



Governor Terry E. Branstad
Lt. Governor Kim Reynolds
San Wong, Director

2015 BUDGET SUBCOMMITTEE QUESTIONS

Department of Human Rights Division of Criminal and Juvenile Justice Planning (CJJP)

PROGRAM PERFORMANCE

- a. *Do you have defined outcomes or measurements for your program(s)? What are they and are these measures listed somewhere so the public can see them?*

The Department of Human Rights (DHR) provides both its strategic and performance plan on the Department of Management's web site. This can be found at:

http://www.dom.state.ia.us/planning_performance/plans_reports/plans.html

The Division of Criminal and Juvenile Justice Planning (CJJP) assists state and local officials and practitioners identify and address criminal and juvenile justice issues through research, data and policy analysis, community planning and grant administration. Also, in the role as the Iowa Statistical Analysis Center (SAC), CJJP coordinates data resources to provide data and analytical information to state and local justice agencies (State Court Administrator's Office, Department of Corrections, and Department of Public Safety, Legislative Services Agency, juvenile court services, local law enforcement, jails and juvenile detention facilities).

CJJP outcomes and performance measures are process measures due to the nature of our services. We can provide a number of specific services completed, but it is difficult to state that the services provided are directly responsible for true outcomes (e.g. recidivism rates, crime rates, high school graduation rates). Our services provide other agencies the ability to demonstrate the effectiveness of their programs.

Examples of the services CJJP provides:

- Evaluations for services and programs provided by other state agencies. Current and ongoing evaluations include:
 - Family Treatment Courts
 - Adult reentry implementation project
 - Underage binge drinking
- Justice Data Warehouse provides to the Judicial, Legislative, and Executive branches of State government and other entities with improved statistical and decision support information on justice system activities.
- Criminal Justice Information System (CJIS) integration is the seamless, real-time, electronic information sharing "system of systems" for criminal justice agencies in Iowa. The goal of the project is to enter criminal justice data once, and then share the data automatically with other criminal justice agencies.

Division of Criminal and Juvenile Justice Planning

- Annual reports:
 - Prison Population Forecast
 - Legislative Monitoring Report
 - Public Safety Advisory Board (PSAB)
 - Sex Offender Research Council (SORC)
 - Iowa Collaboration for Youth Development Council (ICYD)
- Correctional and minority impact statements for pending legislation.
- The Juvenile Justice Reform and Reinvestment Initiative (JJRRI) gauges the likelihood of recidivism reduction among services provided to delinquent youth. JJRRI uses the Standardized Program Evaluation Protocol (SPEP), which is a tool derived from meta-analytic research designed to compare existing juvenile justice services to the characteristics of the most effective services found in the research, to determine the effectiveness of the services provided in Iowa. JJRRI is a federal demonstration project (one of three in the nation).

At a system level, the SPEP allows officials to assess the array of services available as well as any system-related areas for improvement. At a program level, it identifies areas in which providers can make adjustments to improve the effectiveness of their service in terms of reducing the recidivism of the juvenile offenders they serve. The ultimate goal is for the ***right youth to receive the right service at the right time.***

SPEP baseline findings have been collected on **71 services** provided to youth in Iowa's juvenile justice system. Community-based services evaluated were located in the 1st, 3rd or 6th Judicial Districts, while the four residential facilities evaluated serve all Iowa youth.

- b. *What data is available to show Iowans that your program(s) are an effective investment of taxpayer dollars? Where can Iowans find this data?*

DHR performance results can be found at:

http://www.dom.state.ia.us/planning_performance/plans_reports/reports.html

http://www.resultsiowa.org/departments_performance.html

In addition, CJJP publishes annual reports and recommendations from advisory councils and publishes studies on evaluations and research that are completed. This information can be found on the CJJP website: <http://www.humanrights.iowa.gov/cjip/publications/index.html>

- c. *Can you provide the committee with performance data for your programs over the last 5 or 10 years?*

Performance data from FY11 to FY14 is available at the websites listed above. We also have annual reports that go back several years on the CJJP website (see above).

PROGRAM EFFICIENCY

- a. Have you examined what other states are doing to improve performance and reduce costs?*

Yes. CJJP strives to be a national leader in both program design and ultimate results. We are active with state and regional organizations and associations whose primary purpose is to share information, promote best practices and provide training to states. CJJP is also connected with federal agencies, national networks and technical assistance entities, allowing us to benchmark against other states and share information on performance improvement. Below is a list of CJJP's national networks:

- Justice Research and Statistics Association;
- Coalition for Juvenile Justice;
- Forum for Youth Investment;
- Annie E. Casey Foundation
- Center for Juvenile Justice Reform – Georgetown University
- Council of State Governments Justice Center, National Reentry Resource Center;
- Office of Juvenile Justice and Delinquency Prevention;
- PEW Charitable Trusts.

CJJP has also been awarded demonstration projects from federal departments (e.g. Department of Justice, Department of Health and Human Services), and has received national recognition for the Criminal Justice Information System (CJIS) integration and the Justice Data Warehouse. In addition, CJJP staff are contacted to conduct training and technical assistance to other states.

The Criminal Justice Information System (CJIS) integration has received national awards for excellence and is a national leader in criminal justice information sharing.

- b. Can you share with the committee what other states are doing?*

Through these networks, CJJP has learned of the following strategies to improve performance and reduce costs:

- Juvenile Justice Reform and Reinvestment Initiative (JJRRI). Iowa is currently one of three sites in the nation implementing this innovative evaluative system (see page 2). There are now nine states utilizing the SPEP process to evaluate best practice.
- Performance Partnership Pilots (P3). This pilot project, if successful, will provide flexibility to state agencies that have received federal funding, but in the past, were unable to “co-mingle” funds to achieve a common outcome. DHR is working as part of the Iowa Collaboration for Youth Development Council (ICYD), a coalition of state agencies and other organizations, to apply to become a pilot. The goal is to remove some of the barriers to effectively serving disconnected youth, including youth who are low income and either homeless, in foster care, involved in the juvenile justice system, unemployed, or not enrolled in or at risk of dropping out of an educational institution. Pilot organizations will be able to seek waivers of specific federal program requirements that hamper effective services for youth. These pilots will help to cultivate innovative partnerships across local governments, non-profits, businesses and other sectors that would have been impossible or convoluted under existing requirements.

- **Juvenile Reentry.** As we examine how to improve the juvenile justice system, we are actively examining options to improve reentry for juveniles transitioning from the justice system. These youth typically face a host of barriers to their reentry into the community, and juvenile justice systems can play a key role in helping to guide and support their successful transition, reduce recidivism, and promote long-term positive youth outcomes. We are working with state and local policymakers, juvenile corrections and other agencies, and service providers to apply the research on “what works” to improve reentry outcomes for youth in the juvenile justice system.
- **Criminal Justice Information System (CJIS).** Iowa’s CJIS system has received national awards for excellence and is a national leader in criminal justice information sharing.
- **Social Impact Bonds (SIB).** These bonds are innovative financing tools for social programs where private investors pay the upfront costs for providing social services, and government agencies repay the investors with a return—if and only if a third-party evaluator determines that the services achieve agreed-upon outcomes. While we are not immediately considering this as an option here, it is a topic of discussion around the country.

c. Which of these ideas are you considering for implementation here in Iowa?

CJJP is partnering with the ICYD to develop a P3 proposal (due in March 2015).

CJJP has received a Juvenile Reentry System Planning grant from the federal Office of Juvenile Justice and Delinquency Prevention (OJJDP). Currently, a Task Force is developing that plan. There is the possibility to apply for and receive funding to implement the plan, which would begin in October 2015.

CJIS is an ongoing initiative in Iowa that continues to expand to include additional exchanges of information.

d. Are there websites or organizations we could go to obtain more information on what other states’ programs are doing to provide more efficient services?

Social Impact Bonds

<http://payforsuccess.com/resources/denver-colorado-release-requests-information>
<http://hks-siblab.org/>

Performance Partnership Pilots

<http://findyouthinfo.gov/youth-topics/reconnecting-youth/performance-partnership-pilots>

Juvenile Justice Reentry

<http://csgjusticecenter.org/>

e. Do you have an email address or a comment section on your website where Iowans can suggest improvements to your program or agency?

On the CJJP web site on the Contact Us page, there is a link to e-mail directly to CJJP:

http://www.humanrights.iowa.gov/cjpp/contact_us/index.html. On the Department of Human Rights (DHR) web site, visitors can use the “May We Help You?” button to easily communicate with the Department about any issue: <http://www.humanrights.iowa.gov/help.html>.

Submissions from the web site are monitored daily and answered quickly, often within the same day.

CJJP is also participating in the Office of the Chief Communication Officer's initiative to redesign state agency web sites. CJJP has a tentative target of June 30, 2015 for an improved web site for our customers.

PROGRAM DUPLICATION

a. Are there any other programs that are providing the same or similar services?

No. The nature of our work is to partner and collaborate with other criminal and juvenile justice entities to address issues, and as a result avoid duplication. CJJP's strategic direction is grounded in the belief that capacity and integrating the work of strategic partners will multiply our impact and accelerate the achievement of our mission. In doing so, we have made a conscious decision to avoid duplicating the work of other programs or agencies.

There is not another agency in Iowa that provides the needed criminal and juvenile justice data, research and evaluation, and policy analysis to partner with those in the justice system to improve the outcomes.

The following are some examples of the collaborative work of CJJP:

Community and Strategic Planning – Disproportionate minority contact (DMC) for juvenile offenders. The plan required a diverse task force and collaborative work between the State Court Administrator's Office, local juvenile court services, and CJJP. Strategies to address the recommendations are currently being shared with stakeholders.

Automation of the Juvenile Detention Screening Tool (DST) – CJJP has partnered with juvenile court services in developing a juvenile detention screening tool. In order to ensure universal use of the tool, it is being automated in the Iowa Court Information System (ICIS). CJJP provided the research to develop the tool and has subsequently validated the instrument for use in Iowa. Upon completion of the web-based version of the instrument, CJJP will coordinate testing and training as well as conduct future validation studies.

CJIS integration – The sharing of justice system information in real-time is in process in more than 150 jurisdictions around the state, and is an integral part of the daily routine of the statewide court system and state and local criminal justice agencies.

Justice Data Warehouse – The sharing and gathering of data collection systems allows CJJP to provide better data and information to the Legislature, Judicial, and Executive Branch agencies for analysis and policy development.

JJRI – CJJP partners with juvenile court services in three judicial districts and the service providers for juvenile offenders in those areas. The goal is to expand statewide.

b. Is there a reason why we need more than one program providing the same or similar service?

Not Applicable.

- c. Have you had any discussions with the other agencies or programs to find ways to maximize the use of the taxpayer's dollars?*

See above – Program Duplication a.

- d. Are there any laws or administrative rules that would limit your ability to work with the other programs or departments?*

No.

- e. Are there any laws or administrative rules that could be changed to make your program or agency work better?*

Combining the duties of the Sex Offender Research Council (SORC), Iowa Code 216A.139, with the Public Safety Advisory Board (PSAB), Iowa Code 216A.133A, and eliminate the SORC will allow for the work to continue with one less council for CJJP to support with staff and other resources. PSAB's membership can be expanded to include the required members of the SORC, who are not currently represented on PSAB.

OTHER

- a. Would it be a burden to your agency to ask that your presentations be delivered to the Legislative Services Agency 48 hours in advance of your appearance before the committee?*

This information has been provided to LSA on February 9, 2015; two days before CJJP's scheduled budget presentation.

- b. If you are required to reduce your budget by 1%, 5%, or 10%, where would you suggest we focus our attention?*

The Governor proposed a status quo budget for CJJP. Any reduction will have a direct impact on staffing and result in reduced workload capacity. Below are the estimated results of the requested percentage reductions.

1% budget reduction is \$12,601. This reduction would result in the following cuts in services:

- No training and technical assistance for communities for juvenile justice reform initiatives and to address disproportionate minority contact issues.
- Prolong the use of outdated equipment (computers, software, printers, etc.), resulting in delays to requests for information and data requests.
- CJJP would not be able to continue the Juvenile Justice Reform and Reinvestment Initiative.

5% budget reduction is \$63,005. This reduction will result in the cuts in services listed above and the following cuts:

- Postponement to the creation and implementation of an interactive public data request web portal for criminal justice data.
- Criminal justice system research by CJJP will be reduced.
- CJJP will have reduced ability to respond to requests for information from the public, legislature and executive branch.

- CJJP will not be able to update, re-print, and disseminate the “Staff Guide for Working with Problem Behaviors” for staff in juvenile detention centers, shelter care facilities, group foster homes, and area education agencies. The guide is a quick reference tool for staff to address behaviors of youth with mental health issues in an appropriate manner. The current Guide was developed in 2006 and needs to be updated to be in alignment with the *Diagnostic and Statistical Manual of Mental Disorders (DSM-5)* recommended practices.

10% budget reduction is \$126,011. The larger budget reduction will have a snowball effect, with larger cuts in services. In addition to the above cuts, this reduction will result in the loss of staff.

- The staff position that will be cut currently assists in staffing the Criminal and Juvenile Justice Planning Advisory Council, Public Safety Advisory Board, and the Sex Offender Research Council. In addition this position is responsible for completing the correctional and minority impact statements for LSA, as well as the Iowa Prison Population Forecast.