

Education Appropriations Bill House File 868 and Senate File 596

House/Senate Comparison

Updated to include May 6, 2021, House Floor Action

An Act relating to the funding of, the operation of, and appropriation of moneys to the college student aid commission, the department for the blind, the department of education, school districts, and the state board of regents, providing for properly related matters, and including effective date and retroactive applicability provisions.

**Fiscal Services Division
Legislative Services Agency**

NOTES ON BILLS AND AMENDMENTS (NOBA)

Available online at www.legis.iowa.gov/publications/information/appropriationBillAnalysis

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HOUSE/SENATE COMPARISON EDUCATION APPROPRIATIONS BILL

HF 868 AS COMPARED TO SF 596

[House File 868](#) Funding Summary:

General Fund FY 2022: Appropriates a total of \$970.4 million from the General Fund and 11,766.4 full-time equivalent (FTE) positions for FY 2022 to the Department for the Blind, the College Student Aid Commission, the Department of Education, and the Board of Regents. This is an increase of \$24.4 million and a decrease of 56.8 FTE positions compared to estimated FY 2021.

Other Funds FY 2022: Appropriates a total of \$40.3 million from the Skilled Worker and Job Creation Fund (SWJCF) for FY 2022. This maintains the current level of funding compared to estimated FY 2021.

Standing Appropriations FY 2022: In addition to the appropriations in the Bill, the attached tracking document includes the standing appropriation of \$1.8 million to the College Student Aid Commission for Vocational Technical Tuition Grants.

Prior Appropriations for FY 2022: In addition to the appropriations in the Bill, the attached tracking document includes the following funding provided in [SF 2360](#) (Classroom Environment and Therapeutic Classrooms Act) during the 2020 Session:

- \$500,000 to the Department of Education for developing standards and guidance on behavior in the classroom, restraint of a student, least restrictive environment, and research-based intervention strategies.
 - \$500,000 to the Department of Education for reimbursement to school district claims for therapeutic classroom transportation.
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[Senate File 596](#) Funding Summary:

General Fund FY 2022: Appropriates a total of \$976.8 million from the General Fund and 11,773.7 full-time equivalent (FTE) positions for FY 2022 to the Department for the Blind, the College Student Aid Commission, the Department of Education, and the Board of Regents. This is an increase of \$30.8 million and a decrease of 49.4 FTE positions compared to estimated FY 2021.

Other Funds FY 2022: Appropriates a total of \$40.3 million from the Skilled Worker and Job Creation Fund (SWJCF) for FY 2022. This maintains the current level of funding compared to estimated FY 2021.

Standing Appropriations FY 2022: In addition to the appropriations in the Bill, the attached tracking document includes the standing appropriation of \$1.8 million to the College Student Aid Commission for Vocational Technical Tuition Grants.

Prior Appropriations for FY 2022: In addition to the appropriations in the Bill, the attached tracking document includes the following funding provided in [SF 2360](#) (Classroom Environment and Therapeutic Classrooms Act) during the 2020 Session:

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Difference Between HF 868 and SF 596: The difference between the House and Senate General Fund appropriation is \$6.4 million and 7.4 FTE positions. There is no difference in Other Fund appropriations between the two bills.

A comparison tracking between the House and Senate Files is attached to the back of this document.

Language Differences compare the following Bill actions:

- [House File 868](#) passed the House Floor on May 6, 2021.
- [Senate File 596](#) passed the Senate Appropriations Committee on April 13, 2021.

**HOUSE/SENATE COMPARISON
EDUCATION APPROPRIATIONS BILL**

HF 868 AS COMPARED TO SF 596

House File 868	Senate File 596
Not included in HF 868.	Early Childhood Iowa — General Aid: Expenditures for professional development and training activities will be approved by the Early Childhood (ECI) Iowa State Board. (Page 6, Line 33)
Nonpublic Textbooks: Maintains the funding limit at \$25 per pupil. (Page 8, Line 5)	Nonpublic Textbooks: Increases the per pupil maximum from \$25 to \$30. (Page 8, Line 7)
Board of Regents Tuition and Fees: Specifies the Board of Regents must not increase tuition rates and mandatory fees beyond the tuition rates and mandatory fee amounts established by the Board of Regents for FY 2021. (Page 15, Line 27)	Not included in SF 596.
Board of Regents Police Department Budgets: Prohibits the Board of Regents from reducing the universities' FY 2022 police department budgets. (Page 16, Line 1)	Not included in SF 596.
Not included in HF 868.	National Association of County Agricultural Agents National Meeting: Allocates a maximum of \$300,000 of the one-time General Fund appropriation increase to the ISU Cooperative Extension Service to be used for supporting Iowa Agricultural Extension Association costs relating to the 2023 hosting of the National Association of County Agricultural Agents National Meeting. (Page 19, Line 8)
Not included in HF 868.	Task Force on Growing a Diverse Teacher Base in Iowa: Directs a task force to be convened by the Director of the DE, in consultation with Jobs for America's Graduates (iJAG), to address growing a diverse kindergarten through grade 12 teacher base in Iowa. Minimum membership is detailed, items to address are detailed, and requires a report to be submitted to the Governor, the General Assembly, and the State Board of Education by December 15, 2021. (Page 21, Line 28)

**HOUSE/SENATE COMPARISON
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<p>All Iowa Opportunity Scholarship Program Qualification: Adds surviving stepchildren of public safety officers killed in the line of duty to the second priority list for the All Iowa Opportunity Scholarship Program. (Page 22, Line 3)</p>	<p>Not included in SF 596.</p>
<p>All Iowa Opportunity Scholarship Program Qualification: Adds surviving children and stepchildren of employees of the Iowa Department of Corrections and surviving children and stepchildren of employees of a judicial district department of correctional services killed in the line of duty to the second priority list for the All Iowa Opportunity Scholarship Program. (Page 22, Line 27)</p>	<p>Not included in SF 596.</p>
<p>All Iowa Opportunity Scholarship Program Qualification: Defines “stepchild” to mean the child of a person who was married to the decedent at the time of the decedent’s death, or the child of a person to whom the decedent was married, which person died during the marriage to the decedent for purposes of the All Iowa Opportunity Scholarship Program. (Page 22, Line 33)</p>	<p>Not included in SF 596.</p>
<p>Not included in HF 868.</p>	<p>Early Childhood Iowa: Eliminates the requirement for ECI area boards to identify funding estimates to provide services. The ECI area boards will still be required to identify federal, State, local, and private funding sources available to provide services. (Page 23, Line 11)</p>
<p>Not included in HF 868.</p>	<p>Early Childhood Iowa: Changes the amount to be used by an ECI area board for administrative costs from 3.00% to 5.00% of the School Ready Children Grant funding received. (Page 23, Line 17)</p>
<p>Not included in HF 868.</p>	<p>Shared Operational Functions: Adds a social worker who has a bachelor’s degree and is under the supervision of a social worker with a master’s degree or an independent social worker to the list of eligible operations functions and positions eligible for supplementary weighting. The social worker with a bachelor’s degree will have a supplementary weighting of 3.0 students. (Page 23, Line 23)</p>

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<p>Interim Study Committee — Regents Universities: Requests the Legislative Council to establish an interim study committee to look at the Board of Regents administrative costs, staffing allocations and levels, and the graduation and student retention rates for each academic program at each Regent Institution. Requires the interim study committee to submit a report with the committee findings and recommendations by December 15, 2021, to the General Assembly. (Page 25, Line 1)</p>	<p>Not included in SF 596.</p>
<p>All Iowa Opportunity Scholarship Program Qualification Applicability Date: Specifies the modification of the All Iowa Scholarship Program priority list, including the definition of “stepchild”, is effective retroactive to July 1, 2020 (FY 2021). (Page 25, Line 19)</p>	<p>Not included in SF 596.</p>
<p>Department of Education Guidance: Requires the Department of Education to develop and make available on the Department’s internet site general guidance for parents, guardians, and community members who have concerns about school districts or school governing boards. (Page 28, Line 22)</p>	<p>Not included in SF 596.</p>
<p>Department of Education Accreditation, Monitoring, and Enforcement Process: Strikes and replaces the State Board and Department of Education accreditation, monitoring, and enforcement process for school districts and nonpublic schools seeking accreditation and provides for reporting requirements. (Page 28, Line 28)</p>	<p>Not included in SF 596.</p>
<p>Board of Educational Examiners Complaint Processing and Hearings Fees: Allows the Board of Educational Examiners (BOEE) to establish, collect, and refund fees from an administrator for the administrative costs of processing complaints and conducting hearings if the administrator is the respondent in a complaint for violation of the code of professional conduct and ethics and the final Board action results in a sanction against the administrator. (Page 35, Line 8)</p>	<p>Not included in SF 596.</p>

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<p>Board of Educational Examiners Allowable Fees: Details the allowable fees established by the BOEE for the administrative costs of processing complaints and conducting hearings. Allows any unexpended fee revenue collected for the administrative cost of processing complaints and conducting hearings to remain available for expenditure in the succeeding fiscal year. (Page 35, Line 17)</p>	<p>Not included in SF 596.</p>
<p>Petition for Public Hearing: Requires a school board to hold a public hearing within 30 days if a petition is signed by at least 5.0% of the persons who voted in the last preceding election of the school board. If the petition is related to curriculum, the school district may halt the use of instructional materials until the public hearing is held and a decision is made. (Page 35, Line 34)</p>	<p>Not included in SF 596.</p>
<p>Department of Education Guidance Student Handbook Reference: Requires school boards to include a reference in the student handbook to guidance issued by the Department of Education for parents, guardians, and community members who have concerns about school districts or school governing boards. (Page 36, Line 16)</p>	<p>Not included in SF 596.</p>
<p>Training for Equity Coordinators: Requires school boards to provide training on free speech under the first amendment to the Constitution of the United States to any equity coordinator employed by the school district. (Page 37, Line 4)</p>	<p>Not included in SF 596.</p>
<p>Transition Provision — Accreditation: Provides that school districts and nonpublic schools that are accredited as of the effective date of this Bill, will remain accredited until the State Board of Education can adopt rules and the Department of Education can administer the rules for the accreditation process. (Page 37, Line 16)</p>	<p>Not included in SF 596.</p>

Education General Fund

	Estimated FY 2021 (1)	House Floor FY 2022 (2)	Senate Approp FY 2022 (3)	Senate Approps vs. House Floor (4)
<u>Blind, Department for the</u>				
Department for the Blind				
Department for the Blind	\$ 2,252,001	\$ 2,780,724	\$ 2,517,001	\$ -263,723
Total Blind, Department for the	\$ 2,252,001	\$ 2,780,724	\$ 2,517,001	\$ -263,723
<u>College Student Aid Commission</u>				
College Student Aid Comm.				
College Student Aid Commission	\$ 429,279	\$ 429,279	\$ 429,279	\$ 0
Future Ready Iowa Administration	162,254	162,254	162,254	0
DMU Health Care Prof Recruitment	400,973	400,973	400,973	0
National Guard Service Scholarship	4,700,000	4,700,000	4,700,000	0
All Iowa Opportunity Scholarship	3,000,000	3,000,000	3,000,000	0
Teach Iowa Scholars	400,000	400,000	400,000	0
Rural Primary Care Loan Repayment	1,424,502	1,724,502	1,524,502	-200,000
Health Care Loan Repayment Program	250,000	250,000	350,000	100,000
Rural Veterinarian Loan Repayment Program	300,000	300,000	300,000	0
Future Ready Iowa Last-Dollar Scholarship P	13,004,744	23,004,744	18,004,744	-5,000,000
Tuition Grant Program - Standing	47,703,463	48,896,050	48,703,463	-192,587
Tuition Grant - For-Profit - Standing	426,220	446,220	436,876	-9,344
Vocational-Technical Tuition Grant - Standing	1,750,185	1,750,185	1,750,185	0
Total College Student Aid Commission	\$ 73,951,620	\$ 85,464,207	\$ 80,162,276	\$ -5,301,931
<u>Education, Department of</u>				
Education, Dept. of				
Administration	\$ 5,975,526	\$ 5,975,526	\$ 5,975,526	\$ 0
Career Technical Education Administration	598,197	598,197	598,197	0
State Library	2,532,594	2,532,594	2,532,594	0
State Library - Enrich Iowa	2,464,823	2,464,823	2,464,823	0
Career Technical Education Secondary	2,952,459	2,952,459	2,952,459	0
School Food Service	2,176,797	2,176,797	2,176,797	0
ECl General Aid (SRG)	22,662,799	22,912,799	23,206,799	294,000
Special Ed. Services Birth to 3	1,721,400	1,721,400	1,721,400	0
Early Head Start Projects	574,500	574,500	574,500	0
Nonpublic Textbook Services	652,000	772,178	852,000	79,822
Student Achievement/Teacher Quality	2,965,467	2,965,467	2,965,467	0
Statewide Student Assessment	3,000,000	3,000,000	3,000,000	0
Work-Based Learning Clearinghouse	300,000	300,000	300,000	0
Summer Joint Enrollment Program	600,000	600,000	600,000	0
Jobs for America's Grads	2,666,188	4,066,188	4,666,188	600,000
Attendance Center/Website & Data System	250,000	250,000	250,000	0
Online State Job Posting System	230,000	230,000	230,000	0
Early Lit - Successful Progression	7,824,782	7,824,782	7,824,782	0

Education General Fund

	Estimated FY 2021 (1)	House Floor FY 2022 (2)	Senate Approp FY 2022 (3)	Senate Approps vs. House Floor (4)
Early Lit - Early Warning System	1,915,000	1,915,000	1,915,000	0
Early Lit - Iowa Reading Research Center	1,300,176	1,550,176	1,550,176	0
Computer Science PD Incentive Fund	500,000	500,000	500,000	0
Children's Mental Health Training	2,100,000	3,100,000	2,100,000	-1,000,000
Best Buddies Iowa	25,000	25,000	25,000	0
Adult Education and Literacy Programs	500,000	500,000	500,000	0
Student First Scholarships	0	0	3,000,000	3,000,000
Midwestern Higher Education Compact	115,000	115,000	115,000	0
Nonpublic Concurrent Enrollment	1,000,000	1,000,000	1,000,000	0
Community Colleges General Aid	208,690,889	214,690,889	215,158,161	467,272
Child Development	10,524,389	10,524,389	10,524,389	0
Therapeutic Classroom Incentive Fund	0	1,626,075	1,626,075	0
Classroom Environment Professional Dev.	0	500,000	500,000	0
Therapeutic Classroom Transportation	0	500,000	500,000	0
Education, Dept. of	\$ 286,817,986	\$ 298,464,239	\$ 301,905,333	\$ 3,441,094
Vocational Rehabilitation				
Vocational Rehabilitation	\$ 5,696,328	\$ 5,996,328	\$ 5,996,328	\$ 0
Independent Living	84,823	84,823	84,823	0
Entrepreneurs with Disabilities Program	138,506	138,506	138,506	0
Independent Living Center Grant	86,457	86,457	86,457	0
Vocational Rehabilitation	\$ 6,006,114	\$ 6,306,114	\$ 6,306,114	\$ 0
Iowa PBS				
Iowa PBS Operations	\$ 7,770,316	\$ 7,870,316	\$ 7,870,316	\$ 0
Total Education, Department of	\$ 300,594,416	\$ 312,640,669	\$ 316,081,763	\$ 3,441,094

Education General Fund

	Estimated FY 2021 (1)	House Floor FY 2022 (2)	Senate Approp FY 2022 (3)	Senate Approps vs. House Floor (4)
<u>Regents, Board of</u>				
Regents, Board of				
Regents Board Office	\$ 764,642	\$ 764,642	\$ 764,642	\$ 0
BOR - Regents Resource Centers	268,297	268,297	268,297	0
IPR - Iowa Public Radio	345,669	345,669	345,669	0
BOR - Restoration and Increase	0	0	8,212,575	8,212,575
University of Iowa - General	215,605,480	215,605,480	215,605,480	0
UI - Oakdale Campus	2,103,819	2,103,819	2,103,819	0
UI - Hygienic Laboratory	4,822,610	4,822,610	4,822,610	0
UI - Family Practice Program	1,720,598	1,720,598	1,720,598	0
UI - Specialized Children Health Services	634,502	634,502	634,502	0
UI - Iowa Cancer Registry	143,410	143,410	143,410	0
UI - Substance Abuse Consortium	53,427	53,427	53,427	0
UI - Biocatalysis	696,342	696,342	696,342	0
UI - Primary Health Care	624,374	624,374	624,374	0
UI - Iowa Birth Defects Registry	36,839	36,839	36,839	0
UI - Iowa Nonprofit Resource Center	156,389	156,389	156,389	0
UI - IA Online Advanced Placement Acad.	463,616	463,616	463,616	0
UI - Iowa Flood Center	1,154,593	1,154,593	1,154,593	0
Iowa State University - General	172,144,766	172,144,766	172,144,766	0
ISU - Agricultural Experiment Station	29,462,535	29,462,535	29,462,535	0
ISU - Cooperative Extension	18,007,366	18,007,366	18,307,366	300,000
University of Northern Iowa - General	98,296,620	98,296,620	98,296,620	0
UNI - Recycling and Reuse Center	172,768	172,768	172,768	0
UNI - Math & Science Collaborative	6,354,848	6,354,848	6,354,848	0
UNI - Real Estate Education Program	123,523	123,523	123,523	0
Iowa School for the Deaf	10,536,171	10,778,503	10,789,039	10,536
Ed Services for Blind & Visually Impaired	4,434,459	4,536,452	4,540,886	4,434
Total Regents, Board of	\$ 569,127,663	\$ 569,471,988	\$ 577,999,533	\$ 8,527,545
Total Education	\$ 945,925,700	\$ 970,357,588	\$ 976,760,573	\$ 6,402,985

Education

Other Funds

	Estimated FY 2021 (1)	House Floor FY 2022 (2)	Senate Approp FY 2022 (3)	Senate Approps vs. House Floor (4)
<u>College Student Aid Commission</u>				
College Student Aid Comm.				
Skilled Workforce Shortage Grant - SWJCF	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
Total College Student Aid Commission	\$ 5,000,000	\$ 5,000,000	\$ 5,000,000	\$ 0
<u>Education, Department of</u>				
Education, Dept. of				
Workforce Training & Econ Dev Funds - SWJ	\$ 15,100,000	\$ 15,100,000	\$ 15,100,000	\$ 0
Adult Literacy for the Workforce - SWJCF	5,500,000	5,500,000	5,500,000	0
ACE Infrastructure - SWJCF	6,000,000	6,000,000	6,000,000	0
PACE and Regional Sectors - SWJCF	5,000,000	5,000,000	5,000,000	0
Gap Tuition Assistance Fund - SWJCF	2,000,000	2,000,000	2,000,000	0
Work-Based Intermed Network - SWJCF	1,500,000	1,500,000	1,500,000	0
Workforce Prep. Outcome Reporting - SWJCI	200,000	200,000	200,000	0
Total Education, Department of	\$ 35,300,000	\$ 35,300,000	\$ 35,300,000	\$ 0
Total Education	\$ 40,300,000	\$ 40,300,000	\$ 40,300,000	\$ 0

Education

FTE Positions

	Estimated FY 2021 (1)	House Floor FY 2022 (2)	Senate Approp FY 2022 (3)	Senate Approps vs. House Floor (4)
<u>Blind, Department for the</u>				
Department for the Blind				
Department for the Blind	79.00	87.98	87.98	0.00
Total Blind, Department for the	79.00	87.98	87.98	0.00
<u>College Student Aid Commission</u>				
College Student Aid Comm.				
College Student Aid Commission	3.95	3.95	3.95	0.00
Future Ready Iowa Administration	1.00	1.00	1.00	0.00
Total College Student Aid Commission	4.95	4.95	4.95	0.00
<u>Education, Department of</u>				
Education, Dept. of				
Administration	64.95	65.00	65.00	0.00
Career Technical Education Administration	9.21	9.21	9.21	0.00
State Library	22.00	22.00	22.00	0.00
School Food Service	23.62	23.62	23.62	0.00
Student Achievement/Teacher Quality	6.00	6.00	6.00	0.00
Attendance Center/Website & Data System	1.85	1.85	1.85	0.00
Education, Dept. of	127.63	127.68	127.68	0.00
Vocational Rehabilitation				
Vocational Rehabilitation	245.00	249.00	249.00	0.00
Independent Living	1.00	1.00	1.00	0.00
Vocational Rehabilitation	246.00	250.00	250.00	0.00
Iowa PBS				
Iowa PBS Operations	57.23	58.23	58.23	0.00
Total Education, Department of	430.86	435.91	435.91	0.00

Education

FTE Positions

	Estimated FY 2021 <u>(1)</u>	House Floor FY 2022 <u>(2)</u>	Senate Approp FY 2022 <u>(3)</u>	Senate Approps vs. House Floor <u>(4)</u>
<u>Regents, Board of</u>				
Regents, Board of				
Regents Board Office	2.48	2.48	2.48	0.00
University of Iowa - General	5,058.55	5,058.55	5,058.55	0.00
UI - Oakdale Campus	38.25	38.25	38.25	0.00
UI - Hygienic Laboratory	102.51	102.51	102.51	0.00
UI - Family Practice Program	2.71	2.71	2.71	0.00
UI - Specialized Children Health Services	4.16	4.16	4.16	0.00
UI - Iowa Cancer Registry	2.10	2.10	2.10	0.00
UI - Substance Abuse Consortium	0.99	0.99	0.99	0.00
UI - Biocatalysis	6.28	6.28	6.28	0.00
UI - Primary Health Care	6.23	6.23	6.23	0.00
UI - Iowa Birth Defects Registry	0.38	0.38	0.38	0.00
UI - Iowa Nonprofit Resource Center	2.75	2.75	2.75	0.00
Iowa State University - General	3,647.42	3,647.42	3,647.42	0.00
ISU - Agricultural Experiment Station	546.98	546.98	546.98	0.00
ISU - Cooperative Extension	382.34	374.97	382.34	7.37
University of Northern Iowa - General	1,315.70	1,250.28	1,250.28	0.00
UNI - Recycling and Reuse Center	1.93	1.93	1.93	0.00
UNI - Math & Science Collaborative	5.50	5.50	5.50	0.00
UNI - Real Estate Education Program	0.86	0.86	0.86	0.00
Iowa School for the Deaf	118.00	120.00	120.00	0.00
Ed Services for Blind & Visually Impaired	62.20	62.20	62.20	0.00
Total Regents, Board of	<u>11,308.32</u>	<u>11,237.53</u>	<u>11,244.90</u>	<u>7.37</u>
Total Education	<u><u>11,823.13</u></u>	<u><u>11,766.37</u></u>	<u><u>11,773.74</u></u>	<u><u>7.37</u></u>