HOUSE FILE 2400
BY COMMITTEE ON STATE GOVERNMENT
(SUCCESSOR TO HSB 586)
(As Amended and Passed by the House March 12, 2012)

## A BILL FOR

An Act relating to the policy administration of election and voter registration laws by the secretary of state, including changes to the definition of a general election, the voter registration age, absentee voting, the provision of training space for election personnel, the candidate nomination filing requirements for merged area, school district, and city elections, the filling of vacancies in city office, and authorizing certain cities to conduct city elections by absentee ballot, and including effective date provisions.

10 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 39.3, subsection 7, Code 2011, is amended to read as follows:
7. "General election" means the biennial election for national or state officers, members of Congress and of the general assembly, county and township officers, and for the choice of other officers or the decision of questions as provided by law and, where applicable, includes the regular city election described in section 376.1 .

Sec. 2. Section 44.4, subsection l, Code 2011, is amended to read as follows:

1. Nominations made pursuant to this chapter and chapter 45 which are required to be filed in the office of the state commissioner shall be filed in that office not more than ninety-nine days nor later than 5:00 p.m. on the eighty-first day before the date of the general election to be held in November. Nominations made for a special election called pursuant to section 69.14 shall be filed by 5:00 p.m. not less than twenty-five days before the date of an election called upon at least forty days' notice and not less than fourteen days before the date of an election called upon at least eighteen days' notice. Nominations made for a special election called pursuant to section 69.14A shall be filed by 5:00 p.m. not less than twenty-five days before the date of the election. Nominations made pursuant to this chapter and chapter 45 which are required to be filed in the office of the commissioner shall be filed in that office not more than ninety-two days nor later than 5:00 p.m. on the sixty-ninth day before the date of the general election. Nominations made pursuant to this chapter or chapter 45 for city office shall be filed not more than seventy-two days nor later than 5:00 p.m. on the forty-seventh day before the city election with the eity clerk county commissioner of elections responsible under section 47.2 for conducting elections held for the city, who shall process them as provided by law.

Sec. 3. Section 44.4, subsection 2, paragraph a,

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subparagraphs (2) and (3), Code 2011, are amended to read as follows:
(2) Those filed with the commissioner, not less than sixty-four days before the date of the election, except as provided in subparagraph (3).
(3) Those filed with the eity clerk commissioner for an elective city office, at least forty-two days before the regularly scheduled or special city election. However, for those cities that may be required to hold a primary election, at least sixty-three days before the regularly scheduled or special city election.

Sec. 4. Section 44.7, Code 2011, is amended to read as follows:
44.7 Hearing before commissioner.

Objections Except as otherwise provided in section 44.8, objections filed with the commissioner shall be considered by the county auditor, county treasurer, and county attorney, and a majority decision shall be final; but if the objection is to the certificate of nomination of one or more of the above named county officers, the officer or officers objected to shall not pass upon the objection, but their places shall be filled, respectively, by the chairperson of the board of supervisors, the sheriff, and the county recorder.

Sec. 5. Section 44.8, Code 2011, is amended to read as follows:

### 44.8 Hearing before mayor.

1. Objections filed with the eity clexk commissioner for an elective city office shall be considered by the mayor and clerk and one member of the council chosen by the council by ballot, and a majority decision shall be final; but if the objection is to the certificate of nomination of either of those city officials, that official shall not pass upon said the objection, but the official's place shall be filled by a member of the council against whom no such objection exists, chosen as above provided.
2. The hearing shall be held within twenty-four hours of the receipt of the objection if a primary election must be held for the office sought by the candidate against whom the objection has been filed.

Sec. 6. Section 44.9, subsections 2, 3, 5, and 6, Code 2011, are amended to read as follows:
2. In the office of the proper commissioner, at least sixty-four days before the date of the election, except as otherwise provided in subsections 3,5 , and 6.
3. In the office of the proper school board secretary commissioner, at least thirty-five days before the day of a regularly scheduled school election.
5. In the office of the proper commissioner or sehool board sectetary in case of a special election to fill vacancies in an elective school board office, at least twenty-five days before the day of election.
6. In the office of the proper eity clexk commissioner, at least forty-two days before the regularly scheduled or special city election. However, for those cities that may be required to hold a primary election, at least sixty-three days before a regularly scheduled or special city election.

Sec. 7. Section 44.11, Code 2011, is amended to read as follows:

### 44.11 Vacancies filled.

If a candidate named under this chapter withdraws before the deadline established in section 44.9, declines a nomination, or dies before election day, or if a certificate of nomination is held insufficient or inoperative by the officer with whom it is required to be filed, or in case any objection made to a certificate of nomination, or to the eligibility of any candidate named in the certificate, is sustained by the board appointed to determine such questions, the vacancy or vacancies may be filled by the convention, or caucus, or in such manner as such convention or caucus has previously provided. The vacancy or vacancies shall be filled not less than seventy-four
days before the election in the case of nominations required to
2 be filed with the state commissioner, not less than sixty-four
3 days before the election in the case of nominations required 4 to be filed with the commissioner, not less than thirty-five 5 days before the election in the case of nominations required to be filed in with the office of the school board secretary commissioner for school board elections, and not less than forty-two days before the election in the case of nominations required to be filed with the eity clexk commissioner for city elections.

Sec. 8. Section 48A.5, subsection 2, paragraph c, Code 2011, is amended to read as follows:
c. Be at least eighteen years of age. Completed registration forms shall be accepted from registrants who are at least seventeen andone-half years of age; however. However, the registration shall not be effective until the registrant reaches the age of eighteen. The commissioner of registration shall ensure that the birth date shown on the registration form is at least seventeen and one-half years earlier than the date the registration is processed. A registrant who is at least seventeen and one-half years of age and who will be eighteen by the date of a pending election is a registered voter for the pending election for purposes of chapter 53.

Sec. 9. Section 48A.l4, subsection l, paragraph b, Code 2011, is amended to read as follows:
b. The challenged registrant is less than seventeen and one-half years of age.

Sec. 10. Section 48A.23, subsection 1 , Code 2011, is amended to read as follows:

1. At least twice during each school year, the board of directors of each school district operating a high school and the authorities in charge of each accredited nonpublic school shall offer the opportunity to register to vote to each student who is at least seventeen and one-half years of age.

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Sec. ll. Section 48A.26, subsection 9, Code 2011, is amended to read as follows:
9. When a person who is at least seventeen and one-half years of age but less than eighteen years of age registers to vote, the commissioner shall maintain a record of the registration so as to clearly indicate that it will not take effect until the registrant's eighteenth birthday and that the person is registered and qualifies to vote at any election held on or after that date.

Sec. 12. Section 48A.31, Code 2011, is amended to read as follows:

## 48A. 31 Deceased persons record.

The state registrar of vital statistics shall transmit or cause to be transmitted to the state registrar of voters, once each calendar quarter, a certified list of all persons seventeen and one-half years of age and older in the state whose deaths have been reported to the bureau of vital records of the Iowa department of public health since the previous list of decedents was certified to the state registrar of voters. The list shall be submitted according to the specifications of the state registrar of voters. The commissioner shall, in the month following the end of a calendar quarter, run the statewide voter registration system's matching program to determine whether a listed decedent was registered to vote in the county and shall immediately cancel the registration of any person named on the list of decedents.

Sec. l3. Section 49.21, subsection 2, paragraph a, Code 2011, is amended to read as follows:
a. Upon the application of the commissioner, the authority which has control of any buildings or grounds supported by taxation under the laws of this state shall make available the necessary space therein for the purpose of holding elections, without charge for the use thereof. For a period of thirty days prior to each scheduled election, and upon the application of the commissioner, the authority shall also make such
buildings or grounds available for training courses related to the election and offered by the commissioner for precinct election officials and other election personnel. Training 4 courses scheduled and conducted pursuant to this paragraph 5 shall not interfere with previously scheduled events at 6 any such buildings or grounds. The commissioner shall only schedule such training courses at buildings or grounds that are accessible to and functional for persons with disabilities. Sec. 14. Section 53.8 , subsection 1 , Code 2011, is amended to read as follows:

1. Upon receipt of an application for an absentee ballot meeting the requirements of section 53.2 and immediately after
13 the absentee ballots are printed but in no case sooner than 14 the fiftieth day before any election for an absentee ballot
15 to be mailed to a location within the United States, the
16 commissioner shall mail an absentee ballot to the applicant
17 within twenty-four hours, except as otherwise provided in
18 subsection 3. The absentee ballot shall be enclosed in an
19 unsealed envelope bearing a serial number and affidavit. The
20 absentee ballot and unsealed envelope shall be enclosed in or
21 with a return envelope marked postage paid which bears the same
22 serial number as the unsealed envelope. The absentee ballot,
23 unsealed envelope, and return envelope shall be enclosed in
24 a third envelope to be sent to the registered voter. If the
25 ballot cannot be folded so that all of the votes cast on the
26 ballot will be hidden, the commissioner shall also enclose a
27 secrecy envelope with the absentee ballot.
Sec. 15. Section 53.10, subsection l, Code 2011, is amended to read as follows:
2. Not more than forty days before the date of the primary election or the general election, the commissioner shall provide facilities for absentee voting in person at the commissioner's office. This service shall also be provided for other elections as soon as the ballots are ready, but in no case shall absentee ballots be available for absentee voting in
person more than forty days before an election.

Sec. l6. Section 53.11, subsection 1 , paragraph a, Code 2011, is amended to read as follows:
a. Satellite absentee voting stations may be established no sooner than the fortieth day before an election throughout the cities and county at the direction of the commissioner and shall be established upon the commissioner's receipt of a petition signed by not less than one hundred eligible electors fequesting that a satellite absentee voting station be established at a location to be described on the petition of the jurisdiction where the requested satellite absentee voting station is located. However, if a special election is scheduled in the county on a date that falls between the date of the regular city election and the date of the city runoff election, the commissioner is not required to establish a satellite absentee voting station for the city runoff election. The petition shall be on a form prescribed by the state commissioner. The petition form shall include a space to identify the location of the requested satellite absentee voting station, the name, address, and telephone contact information for the person circulating the petition, and the name or number of the precinct in which the station is requested to be located. The petition shall also include space for the petitioner's signature, residential address, including house number and street, date on which the petition is signed by the petitioner, and a statement that the petitioners are residents of the jurisdiction conducting the election for which the satellite absentee voting station is requested. The commissioner shall reject signatures on petitions if any information required pursuant to this paragraph is not included on the petition. Each petitioner is limited to signing one satellite absentee voting station petition for each election. Duplicate signatures on the same or subsequent satellite absentee voting petitions for a particular election shall not be counted. The commissioner shall post notice of petitions
received, including the location of the requested satellite absentee voting station and the name or number of the precinct
in which the station is requested to be located, on the county's internet site and at the commissioner's office.

Sec. 17. Section 53.11, subsection l, Code 2011, is amended by adding the following new paragraph:

NEW PARAGRAPH. C. Objections to a petition requesting establishment of a satellite absentee voting station may be filed with the commissioner no later than the second day 10 following the petition filing deadine set forth in subsection
11 2. When objections are filed, notice shall immediately be
12 given to the person identified on the petition as the person
13 circulating the petition. The notice shall be sent to the
14 address provided on the petition by such person, and the
15 notice shall include the time and place of the hearing at
16 which the objections will be considered. The hearing shall
17 be held not later than one week after the objection is filed.
18 The objection process in section 44.7 shall be followed for objections filed pursuant to this section.

Sec. 18. Section 260C.15, subsection 3, Code 2011, is amended to read as follows:
3. Nomination papers on behalf of candidates for member of the board of directors of a merged area shall be filed with the secetary of the board county commissioner of elections responsible under section 47.2 for conducting elections held for the merged area not earlier than sixty-four days nor later than 5:00 p.m. on the fortieth day prior to the election at which members of the board are to be elected. On the day following No later than the last day on which nomination petitions can be filed, and no later than 5:00 p.m. on that day, the secretary shall deliver all nomination petitions so filed, together with the text of any public measure being submitted by the board of directors to the electorate, to the county commissioner of elections who is responsible under section 47.2 for conducting elections held for the merged area.

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11 which members of the board are elected. When objections are the text and summary of any public measure being submitted to the electorate, to all county commissioners of elections in the merged area by the thirty-fifth day prior to the election.

Sec. 19. Section 260C.l5, subsection 4, paragraph b, Code 2011, is amended to read as follows:
b. The objection must be filed with the secxetary of the boaxd county commissioner of elections responsible under section 47.2 for conducting elections held for the merged area at least thirty-five days before the day of the election at filed, notice shall immediately be given to the candidate affected, addressed to the candidate's place of residence as given on the candidate's affidavit, stating that objections have been made to the legal sufficiency of the petition or to the eligibility of the candidate, and also stating the time and place the objections will be considered. The beard secretary county commissioner shall also attempt to notify the candidate by telephone if the candidate provided a telephone number on the candidate's affidavit.

Sec. 20. Section 260C.l5, Code 201l, is amended by adding the following new subsection:

NEW SUBSECTION. 4A. A candidate nominated under this section may withdraw the candidate's nomination by a written request filed with the county commissioner of elections responsible under section 47.2 for conducting elections held for the merged area at least thirty-five days before the day of the election at which members of the board are elected.

Sec. 2l. Section 275.25 , subsection 1 , paragraph b, Code 2011, is amended to read as follows:
b. The election shall be conducted as provided in section 277.3, and nomination petitions shall be filed pursuant to section 277.4 , except as otherwise provided in this subsection. Nomination petitions shall be filed with the secretary of the board of county commissioner of elections responsible under

That commissioner shall certify the names of candidates, and

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7 final day to file the nomination papers. The nomination papers
8 shall be delivered to the commissioner no later than five 5:00
9 p.m. on the twenty-seventh day before the election.
section 47.2 for conducting elections held for the existing school district in which the candidate resides not less than twenty-eight days before the date set for the special school election. The secretary of the boaxd commissioner, or the secretary's commissioner's designee, shall be present in the secretary's commissioner's office until five 5:00 p.m. on the

Sec. 22. Section 277.4, subsections 1,3 , and 4, Code 2011, are amended to read as follows:

1. Nomination papers for all candidates for election to office in each school district shall be filed with the secretary of the school boaxd county commissioner of elections responsible under section 47.2 for conducting elections held for the school district not more than sixty-four days, nor less than forty days before the election. Nomination petitions shall be filed not later than 5:00 p.m. on the last day for filing. If the school board secretary is not readily available during normal office hours, the secretary may designate a
full-time employee of the school district who is ordinarily available to aceept nomination papers under this section. On the final date for filing nomination papers the office of the school secretary county commissioner shall remain open until 5:00 p.m.
2. The secretary of the school board county commissioner shall accept the petition for filing if on its face it appears to have the requisite number of signatures and if it is timely filed. The secretary of the school board county commissioner shall note upon each petition and affidavit accepted for filing the date and time that the petition was filed. The secretary of the school board shall deliver all nomination petitions together with the complete text of any public measure being submitted by the board to the electorate, to the county commissioner of elections on the day following no later than
the last day on which nomination petitions can be filed, and not later than 5:00 p.m. on that day.
3. Any person on whose behalf nomination petitions have been filed under this section may withdraw as a candidate by filing a signed statement to that effect with the secretary county commissioner of elections responsible under section 47.2 for conducting elections held for the school district at any time prior to 5:00 p.m. on the thirty-fifth day before the election.

Sec. 23. Section 277.5, Code 2011, is amended to read as follows:
277.5 Objections to nominations.
l. Objections to the legal sufficiency of a nomination petition or to the eligibility of a candidate may be filed by any person who would have the right to vote for a candidate for the office in question. The objection must be filed with the secretary of the sehool boaxd county commissioner of elections responsible under section 47.2 for conducting elections held for the school district at least thirty-five days before the day of the school election. When objections are filed notice shall forthwith be given to the candidate affected, addressed to the candidate's place of residence as given on the candidate's affidavit, stating that objections have been made to the legal sufficiency of the petition or to the eligibility of the candidate, and also stating the time and place the objections will be considered.
2. Objections shall be considered not later than two working days following the receipt of the objections by the president of the school board, the secretary of the school board, and one additional member of the school board chosen by ballot. If objections have been filed to the nominations of either of those school officials, that official shall not pass on the objection. The official's place shall be filled by a member of the school board against whom no objection exists. The replacement shall be chosen by ballot.

Sec. 24. Section 280.9A, subsection 3, Code 2011, is amended
to read as follows:

7 seventeen and one-half years of age, as required by section 48A. 23.

Sec. 25. Section 372.13 , subsection 2 , paragraph a, Code 2011, is amended to read as follows:
a. (l) By appointment by the remaining members of the council, except that if the remaining members do not constitute
13 a quorum of the full membership, paragraph "b" shall be
14 followed. The appointment shall be made within forty days
15 after the vacancy occurs and shall be for the period until the
16 next pending election as defined in section 69.12 , and shall
17 be made within forty days after the vacancy oceurs general
18 election for a city described in section 39.3 , subsection 7 , or
19 the regular city election described in section 376.1 , unless there is an intervening special election in that city, in which event the election for the office shall be placed on the ballot at such special election. If the council fails to make an appointment within forty days as required by this subsection, the city clerk shall give notice of the vacancy to the county commissioner and the county commissioner shall call a special election to fill the vacancy at the earliest practicable date but no fewer than thirty-two days after the notice is received by the county commissioner.
(2) If the council chooses to proceed under this paragraph, it shall publish notice in the manner prescribed by section 362.3, stating that the council intends to fill the vacancy by appointment but that the electors of the city or ward, as
33 the case may be, have the right to file a petition requiring
34 that the vacancy be filled by a special election. The council
35 may publish notice in advance if an elected official submits

a resignation to take effect at a future date. The council may make an appointment to fill the vacancy after the notice is published or after the vacancy occurs, whichever is later. However, if within fourteen days after publication of the notice or within fourteen days after the appointment is made, there is filed with the city clerk a petition which requests a special election to fill the vacancy, an appointment to fill the vacancy is temporary and the council shall call a special election to fill the vacancy permanently, under paragraph "b". The number of signatures of eligible electors of a city for a valid petition shall be determined as follows:
(土) (a) For a city with a population of ten thousand or less, at least two hundred signatures or at least the number of signatures equal to fifteen percent of the voters who voted for candidates for the office at the preceding regular election at which the office was on the ballot, whichever number is fewer.
(2) (b) For a city with a population of more than ten thousand but not more than fifty thousand, at least one thousand signatures or at least the number of signatures equal to fifteen percent of the voters who voted for candidates for the office at the preceding regular election at which the office was on the ballot, whichever number is fewer.
(3) (c) For a city with a population of more than fifty thousand, at least two thousand signatures or at least the number of signatures equal to ten percent of the voters who voted for candidates for the office at the preceding regular election at which the office was on the ballot, whichever number is fewer.
(4) (d) The minimum number of signatures for a valid petition pursuant to subparagraphs (1) through (3) shall not be fewer than ten. In determining the minimum number of signatures required, if at the last preceding election more than one position was to be filled for the office in which the vacancy exists, the number of voters who voted for candidates for the office shall be determined by dividing the total number

1 of votes cast for the office by the number of seats to be 2 filled.
3 Sec. 26. Section 376.1, Code 2011, is amended to read as follows:
376.1 City election held — absentee ballot elections 6 authorized.
7 l. A city shall hold a regular city election on the first 8 Tuesday after the first Monday in November of each odd-numbered
9 year. A city shall hold regular, special, primary, or runoff 10 city elections as provided by state law.
3. a. The council of a city with a population of two hundred or less according to the most recent federal decennial census may adopt an ordinance providing that elections be conducted by absentee ballot. If the city council adopts such an ordinance, the clerk shall notify the commissioner of elections of the adoption of the ordinance, and the commissioner shall mail an absentee ballot application form by forwardable mail to each registered voter within the city who is on active status pursuant to section 48 A .37 no fewer than twenty-five days before each regular city election or special election for the city. The commissioner shall also enclose a postage paid return envelope and a notice in the form prescribed by the state commissioner informing the voter that voting in person on election day will also be available at the commissioner's office during the time the polls are open. The commissioner may designate one additional election day polling

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site for a city that adopts an ordinance pursuant to this subsection. The location of the additional polling site shall be included in the notice to the voter.
b. The provisions of chapter 53, insofar as applicable, shall apply to absentee ballot elections authorized under this section.

Sec. 27. Section 376.4 , subsection 1 , paragraph a, Code 2011, is amended to read as follows:
a. An eligible elector of a city may become a candidate for an elective city office by filing with the eity clexk county commissioner of elections responsible under section 47.2
for conducting elections held for the city a valid petition requesting that the elector's name be placed on the ballot for that office. The petition must be filed not more than seventy-one days and not less than forty-seven days before the date of the election, and must be signed by eligible electors equal in number to at least two percent of those who voted to fill the same office at the last regular city election, but not less than ten persons. However, for those cities which may be required to hold a primary election, the petition must be filed not more than eighty-five days and not less than sixty-eight days before the date of the regular city election. Nomination petitions shall be filed not later than 5:00 p.m. on the last day for filing.

Sec. 28. Section 376.4 , subsections 3, 4, and 5, Code 2011, are amended to read as follows:
3. If the eity elerk is not readily available during normal office hours, the city clexk shall designate other employees or efficials of the city who are ordinarily available to aceept nomination papers undex this section. On the final date for filing nomination papers the office of the eity clerk county commissioner shall remain open until 5:00 p.m.
4. The eity clerk county commissioner shall review each petition and affidavit of candidacy for completeness following the standards in section 45.5 and shall accept the petition
for filing if on its face it appears to have the requisite number of signatures and if it is timely filed. The eity 3 elerk county commissioner shall note upon each petition and 4 affidavit accepted for filing the date and time that they were 5 filed. The elerk county commissioner shall return any rejected 6 nomination papers to the person on whose behalf the nomination papers were filed.

Sec. 29. Section 602.8102, subsection 15 , Code 2011, is amended to read as follows:
15. Monthly, notify the county commissioner of registration and the state registrar of voters of persons seventeen and ene-half years of age and older who have been convicted of a
felony during the preceding calendar month or persons who at any time during the preceding calendar month have been legally declared to be a person who is incompetent to vote as that term is defined in section 48A. 2.

Sec. 30. REPEAL. Section 53.14, Code 2011, is repealed.
Sec. 31. EFFECTIVE DATE. The following provision or provisions of this Act take effect January l, 2014:

1. The section of this Act amending section 48A.5, subsection 2.
2. The section of this Act amending section 48A.14, subsection 1 .
3. The section of this Act amending section 48A.23, subsection 1.
4. The section of this Act amending section 48A.26, subsection 9 .
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1 5. The section of this Act amending section 48A.31. 2 6. The section of this Act amending section 280.9A, 3 subsection 3 .

4 7. The section of this Act amending section 602.8102, 5 subsection 15.

