

## Iowa Legislative Health Care Coverage Commission

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### Workgroup I Iowa Care Expansion, Medicaid Expansion Readiness, and High Risk Pool 2010 Report

- **Members**

Dr. David Carlyle (Chairperson)

Ms. Betty Ahrens

Ms. Diane Crookham-Johnson

Mr. Bruce Koeppel

Mr. Charles Krogmeier, Director, Iowa Department of Human Services (Ex-Officio). Ms. Jennifer Vermeer, Iowa Medicaid Director, attended the meetings as Mr. Krogmeier's alternate.

- **Workgroup Web Page**

<http://www.legis.state.ia.us/aspx/Committees/Committee.aspx?id=506>

- **Charge**

With the passage of the Patient Protection and Affordable Care Act, Workgroup I will focus on reviewing, analyzing, recommending, and prioritizing options to provide health care coverage to uninsured and underinsured adults. The Workgroup will concentrate on the expansion of the IowaCare program as specified in Senate File 2356; how to prepare the state for Medicaid expansion set to take place in 2014; and how to maximize the effectiveness of the existing (state) and new (federal) high risk pools in providing care to uninsurable individuals between 2010 and 2014.

The Workgroup also took on the responsibility assigned to the Commission by 2010 Iowa Acts, ch. 1121, §32, to:

[...] also complete an annual review of the cost of health insurance mandates currently imposed on health insurance regulated by the state and provide projections of the cost of any mandates that the commission determines may be considered by the general assembly during the upcoming legislative session. The review and projections shall be included in the annual reports provided by the commission to the general assembly pursuant to this section.

- **2010 Workgroup Meetings and Focus**

Workgroup I met on three occasions through November 10, 2010.

- ▶ **July 8, 2010.**

Workgroup I with Chairperson Carlyle, held its first meeting of 2010 on July 8, 2010. The workgroup discussed its new focus and how it could contribute to the overall Commission charge.

Cecil Bykerk, the Executive Director of the HIPIOWA and HIPIOWA-FED high risk pools and Assistant Commissioner of Insurance Angela Burke Boston provided an update on the new HIPIOWA-FED high risk pool.

Jennifer Vermeer, Iowa Medicaid Director, Stacey Cyphert, University of Iowa Hospitals and Clinics, and Mikki Stier, Broadlawns Medical Center updated the Workgroup on IowaCare expansion plans. Ms. Vermeer provided the members with the following materials discussing:

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- lowacare regional primary care network - Preliminary and draft roll out
- IowaCare medical home model
- IowaCare medical home implementation
- IowaCare 2010 rules

Ms. Vermeer also briefed the Workgroup on Medicaid Expansion under the *Patient Protection and Affordable Care Act*, presenting the following materials:

- Medicaid and CHIP Health Reform Implementation Timeline (Kaiser Family Foundation, April 12, 2010)
- Summary of Provisions Affecting Medicaid and SCHIP in the Patient Protection and Affordable Care Act (National Association of State Medicaid Directors, April 23, 2010)
- Health Care Reform: Impact and Implementation for Iowa Medicaid

Ms. Vermeer also provided Workgroup members with an overview of premium policy changes in the Medicaid program for fiscal year 2011.

- **September 16, 2010.**

The Workgroup with Chairperson Carlyle, held its second meeting on September 16, 2010. Commission Coordinator Kinzel updated the Workgroup on the Ch. 1121 mandate requirement. The Iowa Federation of Insurers will be helping Ms. Kinzel obtain the information. Angie Doyle Scar of the Iowa Department of Public Health provided information on the state's diabetes coordination of care plan, including a *Diabetes Focus Group Report* and a *Disease Registry Issue Brief*. Other presentations included:

- HIPIOWA and HIPIOWA-FED updates, Cecil Bykerk;
- IowaCare and Medicaid Expansions Update, Jennifer Vermeer, Iowa Medicaid Director; and
- Enact HR 676 , Dawn Jones, Iowa City.

The workgroup discussed its goals for 2010 and the steps necessary for accomplishing those goals. The Workgroup will meet on October 28, 2010 to formulate recommendations to the overall Commission.

- **October 28, 2010.**

Dr. Carlyle provided a brief update on the HIPIOWA and HIPIOWA-FED high risk pools. Iowa Medicaid Director Vermeer provided an update on IowaCare expansion and Medicaid. As of October 22, 2010, HIPIOWA-FED had enrolled 53 individuals.

- **Workgroup Materials**

Information gathered by the Workgroup is available at the Workgroup's web page. A list of the materials is attached to this report as Attachment 2.

### Workgroup I Recommendations

The workgroup unanimously adopted recommendations 1 through 9 at its October 28, 2010 meeting. The recommendations are attached as Attachment 1.

**Workgroup 1 Recommendations**

**Recommendation 1.**

The Iowa Comprehensive Health Insurance Association Board should lower the premium rate for Association coverage to below 150 percent of the average premium in the voluntary market to achieve greater parity with the HIPIOWA-FED program.

**Recommendation 2.**

If the Iowa Comprehensive Health Insurance Association Board does not have the statutory authority to lower the premium rate for Association coverage to below 150 percent of the average premium in the voluntary market, Section 514E.2(5)(e) should be amended to allow the Association to exercise the authority to reduce the premium below 150 percent of the average premium in the voluntary market.

**Recommendation 3.**

The Iowa Comprehensive Health Insurance Association Board should include information about the Iowa Insurance Information Exchange in its marketing efforts for HIPIOWA and HIPIOWA-Fed.

**Recommendation 4.**

The state should plan for a new eligibility system that will meet the requirements of the Affordable Care Act and will support eligibility determinations for Medicaid, CHIP, and the tax credit subsidies within the Health Benefits Exchange. The planning for the eligibility IT system needs to align with the planning work for the Exchange.

**Recommendation 5.**

The eligibility system should be housed within the Department of Human Services to avoid duplication of effort.

**Recommendation 6.**

The Department of Human Services should start planning and analysis for the new IT system immediately in order to meet the tight timeframes required by the ACA. The planning must identify and address any impacts to current DHS IT systems and necessary remediation.

**Recommendation 7.**

Due to the tight timeframes, and need for integration between Medicaid and the Exchange, both from an IT and operational perspective, the Governor and the Legislature should establish the Exchange governance structure during the 2011 Legislative Session.

**Recommendation 8.**

Due to the major reengineering of the Department of Human Services Medicaid eligibility work required to integrate with the Exchange and meet the requirements of the Patient Protection and Affordable Care Act, the Department of Human Services should begin planning and analysis immediately, including evaluating information technology, process reengineering, policy changes, and use of innovative tools and strategies. This planning and analysis will support the development of an implementation plan that will ensure seamless operation with the Exchange and meet federal requirements over the next 12 months.

**Recommendation 9.**

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The Department of Human Services should investigate how the inclusion of behavioral health benefits in a benchmark plan in Medicaid would affect the delivery and financing of mental health services in Iowa.

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## Attachment 2

### List of Materials Distributed to Workgroup I in 2010

All documents are available at the Workgroup's Web site: <http://www.legis.state.ia.us/Current/Interim/>

**Please Note:** *The documents distributed at or in connection with committee meetings of the Iowa General Assembly are generally submitted by public and private entities not under the control of the General Assembly or by staff of the General Assembly. Their inclusion does not constitute an endorsement of their contents by the General Assembly. An entity submitting copyrighted materials remains responsible for maintaining the fair use of those materials.*

- 10/28/2010 - 2010 Draft Recommendations
- 10/28/2010 - Eligibility Transformation Presentation
- 10/28/2010 - HIP IOWA-FED Status Report
- 10/28/2010 - Roadmap for Key Decisions for Policy Makers - Department of Human Services
- 9/16/2010 - Diabetes Focus Groups Report
- 9/16/2010 - Disease Registry Issue Brief
- 9/16/2010 - Ipiowa.com Activity Report - submitted by Cecil Bykerk
- 9/16/2010 - IowaCare Medical Home Map submitted by Jennifer Vermeer
- 9/16/2010 - IowaCare Renewal Approval Package
- 9/16/2010 - IowaCare Transition Update 2010 submitted by Jennifer Vermeer
- 9/16/2010 - Mandate Update
- 7/8/2010 - Health Care Reform Implementation submitted by DHS
- 7/8/2010 - IowaCare Medical Home Implementation
- 7/8/2010 - IowaCare Medical Home Model
- 7/8/2010 - IowaCare Regional Primary Care Network
- 7/8/2010 - IowaCare Rules
- 7/8/2010 - Medicaid and CHIP Summary PPACA submitted by DHS
- 7/8/2010 - Medicaid and CHIP Timeline submitted by DHS
- 7/8/2010 - Overview of Premium Policy Changes