### **PROPERTY TAXES**

## They Aren't What They Seem

#### A series of editorials published by The Daily Tribune

Not very many people understand how the property tax works in Iowa. It's a local tax that the state tinkers with. It's a school tax that the schools can't alter. It helps finance towns and cities and counties—but a piece also goes to some hospitals and some community colleges. In all, nine governmental bodies have authority to put a tax on your property.

That tax can vary widely — depending on whether you own a farm or a house or a factory or a business.

And for some, there's no tax at all.

The Daily Tribune, Mid-Iowa's locally owned daily newspaper, took a look at all this in six editorials. We tried to explain the facts and explore the tax, and then we offered our own view on how to make this tax fairer for everyone in Iowa.

The editorials are reprinted, in full, in this special supplement.

Michael Gartner Editor and co-owner

#### The local property tax: Unfair to nearly everyone

We hate to do this to you.

We hate to spoil your week by talking about property taxes.

But that's what we're going to do. Every day this week. And spoil it we will. For if you really look into the property tax in lowa, here's what you'll find:

- Some of you are paying far more than others of you. We'll get into that on Tuesday, when we'll show how a Main Street merchant with a \$100,000 building pays more than a factory owner with a \$100,000 factory, half again as much as a homeowner with a \$100,000 home, and more than twice as much as a city farmer with a \$100,000 piece of urban farmland.
- Some of your neighbors don't have to pay at all.

  We'll get into that on Wednesday and print the names and addresses of the people and institutions who own \$40,285,300 of property in Ames and yet don't pay a nickel in taxes. And that doesn't include any of the facilities of Iowa State University or the Department of Transportation or the federal government or the city of Ames—none of whom pay taxes on land and buildings they use.
- Some of the money you pay is hijacked and taken out of the county. We'll get into that on Thursday. The hijackers include the state of lowa, which skims off some property tax money even though the property tax is a local tax and is none of the state's business, and the Des Moines Area Community College, which not only gets a chunk of the taxes you pay but also sneaks into town and makes off with taxes from special taxing districts that it can set up without even telling anyone about it. On Thursday, too, we'll tell you how the Story County Hospital another of the nine bodies that have taxing power and whose levy is included in your amural property-tax bill has been taxing Ames people for years to support an outdated

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institution that few in Ames ever use.

■ Most of the money you pay goes to support your schools. Friday, we'll explain how the system works to penalize schools in prosperous towns like Ames and works to stymie parents who would be willing to spend extra money to have extra-good schools. Further, the system actually encourages districts to let kids drop out, and it makes it hard to give big pay increases to really good teachers.

Next Monday we'll offer some proposals to make the tax fairer.

Before we can get into any of that — the unfairness, the politics, the abuses, the greediness—we need to explain a few basics. For the one thing we've learned as we talked to people about property taxes is that few people understand how the rates are set and who gets the money.

So here are the two paragraphs to remember:

There is in Story County about \$2,240,000,000 of land and buildings that are subject to the property tax. About \$1 billion of that is in Ames and about \$1 billion — it's almost the same billion, but the boundaries are a little different — is in the Ames school district.

And there are nine types of governments that have the power to tax that land and those buildings. Your school district takes the biggest share of your property taxes — more than half, in some districts. If you live in a town or city, that town or city takes the next biggest bite, and the county takes the third bite. But if you don't live in a town

or city, the county takes the second biggest bite and your township theat takes a chunk. Everyone, in town or country, pays property taxes to support the Story County Hospital in Nevada, and everyone pays to support the Des Moines Area Community College, most of which is in Ankeny. Everyone also pays to support the county agricultural extension operation, and people in Ames pay to support the cost of the office of city assessor Richard Horn while everyone else in the county pays to support the office of County Assessor Gary Bilyeu. Finally, everyone pays a few dollars to support statewide efforts to wipe out tuberculosis and brucellosis in cattle and swine — even though those diseases are pretty much wiped out.

So everyone's tax payment is divided up eight ways, though it's not always to the same eight bodies, and the breakdown differs by where you live and what school district you're in.

On the face of it, it's really not that complicated. But everything is not on the face of it.

Meddling, lobbying, politicking, and legislating have taken this straightforward system of financing towns and schools and turned it into a system that is unfair to the people who pay the taxes as well as to the governments that collect them, that is weighted in favor of farmers and against business owners, that forces merchants and homeowners to pay extra to finance services to freeloading government institutions — big money in Ames — that forces cities and counties and schools to borrow money when there are cheaper ways to get that money, and that lets people outside the county dip into the till and skim off money for their own political purposes.

It's all that that we'll get into the rest of this week.

As we said a few minutes ago, we hate to do this to you.

But it's kind of important.

#### How much is your tax? Well, that depends ...

The property-tax system in Iowa is incredibly unfair. That's the first thing you have to say about it.

And it's abused by politicians and legislators and economic-development people and the area colleges and one or two others.

That's the second thing you have to say about it. It's unfair because it taxes different property owners at different rates. Here's an example: Let's say you own a business in downtown Ames that is assessed at \$100,000. And your friend owns a factory that has land, buildings, machinery and equipment valued at \$100,000. And your neighbor owns a home that is assessed at \$100,000. And your brother-in-law owns some empty land in the city that is assessed at \$100,000.

Your property tax bill for the coming year will be \$3,182. Your friend's probably will be about \$2,550, depending on how much machinery and equipment he has in the place. Your neighbor's property-tax bill will be \$2,148. And your brotherin-law's tax bill on that empty land - assuming he seeds it in oats or some other crop -- will be \$1,337.

Yet all four of you need the same protection from the police and fire department, use the same roads, send your children to the same schools and avail yourself of the same mental-health services -- though the merchant, when he realizes this, might need more of those services than the other three. And all four of you could get \$100,000 if you sold out. It's unfair.

(Some people pay no property taxes at all, and others get special discounts. We'll explain that - and list all those people - in tomorrow's Tribune. On Thursday, we'll explain how politicians and legislators and others manipulate the system. And on Friday, we'll explain how the system works against developing better schools.)

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The reason for this is clear. Politicians over the years have set up a caste system in Iowa. They believe farmers are the most important people in the state and merchants the least important. So they tell assessors to assess a merchant's land and building at its actual value, and then they tell the county to tax that property at that full value. Farms, on the other hand, are assessed, for tax purposes, not at what they'd sell for but rather at what an average farm of that size in that county would produce. That means that the typical farm in Story County is assessed at 42 percent of its true

The homeowner, too, is given a break. The legislators have determined that the total value of Iowa's homes should not go up more than 4 percent a year, after adjusting out the new construction, and can never exceed the percentage increase in the total value of farmland. So if house values actually rose 6 percent and farmland 3 percent, the value of homes for tax purposes would be rolled back to a 3 percent increase. This "rollback" started in 1977, and over the years it has cut the taxable proportion of a home to 67.5 percent figure that is likely to drop below 60 percent a year from new. So when County Auditor Judy Emmons writes up your tax bill, she calculates it on only 67.5 percent of your home's true value. Not so for merchants, though; they pay on the whole 100 percent.

Finally, the factory owner gets a break. By state mandate, one of the property taxes he pays - and that's a local tax, not a state tax so it's really none of the state's business - is being phased out. That tax, on machinery and equipment, has been producing more than \$1.1 million in revenue for Story County and its towns and schools. In theory, the state will reimburse the localities for this lost revenue, but it has consistently reneged on similar promises in the past.

If you add all these breaks together, the taxing bodies in Story County end up being told they can't tax about \$900 million of assessed property in Story County. (And that doesn't include any of the state, city, regional and federal property, which is tax-free.)

But there's more. Politicians, especially Gov. Terry Branstad, love to promise tax cuts. With state finances in the sonp for much of his governorship, he has actually raised state taxes, though he never mentions that. He has indeed cut some taxes, though - city and county property taxes, which, as we said, are none of his business. Besides eliminating the property tax on machinery and equipment, he capped the amount that cities and counties could collect in property taxes on homes and businesses

He and the legislators called it a freeze, but it had lots of exceptions and was really more like a mush. Last year, the Legislature lifted this freeze, or whatever, on the cities, but kept it in place for counties. So cities now can tax whatever is needed - and politically feasible - for roads and sewers and parks, but counties cannot. That's one reason county roads and bridges are in such horrible shape - so the governor can boast about cutting taxes.





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#### Property tax exemptions: Legal, but terribly unfair

Have you ever driven by that terrific piece of wooded land on Mortensen Road near Elwood? It's a great plot — about three acres — and city assessor Richard Horn values it at \$196,900. Dr. Massoud Shahidi owns it, and at the new Ames tax rate for residential land it should be taxed at \$4,228.

Should be, but isn't.

Dr. Shahidi pays not a penny on that land.

Have you ever stopped in to visit the folks at the Iowa Poultry Association's headquarters? It's that nice-looking little building at 535 East Lincoln Way. Assessor Horn puts its value at \$128,400, which could make its tax bill, as a business, \$4.085.

Could make, but doesn't.

The Iowa Poultry Association pays not a penny on its building.

Have you ever stopped in the Elks Club? It's on Douglas, across from the library, and Assessor Horn says the building is worth \$317,000. The property tax on that, at the business rate that other restaurants pay, would be \$10,087.

Would be, but isn't.

The Elks pay not a penny on their club.

Dr. Shahidi, the poultry people and the Elks own just three of 116 buildings or sites in Ames that have applied for total exemptions from the property tax — and gotten them. Owners of another 114 homes or buildings — including The Daily Tribune — have received partial exemptions. All told, these 230 exemptions have taken off the tax rolls property valued at \$52,974,895. The annual taxes that would produce — at the business rate for businesses and the reduced residential rate for homes — would be \$1,676,936.

Would.

It's all perfectly legal — and terribly unfair. What's more, this \$53 million of untaxed property is just a small fraction of the total tax-free property in Ames, but it's the only amount you can put a precise figure on. These 230 homes and businesses had to apply for their exemptions, so they were first assessed. But other property is tax-exempt by statute, so assessors never even bother to value it. This includes the lowa

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State University campus, the state-owned headquarters of the Department of Transportation, the city-owned Mary Greeley Medical Center, the federally owned Animal Disease Lab and all other land and buildings owned by the city or county or area or state or federal governments. The total is easily in the hundreds of millions of dollars — and would produce tens of millions of dollars in taxes.

Would.

What this means is that the 8,846 homeowners and the 1,250 business owners and the 32 factory owners pay extra to provide the police and fire and roads and parks and other city services for the people who live and work in these tax-free spots.

It is, as we said, terribly unfair.

So why doesn't Assessor Horn make those people pony up so taxes can be cut for those who pay the full amount? He can't. He must giant exemptions to some people who seek them. Those include churches and the church-owned homes of ministers (that takes \$20,771,650 off the tax rolls), religious schools (\$80,300 for the Grand Avenue Baptist Church school), fraternal organizations (\$633,900), agricultural societies (\$3,427,900), nonprofit retirement homes (\$7,017,900, which is the assessed value of Northcrest up on 20th Street), and other charitable and benevolent societies (\$2,090,350).

And he must not tax — not a penny — the so-called forest reserve land in the city, which can be any plot of two or more acres on which the owner has no house and on which he plants some trees and bushes. The land remains private — only the owner can enjoy it. That's the exemption that frees Dr. Shahidi from taxes on Mortensen Road.

There's more. If you own undeveloped but unforested land in the city, you can plant a crop on it and have it valued as agricultural land, which is taxed at less than half the tax on residential land and which, by a quirk, is taxed even less than agricultural land outside the city. There's more than 1,700 acres of this so-called agricultural land within Ames, and probably half of it is really land being held for the bulldozer rather than the plow, land valued — and taxed — far below its worth. An example: the land on Airport Road where Sam's Club will be built was taxed at \$1,000 an acre; it sold for \$45,000 an acre.

Finally, you can have your taxes rolled back if you are in an urban revitalization district and improve your home or building. You can petition to have the taxes on those improvements forgiven for three years or reduced for five to 10 years. It's this exemption that allowed *The Daily Tribune* to escape paying taxes — about \$3,100 a year — on \$100,000 of improvements for three years.

All of this is, as we've said three times now, terribly unfair. It's also, as we said, absolutely legal. "There's nothing in the law that says it has to be fair," Assessor Horn notes. And he's girly."

But there's also nothing that says the law couldn't change. And it should.

Why shouldn't the Iowa State Memorial Union — in effect a restaurant and hotel — pay the same rate as the Holiday Im/ Gateway Center?

Why shouldn't the Elks Club pay the same rate as Aunt Maude's?

Why shouldn't Rev. Scott Grotewold of Collegiate United Methodist Church pay the same rate for his \$138,000 house as Ted Tedesco pays for his home?

Why shouldn't The Daily Tribune pay the same rate for its new facility as the Red Lobster, which is not in an urban revitalization district, pays for its?

The answer is, they — and we — should.

It may be legal that some people don't pay taxes.

But — for the fourth time — it's terribly unfair.

# Daily Tribune

"The Daily Tribune is the home-town, home-owned, home-grown newspaper for Mid-Iowa. Its aim is to be fair, thorough, accurate and clear in reporting everything that is happening here. Its aim, too, is to provide state, national and international news so readers can be well-versed in all events of the day. The Daily Tribune is an independent newspaper that believes in a vigorous editorial page that takes clear and strong positions on local issues, that encourages letters and contributions from its readers, and that provides wide-ranging viewpoints on local, national and international issues."

-Michael Gartner, Editor





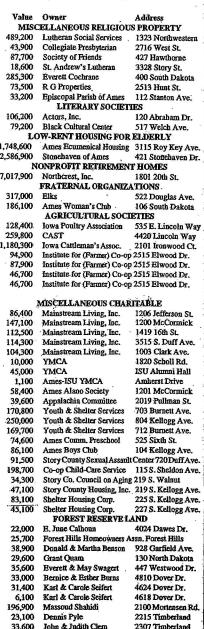
#### Property Taxes: Exemptions

No one knows the value of all the property that is exempt from the property tax in Ames and Story County. Land and buildings owned by the federal government, and by the state and by local governments, are exempt by statute, so they are never even assessed. These facilities include the Iowa State University campus, Anirnal Disease Center, Department of Transportation headquarters and the city parks, among others.

But other facilities can apply for exemptions. They must be regularly assessed. These include religious, charitable, fraternal and agricultural organizations. In Ames, 116 such properties, valued at \$37,536,600, are totally exempt.

This table, based on information from the office of city assessor Richard Horn, lists the assessed value of each parcel, the owner and the address:

Value	Owner	Address	Value	Owner
	CHURCHES		MISC	CELLANEOUS RELIG
94,200	Episcopal Parish	3727 Calhoun Ave.	489,200	Lutheran Social Service
75,100	Ames Jewish Cong.	3721 Calhoun Ave.	43,900	Collegiate Presbyterian
100,900	Nevada Congregation	1005 Top O Hollow	87,700	Society of Friends
2,080,500	Archdio. of Dubuque	2900 Hoover Ave.	18,600	St. Andrew's Lutheran
648,700	No.Grand Church of Christ		285,300	Everett Cochrane
152,700	Children's Services	4507 Hutchinson	73,500	R G Properties
1,140,000	1st Evangelical Free	2008 24th St.	33,200	Episcopal Parish of Ar
478,600	Ames Evangelical United	1403 24th St.		LITERARY SOC
485,300	Latter Day Saints	2524 Hoover Ave.	106,200	Actors, Inc.
254,800	Northminster Presby.	1416 20th St.	79,200	Black Cultural Center
1,116,900	Bethesda Lutheran	1517 Northwestern		OW-RENT HOUSING
81,600	Seventh Day Adventist	1303 Grand Ave.	1,748,600	Ames Ecumenical Hou
422,000	Grand Ave. Baptist	612 24th St.	2,586,900	Stonehaven of Ames
241,800	St. Paul Evangelical	1435 Wilson Ave.		ONPROFIT RETIREM
327,400	First Assembly of God	409 13th St.	7,017,900	Northcrest, Inc.
70,300	Lord of Life Lutheran	913 Carrell Ave.		FRATERNAL ORGA
30,600	First Christian	516 Seventh St.	317,000	Elks
318,300	First Christian	611 Clark Ave.	186,100	Ames Woman's Club
30,600	First Christian	515 Sixth St.	nanen.	AGRICULTURAL S
93,900	Christian Scientist	226 Ninth St.	128,400	Iowa Poultry Associati
235,200	Ascension Lutheran	314 Seventh St.	259,800	CAST
548,400	United Church of Christ .	608 Kellogg Ave.	1,180,300	Iowa Cattleman's Asso
618,300	First Methodist	516 Kellogg Aye.	94,900	Institute for (Farmer) (
36,100	Unitarian Fellowship	1015 Hyland Ave.	87,900	Institute for (Farmer) (
384,100	Unitarian Fellowship	1015 Hyland Ave.	46,700	Institute for (Farmer) (
30,100	Collegiate Presbyterian	2722 West St.	46,700	Institute for (Farmer) (
941,500	Collegiate Presbyterian	159 Sheldon Ave.		
284,800	Home Mission	3624 Ontario St.		MISCELLANEOUS C
106,600	No. Amer. Islamic Trust	1221 Michigan Ave.	86,400	Mainstream Living, In
662,600	St. Andrew's Lutheran	209 Colorado Ave.	147,100	Mainstream Living, In
88,300	Reorg. Latter Day Saints	104 Wilmoth Ave.	112,500	Mainstream Living, In
207,400	Westside Church of Christ 4	400 Lincoln Swing	114,300	Mainstream Living, In
494,700	Willow Creek Open Bible	114 South Dakota	104,300	Mainstream Living, In
111,600	Collegiate Methodist	2630 Lincoln Way	10,000	YMCA
,507,400	Collegiate Methodist	2622 Lincoln Way	45,000	YMCA
402,700	Campus Baptist	130 S. Sheldon Ave.	1,100	Ames-ISU YMCA
322,000	Episcopal Parish (St. John's	) 2338 Lincoln Ave.	58,400	Ames Alano Society
620,000	Memorial Lutheran	2228 Lincoln Way	39,600	Appalachia Committee
709,200	Catholic Student Center	2210 Lincoln Way	170,800	Youth & Shelter Servi
539,000	Lutheran Student Foundation		250,000	Youth & Shelter Servi
564,900	University Baptist	2400 Mortensen	169,700	Youth & Shelter Servi
196,200	Church of the Nazarene	203 S. Kellogg Ave.	74,600	Ames Comm. Prescho
109,600	Arcadia Lodge	715 S. Duff Ave.	86,100	Ames Boys Club
188,300	Bethany Lutheran	3109 Diamond St.	91,500	Story County Sexual A
132,600	United Pentecostal	3505 S. Duff Ave.	198,700	Co-op Child-Care Ser
	CHURCH SCHOOL		34,300	Story Co. Council on
80,300	Grand Avenue Baptist	2307 Jensen Ave.	47,100	Story County Housing
	CHURCH-OWNED HO		83,100	Shelter Housing Corp.
72,700		-3218 Hoover Ave.	45,100	Shelter Housing Corp.
169,500	Calvary United Methodist	2300 Fillmore Ave.		FOREST RESERV
21,400	Calvary United Methodist	2304 Fillmore Ave.	22,000	B. June Calhoun
132,300	Bethesda Lutheran	1518 Northwestern	25,700	Forest Hills Homeown
129,500	St. Paul Evangelical Luther		38,900	Donald & Martha Ben
116,400	First Methodist	1321 Burnett Ave.	29,600 35,600	Grant Quam Everett & May Swage
114,800	First Methodist	1102 Burnett Ave.		
138,000	Collegiate United Methodis		33,000	Bernice & Esther Burn
95,700	First Christian	613 Clark Ave.	31,400	Karl & Carole Seifert
80,600	Ascension Lutheran	615 Kellogg Ave.	6,100	Karl & Carole Seifert Massoud Shahidi
66,600	Ames Fellowship Church	3006 Ontario St.	196,900	
96,900	Wesley Foundation	3522 Annear St.	23,100	Dennis Pyle
54,200	North American Islamic Tra	3208 Woodland St.	33,600 90,500	John & Judith Clem Ringgenberg Farms
65,900	United Presbyterian			Wayne & Catherine M
88,000	Bethany Lutheran	3219 Diamond St.	107,500	w ауне ос Сашетийе M





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#### roperty Taxes: Partial Exemptions

The other properties are mainly charity-owned buildings and land that normally would be totally exempt. But if a istricts, where a property owner can improve his rty and apply to have taxes forgiven on those imments for three years or reduced for five to 10 years.

forest-reserve exemption reflects properties where only a portion of the land has been put into the program. Industrial abatement is a five-year program that reduces taxes on the added value of a property. Some listed owners are trustees for others or beneficiaries of a trust.

	15						•	
Value	Exempt	Owner	Address		Value	Exempt	Owner	Address
		CHURCHES	· · · · · · · · · · · · · · · · · · ·		302,700	83,250	Evans Building Partnership	238 Main St.
1,400	693,500	First Baptist	200 Lynn Ave.		1,235,400	321,210	Duff Centre, Ltd.	213 Duff Ave.
7,900	13,950	Unitarian Fellowship	1007 Hyland Ave.		834,200	126,750	Flynn/Jones Partnership	209 Lincoln Way
		RELIGIOUS RESIDEN			353,800	118,790	W. & M. Merrill	213 Lincoln Way
57,700	99,700	St. Thomas Aquinas	129 Ash Ave.		139,200	18,275	Hanson Lumber Co.	222 Duff Ave.
72,400	36,200	First Assembly of God	423 13th St.		94,000	10,681	Michael R. Reese	202 East Ave.
		ISCELLANEOUS RELIGIOUS			872,200	17,172	Pyle Office Park P'ship	515 Grand Ave.
84,500	330,600	Campus Baptist	112 S. Sheldon Ave.		1,287,600	733,200	Sushma & Nutan Sabai	245 Hyland Ave.
		LITERARY SOCIETI		•	374,500	109,400	2717 West, L.C.	2717 West St.
25,600	267,000	Ames Society for Arts	413 Douglas Ave. v		548,100	61,824	Randall & Shubert P'ship	2824 West St.
		VETERANS ASSOCIAT			95,500	20,150	Mother Lode Enterprises	2814 West St.
10,000	113,400	American Legion Post 37	225 Main St.		542,000	26,463	Hyland Heights Apt., Ltd.	153 Hyland Ave.
		FRATERNAL ORGANIZA			514,900	69,440	Hyland Heights Apt., Ltd.	119 Hyland Ave.
29,500	130,800	Lions of Iowa	2300 S. Duff Ave.		409,600	115,150	University Bank & Trust	2546 Lincoln Way
21		AGRICULTURAL ORGANI			75,300	. 3,000	Douglas Ziminski	2536 Lincoln Way
	1,583,200	Nat'l Farmers Org.	2505 Elwood Dr.		35,700	6,160	Carroll Rierson	2508 Lincoln Way
47,576	123,788	Nat'l Farmers Org.	2505 Elwood Dr.		88,000	7,000	Margaret Hunziker	2504 Lincoln Way
		LLANEOUS CHARITABLE (		* *	232,700	32,520	Letha Wierson	103 Welch Ave.
51,200	82,900	American Red Cross	426 Fifth St.	2	475,400	20,397	Scott Randall	127 Welch Ave.
60,400	37,750	Ames Pre-School Center	521 Sixth St.		254,900	11,229	M. Kassis & T. Lowman	120 Hayward Ave.
					128,200	18,250	Albert Champlin	2426 Lincoln Way
		RBAN REVITALIZATION EX			131,800	23,850	Albert Champlin	2424 Lincoln Way
78,700	160,090	W.K. Fedeler	1521 E. Lincoln Way		386,400	129,160	Mary B. Harms	2401 Chamberlain St.
64,300	39,360	W.K. Fedeler	1509 R. Lincoln Way	(2)	557,800	19,975	Lon & Sindy Wang	2410 Chamberlain St.
07,300	62.800	F.Kapana & K.Brown	1717 B. Lincoln Way		444,900	122,700	Bart Clark	218 Welch Ave.
43,400	28,500	R. & L. Elbert	622 Burnett Ave.		515,800	157,000	Heartland Investments	223 S. Walnut Ave.
54,800	216,340	Industrial Plating Co.	218 Seventh St.	1.01	275,000	61,494	Heartland Investments	233 S. Walnut Ave.
41,600	9,280	Industrial Plating Co.	216 Seventh St.		192,300	33,616	Paul R. Jones	225 Washington Ave.
96,700	237,042	T. Hinders & I. Netcott	105 Sixth St.		442,300	97,010	Eychaner Holdings, Inc.	222 Lincoln Way
94,900	803,480	Fifth Street Investors	600 Fifth St.		222,600	39,327	D. & M. Hunziker	215 S. Sherman Ave.
62,600	32,720	MBL Life Assurance	500 Fifth St.		183,300	8,333	Curtis & Carol Houge	235 S. Duff Ave.
66,800	127,650	Union Story Trust	411 Main St.		460,700	50,948	James & Karen Clark	126 S. Third St.
70,400	81,800	Iowa DOT Credit Union	423 Main St.		563,100	73,335	Jones Triad Inc.	409 S. Duff Ave.
02,200	1,294,400	City of Ames	500 Main St.		484,800	19,246	Margaret & Floyd Penkhus	507 S. Duff Ave.
33,600	10,700	Linda Kay Doyle	314 Main St.	(4)	387,400	9,920	Margaret & Floyd Penkhus	531 S. Duff Ave.
67,800	26,340	Russell Schoenaur	326 Main St.		321,800	55,080	American Oil Co.	106 E. Lincoln Way
00,800	26,480	Harold Schnormeier	400 Main St.		585,600	179,400	Ames Employees Credit Union	212 R. Lincoln Way
10,300	48,640	Brenton Bank	414 Main St.		155,800	76,200	Gary and Beth Clarke	118 High Ave.
81,100	6,460	L. & L. Gaulke	204 Clark Ave.		337,400	55,796	Ted & Dawn Sage	232 S. Duff Ave.
72,900	70,600	C. & D. Nelton	509 Lincoln Way		593,300	202,200	D-J Co. Partnership	228 S. Duff Ave.
24,700	53,130	M. & J. Peterson	511 Lincoln Way		337,700	38,900	Campbell Oil Co.	220 S. Duff Ave.
13,200	13,347	R. & J. Goodwin	311 Lincoln Way		759,000	27,156	Ken & Janice Augustine	400 S. Duff Ave.
37,600	15,900	Margaret Hunziker	312 Gilchrist St.		707,600	247,800	Gary & Janet Thompson	412 S. Duff Ave.
18,600	100,520	Daily Tribune	313 Fifth St.		2,516,100	408,041	Warren & Mary Israel	522 S. Duff Ave.
66,700	27,780	VanDrie Trust	508 Kellogg Ave.	100	461,400	114,750	William D. Sawdey	508 S. Duff Ave.
33,500	31,236	Pro Group	511 Duff Ave.		453,700	276,080	Kenneth & Marjory Howe	811 S. Duff Ave.
66,500	118,800	L. & S. Johnson	327 Main St.		284,800	116,723	Donna M. Rizzo	1416 S. Duff Ave.
50,300	16,000	S. & L. Johnson	329 Main St.		37,900	21,680	Julie A. Pike	215 Freel Drive
17,000	40,930	CPM, Inc.	409 Douglas Ave.		136,500	31,000	Cecil & Carolyn Stouwie	1822 E. Lincoln Way
11,100	45,300	W. & D. Wass	233 Main St.		95,400	49,600	Lawrence Roden	406 Freel Drive
33,200	484,500	R & C Investors	416 Douglas Ave.		113,900	8,900	Donald & Sharon Wirth	803 Burnett Ave.
82,500	22,400	Robert Cody	108 Fifth St.				INDUSTRIAL ABATEME	
.76,500	26,128	T. & S. Davis	101 Main St.		1,130,500	470,850	Manatts Inc.	2120 E. 13th St.
:26,300	49,994	Daniel Griffen, Ir.	125 Main St.	**	1,344,800	179,760	American Meat Protein	2325 North Loop Dr.
49,300	2,160	W. & E. Shrum	118 Main St.	70	4,368,600	. 369,750	ISU Research Park	2501 North Loop Dr.
73,800	12,977	Cottington, Inc.	128 Main St.		1,045,100	550,320	Park Development	2500 North Loop Dr.
90,800	17,966	Dayton Park, Ltd.	136 Main St.		666,600	58,725	Donald & Leanna Barber	1920 B. Lincoln Way
08,800	31,840	C. & B. Marrs	208 Main St.		1,898,000	700,425	Hoffman-LaRoche, Inc.	616 Dayton Ave.
68,300	12,616	Robert E. Beaty, Jr.	212 Main St.		- ماد د مروز		FOREST RESERVE	
124,500	37,700	Wes Car Inc.	216 Main St.		164,100	25,300	Carlton & Lucille Moen	516 River Oak Dr.
43,500	4,660	M. & M. Rhodes	218 Main St.	-	229,300.	33,700		1111 Hyland Ave.
122,400	36,200	G. & K. Youngberg	220 Main St.		307,100	67,500	Joyce R. Lang	5018 Ontario St.
101,500	21,210	Marvin Sclarow	230 Main St.		358,600	41,800	John & Linda Dasher	4700 Westbend Dr.

#### You'd be surprised where your property tax dollars go

Some of the property taxes you pay to support local schools and local government are quietly spirited out of town. Some are cleverly skimmed off, in a roundabout way, by the state.

PROPERTY TAXES They Aren't What They Seem

Some go to support an institution that few people — especially in Ames — ever use.

Some go to a special fund to fight a disease that has been pretty much wiped out in the state.

Is all this legal? Yes.

Does any of this make sense? No.

Here's how it works.

Until just the other day, the state's 15 area community colleges had the power to go into a city or a county and — without getting any permission — set up something called a tax-increment-financing district, or TIF. That freezes for several years the taxes in that district that the usual taxing bodies — the city, the county, the schools — can collect. It has no impact on the taxes you pay if you're in that district, but as values go up over the years the taxes you pay on the increased value of your business all go directly to the college.

The college then uses that money to train or retrain workers for businesses in the district and for other economic-development purposes — and for hefty "administrative" costs. Since 1987, the college has put in 20 TH districts in Story County — 10 of them in Ames — and it is using \$2,064,500 in property tax money to finance those job-training programs. (The area college also is one of the nine entities that can levy property taxes. The college takes about \$1 million in such direct taxes out of Story County each year.) The area college said the THF programs would create 766 jobs, though in fact only 426 have been created. A few more might be created before the current programs all expire.

These and other TIFS (towns can put in TIFS for other purposes, too) now have made about \$35 million of property off-limits to the tax collectors of the county and its towns and schools. Each year, these drain about \$1 million in taxes away from our cities and towns and schools — which then raise taxes on the rest of us to offset this loss.

TIFS are OK, of course, if they are set up by politicians who are responsible to the voters who are affected — the voters who will have to pay additional taxes to finance the

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sewers and roads and fire protection for the people whose tax money is being diverted. But the area college has nothing to do with city and county government here, yet it had a free hand — and used it. The law finally was changed in the last session of the Legislature, and area colleges now have to ask for permission to set up TIFs. Last month, the Des Moines Area Community College asked for blanket approval to continue to TIF Ames, but the City Council wisely turned it down

The cities and counties have no such option when dealing with other meddlers — particularly the state. And the state does meddle. Over the years, it has decided that homeowners and veterans and old and disabled people should get breaks on their property taxes — even though the property tax is none of the state's business. The Legislature enacted tax credits for those people, but, realizing it was taking money away from local governments, it agreed that the state would reimburse the local trevenue.

And it did. For a while.

When things got tight, though, the state started reneging on its promise. Now, it reimburses about 99 percent of the veterans credit, just 81 percent of the homestead credit, and only 63 percent of the credit for the elderly and disabled and low-income people. In Story County, that shortfall comes to more than \$400,000 a year.

If stealing wasn't such an awful word, that's what we'd say the state is doing in Ames and Story County.

Now, it is poised to do the same thing with the tax the local governments put on a factory's machinery and equipment. This property tax offends Gov. Terry Branstad and some legislators and their economic-development pals, who say it puts Iowa at a factory-wooing disadvantage. So the Legislature is phasing it out. It easy it will reimburse the cities and counties, but if you read the law carefully you'll see that the

reimbursement begins to decline next year and, further, that the state has the right not to appropriate even the recommended amounts.

It is a sham. But at least it's for a reason that's explainable. What isn't explainable is the Story County Hospital. In Iowa, the 42 county hospitals have the authority to tax, and the Story County Hospital taxes us to the maximum. This year, it is assessing us 47 cents for every \$1,000 of taxable property — which probably will bring it about \$850,000 in tax dollars. It is perhaps the biggest waste of tax dollars in the county.

The Story County Hospital is just 15 miles from the bigger—and better—Mary Greeley Medical Center in Ames, a city-owned hospital that has no taxing authority and gets no direct tax dollars. Though half of that \$850,000 comes from Ames residents, few people in Ames ever use the county hospital.

Still, it will just keep taxing and taxing, year in and year out, until voters elect trustees who decide to find a new use for it — or to close it. But few people want to run for the hospital board and few vote in the elections, so the interests that want to keep it going — it's a business that contributes to the Nevada economy — will simply keep control. No one mentions taxes at election time.

One tax that might not keep going and going is a tiny — and strange — one. It's just a half-penny on \$1,000 of taxable property, and it takes only \$9,000 a year out of the county. It's earmarked to help fight tuberculosis and brucellosis in cattle and swine — two diseases that have been virtually wiped out in Iowa. There's about \$700,000 in the statewide fund, which is administered by the state veterinarian, and the money is used to buy infected herds. The tax is set annually on the recommendation of the Secretary of Agriculture, and with the diseases all but eliminated it seems likely that that tax ultimately will disappear.

But when?
We'll keep watching.
While the state keeps skimming.
And the college keeps meddling.
And the governments keep taxing.
And you keep paying.



Mid-Iowa Plus - 59,900 Households:

Effective buying income: \$2,074,023,000

Retail sales: \$1,023,000,000

Household income: \$28,689

Compared to \$26,690 - State of Iowa Average

Mid-Iowa - 42,500 Households:

Effective buying income: \$1,471,552,000

Retail sales: \$725,889,000 Household income: \$29,887

Story County - 30,500 Households:

Effective buying income: \$983,901,000

Retail sales: \$528,704,000 Household income: \$30,692

THE DAILY TRIBUNE

317 5th Street

Ames, Iowa

232-2160

#### Today's lesson: State puts limits on school funding

Let's say you live in a town full of educated people who care about their public schools. A town like Ames.

Let's say you live in a town where everyone is proud of the public schools but concerned that test scores are falling. A town like Ames.

Let's say you want the school board and the school administrators to do something about this. As most people in Ames do. Let's say you think they should hire more teachers or pay teachers more or buy computers or fix up classrooms. As many people in Ames think. Let's say you'd be willing to pay more taxes to finance these improved schools. As some people in Ames would.

Sorry.

Your schools are financed in large part by property taxes. And while property taxes are local taxes and schools are local schools, the state controls how much tax money you can put into those schools. It wants all schools to meet minimum standards, which is understandable. But — and this is neither believable nor understandable — it also sets maximums. It tells you that you can't tax yourself beyond a limit to make your schools super-good.

Not only that, the system is set up to penalize school disricts in growing communities and to encourage districts to let youngsters drop out of school.

It's about as bad a system to finance education as a person could devise.

Here's how it works:

The state each year determines how much each school listrict can spend educating each pupil. The per-pupil cost varies from district to district, but not much, and is based on what the districts were spending in 1975, adjusted for 20 years of inflation. Ames, luckily, was a high-spending district then, o it still is allowed a relatively high figure of \$3,716 per mpil. (By contrast, the figure for both Nevada and Rolandtory is \$3,526.)

If you take the per-pupil figure and multiply it by the umber of pupils entering school a year ago, you come up

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with this year's basic school budget for instruction (which is about half the total budget). For Ames, that's \$3,716 times 4,878, or about \$18.1 million. That's financed by a combination of state aid and property taxes. The district is told, first, to levy \$5.40 in taxes per \$1,000 of taxable valuation. That's the uniform levy throughout the state. There's about \$1 billion of taxable property in the Ames school district, so that raises \$5,412,000. Then a state per-pupil formula kicks in, adding around \$8 million in state aid. You then add those figures and subtract them from the \$18.1 million allowed in the budget, and you assess more property tax to pay that — another \$4.99 per thousand in Ames, or nearly \$5 million.

So that's your basic budget. But a town that cares about its schools is allowed to add as much as 10 percent to its budget if the people vote to do so. In Ames, we voted to do that for 10 years, starting in 1991. That extra \$1.8 million is financed by state aid (about \$238,000), a little more property tax (16 cents per thousand of taxable value, or \$160,000) and a surtax on our personal income tax (we all add 6 percent to our tax bill after we calculate it, and that money — \$1,307,000 — goes to the schools.)

You can tax a little bit, too, to pay for the district's insurance and early-retirement costs, to build up cash to pay bills when the state aid is late arriving, to set aside money for plant and equipment, to build a fund for construction and to retire debt. Ames is at the maximum on every one of those funds except debt-retirement, which means that the only way the district could raise more tax money would be to sell more bonds — a costly and inefficient way to raise money.

All these taxes add up to \$14.62 per thousand dollars of

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taxable valuation of your property, which accounts for 46 percent of the property taxes you'll pay in the next 12 months. Because Ames has a pretty big tax base and because of the way the formula works — mixing taxes and state aid and counting pupils and dating back to 1975 rates — that \$14.62 is quite a bit less than the \$18.09 residents pay to the Gilbert district or the \$19.46 paid in Ballard or the \$18.05 paid in Roland-Story.

But Ames could not raise its taxes to that level even if every single citizen in the district wanted to. Our schools can be just so good — and no better, by state mandate.

There's more. The 1995-96 school budgets are based on the actual number of pupils enrolled on the third Friday of September 1994 — a year ago. This means two things. If you're a growing district, as Ames is, you have to eat the cost of the added pupils each year — or, put another way, cut back on what you're spending on every pupil to find enough money to educate the added students, although you can apply to the state for extra help.

And since the count is made in the first month of the school year, a school has no incentive to keep students from dropping ont after that third Friday in September, Indeed, droponts are good from a financial standpoint. They free up money to spend on the students who stay in school. This, of course, makes no sense—if anything, there should be financial rewards for districts that keep students from dropping out, not those that allow it.

So this is what we end up with:

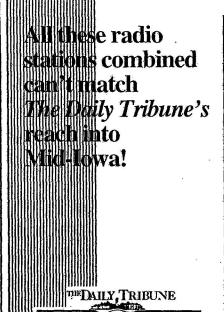
A property-tax system to finance schools. A system that pushes everyone toward medicority, a system that rewards districts with high dropout rates, a system that penalizes districts that are growing, a system that forbids districts from taxing more to make their schools better.

And a system that is so complex nobody understands it.
Maybe that's the beauty of it, from the state's standpoint.
For if people understood it, they'd demand that it be
langed.

#### Comparing school taxes in Story County

Property-tax rates to support schools differ from district to district. The rates depend on the number of students and on the district's tax base and on a statewide formula. (The system is explained in the editorial at the left.) Here are the rates for the 10 school districts in Story County. The rates are expressed in dollars per thousand of taxable valuation. The table also gives the school tax as a percentage of a person's total property-tax bill, and then a figure is calculated for the total school tax that would be paid by the owner of a home or business with a taxable valuation of \$75,000.

Town	District	Rate	% of total	tax
Ames	Ames	\$14.62	46%	\$1,096
Ames	Gilbert	18.09	51%	1,357
Ames	United Comm.	10.34	38%	775
Cambridge	Ballard	19.46	56%	1,459
Collins	Col-Maxwell	12.07	41%	905
Colo	Colo	12.88	44%	966
Gilbert	Gilbert	18.09	54%	1,357
Huxley	Ballard	19.46	53%	1,459
Kelley	Ballard	19.46	58%	1,459
Maxwell	Col-Maxwell	12.07	41%	905
McCallsburg	Nesco	11.59	37%	869
Nevada	Nevada	16.99	46%	1,274
Roland	Roland-Story	18.05	53%	1,354
Sheldahl	North Polk	18.63	63%	1,397
Slater	Ballard	19.46	53%	1,459
Story City	Reland-Story	18.05	53%	1,354
Zearing	Nesco	11.59	41%	869



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KLYF 2.1%
KIOA 1.4%
KRNT 1.1%
KEZT 0.9%
KRNQ 0.7%
KDMG 0.5%
Other 26.1%
Don't listen 41%

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#### Here are 10 suggestions to make property taxes fair

So what should be done about the property tax?

It's unfair, of course.

And it's unfathomable

So it should be made fair and fathomable.

That can be done.

Here are 10 suggestions.

First, everyone — factory owner, merchant, farmer and homeowner — should be taxed at the same rate. It is wrong to make a merchant pay based on 100 percent of his building and and while a factory owner pays on perhaps just 90 percent and a homeowner on 67 percent and a farmer in Story County on 42 percent. The state should phase in over five years a system that would tax everyone on the full value. Taxes would go up for some of us and down for others. But that's what should happen. It's only fair.

Second, the state should sever the link between land values on the farm and in the city. Over the years, the state has refused to recognize a huge jump in residential land values for the bizarre reason that agricultural land values haven't also risen. Linking city values to farm values is like linking the price of crackers to the price of automobiles. There just isn't a relationship. Eliminating this link should be part of that five-year phase-in. It's only fair.

Third, the state should eliminate most exemptions. Every exemption puts an extra burden on those who pay — for the city and county can't cut back on police and fire protection and roads and schools and parks and garbage-collection for those who are exempt from paying their share. Exemptions for fraternal organizations, like the Elks and Veterans of Foreign Wars, should be ended immediately. So should exemptions for agricultural organizations, like the National Farmers Organization and the Iowa Poultry Association. So should exemptions for so-called literary societies and, most certainly, for those big retirement homes that are exempt because they're "nonprofit." And why should rich people with big yards be able to declare part of those yards "forest reserve" and have them taken off the tax rolls?

It's unfair, too, not to tax churches and church-owned property. Churches must be free from government interference, but that doesn't mean they shouldn't pay their own way in city. Why should non-churchgoers have to subsidize the city services given the churches? Why should members of a tiny congregation with a little building be subsidizing the huge

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church on the big acreage down the street? Why should the homes that the ministers — and, in some cases, the retired ministers — live in be tax-free? Church property, except for the church itself, should be put on the tax rolls immediately. Taxing of the churches themselves should be phased in over that five-year plan. It's only fair.

Fourth, the school-tax formula should be changed. Now, it penalizes growing districts, rewards districts with high dropout rates, and bars districts where education is prized from taxing themselves extra to pay for better schools. The cap on school taxes should be removed. And the instructional budget — a state-set figure based on year-old enrollment figures — should be based on actual enrollment. This would give needed money to growing districts and would take money away from districts with high drop-out rates. It's only fair.

Fifth, the state should start keeping its word. It shouldn't meddle in a local tax that is none of its business, of course, but when it does meddle it should be honest. It should, immediately, resume reimbursing cities and counties for the full cost of those discounts — homestead and veterans' and elderly and disabled and low-income — that it mandates on property-tax bills. It should immediately change the rules on the tax on machinery and equipment, which it is phasing out. It should require the factory owner to pay the tax and then apply for a credit on its state income tax. (And if the factory pays no state income tax, well, then it is stuck with the M&E tax.) It's only fair.

Sixth, the trustees of the Story County Hospital should start planning a better use for that facility. With Mary Greeley Medical Center just a few miles away, there is no justification for a hospital in Nevada, especially a hospital that takes about \$850,000 in property-tax money each year. The hospital helps the Nevada economy, and if trustees want to keep it as a going business they should find a use that will pay for itself.

Otherwise, voters in Ames will figure out they are subsidizing

the institution and ultimately will elect trustees who will close it. There's still time to find a use that won't take tax dollars. I should be done. It's only fair.

Seventh, some formula should be worked out so that the federal and state and regional and county and city governments pay the city or county for services. Iowa State University already pays Ames a fee for fire protection — it was \$622,752.46 in 1994 — and the city charges its own municipal electric company a fee "in lieu of taxes." Other governments should be required to pay, too. It's only fair.

Eighth, city councils and others that can set up taxincrement-financing districts should use that authority sparingly. While that doesn't unfairly reduce taxes, it does divert taxes for earmarked causes. In general, earmarked taxt are bad—they can enrich one government function while strangling another. The Legislature was wise in limiting the authority of the area colleges to set up TIF districts, and the Ames City Council was wise in refusing to give the Des Moines Area Community College blanket authority to set up TIPs in the city. Other city and county governments should take heed. It's only fair.

Ninth, somebody should do something about the abatements and urban revitalization areas and other breaks. Every locality needs economic-development tools in this age of factory pirates and industry carpethaggers, but they shouldn'be given out willy-nilly. Some people who get abatements don't even know they're eligible until city officials tell them—which indicates the tax break wasn't a factor in the business expansion. This is the most difficult and murkiest area of the property-tax laws. But the whole area needs to be modified, It's only fair.

Tenth, the state should drop that tiny tax that is earmarke to combat brucellosis and tuberculosis in cattle and swine. I the first place, that has nothing to do with property; that's liputing on a property tax to fight measles or study river currents—it's irrelevant; in the second place, brucellosis a tuberculosis now have been all but wiped out. This tax shor be wiped out, too. It's only fair.

If all this were done, those who now pay taxes would par less — probably far less.

Those who don't pay would suddenly be contributing. And we'd have a property-tax system that was fathomat And fair.

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