Judicial Branch Appropriations Bill Senate File 435

As Amended by House Amendment S-3184

Last Action: **House Floor** April 9, 2003

AN ACT relating to and making appropriations to the Judicial Branch.



LEGISLATIVE FISCAL BUREAU

NOTES ON BILLS AND AMENDMENTS (NOBA)

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EXECUTIVE SUMMARY NOTES ON BILLS AND AMENDMENTS

SENATE FILE 435 JUDICIAL BRANCH APPROPRIATIONS BILL

HOUSE AMENDMENT	• Page and Line numbers refer to the location the amendment action is inserted into SF 435.				
	• Requires District Court Judges to postpone the appointment process for a Clerk of District Court until the State Court Administrator approves filling the vacancy. (Page 3, Line 34)				
BILL AS PASSED BY THE SENATE					
BILL SUMMARY	• Appropriates a total of \$115.4 million from the General Fund to the Judicial Branch. This is an increase of \$4.2 million compared to the FY 2003 estimated net General Fund appropriation. Judicial Branch FTE positions are not appropriated in the Bill; however, there are 1,921.0 FTE positions, which is an increase of 2.0 FTE positions compared to the FY 2003 estimated net General Fund appropriation. Salary adjustment funding of \$4.0 million was provided from non-General Fund appropriation for FY 2003. Of this salary adjustment total, \$4.0 million has been included in the General Fund appropriation for FY 2004.				
JUDICIAL RETIREMENT FUND	• Maintains current level of the State's contribution to the Judicial Retirement System. The statutory contribution rate for Judicial Retirement is notwithstood, and the percentage is reduced from 23.7% to 8.4% of covered payroll. (Page 3, Line 22)				
INTENT LANGUAGE AND REQUIRED REPORTS	• Requires the Judicial Branch to submit monthly financial statements on all appropriated accounts to the Legislative Fiscal Bureau (LFB) and the Department of Management (DOM). (Page 1, Line 25)				
	• Specifies that the Offices of the Clerks of the District Court operate in all 99 counties and be accessible to the public as much as reasonably possible. (Page 2, Line 2)				
	• Requires the Judicial Branch to provide a semi-annual report to the LFB, specifying the amount of fines, surcharges, and court costs collected using the Iowa Court Information System (ICIS). (Page 2, Line 16)				
	• Requires the Judicial Branch to report to the Legislative Fiscal Bureau by January 1, 2004, regarding the revenues and expenditures for the Enhanced Court Collections Fund and the Court Technology and Modernization Fund. The report shall include revenues and expenditures for FY 2003 and planned expenditures for FY 2004. (Page 2, Line 24)				
	• Requires the State Court Administrator to approve all Clerk of Court appointments. (Page 3, Line 32)				
	• Requires the Judicial Branch to provide the LFB with reports in electronic format. (Page 3, Line 35)				
STUDY COMMITTEE	• Requires the Supreme Court, in consultation with the Iowa State Bar Association and district court judges, to study methods to achieve efficiency and cost savings within the Judicial Branch. Allows juvenile probation officers, the State Public Defender, clerks of district court, Iowa Legal Services Corporation, County Boards of Supervisors, Community-Based Corrections, and the Iowa County Attorneys Association to file separate reports to the Supreme Court detailing recommendations on achieving efficiency and cost savings by October 1, 2003. The Supreme Court is to present the report to				

EXECUTIVE SUMMARY NOTES ON BILLS AND AMENDMENTS

SENATE FILE 435 JUDICIAL BRANCH APPROPRIATIONS BILL

	the General Assembly by December 15, 2003. (Page 2, Line 34)
SIGNIFICANT CHANGES TO THE CODE OF IOWA	• Notwithstands Section 602.9104, <u>Code of Iowa</u> , to reduce the State's contribution for the Judicial Retirement Fund from 23.7% to 8.4% of covered payroll. (Page 3, Line 22)

Senate File 435 provid	es for the following	changes to the	Code of Iowa.

Page #	Line #	Bill Section	Action	Code Section	Description
3	22	2	Nwthstnd	Sec. 602.9104	Reduces State's Share of Covered Payroll

SF435 as amended by	v S-3184	provides for the following changes to the Code of low	/a.

Page #	Line #	Bill Section	Action	Code Section	Description	
1	1	Delete this out				

PG LN	SF435 as amended by S-3184	Explanation
	1. JUDICIAL BRANCH. There is appropriated from	General Fund appropriation to the Judicial Branch for operations.
 3 fiscal ye 4 the follow 5 be used 6 For sal 7 judges, 8 judicial r 9 clerk of 10 clerks of 11 of law e 12 and jud 13 disburse 14 auditor 15 the offic 16 fiscal ye 17 equipm 	eral fund of the state to the judicial branch for the ar beginning July 1, 2003, and ending June 30, 2004, wing amount, or so much thereof as is necessary, to for the purposes designated: aries of supreme court justices, appellate court district court judges, district associate judges, magistrates and staff, state court administrator, the supreme court, district court administrators, of the district court, juvenile court officers, board examiners and board of examiners of shorthand reporters icial qualifications commission, receipt and ement of child support payments, reimbursement of the of state for expenses incurred in completing audits of ces of the clerks of the district court during the ear beginning July 1, 2003, and maintenance, ent, and miscellaneous purposes: 	DETAIL: This is an increase of \$4,200,000 compared to the FY 2003 estimated net General Fund appropriation. Judicial Branch FTE positions are not appropriated in the Bill; however, there are 1,921.01 FTE positions, which is an increase of 2.00 FTE positions compared to the FY 2003 estimated net General Fund appropriation. This is a decrease of \$4,000,000 in other funds for FY 2004 compared to the FY 2003 estimated net appropriation for the elimination of one-time salary funding.
1 20 process	judicial branch, except for purposes of internal sing, shall use the current state budget system, the ayroll system, and the lowa finance and accounting	Prohibits the Judicial Branch from duplicating current State payroll, budgeting, and accounting systems, except for the implementation of an internal accounting and record keeping system.

1 23 services, and shall not duplicate the state payroll, 1 24 accounting, and budgeting systems.

1 25 2. The judicial branch shall submit monthly financial

1 22 system in administration of programs and payments for

- 1 26 statements to the legislative fiscal bureau and the department
- 1 27 of management containing all appropriated accounts in the same
- 1 28 manner as provided in the monthly financial status reports and
- 1 29 personal services usage reports of the department of revenue
- 1 30 and finance. The monthly financial statements shall include a
- 1 31 comparison of the dollars and percentage spent of budgeted
- 1 32 versus actual revenues and expenditures on a cumulative basis
- 1 33 for full-time equivalent positions and dollars.

Requires the Judicial Branch to submit monthly financial statements on all appropriated accounts to the Legislative Fiscal Bureau (LFB) and the Department of Management (DOM). Specifies what is to be included in the financial statements.

PG LN SF435 as amended by S-3184

1 34 3. The judicial branch shall focus efforts upon the

1 35 collection of delinquent fines, penalties, court costs, fees,

2 1 surcharges, or similar amounts.

2 2 4. It is the intent of the general assembly that the

- 2 3 offices of the clerks of the district court operate in all
- 2 4 ninety-nine counties and be accessible to the public as much
- 2 5 as is reasonably possible in order to address the relative
- 2 6 needs of the citizens of each county.

2 7 5. In addition to the requirements for transfers under

- $2 \ \ 8 \ \ \text{section 8.39, the judicial branch shall not change the}$
- ${\small 2} \quad {\small 9} \ \ {\small appropriated to the judicial} \\$
- $2\ \ 10\ \ \, branch$ in this Act, unless notice of the revisions is given
- $\label{eq:2.11} \mbox{ prior to their effective date to the legislative fiscal}$
- 2 12 bureau. The notice shall include information on the branch's
- 2 13 rationale for making the changes and details concerning the
- 2 14 work load and performance measures upon which the changes are 2 15 based.

2 16 6. The judicial branch shall submit a semiannual update to

- 2 17 the legislative fiscal bureau specifying the amounts of fines,
- 2 18 surcharges, and court costs collected using the lowa court
- 2 19 information system since the last report. The judicial branch
- 2 20 shall continue to facilitate the sharing of vital sentencing
- 2 21 and other information with other state departments and
- 2 22 governmental agencies involved in the criminal justice system
- 2 23 through the Iowa court information system.

2 24 7. The judicial branch shall provide a report to the

- 2 25 general assembly by January 1, 2004, concerning the amounts
- 2 26 received and expended from the enhanced court collections fund
- 2 27 created in section 602.1304 and the court technology and
- 2 28 modernization fund created in section 602.8108, subsection 5,

Requires the Judicial Branch to focus efforts on collecting delinquent fines and fees.

Specifies that it is the intent of the General Assembly that the Judicial Branch operate the Clerk of Court offices in all 99 counties and ensure the offices are accessible to the public as much as is reasonably possible.

Requires the Judicial Branch to notify the LFB prior to any intradepartmental transfer of funds. Specifies the contents of the notice.

Requires the Judicial Branch to provide a semi-annual report to the LFB, specifying the amount of fines, surcharges, and court costs collected using the Iowa Court Information System (ICIS). The Judicial Branch will continue to share vital sentencing and other information with departments and government agencies involved with the criminal justice system through the ICIS.

Requires the Judicial Branch to report to the General Assembly by January 1, 2004, concerning the revenues and expenditures of the Enhanced Court Collections Fund and the Court Technology and Modernization Fund for FY 2003 and plans for expenditures for FY 2004. The Judicial Branch is required to provide a copy of this report to the LFB.

Explanation

PG LN SF435 as amended by S-3184

Explanation

2 29 during the fiscal year beginning July 1, 2002, and ending June

2 30 30, 2003, and the plans for expenditures from each fund during

 $2\ \ 31\ \ the fiscal year beginning July 1, 2003, and ending June 30,$

2 32 2004. A copy of the report shall be provided to the

2 33 legislative fiscal bureau.

2 34 8. The supreme court, in consultation with the Iowa state

- 2 35 bar association and district judges, shall study methods to
- 3 1 achieve efficiency and cost savings within the judicial
- 3 2 branch. The state public defender, juvenile probation
- 3 3 officers, clerks of the district court, the legal services
- 3 4 corporation of Iowa, the supervisors affiliate of the Iowa
- 3 5 state association of counties, the judicial district
- 3 6 department of correctional services, the lowa county attorneys
- 3 7 association, and other interested departments, agencies, or
- 3 8 organizations may each file a report with the supreme court
- 3 9 detailing their recommendations on achieving efficiency and
- 3 10 cost savings within the judicial branch by October 1, 2003.
- 3 11 The study shall include recommendations on the best practices
- 3 12 for court administration, utilizing court personnel including
- 3 13 judges, magistrates, and clerks of the district court,
- 3 14 customer service and delivery of court services, measuring of
- 3 15 performance and performance-based budgeting, and judicial
- 3 16 district redistricting. The supreme court, after consulting
- 3 17 with the lowa state bar association and the district judges,
- 3 18 and after reviewing the reports filed by the interested
- 3 19 departments, agencies, or organizations, shall submit a report
- 3 20 with findings and recommendations to the general assembly by
- 3 21 December 15, 2003.

3 22 Sec. 2. JUDICIAL RETIREMENT FUND. There is appropriated

- 3 23 from the general fund of the state to the judicial retirement
- 3 24 fund for the fiscal year beginning July 1, 2003, and ending
- 3 25 June 30, 2004, the following amount, or so much thereof as is
- 3 26 necessary, to be used for the purpose designated:
- 3 27 Notwithstanding section 602.9104, for the state's

Requires the Supreme Court, in consultation with the Iowa State Bar Association and district court judges, to study methods to achieve efficiency and cost savings within the Judicial Branch. Allows juvenile probation officers, the State Public Defender, clerks of district court, Iowa Legal Services Corporation, County Boards of Supervisors, Community-Based Corrections, and the Iowa County Attorneys Association to file separate reports with the Supreme Court on cost efficiencies and cost savings by October 1, 2003. Specifies what will be contained in the report and requires that the Supreme Court present a report to the General Assembly by December 15, 2003.

General Fund appropriation to the Judicial Branch for the Judicial Retirement Fund.

DETAIL: Maintains current level of General Fund support.

CODE: Nothwithstands Section 602.9104, <u>Code of Iowa</u>, to reduce the State's contribution to the Judicial Retirement Fund from 23.70%

PG LN SF435 as amended by S-3184

3 28 contribution to the judicial retirement fund in the amount of

3 29 8.4 percent of the basic salaries of the judges covered under

3 30 chapter 602, article 9:

3 31\$ 2,039,664

Explanation

to 8.40% of the basic salaries of the judges covered under Chapter 602, Article 9.

Requires the State Court Administrator to approve all Clerk of Court

appointment of clerks of the district court for State budgetary reasons.

Requires District Court Judges to postpone the appointment process for a Clerk of the District Court until the State Court Administrator has

DETAIL: The State Court Administrator is supervising the

appointments.

HOUSE AMENDMENT:

approved filling the vacancy.

3 32 Sec. 3. APPOINTMENT OF CLERK OF COURT. The appointment of

3 33 a clerk of the district court shall not occur unless the state

3 34 court administrator approves the appointment.

*S-3184

- * 1 1 Amend Senate File 435, as passed by the Senate, as
- * 1 2 follows:
- * 1 3 #1. Page 3, by striking lines 32 through 34, and
- * 1 4 inserting the following:
- * 1 5 "Sec. _. APPOINTMENT OF CLERK OF COURT. The
- * 1 6 district judges shall not begin the appointment
- * 1 7 process of a clerk of the district court pursuant to
- * 1 8 section 602.1215 until the state court administrator
- * 1 9 approves filling the clerk of the district court
- * 1 10 vacancy."

3 35 Sec. 4. POSTING OF REPORTS IN ELECTRONIC FORMAT --

- 4 1 LEGISLATIVE FISCAL BUREAU. All reports or copies of reports
- 4 2 required to be provided by the judicial branch for fiscal year
- 4 3 2003-2004 to the legislative fiscal bureau shall be provided
- 4 4 in an electronic format. The legislative fiscal bureau shall
- 4 5 post the reports on its internet site and shall notify by
- 4 6 electronic means all the members of the joint appropriations
- 4 7 subcommittee on the justice system when a report is posted.
- 4 8 Upon request, copies of the reports may be mailed to members
- 4 9 of the joint appropriations subcommittee on the justice
- 4 10 system.

Requires the Judicial Branch to provide the Legislative Fiscal Bureau (LFB) with reports in electronic format so that the reports can be placed on the LFB web site. The LFB is to notify members of the Joint Justice System Appropriations Subcommittee when reports have been received and published.

PG LN

SF435 as amended by S-3184

* 1 11 SF 435.H

* 1 12 jm/es/25

4 11 EXPLANATION

4 12 This bill makes appropriations for FY 2003-2004 to the

4 13 judicial branch.

4 14 The bill includes a reduction in the percentage of the

4 15 state's contribution to the judicial retirement fund for FY

4 16 2003-2004.

4 17 The bill provides that the appointment of a clerk of the

4 18 district court shall not occur unless the state court

4 19 administrator approves such an appointment.

4 20 LSB 1126SV 80

4 21 jm/cl/14

Explanation

Justice System General Fund

S.F. 435 Amended by S-3184	Actual FY 2002		Estimated Net FY 2003		Senate Action FY 2004		House Action FY 2004	House Action vs Senate Act	Page & Lin Number	Page & Line Number	
	(1)		(2)		(3)		(4)	(5)	(6)		
<u>Judicial Branch</u> Judicial Branch Judicial Retirement	\$ 111,356 3,039	,	109,154,603 2,039,664	\$	113,354,603 2,039,664	\$	113,354,603 2,039,664	\$	0 PG 1 LN 1 0 PG 3 LN 22		
Total Judicial Branch	\$ 114,39	,200 \$	111,194,267	\$	115,394,267	\$	115,394,267	\$	0		
Total Justice System	\$ 114,39	,200 \$	111,194,267	\$	115,394,267	\$	115,394,267	\$	0		

Justice System Non General Fund

S.F. 435 Amended by S-3184	Actual FY 2002 (1)	Estimated Net 		Senate Action FY 2004 (3)	House Action FY 2004 (4)	House A vs Senat (5)		Page & Line Number (6)
Judicial Branch FY 2003 Salary Adjustment		\$	4,000,000			\$	0	

Justice System

	Actual	Estimated Net	Senate Action	House Action	House Action	Page & Line
S.F. 435 Amended by S-3184	FY 2002	FY 2003	FY 2004	FY 2004	vs Senate Act	Number
	(1)	(2)	(3)	(4)	(5)	(6)
Judicial Branch						
Judicial Branch	2,104.38	1,919.01	1,921.01	1,921.01	0.00	PG 1LN 1