PROPERTY TAX REVIEW COMMITTEE

DUTIES OF ASSESSOR AND BUDGET PROCESS

Presented by Dick Stradley Property Tax Administrator Iowa Department of Revenue

September 28, 2004

POSITION OF ASSESSOR

To be eligible for appointment as assessor, a person must first pass an examination administered by the Department of Revenue. To take the examination, a person must possess a high school diploma or an equivalent certificate issued by the U.S. armed forces or the appropriate educational agency of any state. In addition, an application must be completed and received by the Department of Revenue at least three days prior to the date of the examination. Persons do not have to be residents of Iowa to take the assessor examination.

The examination is designed to measure an applicant's knowledge of appraisal theory and practice and Iowa's assessment laws. Appraisal topics covered by the examination include not only the theory of the sales, cost, and income approaches to market value, but also the practical application of each approach. Questions on assessment laws cover valuation standards, statutory assessment procedures, and tax credits and exemptions for which assessors are responsible.

The Department of Revenue is required to hold at least two examinations each year in Des Moines. Additional state wide examinations may be held if necessary. Also, under certain circumstances, a conference board may request the Department to hold a special examination outside Des Moines. To pass the examination, a person must receive a score of at least seventy percent. Persons who pass the examination are granted either regular or temporary certification by the Department of Revenue, depending upon their experience.

Persons who have had at least two years appraisal-related experience are granted regular certification. Those who lack the experience receive temporary certification. In determining certification eligibility, appraisal-related experience is considered to consist of full-time employment during which time the applicant was responsible for determining the final valuation of property. A person who receives temporary certification and subsequently acquires the required experience may obtain regular certification by again passing the examination.

Following the administration of the examination, the Director of Revenue shall establish a register containing the names, in alphabetical order, of all individuals who are eligible for appointment as assessor. The test scores of individuals on the register shall be given to a city or county conference board upon request. All eligible individuals shall remain on the register for a period of two years following the date of certification granted by the Director.

Incumbent assessors who have served six consecutive years shall be placed on the register of individuals eligible for appointment as assessor. In order to be appointed to the position of assessor, the assessor shall comply with the continuing education requirements. The number of credits required for certification as eligible for appointment as assessor in a jurisdiction other than where the

assessor is currently serving shall be prorated according to the percentage of the assessor's term which is covered by the continuing education requirements of Iowa Code section 441.8. The credit necessary for certification for appointment is the product of one hundred fifty multiplied by the quotient of the number of months served of an assessor's term covered by the continuing education requirements of section 441.8 divided by seventy-two. If the number of credits necessary for certification for appointment as determined under this paragraph results in a partial credit hour, the credit hour shall be rounded to the nearest whole number.

Within sixty days of an examination, persons may review their examination in the Department of Revenue office in Des Moines. The review is limited to their answer sheet which indicates those questions answered incorrectly and the examination questions. Correct answers to the questions are not released, and no notes are permitted to be taken. Persons who review their examinations must wait at least thirty days before taking the examination again. This applies to both the assessor and deputy assessor examinations.

ASSESSOR APPOINTMENT PROCEDURES

When an assessor position becomes vacant, the local examining board shall request a register of eligible candidates from the Department of Revenue. After receiving the register, the examining board may contact all or some of the eligible candidates and may, at its discretion, conduct interviews. The examining board may also conduct a further examination of the candidates.

After reviewing the applicants and holding any interviews, the examining board must submit a written report to the conference board. The report should describe the examining board's activities in sufficient detail to assist the conference board in making an appointment. In addition, the report may also contain recommendations of the examining board for assessor appointment. Within seven days of receiving the examining board's report, the conference board must hold a meeting to appoint an assessor. If an assessor is selected at this meeting, the conference board must, within ten days, notify the Department of Revenue of the appointment and its effective date.

If the conference board does not appoint an assessor, a request for a special examination to be given in the jurisdiction in which the vacancy exists must be made to the Department of Revenue. The request must state why the conference board is asking for the special examination and demonstrate that a good faith effort was made to make an appointment from the original register. Only one special examination may be held in a jurisdiction, and the conference board must reimburse the Department of Revenue for all expenses incurred in administering the examination.

Although a special examination is given in the jurisdiction in which the vacancy exists, it is

conducted in the same manner as are the statewide examinations held in Des Moines. The special examination shall be open to all interested applicants, not just those from the jurisdiction where the special examination is being given. Following the special examination, the statewide register of eligible candidates is updated to reflect the names of any persons who passed the examination.

The examining board of the jurisdiction in which the special examination is held receives a copy of the updated register. Both the examining board and conference board then proceed to fill the vacancy as previously described, except that a second special examination cannot be requested.

The conference board may appoint as assessor any person whose name is contained on the register of eligible candidates. If the candidate is currently an Iowa assessor or deputy assessor, he/she must be current on continuing education requirements as per Iowa Code section 441.8. Appointments made prior to the expiration of the previous assessor's six-year term are only for the unexpired balance of that term.

If the person appointed as assessor holds regular certification, no further action is necessary. However, if the new assessor holds temporary certification, he or she must, within eighteen months, complete a course of study conducted by the Department of Revenue. The course of study includes required attendance at certain schools, as well as on-the-job training by Department personnel. The conference board must reimburse the Department of Revenue for all expenses incurred in providing this training.

Assessors who have been appointed under a temporary certification who successfully complete the prescribed course of study are granted regular certification at the end of the eighteenmonth period. Assessors who do not successfully complete the program lose their temporary certificates and are not eligible to remain in office as assessor. At that point, the position becomes vacant and the selection procedure must be repeated.

ASSESSOR CONTINUING EDUCATION

Once appointed, an assessor must complete at least 150 hours of continuing education to be eligible for reappointment to that position. The continuing education program is administered by the Director of Revenue. The Director approves courses for inclusion in the continuing education program, and certifies to conference boards those assessors who have completed the program and are eligible for reappointment.

Of the required 150 hours, 90 hours must be earned from courses for which a score of at least seventy percent is received on an examination given at the end of the course. The remaining 60 hours may be earned from courses and seminars for which there is no examination offered. Tested credit of no more than thirty hours may also be received for the submission of a narrative appraisal approved by a professional appraisal society designated by the Director of Revenue. An assessor may receive "non-tested" credit for a course if he or she fails the examination for that course by making application for "non-tested" credit.

A course may be taken for credit only once during an assessor's six-year term, and the assessor must attend all sessions of each course to receive credit. Assessors may also receive "non-tested" credit for courses for which they serve as instructors, but only once for each course taught.

For a person appointed to fill an unexpired six-year term, the number of continuing education credits required is pro-rated to correspond with the portion of the term remaining. Deputy assessors who are appointed assessors may carry forward any credits earned during the current six-year period in which the appointment was made and have those credits apply toward satisfying their requirements as assessors.

At least ninety days before the expiration of the assessor's six-year term, the conference board is required to hold a meeting to consider the assessor's reappointment. An incumbent assessor may be reappointed only if the Director of Revenue certifies that the continuing education requirements have been satisfied. If the incumbent assessor is not reappointed, the conference board must appoint a new assessor by not less than sixty days prior to the expiration of the incumbent's term. The conference board may remove an assessor from office for misconduct, nonfeasance, misfeasance, or malfeasance in office. Upon the written request of the assessor, the conference board must substantiate the charges at a public hearing.

BUDGET PROCESS

The assessor is responsible for developing an itemized preliminary budget estimate for the operation of the assessor's office. The budget estimate is to cover all estimated expenses for the next fiscal year beginning July first and ending June thirtieth. The budget estimate is to include all estimated expenses for the assessor's office, conference board, examining board, and the board of review. Included with the board of review's budget would be the cost of court appeals.

Limitations of the assessor's budget are based upon the amount of assessed valuation within the jurisdiction. A maximum tax rate of 40.5 cents per one thousand dollars of value is permitted if the total valuation does not exceed \$92,600,000. A maximum of 33.75 cents per one thousand dollars of value is permitted if the valuation is more than \$92,600,000, but less than \$111,120,000 taxable valuation. A maximum of 27.0 cents per one thousand dollars of valuation is permitted in jurisdictions whose valuation exceeds \$111,120,000 in taxable value.

A special appraiser's fund may be established within the budget for the reappraisal of property within the jurisdiction. All reappraisal functions, whether performed by the assessor's office or by a professional company may be paid from this fund. Funds accumulated in the special appraisal fund may, by action of the conference board, be transferred to the assessment expense fund, and then applied toward non-reappraisal expenses.

Limitations for the special appraiser's fund are also based upon the assessed valuation of the jurisdiction. A maximum tax rate of 40.5 cents per one thousand dollars of assessed valuation is allowed for this special appraisal fund.

The conference board may also levy an emergency fund at a rate not to exceed twenty-seven cents per thousand dollars of assessed value of taxable property within the jurisdiction. The conference board must first receive approval of the State Appeal Board to make such an emergency levy. A transfer of money may be made from the emergency fund to the assessment expense fund with the written approval of the State Appeal Board in response to a request by a two-thirds vote of the conference board.

IOWA ASSESSOR JURISDICTIONS FY 2005 BUDGETED EXPENDITURES AND TOTAL LEVIES

COUNTY ASSESSORS

TOTAL BUDGETED EXPENDITURES

TOTAL LEVIES

ADAIR COUNTY ASSESSOR \$ 152,301 \$ 152,301 ADAMS COUNTY ASSESSOR 117,306 117,821 347,953 ALLAMAKEE COUNTY ASSESSOR 290,651 APPANOOSE COUNTY ASSESSOR 214.857 197.436 AUDUBON COUNTY ASSESSOR 146,586 146,586 BENTON COUNTY ASSESSOR 401,664 232,857 BLACK HAWK COUNTY ASSESSOR 1,142,337 1,129,000 BOONE COUNTY ASSESSOR 434.598 327,675 BREMER COUNTY ASSESSOR 432,241 403,081 BUCHANAN COUNTY ASSESSOR 277,500 304,685 BUENA VISTA COUNTY ASSESSOR 550,732 431,073 BUTLER COUNTY ASSESSOR 317,655 296,865 CALHOUN COUNTY ASSESSOR 257,596 261,762 CARROLL COUNTY ASSESSOR 246,937 240,089 CASS COUNTY ASSESSOR 227,894 234,410 404,235 CEDAR COUNTY ASSESSOR 321.384 CERRO GORDO COUNTY ASSESSOR 383,000 341,024 CHEROKEE COUNTY ASSESSOR 314,400 332,437 CHICKASAW COUNTY ASSESSOR 310,590 297,201 CLARKE COUNTY ASSESSOR 220,356 188,305 CLAY COUNTY ASSESSOR 340,160 250,660 CLAYTON COUNTY ASSESSOR 440.484 279.840 CLINTON COUNTY ASSESSOR 613,270 295,940 CRAWFORD COUNTY ASSESSOR 280,316 246,094 DALLAS COUNTY ASSESSOR 723,107 678,315 DAVIS COUNTY ASSESSOR 191.426 166.497 DECATUR COUNTY ASSESSOR 153,681 147,624 DELAWARE COUNTY ASSESSOR 446,532 451,454 DES MOINES COUNTY ASSESSOR 546,850 455,276 DICKINSON COUNTY ASSESSOR 421.307 387.741 DUBUQUE COUNTY ASSESSOR 432,600 340,153 EMMET COUNTY ASSESSOR 254.736 246.236 FAYETTE COUNTY ASSESSOR 424.406 366.346 FLOYD COUNTY ASSESSOR 438,538 314,478 FRANKLIN COUNTY ASSESSOR 299,199 312,680 FREMONT COUNTY ASSESSOR 205,031 134,660 GREENE COUNTY ASSESSOR 219,625 172 857 GRUNDY COUNTY ASSESSOR 227,362 214,530 GUTHRIE COUNTY ASSESSOR 268.938 314.228 HAMILTON COUNTY ASSESSOR 697,711 439,331 HANCOCK COUNTY ASSESSOR 198,389 208,155 HARDIN COUNTY ASSESSOR 152,307 120,824 HARRISON COUNTY ASSESSOR 186.925 140.000 HENRY COUNTY ASSESSOR 490,610 366,136 HOWARD COUNTY ASSESSOR 227,810 205,175 HUMBOLDT COUNTY ASSESSOR 305,924 270,255 IDA COUNTY ASSESSOR 115.106 104,219 IOWA COUNTY ASSESSOR 389.934 407,927 JACKSON COUNTY ASSESSOR 278,000 252,215 JASPER COUNTY ASSESSOR 433,302 332,960 JEFFERSON COUNTY ASSESSOR 261,007 326,537 JOHNSON COUNTY ASSESSOR 890,289 634,000 JONES COUNTY ASSESSOR 492,600 264,300 KEOKUK COUNTY ASSESSOR 200,028 196,845 291,400 KOSSUTH COUNTY ASSESSOR 270.871 LEE COUNTY ASSESSOR 429,974 393,123 LINN COUNTY ASSESSOR 624.461 611.436 LOUISA COUNTY ASSESSOR 326,363 319.883 LUCAS COUNTY ASSESSOR 150,747 122,708

IOWA ASSESSOR JURISDICTIONS FY 2005 BUDGETED EXPENDITURES AND TOTAL LEVIES

		AL BUDGETED (PENDITURES	Т	OTAL LEVIES
LYON COUNTY ASSESSOR		218,199		166,851
MADISON COUNTY ASSESSOR		337,212		337,575
MAHASKA COUNTY ASSESSOR		205,566		125,000
MARION COUNTY ASSESSOR		321,572		300,902
MARSHALL COUNTY ASSESSOR		414,826		396,691
MILLS COUNTY ASSESSOR		340,112		272,360
MITCHELL COUNTY ASSESSOR		210,334		201,414
MONONA COUNTY ASSESSOR		242,528		224,921
MONROE COUNTY ASSESSOR		261,859		169,651
MONTGOMERY COUNTY ASSESSOR		250,325		255,321
MUSCATINE COUNTY ASSESSOR		590,931		233,153
O'BRIEN COUNTY ASSESSOR		236,028		252,973
OSCEOLA COUNTY ASSESSOR		117,750		95,069
PAGE COUNTY ASSESSOR		185,213		180,155
PALO ALTO COUNTY ASSESSOR		183,710		181,714
PLYMOUTH COUNTY ASSESSOR		333,475		327,967
POCAHONTAS COUNTY ASSESSOR		208,860		182,103
POLK COUNTY ASSESSOR		4,485,155		4,311,777
POTTAWATTAMIE COUNTY ASSESSOR		1,019,225		980,383
POWESHIEK COUNTY ASSESSOR		367,056		284,210
RINGGOLD COUNTY ASSESSOR		129,832		125,065
SAC COUNTY ASSESSOR		168,954		146,203
SCOTT COUNTY ASSESSOR		824,694		654,135
SHELBY COUNTY ASSESSOR		203,334		201,441
SIOUX COUNTY ASSESSOR STORY COUNTY ASSESSOR		445,893		296,000
		498,033		461,730
TAMA COUNTY ASSESSOR		261,347		240,029
TAYLOR COUNTY ASSESSOR UNION COUNTY ASSESSOR		259,807 193,037		221,119 187,774
VAN BUREN COUNTY ASSESSOR		139,830		127,553
WAPELLO COUNTY ASSESSOR		250,513		192,674
WARREN COUNTY ASSESSOR		543,397		461,279
WARREN COUNTY ASSESSOR		317,739		296,222
WAYNE COUNTY ASSESSOR		116,323		116,123
WEBSTER COUNTY ASSESSOR		383,601		365,950
WINNEBAGO COUNTY ASSESSOR		230,154		230,154
WINNESHIEK COUNTY ASSESSOR		477.277		428,901
WOODBURY COUNTY ASSESSOR		517,525		484,852
WORTH COUNTY ASSESSOR		149,112		159,564
WRIGHT COUNTY ASSESSOR		351,949		230,795
TOTAL COUNTY ASSESSORS	\$	37,990,665	\$	33,089,720
	φ	57,990,003	φ	55,009,720
CITY ASSESSORS				
MASON CITY CITY ASSESSOR	\$	243,900	\$	170,319
CLINTON CITY ASSESSOR		383,941		347,852
DUBUQUE CITY ASSESSOR		603,053		481,295
IOWA CITY CITY ASSESSOR		544,739		486,126
CEDAR RAPIDS CITY ASSESSOR		2,052,497		1,690,349
DAVENPORT CITY ASSESSOR		1,016,749		855,093
AMES CITY ASSESSOR		567,093		558,400
SIOUX CITY CITY ASSESSOR		919,121		805,000
TOTAL CITY ASSESSORS	\$	6,331,093	\$	5,394,434
TOTAL ALL ASSESSORS	\$	44,321,758	\$	38,484,154

Source: Iowa Department of Management