SENATE FILE BY COMMITTEE ON BUSINESS AND LABOR RELATIONS

(SUCCESSOR TO SSB 1118)

Passed	Senate,	Date	_ Passed	House,	Date	
Vote:	Ayes	Nays	Vote:	Ayes _	Nays _	
	A ₁	oproved			<u>—</u>	

A BILL FOR

1 An Act concerning public employee collective bargaining. 2 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 3 TLSB 2863SV 80 4 ec/cf/24

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Section 1. Section 20.1, subsection 7, Code 2003, is 1 2 amended to read as follows:

7. Assisting the attorney general in the preparation of 4 <u>Preparing</u> legal briefs and the presentation of presenting oral 5 arguments in the district court, the court of appeals, and the 6 supreme court in cases affecting the board.

Sec. 2. Section 20.1, Code 2003, is amended by adding the 8 following new subsection:

NEW SUBSECTION. 8. Providing mediators to assist in the 9 1 10 resolution of grievances arising under collective bargaining 1 11 and providing training and facilitation for cooperative 1 12 alternative bargaining and dispute resolution processes at the 1 13 discretion of the board and upon joint request of the parties 1 14 involved.

Sec. 3. Section 20.3, subsection 4, Code 2003, is amended 1 16 to read as follows:

1 17 4. "Employee organization" means an organization of any 1 18 kind in which public employees participate and which exists 1 19 for the primary purpose of representing public employees in 1 20 their employment relations.

1 21 Sec. 4. Section 20.5, subsection 5, Code 2003, is amended 1 22 to read as follows:

5. Members of the board and other employees of the board shall be allowed their actual and necessary expenses incurred 1 25 in the performance of their duties. All expenses and salaries 26 shall be paid from appropriations for such purposes and the 27 board shall be subject to the budget requirements of chapter 1 28 8.

1 29 Sec. 5. Section 20.6, subsection 2, Code 2003, is amended 30 to read as follows:

2. Collect, for public employers other than the state and 1 32 its boards, commissions, departments, and agencies, data and 33 conduct studies relating to total compensation, including 1 34 wages, hours, benefits and other terms and conditions of 1 35 public employment and make the same available to any

1 interested person or organization. Sec. 6. Section 20.6, subsection 3, Code 2003, is amended to read as follows:

3. Establish minimum qualifications for arbitrators, fact= finders, and mediators, establish procedures for appointing, 6 maintaining, and removing from a list persons representative 7 of the public to be available to serve as arbitrators, fact= finders, and mediators, and establish compensation rates for 9

arbitrators, <u>fact=finders</u>, and mediators. Sec. 7. Section 20.10, subsection 2, paragraph f, Code 2 11 2003, is amended to read as follows:

2 12 f. Deny the rights accompanying certification or exclusive recognition granted in this chapter. 2

Sec. 8. Section 20.10, subsection 3, paragraph b, Code 2 15 2003, is amended to read as follows:

2 16 b. Interfere, restrain, or coerce a public employer with 2 17 respect to rights granted in this chapter or with respect to 2 18 selecting a representative for the purposes of negotiating

19 collectively on or the adjustment of grievances.
20 Sec. 9. Section 20.10, subsection 3, paragraph f, Code 2 20

2 21 2003, is amended to read as follows:

f. Violate the provisions of sections 732.1 to 732.3,

2 23 which are hereby made applicable to public employers, public 2 24 employees and public employee organizations. Sec. 10. Section 20.10, subsection 4, Code 2003, is 2 26 amended to read as follows: The expressing of any views, argument or opinion, or 2 28 the dissemination thereof, whether <u>orally or</u> in written, 2 29 printed, graphic, or visual form, shall not constitute or be 30 evidence of any unfair labor prohibited practice under any of the provisions of this chapter, if such expression contains no 32 threat of reprisal or force or promise of benefit. Section 20.11, subsections 1, 2, and 3, Code Sec. 11. 34 2003, are amended to read as follows: 2 1. Proceedings against a party alleging a violation of section 20.10, shall be commenced by filing a complaint with the board within ninety days of the alleged violation causing 35 3 a copy of the complaint to be served upon the accused party in the manner of an original notice as provided in this chapter. 5 The accused party shall have ten days within which to file a 6 written answer to the complaint. However, the board may 3 7 conduct a preliminary investigation of the alleged violation, 8 and if the board determines that the complaint has no basis in 9 fact, the board may dismiss the complaint. The board shall 3 10 promptly thereafter set a time and place for hearing in the 11 county where the alleged violation occurred, provided, however, that the presiding officer may conduct the hearing 3 13 through the use of technology from a remote location. The 3 14 parties shall be permitted to be represented by counsel, 3 15 summon witnesses, and request the board to subpoena witnesses 3 16 on the requester's behalf. Compliance with the technical 3 17 rules of pleading and evidence shall not be required. 3 18 2. The board may designate one of its members, an 3 19 administrative law judge, or any other qualified person 20 employed by the board to conduct serve as the presiding officer at the hearing. The administrative law judge presiding officer has the powers as may be exercised by the 3 23 board for conducting the hearing and shall follow the 3 24 procedures adopted by the board for conducting the hearing. 3 25 The proposed decision of the administrative law judge 3 26 presiding officer may be appealed to the board and the board 3 27 may hear the case de novo or upon the record as submitted 3 28 before the administrative law judge, utilizing procedures 3 29 governing appeals to the district court in this section so far 3 30 as applicable, or reviewed on motion of the board, in accordance with the provisions of chapter 17A.

3. The board shall appoint a certified shorthand reporter 3 33 to report the proceedings and the board shall fix the 3 34 reasonable amount of compensation for such service, and for 35 any transcript requested by the board, which amounts 1 shall be taxed as other costs. Sec. 12. Section 20.13, subsections 2 and 3, Code 2003, 3 are amended to read as follows: 2. Within thirty days of receipt of a petition or notice to all interested parties if on its own initiative, the board 4 6 shall conduct a public hearing, receive written or oral 7 testimony, and promptly thereafter file an order defining the 8 appropriate bargaining unit. In defining the unit, the board 9 shall take into consideration, along with other relevant 4 10 factors, the principles of efficient administration of 4 11 government, the existence of a community of interest among 4 12 public employees, the history and extent of public employee 4 13 organization, geographical location, and the recommendations 4 14 of the parties involved. 4 15 Appeals from such order shall be governed by appeal 4 16 provisions provided in section 20.11 the provisions of chapter 4 18 Sec. 13. Section 20.14, subsection 2, paragraph a, Code 4 19 2003, is amended to read as follows: 4 20 The employee organization has submitted a request to a public employer to bargain collectively with on behalf of a 4 22 designated group of public employees. Sec. 14. Section 20.14, subsection 6, Code 2003, is 4 23 amended by striking the subsection. Sec. 15. Section 20.15, subsections 1, 2, and 6, Code 4 24 4 26 2003, are amended to read as follows: 27 1. Upon the filing of a petition for certification of an 28 employee organization, the board shall submit a question to 29 the public employees at an election in an the appropriate 30 bargaining unit. The question on the ballot shall permit the 31 public employees to vote for no bargaining representation or 4 32 for any employee organization which has petitioned for 4 33 certification or which has presented proof satisfactory to the

4 34 board of support of ten percent or more of the public 4 35 employees in the appropriate unit.

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2. If a majority of the votes cast on the question is for 2 no bargaining representation, the public employees <u>in the</u>
3 bargaining unit shall not be represented by an employee
4 organization. If a majority of the votes cast on the question 5 is for a listed employee organization, then the that employee 6 organization shall represent the public employees in an appropriate the bargaining unit.

6. A petition for certification as an exclusive bargaining 9 representative, or a petition for decertification of a 10 certified bargaining representative, shall not be considered 11 by the board for a period of one year from the date of the 5 12 certification or noncertification of an employee organization as an exclusive bargaining representative or. The board shall 5 14 also not consider a petition for decertification of an 5 15 exclusive bargaining representative during the duration of a 5 16 collective bargaining agreement which, for purposes of this

17 section, shall be deemed not to exceed two years. A 5 18 collective bargaining agreement with the state, its boards, 5 19 commissions, departments, and agencies shall be for two years 5 20 and the provisions of a collective bargaining agreement except 5 21 agreements agreed to or tentatively agreed to prior to July 1,

5 22 1977, or arbitrators' arbitrator's award affecting state 5 23 employees shall not provide for renegotiations which would 5 24 require the refinancing of salary and fringe benefits for the 5 25 second year of the term of the agreement, except as provided 5 26 in section 20.17, subsection 6, and the effective date of any 5 27 such agreement shall be July 1 of odd=numbered years, provided 28 that if an exclusive bargaining representative is certified on 29 a date which will prevent the negotiation of a collective 30 bargaining agreement prior to July 1 of odd=numbered years for 31 a period of two years, the certified collective bargaining 32 representative may negotiate a one=year contract with a public 33 employer which shall be effective from July 1 of the even= 34 numbered year to July 1 of the succeeding odd=numbered year 35 when new contracts shall become effective. However, if a petition for decertification is filed during the duration of a 2 collective bargaining agreement, the board shall award an 3 election under this section not more than one hundred eighty 4 days nor less than one hundred fifty days prior to the 5 expiration of the collective bargaining agreement. If 6 employee organization is decertified, the board may receive petitions under section 20.14, provided that no such petition

10 decertified employee organization. NEW SECTION. Sec. 16. 20.16A BARGAINING FACTORS.

year from decertification shall include as a party the

The public employer and the certified employee organization 6 12 13 shall consider, in addition to any other relevant factors, the 6 14 following bargaining factors in negotiating a collective 6 15 bargaining agreement under this chapter:

and no election conducted pursuant to such petition within one

1. Past collective bargaining contracts between the 6 17 parties including the bargaining that led up to such 18 contracts.

- 2. Comparison of the total compensation, including wages, 20 hours, benefits, and conditions of employment of the involved 21 public employees with those of private sector employees, based 22 upon the employment and wages annual averages report issued by 23 the United States department of labor, bureau of labor 24 statistics, and other public employees doing comparable work, giving consideration to factors peculiar to the area and the 26 classifications involved.
- 3. Consideration of the economic cost of each item of a 28 proposed collective bargaining agreement and the relationship 29 of the cost of each item to the total economic cost of a 30 proposed collective bargaining agreement.
- 31 4. The interests and welfare of the public and the effect 32 on the public employer of financing economic adjustments in a 33 collective bargaining agreement on the normal standard of 34 services.
 - 5. The ability of the public employer to finance economic adjustments; provided, however, that the employer's ability to 2 finance economic adjustments shall not be predicated on the premise that the employer may increase or impose new taxes, fees, or charges, use funds collected and otherwise dedicated 5 by law for a special or restricted purpose, or develop other 6 sources of revenue.
 - 6. The present and anticipated future economic conditions that may impact the financing of economic adjustments, 9 including consideration of the public employer's financial

7 10 condition and the general economic condition of the state. Sec. 17. Section 20.17, subsection 3, Code 2003, is 7 12 amended to read as follows: 7 13 3. Negotiating sessions, strategy meetings of public 7 14 employers or employee organizations, mediation and the 7 15 deliberative process of arbitrators an arbitrator shall be 16 exempt from the provisions of chapter 21. However, the 17 employee organization shall present its initial bargaining 18 position to the public employer at the first bargaining 19 session. The public employer shall present its initial 20 bargaining position to the employee organization at the second 21 bargaining session, which shall be held no later than two 22 weeks following the first bargaining session. Both sessions 23 shall be open to the public and subject to the provisions of 24 chapter 21. Parties who by agreement are utilizing a 25 cooperative alternative bargaining process may exchange their respective initial interest statements in lieu of initial 7 27 bargaining positions at these open sessions and shall make 7 28 minutes or summaries of subsequent sessions available to the 29 public. Hearings conducted by arbitrators an arbitrator shall 30 be open to the public. 31 Sec. 18. Section 20.17, subsection 6, Code 2003, is 7 32 amended to read as follows: 33 6. No collective bargaining agreement or arbitrators' arbitrator's decision shall be valid or enforceable if its 35 implementation would be inconsistent with any statutory 8 limitation on the public employer's funds, spending or budget, which includes consideration of the bargaining factors enumerated in section 20.16A, or would substantially impair or 8 8 8 4 limit the performance of any statutory duty by the public 5 employer. A collective bargaining agreement or arbitrators' 6 arbitrator's award may provide for benefits conditional upon 8 8 specified funds to be obtained by the public employer, but the 8 8 agreement shall provide either for automatic reduction of such 9 conditional benefits or for additional bargaining if the funds 8 8 10 are not obtained or if a lesser amount is obtained. 8 Sec. 19. Section 20.17, subsection 10, Code 2003, is 8 11 8 12 amended to read as follows: 10. The negotiation of a proposed collective bargaining 8 13 8 14 agreement by representatives of a state public employer and a 15 state employee organization shall be complete not later than 16 March 15 of the year when the agreement is to become 17 effective. The board shall provide, by rule, a date on which 8 8 8 18 any impasse item must be submitted to binding arbitration and 8 19 for such other procedures as deemed necessary to provide for 20 the completion of negotiations of proposed state collective 8 8 21 bargaining agreements not later than March 15. The date 22 selected for the mandatory submission of impasse items to 23 binding arbitration shall be sufficiently in advance of March 8 24 15 to insure that the arbitrators' arbitrator's decision can 25 be reasonably made before March 15. 26 Sec. 20. Section 20.17, subsection 11, Code 2003, is 8 8 8 27 amended to read as follows: 28 11. a. In the absence of an impasse agreement negotiated 29 pursuant to section 20.19 which provides for a different 8 28 8 30 completion date, public employees represented by a certified 8 8 31 employee organization who are teachers licensed under chapter 8 32 272 and who are employed by a public employer which is a 33 school district or area education agency shall complete the 8 34 negotiation of a proposed collective bargaining agreement not 8 35 later than May 31 of the year when the agreement is to become 1 effective. The board shall provide, by rule, a date on which 2 impasse items in such cases must be submitted to binding 9 9 3 arbitration and for such other procedures as deemed necessary 9 4 to provide for the completion of negotiations of proposed 5 collective bargaining agreements not later than May 31. 9 6 date selected for the mandatory submission of impasse items to binding arbitration in such cases shall be sufficiently in advance of May 31 to ensure that the arbitrators' arbitrator's 9 8 decision can be reasonably made before by May 31. 10 If the public employer is a community college, the b. following apply: 9 12 (1) The negotiation of a proposed collective bargaining 9 13 agreement shall be complete not later than May 31 of the year 9 14 when the agreement is to become effective, absent the 9 15 existence then, in the absence of an impasse agreement 9 16 negotiated pursuant to section 20.19 which provides for a 9 17 different completion date, public employees represented by 9 18 certified employee organization who are employed by a public 9 19 employer which is a community college shall complete the

9 20 negotiation of a proposed collective bargaining agreement not

later than May 31 of the year when the agreement is to become 9 22 effective. The board shall adopt rules providing provide, by 9 23 rule, for a date on which impasse items in such cases must be 9 24 submitted to binding arbitration and for such other procedures 9 25 as deemed necessary to provide for the completion of 9 26 negotiations of proposed collective bargaining agreements not 9 27 later than May 31. The date selected for the mandatory 9 28 submission of impasse items to binding arbitration in such 29 cases shall be sufficiently in advance of May 31 to ensure 9 30 that the arbitrators' arbitrator's decision can be reasonably 31 made by May 31. 9 32 (2) Notwithstanding the provisions of subparagraph (1), 33 the May 31 deadline may be waived by mutual agreement of the

34 parties to the collective bargaining agreement negotiations. Sec. 21. Section 20.18, unnumbered paragraph 1, Code 2003, is amended to read as follows:

An agreement with an employee organization which is the 3 exclusive representative of public employees in an appropriate 4 unit may provide procedures for the consideration of public

5 employee and employee organization grievances and of disputes 6 over the interpretation and application of agreements. 7 Negotiated procedures may provide for binding arbitration of 8 public employee and employee organization grievances and of disputes over the interpretation and application of existing 10 10 agreements. An arbitrator's decision on a grievance may not 10 11 change or amend the terms, conditions or applications of the 10 12 collective bargaining agreement. Such procedures shall 10 13 provide for the invoking of arbitration only with the approval 10 14 of the employee organization, and in the case of an employee 10 15 grievance, only with the approval of the public employee.

10 16 costs of arbitration shall be shared equally by the parties.
10 17 Sec. 22. Section 20.19, Code 2003, is amended by adding

10 18 the following new unnumbered paragraph:

NEW UNNUMBERED PARAGRAPH. Parties who by agreement are 10 19 10 20 utilizing a cooperative alternative bargaining process shall, 10 21 at the outset of such process, agree upon a method and 10 22 schedule for the completion of impasse procedures should they 10 23 fail to reach a collective bargaining agreement through the 10 24 use of such alternative process.

Sec. 23. Section 20.21, unnumbered paragraph 1, Code 2003,

10 26 is amended to read as follows: 10 27

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If the impasse persists ten days after the mediator has 10 28 been appointed, the board shall appoint a fact=finder 10 29 representative of the public, from a list of qualified persons 10 30 maintained by the board. The fact=finder shall conduct a 10 31 hearing, may administer oaths, and may request the board to 10 32 issue subpoenas. The fact=finder shall make written findings 33 of facts and recommendations for resolution of the dispute_ 34 taking into consideration the bargaining factors enumerated 10 35 section 20.16A, and, not later than fifteen days from the day of appointment, shall serve such findings on the public employer and the certified employee organization.

Sec. 24. Section 20.22, subsections 1, 2, and 3, Code

2003, are amended to read as follows:

If an impasse persists after the <u>fact=finder's</u> findings of fact and recommendations are made public by the fact-finder board, the parties may continue to negotiate or, the board shall have the power, upon request of either party, to arrange for arbitration, which shall be binding. The request for 11 10 arbitration shall be in writing and a copy of the request shall be served upon the other party.

2. Each party shall submit to the board within four days 11 11

11 12 11 13 of request a final offer on the impasse items with proof of 11 14 service of a copy upon the other party. Each party shall also 11 15 submit a copy of a draft of the proposed collective bargaining 11 16 agreement to the extent to which agreement has been reached 11 17 and the name of its selected arbitrator. The parties may 11 18 continue to negotiate all offers until an agreement is reached 11 19 or a decision an award is rendered by the panel of arbitrators 11 20 arbitrator.

As an alternative procedure, the two parties may agree to -11 22 submit the dispute to a single arbitrator. If the parties -11 23 cannot agree on the arbitrator within four days, the selection -11 24 shall be made pursuant to subsection 5. The full costs of 11 25 arbitration under this <u>provision</u> section shall be shared 11 26 equally by the parties to the dispute.
11 27 3. The submission of the impasse items to the arbitrators

11 28 <u>arbitrator</u> shall be limited to those issues that had been 11 29 considered by the fact=finder and upon which the parties have 11 30 not reached agreement. With respect to each such item, the 11 31 arbitration board arbitrator's award shall be restricted to

11 32 the final offers on each impasse item submitted by the parties 11 33 to the arbitration board arbitrator or to the recommendation

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11 34 of the fact=finder on each impasse item. 11 35 Sec. 25. Section 20.22, subsections Sec. 25. Section 20.22, subsections 4, 5, and 6, Code 2003, are amended by striking the subsections and inserting in lieu thereof the following:

4. Upon the filing of the request for arbitration, a list of five arbitrators shall be served upon the parties by the board. Within five days of service of the list, the parties shall determine by lot which party shall remove the first name from the list and the parties shall then alternately remove 8 names from the list until the name of one person remains, who 9 shall become the arbitrator. The parties shall immediately 12 10 notify the board of their selection and the board shall notify 12 11 the arbitrator. After consultation with the parties, the 12 12 arbitrator shall set a time and place for an arbitration 12 13 hearing. 12 14

Sec. 26. Section 20.22, subsections 7 and 8, Code 2003, 12 15 are amended to read as follows:

7. The panel of arbitrators arbitrator shall at no time 12 17 engage in an effort to mediate or otherwise settle the dispute 12 18 in any manner other than that prescribed in this section.

8. From the time of appointment the board notifies the 20 arbitrator of the selection of the arbitrator until such time 12 21 as the panel of arbitrators makes its final determination 12 22 arbitrator's selection on each impasse item is made, there 12 23 shall be no discussion concerning recommendations for 12 24 settlement of the dispute by the members of the panel of -12 25 arbitrators arbitrator with parties other than those who are 12 26 direct parties to the dispute. The panel of arbitrators may 12 27 conduct formal or informal hearings to discuss offers 12 28 submitted by both parties

12 29 Sec. 27. Section 20.22, subsection 9, Code 2003, is 12 30 amended by striking the subsection and inserting in lieu 12 31 thereof the following:

9. The arbitrator shall consider, in addition to any other 12 33 relevant factors, the bargaining factors enumerated in section 12 34 20.16A.

12 35 28. Section 20.22, subsections 10, 11, 12, and 13, Sec. 1 Code 2003, are amended to read as follows:

10. The chairperson of the panel of arbitrators <u>arbitrator</u> 3 may hold hearings and administer oaths, examine witnesses and 4 documents, take testimony and receive evidence, and issue 5 subpoenas to compel the attendance of witnesses and the 6 production of records, and delegate such powers to other members of the panel of arbitrators. The chairperson of the 13 8 panel of arbitrators <u>arbitrator</u> may petition the district
13 9 court at the seat of government or of the county in which any
13 10 the hearing is held to enforce the order of the chairperson 13 11 arbitrator compelling the attendance of witnesses and the 13 12 production of records.

13 13 11. A majority of the panel of arbitrators The arbitrator 13 14 shall select within fifteen days after its first meeting the 15 hearing the most reasonable offer, in its the arbitrator's judgment, of the final offers on each impasse item submitted 13 17 by the parties, or the recommendations of the fact=finder on 13 18 each impasse item.

13 19 12. The selections by the panel of arbitrators arbitrator 13 20 and items agreed upon by the public employer and the employee 13 21 organization, shall be deemed to be the collective bargaining 13 22 agreement between the parties.

13 23 13. The determination of the panel of arbitrators shall be -13-24 by majority vote and <u>arbitrator</u> shall be final and binding 13 25 subject to the provisions of section 20.17, subsection 6. 13 26 panel of arbitrators arbitrator shall give written explanation 13 27 for its selection the arbitrator's selections and inform the 13 28 parties of its the decision. 13 29

Sec. 29. Section 20.24, Code 2003, is amended to read as follows:

20.24 NOTICE AND SERVICE.

13 31 13 32 Any notice required under the provisions of this chapter shall be in writing, but service thereof shall be sufficient 13 33 13 34 if mailed by restricted certified mail, return receipt 13 35 requested, addressed to the last known address of the parties 14 1 <u>intended recipient</u>, unless otherwise provided in this Chapter. 2 Refusal of restricted certified mail by any party shall be 14 14 3 considered service. Prescribed <u>Unless otherwise provided in</u> <u>14</u> 14 this chapter, time periods shall commence from the date of the 5 receipt of the notice. Any party may at any time execute and 6 deliver an acceptance of service in lieu of mailed notice. Sec. 30. Section 20.30, Code 2003, is repealed.