

**EIGHTY-NINTH GENERAL ASSEMBLY
2021 REGULAR SESSION
DAILY
SENATE CLIP SHEET**

February 10, 2021

Clip Sheet Summary

Displays all amendments, fiscal notes, and conference committee reports for previous day.

Bill	Amendment	Action	Sponsor
SF 240	S-3017	Adopted	ZACH WHITING
SF 269	S-3018	Lost	HERMAN C. QUIRMBACH
SF 269	S-3019	Lost	HERMAN C. QUIRMBACH
SF 269	S-3020	Lost	JACKIE SMITH
SF 284	S-3021	Filed	JOE BOLKCOM, et al

Fiscal Notes

[SF 269](#) — [School Supplemental State Aid and Equity](#) (LSB1501SV)

SENATE FILE 240

S-3017

- 1 Amend Senate File 240 as follows:
- 2 1. Page 14, line 23, by striking <a.> and inserting <1.>
- 3 2. Page 14, line 26, by striking <b.> and inserting <2.>
- 4 3. Page 14, line 30, by striking <c.> and inserting <3.>
- 5 4. Page 22, line 19, by striking <State> and inserting
- 6 <state>
- 7 5. Page 23, line 11, by striking <Chapter> and inserting
- 8 <chapter>

By ZACH WHITING

S-3017 FILED FEBRUARY 9, 2021

ADOPTED

SENATE FILE 269

S-3018

1 Amend Senate File 269 as follows:

2 1. Page 1, line 10, by striking <percent.> and inserting
3 <percent, which shall be used to calculate all applicable
4 funding amounts for each school district or area education
5 agency using the greater of each of the following amounts for
6 either the budget year beginning July 1, 2020, or the budget
7 year beginning July 1, 2021: the budget enrollment determined
8 under section 257.6, subsection 4; the additional enrollment
9 because of special education determined under section 257.6,
10 subsections 3 and 5; the additional pupils added due to the
11 application of supplementary weighting determined under section
12 257.6, subsection 5; the preschool budget enrollment determined
13 under section 256C.5; and the enrollment served determined
14 under section 257.37, subsection 4.>

15 2. Page 1, line 24, by striking <percent.> and inserting
16 <percent, which shall be used to calculate all applicable
17 funding amounts for each school district or area education
18 agency using the greater of each of the following amounts for
19 either the budget year beginning July 1, 2020, or the budget
20 year beginning July 1, 2021: the budget enrollment determined
21 under section 257.6, subsection 4; the additional enrollment
22 because of special education determined under section 257.6,
23 subsections 3 and 5; the additional pupils added due to the
24 application of supplementary weighting determined under section
25 257.6, subsection 5; and the enrollment served determined under
26 section 257.37, subsection 4.>

By HERMAN C. QUIRMBACH

S-3018 FILED FEBRUARY 9, 2021

LOST

SENATE FILE 269

S-3019

1 Amend Senate File 269 as follows:

2 1. By striking page 6, line 27, through page 7, line 7, and
3 inserting <*district*” means a brick-and-mortar public school
4 district that, prior to July 1, 2021, meets the days and hours
5 of instructional time requirements of Iowa law for the school
6 year beginning July 1, 2020.>

By HERMAN C. QUIRMBACH

S-3019 FILED FEBRUARY 9, 2021

LOST

SENATE FILE 269

S-3020

1 Amend Senate File 269 as follows:

2 1. Page 1, lines 9 and 10, by striking <two and two-tenths>
3 and inserting <three and three-fourths>

4 2. Page 1, lines 23 and 24, by striking <two and two-tenths>
5 and inserting <three and three-fourths>

By JACKIE SMITH

S-3020 FILED FEBRUARY 9, 2021

LOST

SENATE FILE 284

S-3021

1 Amend Senate File 284 as follows:

2 1. By striking everything after the enacting clause and
3 inserting:

4 <DIVISION I
5 FOOD BANKS

6 Section 1. FOOD BANKS — APPROPRIATION.

7 1. Notwithstanding section 8.57, subsection 1, paragraph
8 "b", of the surplus existing in the general fund of the state
9 at the conclusion of the fiscal year ending June 30, 2020,
10 there is appropriated to the department of human services for
11 the fiscal year beginning July 1, 2020, and ending June 30,
12 2021, the following amount, or so much thereof as is necessary,
13 to be used for the purposes designated:

14 For distribution to the feeding America member food banks
15 located throughout the state:

16 \$ 13,000,000

17 2. The moneys appropriated in this section shall be
18 distributed among the food banks based upon the percentage of
19 the state population of the service area of the specific food
20 bank.

21 3. At least twenty percent of the moneys received by each
22 food bank shall be used to assist community partners in the
23 service area of the food bank.

24 4. Notwithstanding section 8.33, moneys appropriated in
25 this section shall not revert at the close of the fiscal year,
26 but shall remain available for expenditure for the purposes
27 designated.

28 Sec. 2. EFFECTIVE DATE. This division of this Act, being
29 deemed of immediate importance, takes effect upon enactment.

30 Sec. 3. RETROACTIVE APPLICABILITY. This division of this
31 Act applies retroactively to July 1, 2020.

32 DIVISION II

33 DOUBLE UP FOOD BUCKS PROGRAM

34 Sec. 4. DEPARTMENT OF AGRICULTURE AND LAND STEWARDSHIP —
35 DOUBLE UP FOOD BUCKS PROGRAM — SUPPLEMENTAL APPROPRIATION.

1 1. There is appropriated from the general fund of the state
2 to the department of agriculture and land stewardship for
3 the fiscal year beginning July 1, 2020, and ending June 30,
4 2021, in addition to any other moneys appropriated for such
5 purpose for the same fiscal year, the following amount, or
6 so much thereof as is necessary, to be used for the purposes
7 designated:

8 To provide grants to support the double up food bucks
9 program administered by the Iowa healthiest state initiative
10 to make fresh fruits and vegetables sold at farmers markets,
11 grocery stores, and other participating locations accessible
12 to individuals and families who reside in this state and
13 receive assistance through the federal supplemental nutrition
14 assistance program:

15 \$ 2,000,000

16 2. A grant recipient that receives moneys pursuant to this
17 section shall provide at least a dollar-for-dollar match of the
18 grant assistance.

19 3. Notwithstanding section 8.33, moneys appropriated in
20 this section shall not revert at the close of the fiscal year,
21 but shall remain available for expenditure for the purposes
22 designated.

23 Sec. 5. EFFECTIVE DATE. This division of this Act, being
24 deemed of immediate importance, takes effect upon enactment.

25 Sec. 6. RETROACTIVE APPLICABILITY. This division of this
26 Act applies retroactively to July 1, 2020.

27 DIVISION III

28 COMMUNITY ACTION AGENCIES

29 Sec. 7. DEPARTMENT OF HUMAN RIGHTS — COMMUNITY ACTION
30 AGENCIES — SUPPLEMENTAL APPROPRIATION. There is appropriated
31 from the general fund of the state to the division of community
32 action agencies of the department of human rights for the
33 fiscal year beginning July 1, 2020, and ending June 30,
34 2021, in addition to any other moneys appropriated for such
35 purposes for the same fiscal year, the following amount, or

S-3021 (Continued)

1 so much thereof as is necessary, to be used for the purposes
2 designated:

3 To support the duties of the community action agencies
4 pursuant to section 216A.96, including providing food
5 assistance, food distribution, and food delivery:
6 \$ 6,000,000

7 Notwithstanding section 8.33, moneys appropriated in this
8 section shall not revert at the close of the fiscal year,
9 but shall remain available for expenditure for the purposes
10 designated.

11 Sec. 8. EFFECTIVE DATE. This division of this Act, being
12 deemed of immediate importance, takes effect upon enactment.

13 Sec. 9. RETROACTIVE APPLICABILITY. This division of this
14 Act applies retroactively to July 1, 2020.>

15 2. Title page, line 3, after <date> by inserting <and
16 retroactive applicability>

By JOE BOLKCOM
JACKIE SMITH
SARAH TRONE GARRIOTT

S-3021 FILED FEBRUARY 9, 2021



[SF 269](#) – School Supplemental State Aid and Equity (LSB1501SV)
Staff Contact: Michael Guanci (515.725.1286) michael.guanci@legis.iowa.gov
Fiscal Note Version – New

Description

[Senate File 269](#) modifies and establishes provisions related to the funding of school districts, including establishing a State supplemental aid (SSA) amount based on a State percent of growth rate and the categorical State percent of growth rate for the budget year beginning July 1, 2021 (FY 2022), and provides for other changes to the school aid formula.

Senate File 269 has six provisions with a fiscal impact:

- Establishes a 2.20% State percent of growth rate to be applied to the State cost per pupil (SCPP) for FY 2022 for an SSA of \$155 per pupil.
- Establishes a 2.20% State percent of growth rate to be applied to each of the State categorical cost per pupil amounts for FY 2022.
- Provides an additional increase of \$15 to the FY 2022 regular program SCPP separate from the SSA.
- Provides additional property tax replacement funding based on the per pupil increase that results from the establishment of the State percent of growth in FY 2022. The Bill requires the additional levy portion of the FY 2022 SCPP amount to be frozen at \$750 per pupil, regardless of the per pupil increase for FY 2022.
- Amends the FY 2022 General Fund appropriation to the [Transportation Equity Program](#) under Iowa Code section [257.16C](#) to equal the amount necessary to make all transportation equity aid payments.
- Establishes a Qualified Instruction Funding Supplement appropriation from the General Fund in FY 2022 for qualified school districts.

The Bill takes effect upon enactment.

Background

State Cost Per Pupil. The school aid formula provides funding to school districts and Area Education Agencies (AEAs) through a mix of State aid and property taxes. In general, funding is generated on a per pupil basis, with the per pupil amounts providing an overall budget limitation (or spending authority). There are five SCPP funding levels that would be increased by a 2.20% State percent of growth for FY 2022 with the enactment of this Bill.

Table 1 provides the supplemental State aid amounts (also referred to as per pupil growth amounts) and SCPP amounts for FY 2022 based on a 2.20% growth rate. The SSA amounts will be applied to all corresponding district and AEA cost per pupil amounts. In addition to a 2.20% growth rate, Section 2 of the Bill adds an additional \$15 to the SCPP separate from the SSA.

Table 1 — SF 269
FY 2022 State Cost Per Pupil Calculations

	FY 2021 State Cost Per Pupil	FY 2022 State Percent of Growth	FY 2022 Supplemental State Aid	FY 2022 Additional SCPP Dollars	FY 2022 State Cost Per Pupil
Regular Program	\$ 7,048	2.20%	\$ 155	\$ 15	\$ 7,218
Special Education Program	7,048	2.20%	155	15	7,218
AEA Special Education Services	308.56	2.20%	6.79	-	315.35
AEA Media Services	57.53	2.20%	1.27	-	58.80
AEA Education Services	63.48	2.20%	1.40	-	64.88

In addition to the State percent of growth and SSA amounts for FY 2022, enrollments, weightings, and taxable valuations within each school district have an impact on the amount of total school aid funding, including the amount of State aid and local property tax required to generate the total funding amount.

State Categorical Supplements. The State categorical supplements are funded entirely through State aid and generate funds for each school district and AEA through the school aid formula on a per pupil basis. The FY 2022 SCPP funding levels for the teacher salary supplement (district and AEA), professional development supplement (district and AEA), early intervention supplement (district only), and Teacher Leadership and Compensation (TLC) (district only) supplement would be increased by a 2.20% State percent of growth for FY 2022. **Table 2** provides the per pupil growth amounts and SCPP amounts for FY 2022 based on this Bill.

Table 2 — SF 269
FY 2022 State Categorical Cost Per Pupil Calculations

	FY 2021 State Cost Per Pupil	FY 2022 State Percent of Growth	FY 2022 Supplemental State Aid	FY 2022 State Cost Per Pupil
Teacher Salary - Districts	\$ 605.58	2.20%	\$ 13.32	\$ 618.90
Professional Development - Districts	68.58	2.20%	1.51	70.09
Early Intervention - Districts	74.71	2.20%	1.64	76.35
Teacher Leadership and Compensation - Districts	340.89	2.20%	7.50	348.39
Teacher Salary - AEAs	31.69	2.20%	0.70	32.39
Professional Development - AEAs	3.70	2.20%	0.08	3.78

Additionally, there is a budget guarantee provision for each of the State categorical supplements, which provides each district and AEA with a minimum of the previous fiscal year's level of funding (net of the previous year's budget guarantee amount). This provision for the State categorical supplements is funded entirely through State aid.

Property Tax Replacement Payment (PTRP). 2013 Iowa Acts, chapter [121](#) (Education Reform), included the creation of the PTRP provision to replace local property tax amounts with State aid. The provision froze the additional levy portion of the SCPP at \$750; based on the State percent of growth enacted during the intervening fiscal years, this provision created \$15 per pupil in property tax relief in FY 2014 and up to \$131 per pupil in FY 2021. The continual growth is a result of the requirement that the per pupil property tax relief of previous fiscal years carry forward into future fiscal years. Enactment of this Bill maintains the additional levy portion of the SCPP at \$750 in FY 2022. The per pupil property tax relief amount will be based on the State percent of growth enacted for FY 2022. **Table 3** provides detail regarding the SCPP funding levels as provided by a 2.20% growth rate for FY 2022 in this Bill.

Table 3 — SF 269
FY 2022 Property Tax Replacement Payment Calculation

		FY 2021	Increase Due to Supplemental State Aid Rate	Increase Due to Additional Dollars to the SCPP	FY 2022
Regular Program	\$	7,048	\$ 155	\$ 15	\$ 7,218
Unadjusted Additional Levy		881	19	2	902
PTRP Portion		131	20	1	152
Fixed Additional Levy Portion		750	0	0	750

Transportation Equity Program. Iowa Code section [257.16C](#) establishes the Transportation Equity Program. The Program was created to provide additional funding to school districts for public school transportation costs that exceed a statewide adjusted average cost per student. Transportation equity payments may buy down transportation costs to the statewide average cost per student for providing transportation to public schools. If funding permits, school districts with transportation costs per pupil below the statewide average will receive transportation base funding payments on a per capita basis.

Qualified Instruction Funding Supplement. Under the Bill, in FY 2022, qualified school districts will receive \$65 per pupil, based on budget enrollment for FY 2022. Qualified school districts are districts that provided instruction either in person, or through remote-learning opportunities with an approved waiver from the Department of Education (DE) in accordance with 2020 Iowa Acts, chapter [1107](#); Iowa Code section [279.10](#); and the Governor’s [proclamation](#) of a Public Health Disaster Emergency issued July 17, 2020, and subsequent applicable proclamations; and continue to comply with 2021 Iowa Acts, [SF 160](#) (Education, Parental Choice).

Assumptions

- Estimates are based on October 2020 certified enrollments and supplementary weightings for FY 2021, which were approved by the School Budget Review Committee (SBRC) in December 2020.

- A statewide taxable valuation growth rate of 3.88% for FY 2022 was previously agreed upon by the Legislative Services Agency (LSA) and the Department of Management. Based on this assumed rate, the statewide total for the uniform levy is estimated to account for \$39.0 million (+3.94%) of the school foundation property tax change in FY 2022 (including the uniform levy portion of the commercial/industrial rollback replacement payment). The estimated increase in the uniform levy amount is not affected by the establishment of the State percent of growth rate. Property tax adjustment aid amounts are based on the statewide taxable valuation growth factor applied to each school district's FY 2022 taxable valuation amount.
- Total State aid includes funding from the State General Fund and other funds appropriated or deposited in the Property Tax Equity and Relief (PTER) Fund, which is used to provide additional property tax relief through the school aid formula.
- Establishing an FY 2022 State percent of growth will also affect the amount of funding generated for the Statewide Voluntary Preschool Program. Funding for the Program is provided by State General Fund dollars and is included in the overall State aid total.
- Districts eligible for the 101.00% budget adjustment will approve use of that provision.
- Other legislation may have an impact on the amount of State aid and property tax generated through the school aid formula.
- The General Fund appropriation to the Transportation Equity Fund will increase by approximately \$768,000. Starting in FY 2023, the appropriation may grow at the same rate as the categorical SCPP rate.
- It is estimated that 326 out of 327 school districts will qualify for a Qualified Instructional Funding Supplement. Based on estimates provided by the DE, the Des Moines Independent School District will not qualify for the supplement. The budget enrollment for Des Moines in FY 2022 is 31,621.5, and the estimated supplement payment would have been \$2.1 million.

Fiscal Impact

Table 4 provides the estimated fiscal impact of the six provisions of this Bill. These provisions include:

- A \$7.5 million reduction in State aid to the AEAs (current statute).
- \$86.1 million in PTRP funding, an increase of \$11.0 million (14.64%) compared to FY 2021.
- \$559.8 million for the State categorical supplements for school districts and AEAs, an increase of \$7.0 million (1.26%). This includes:
 - \$317.4 million for the teacher salary supplement at the district and AEA level.
 - \$36.0 million for the professional development supplement at the district and AEA level.
 - \$37.0 million for the early intervention supplement.
 - \$169.4 million for the Teacher Leadership and Compensation supplement.
- \$80.8 million for preschool formula funding, a decrease of \$7.5 million (8.50%) compared to FY 2021. The preschool formula funding is included in the State aid amount but is not included in the combined district cost total.
- \$28.6 million in budget adjustment funding for 141 qualifying districts, an increase of \$20.4 million (247.13%) compared to FY 2021. The budget guarantee adjustment is calculated at the school district level so that school districts receive 101.00% of their previous year's funding. The budget guarantee adjustment is funded entirely through property taxes.

- The total property tax funds generated through the school aid formula are estimated to be \$1.662 billion, an increase of \$49.2 million (3.05%) compared to FY 2021.
- The total State aid from the General Fund (reflecting the total school aid funding level for school districts and AEAs generated through the school aid formula) is estimated to be \$3.411 billion, an increase of \$30.0 million (0.89%) compared to FY 2021. Any legislative action affecting FY 2022 school aid provisions will have an impact on school aid amounts. Additionally, any variations in the assumptions noted may result in changes in the FY 2022 estimates provided in **Table 4**.

The total General Fund appropriation in **Table 4** provides the additional fiscal impact of SF 269. This also includes:

- The additional increase in the FY 2022 SCPP of \$15 for a total of \$8.7 million, which is included in the total State aid estimate.
- The FY 2022 General Fund appropriation of \$27.5 million to the Transportation Equity Fund, which is not included in the total State aid estimate.
- The FY 2022 General Fund appropriation of \$29.4 million for the Qualified Instruction Funding Supplement, which is not included in the total State aid estimate.

Table 4 — SF 269**Legislative Services Agency: SF 269 School Aid Estimates (Statewide Dollars in Millions)**

State Percent of Growth: 2.20%	Statutory AEA Reduction: \$7,500,000			
State Cost Per Pupil: \$7,218	Additional AEA Reduction: \$0			
	Total AEA Reduction: \$7,500,000			
Program Funding:	FY 2021	Est. FY 2022	Est. Change	% Change
Regular Program District Cost	\$ 3,461.5	\$ 3,499.8	\$ 38.3	1.11%
Regular Program Budget Adjustment	8.3	28.6	20.4	247.13%
Supplementary Weighting (District)	108.2	110.9	2.7	2.49%
Special Education Instruction (District)	478.6	482.9	4.3	0.90%
Teacher Salary Supplement (District)	296.6	300.3	3.7	1.26%
Professional Development Supplement (District)	33.6	34.0	0.4	1.25%
Early Intervention Supplement (District)	36.6	37.0	0.5	1.25%
Teacher Leadership Supplement (District)	167.3	169.4	2.1	1.26%
AEA Special Ed Support District Cost	172.3	173.9	1.6	0.94%
AEA Special Ed Support Adjustment	1.2	1.7	0.6	48.96%
AEA Media Services	30.1	30.4	0.3	0.92%
AEA Ed Services	33.3	33.6	0.3	0.92%
AEA Teacher Salary Supplement	16.8	17.1	0.2	1.36%
AEA Professional Development Supplement	2.0	2.0	0.0	1.33%
Dropout and Dropout Prevention	131.8	131.8	0.0	0.00%
Combined District Cost	\$ 4,955.6	\$ 5,045.9	\$ 90.3	1.82%
Statewide Voluntary Preschool Program	\$ 88.3	\$ 80.8	\$ -7.5	-8.50%
State Aid:	FY 2021	Est. FY 2022	Est. Change	% Change
Regular Program	\$ 2,007.2	\$ 2,005.0	\$ -2.2	-0.11%
Supplementary Weighting	94.5	96.9	2.4	2.58%
Special Education Weighting	417.8	421.9	4.1	0.98%
Property Tax Adjustment Aid (1992)	7.4	7.1	-0.3	-3.88%
Property Tax Replacement Payment (PTRP)	75.1	86.1	11.0	14.64%
Adjusted Additional Property Tax - General Fund	24.0	24.0	0.0	0.00%
Statewide Voluntary Preschool Program	88.3	80.8	-7.5	-8.50%
Minimum State Aid	0.0	0.0	0.0	
State Aid from General Fund	\$ 3,381.3	\$ 3,411.3	\$ 30.0	0.89%
*Excess from SAVE Fund	10.4	16.2	5.8	56.13%
Total State Aid (Includes Non-General Fund)	\$ 3,391.7	\$ 3,427.5	\$ 35.8	1.06%
Local Property Tax:	FY 2021	Est. FY 2022	Est. Change	% Change
Uniform Levy Amount	\$ 990.9	\$ 1,029.9	\$ 39.0	3.94%
Additional Levy	621.9	632.1	10.2	1.64%
Total Levy to Fund Combined District Cost	\$ 1,612.8	\$ 1,662.0	\$ 49.2	3.05%
Comm/Ind - Uniform Levy Replacement	23.6	23.0	-0.6	-2.55%
Comm/Ind - Additional Levy Replacement	15.2	14.2	-1.0	-6.71%
Miscellaneous Information:	FY 2021	Est. FY 2022	Est. Change	% Change
Budget Enrollment	490,094	484,159	-5,936	-1.21%
State Cost Per Pupil	\$ 7,048	\$ 7,218	\$ 170	2.41%
Number of Districts with Budget Adjustment	106	141	35	33.02%
Percent of Districts with Budget Adjustment	32.42%	43.12%		
Statewide Category Totals	\$ 552.9	\$ 559.8	\$ 7.0	1.26%
Property Tax Relief Payment Per Pupil	131	152	21	16.03%
Statewide AEA Funding Reduction	-22.5	-7.5	15.0	66.67%
Statewide AEA Funding	233.3	251.1	17.9	7.66%
Transportation Equity Fund	26.7	27.5	0.8	2.88%
Qualified Instruction Funding Supplement	0.0	29.4	29.4	

Notes:

Totals may not sum due to data duplication and exclusion. For example, other funds are provided by State aid but are not included in the State aid section because they are represented in the Program Funding section listed above. The Transportation Equity Program and Qualified Instruction Funding Supplement are not included in State aid totals.

*Secure an Advanced Vision for Education (SAVE) Fund.

Sources: Department of Education, Department of Management (School Aid File), LSA analysis and calculations

Sources

Iowa Department of Education, Certified Enrollment and Enrollment Projections File
Iowa Department of Management, School Aid File
Iowa Department of Revenue
LSA analysis and calculations

/s/ Holly M. Lyons

February 8, 2021

Doc ID 1211968

The fiscal note for this Bill was prepared pursuant to [Joint Rule 17](#) and the Iowa Code. Data used in developing this fiscal note is available from the Fiscal Services Division of the Legislative Services Agency upon request.

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