House File 592 - Reprinted

HOUSE FILE 592
BY COMMITTEE ON JUDICIARY

(SUCCESSOR TO HSB 159)

(As Amended and Passed by the House April 1, 2013)

A BILL FOR

- $\ensuremath{\mathbf{1}}$ An Act relating to payments from the indigent defense fund by
- 2 the state public defender.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 13B.4, subsection 4, paragraph d, Code
- 2 2013, is amended by striking the paragraph.
- 3 Sec. 2. Section 13B.4, subsection 8, Code 2013, is amended
- 4 to read as follows:
- 5 8. The state public defender shall adopt rules, as
- 6 necessary, pursuant to chapter 17A to interpret and administer
- 7 this chapter, and chapter 815, and sections 229A.6, 232.11,
- 8 232.89, 232.113, 232.126, 232.141, 232.179, 600A.6A, 600A.6B,
- 9 814.11, and 908.2A. The state public defender shall have the
- 10 discretion to interpret such rules.
- 11 Sec. 3. NEW SECTION. 13B.4A Judicial review of agency
- 12 action.
- 13 1. Notwithstanding chapter 17A, a claimant for payment of
- 14 indigent defense costs may seek judicial review of the state
- 15 public defender's final agency action denying or reducing any
- 16 claim by filing a motion for judicial review in the court with
- 17 jurisdiction over the original appointment. This section is
- 18 the sole and exclusive method of seeking judicial review of the
- 19 state public defender's action on any claim for payment.
- 20 a. A claimant may only file the motion after the state
- 21 public defender has taken final agency action, as defined by
- 22 the state public defender, on the claim, and the claimant must
- 23 file the motion within twenty days of the date that the state
- 24 public defender provides notice of the final agency action to
- 25 the claimant.
- 26 b. Failure to seek judicial review within twenty days of
- 27 the date that the state public defender provides notice to the
- 28 claimant of the final agency action as defined by the state
- 29 public defender shall preclude any judicial review of the
- 30 action taken by the state public defender.
- 31 c. The motion must clearly and concisely set forth the
- 32 grounds for error and any other grounds the claimant intends
- 33 to rely upon when challenging the action of the state public
- 34 defender.
- 35 2. a. The court shall set the motion for hearing and

- 1 provide the state public defender with at least ten days'
- 2 notice of the hearing. The state public defender shall not
- 3 be required to file a resistance to the motion for judicial 4 review.
- 5 b. The claimant or state public defender may participate
- 6 in the hearing by telephone. If the state public defender
- 7 participates by telephone, the state public defender shall be
- 8 responsible for initiating the telephone call and paying all
- 9 telephone charges incurred for the hearing.
- 10 3. The claimant shall have the burden to show by a
- ll preponderance of the evidence any of the following, otherwise
- 12 the action of the state public defender shall be affirmed:
- 13 a. The action of the state public defender violates the
- 14 Constitution of the United States or the Constitution of the
- 15 State of Iowa, a statute, or an administrative rule adopted by
- 16 the state public defender.
- 17 b. The action of the state public defender is arbitrary,
- 18 capricious, or an abuse of discretion.
- 19 4. In a hearing on a motion for judicial review of an action
- 20 of the state public defender the following shall apply:
- 21 a. The state public defender's interpretation of the rules
- 22 adopted by the state public defender or a statute, which the
- 23 state public defender is vested with discretion to interpret
- 24 pursuant to section 13B.4, subsection 8, is binding on the
- 25 court unless the interpretation is irrational, illogical, or a
- 26 wholly unjustifiable interpretation of the law.
- 27 b. Factual findings of the state public defender must be
- 28 accepted by the court unless not supported by substantial
- 29 evidence.
- c. If the state public defender provides an administrative
- 31 procedure for review of an action on a claim, the court shall
- 32 not consider any grounds for error or any other grounds unless
- 33 raised with the state public defender prior to the final agency
- 34 action, and the court shall not admit new evidence that was
- 35 not presented to the state public defender prior to the final

- 1 agency action.
- If the state public defender is not first notified and
- 3 given an opportunity to be heard, any court order entered after
- 4 the state public defender has taken action on the claim, which
- 5 affects the claim, is void.
- 6. The decision of the court following a hearing on a motion
- 7 for judicial review is a final judgment appealable by either
- 8 the claimant or state public defender.
- 9 Sec. 4. <u>NEW SECTION</u>. 13B.4B Confidentiality of indigent
- 10 defense claim records.
- 11 1. A claim for compensation and reimbursement for legal
- 12 assistance and supporting documents submitted to the state
- 13 public defender for payment of costs incurred in the legal
- 14 representation of an indigent person from the indigent defense
- 15 fund established in section 815.11 shall be kept confidential
- 16 by the state public defender except as otherwise provided in
- 17 subsection 2.
- 18 2. a. The claim and supporting documents shall be released
- 19 to the client on whose behalf the costs were incurred, or the
- 20 client's designee, upon written request by the client.
- 21 b. Summary claims data may be released if the data contains
- 22 no information that is required to be kept confidential
- 23 pursuant to an attorney's obligations under the Iowa rules of
- 24 professional conduct. Such summary data may include:
- 25 (1) The name of the attorney or vendor who provided the
- 26 legal services.
- 27 (2) The name of the county in which legal services were
- 28 provided.
- 29 (3) The case number and name of the client unless the
- 30 information is a confidential juvenile record under section
- 31 232.147.
- 32 (4) The type of claim and the type of cases for which legal
- 33 services were provided.
- 34 (5) The number of hours and expenses claimed, and the total
- 35 amount paid.

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- 1 c. The state public defender may in the state public
- 2 defender's sole discretion release claims and supporting
- 3 documents to the auditor of state, the Iowa supreme court
- 4 attorney disciplinary board, the grievance commission of the
- 5 supreme court of Iowa, or to other state or local agencies to
- 6 the extent necessary to investigate fraud or other criminal
- 7 activity against the attorney or vendor submitting the claim.
- 8 d. The state public defender may release the claim and
- 9 supporting documents to the court with respect to a hearing
- 10 held under section 13B.4A.
- 11 Sec. 5. Section 22.7, Code 2013, is amended by adding the
- 12 following new subsection:
- 13 NEW SUBSECTION. 10. A claim for compensation and
- 14 reimbursement for legal assistance and supporting documents
- 15 submitted to the state public defender for payment from
- 16 the indigent defense fund established in section 815.11, as
- 17 provided in section 13B.4B.
- 18 Sec. 6. Section 232.147, subsection 3, Code 2013, is amended
- 19 by adding the following new paragraph:
- 20 NEW PARAGRAPH. h. The state public defender.
- 21 Sec. 7. Section 814.11, subsections 2, 3, and 4, Code 2013,
- 22 are amended to read as follows:
- 23 2. a. If the appeal involves an indictable offense or
- 24 denial of postconviction relief, the appointment shall be made
- 25 to the state appellate defender unless the state appellate
- 26 defender notifies the court that the state appellate defender
- 27 is unable to handle the case.
- 28 b. If the state appellate defender is unable to handle
- 29 the case, the state public defender may transfer the case to
- 30 a local public defender office, nonprofit organization, or
- 31 private attorney designated by the state public defender to
- 32 handle such a case. The state appellate defender shall notify
- 33 the supreme court of the transfer of a case, and upon such
- 34 notification the responsibility of the state appellate defender
- 35 in the case terminates.

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- 1 c. If, after transfer of the case to a local public defender
- 2 office, nonprofit organization, or private attorney, the local
- 3 public defender office, nonprofit organization, or private
- 4 attorney withdraws from the case, the court shall appoint an
- 5 attorney who has a contract with the state public defender to
- 6 provide legal services in appellate cases.
- 7 3. a. In a juvenile case under chapter 232 or a proceeding
- 8 under chapter 600A, the trial attorney shall continue
- 9 representation throughout the appeal without an additional
- 10 appointment order unless the court grants the attorney
- ll permission to withdraw from the case.
- 12 b. If the court grants the attorney permission to withdraw,
- 13 the court shall appoint the state public defender's designee
- 14 pursuant to section 13B.4.
- 15 c. If the state public defender has not made a designation
- 16 pursuant to section 13B.4 to handle the type of case or the
- 17 state public defender's designee is unable to handle the case,
- 18 the court shall appoint an attorney who has a contract with the
- 19 state public defender to provide legal services in appellate
- 20 cases.
- 21 4. a. In all other cases not specified in subsection 2 or
- 22 3, or except as otherwise provided in this section, the court
- 23 shall appoint the state public defender's designee pursuant to
- 24 section 13B.4.
- 25 b. If the state public defender has not made a designation
- 26 pursuant to section 13B.4 to handle these other types of cases
- 27 or the state public defender's designee is unable to handle
- 28 the case, the court shall appoint an attorney to represent
- 29 an indigent person who has a contract with the state public
- 30 defender to provide legal services in appellate cases.