from repealing mandates
  - \* No-mandate plans: concerns about increasing risk segmentation in insurance markets
    - Some may see savings, but costs will rise for others





### Incentives for Quality: Disease Management

- \* Skewed spending distribution
- \* Disease management focuses on high-cost cases or people with conditions at risk of becoming high-cost
  - Better management of these conditions can avoid complications and reduce costs
- \* Factors limiting use of this strategy – difficulty making the “business case”:
  - Long time to payoff
  - Difficulty capturing benefits of investment



### Incentives for Quality: Evidence-based Medicine

- \* Research studies have shown large variation in patterns of care, but more care does not necessarily lead to better outcomes
  - Example: Medicare enrollees in high-spending regions received 60% more care but did not have better quality or outcomes of care
- \* Underuse exists as well (McGlynn, et al.)
- \* Potential for cost savings by reducing variation in care practices – by one estimate, Medicare savings could be close to 30%\*
- \* In Minnesota, measurement of diabetes care shows that patients in the best performing clinics receive care to the practice guidelines only about a quarter of the time



\*“Geography and the Debate Over Medicare Reform,” John E. Wennberg et al., *Health Affairs*

### Incentives for Quality: Value-Based Purchasing

- \* Value-based purchasing represents an attempt to create incentives that reward quality and cost-effective care
- \* Examples:
  - Oregon rx drug initiative
  - California’s Integrated Healthcare Association’s P4P
  - BCBS of Michigan Participating Hospital Agreement Incentive Program
  - Centers of Excellence – channel patients to providers that use best practices (high-quality, cost-effective care)




### Conclusions

- \* Many factors that are driving increased costs are not within the control of policymakers, but opportunities to reduce cost growth do exist
- \* Need to focus on activities that contain costs rather than shifting them around (to other services or to other payers)
- \* Consumers need to play a role in cost containment, but need more and better information in order to make better decisions
- \* Opportunities exist within the current system with a greater focus on value, evidence-based medicine, and pay-for-performance initiatives



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Health Care Cost Solutions session  
NCSL Annual Meeting  
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### Early Success Examples

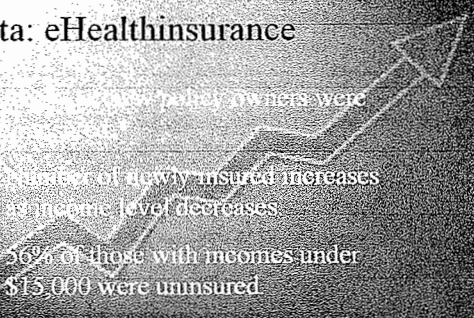
#	Company	Budgeted Health Inflation Trend for First Year of Plan	Actual Health Inflation Trend First Year After C/CO Plan Introduced	# of Participating Employees
1	Equifax (FL)	+25%	-15%	330
2	Company S	+26%	-6%	3,359
3	Hospital System	+15%	-31%	7,300
4	Novus Health Solutions (KY)	+15%	-26%	750
5	Godwin Museum (KY)	+15%	-16.7%	1,000
6	Mercy Health Plan (MO)	+16%	-8%	300
7	Wise Business Forms (PA, GA, IN)	+10%	-13.3%	500

Source: Health Plan Inflation in 2004

Note: The above information does not constitute an offer of insurance or any other financial product. The actual results may vary and should not be used as a guide. The information is for informational purposes only and does not constitute an offer of insurance.




### Data: eHealthinsurance

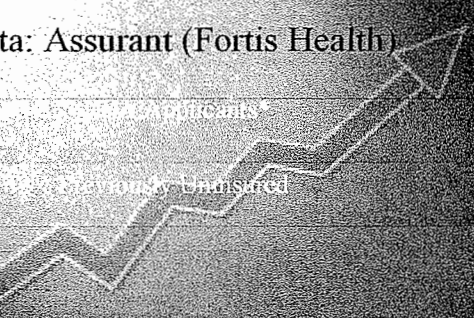


- 60% of newly insured policy owners were under 35
- Number of newly insured increases as income level decreases
- 36% of those with incomes under \$15,000 were uninsured

\*January to April 2004



### Data: Assurant (Fortis Health)



- 60% of newly insured participants\*
- 36% of newly uninsured

\*January to April 2004

