

**House File 1001 - Introduced**

HOUSE FILE 1001  
BY COMMITTEE ON APPROPRIATIONS

(SUCCESSOR TO HF 209)  
(SUCCESSOR TO HF 15)

(COMPANION TO SF 250 BY SWEENEY)

**A BILL FOR**

1 An Act creating a rural attorney recruitment assistance program,  
2 and making appropriations.

3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

unofficial

1 Section 1. NEW SECTION. **256.231 Rural attorney recruitment**  
2 **assistance program — fund.**

3 1. *Program created.* The college student aid commission shall  
4 establish a program to assist rural counties and municipalities  
5 in recruiting attorneys.

6 2. *Application.* Each interested county or municipality must  
7 apply to the college student aid commission to be included in the  
8 rural attorney recruitment assistance program. Before making a  
9 determination of eligibility, the college student aid commission  
10 shall conduct a county or municipality assessment designed to  
11 evaluate the county's or municipality's need for an attorney and  
12 the county's or municipality's ability to sustain and support  
13 an attorney. The college student aid commission shall maintain  
14 a list of counties and municipalities that have been assessed  
15 and are eligible for participation in the program. The college  
16 student aid commission may revise any county or municipality  
17 assessment or conduct a new assessment as necessary to reflect  
18 any change in conditions within a county or municipality.

19 3. *County or municipality eligible to participate.* A county  
20 or municipality is eligible to participate in the program if all  
21 of the following are true:

22 a. The county or municipality has a population of less than  
23 twenty-six thousand and is located more than twenty miles from a  
24 city with a population of at least fifty thousand, based on the  
25 2020 federal decennial census.

26 b. The county or municipality agrees to provide the county's  
27 or municipality's portion of the incentive payment pursuant to  
28 the provisions of this section. Such payments shall be in  
29 addition to the advertised salary and benefits of the attorney  
30 position.

31 c. The college student aid commission determines the county  
32 or municipality is eligible.

33 4. *Incentive payment to participating attorneys.* Any  
34 attorney who is selected to enter into an agreement and who, in  
35 conjunction with the eligible county or municipality, fulfills

1 the requirements of the program is entitled to receive an  
2 incentive payment in five equal annual installments, each in an  
3 amount equal to ninety percent of the annual university of Iowa  
4 college of law resident tuition and fees as determined on July 1,  
5 2026.

6 5. *Agreement for payment of recruitment assistance.*

7 a. Any agreement for the payment of recruitment assistance  
8 pursuant to this section must obligate the rural county or  
9 municipality served by the attorney to provide thirty-five  
10 percent of the total amount of the incentive payments in  
11 five equal annual installments. After the rural county or  
12 municipality certifies to the college student aid commission  
13 that the county or municipality has paid the attorney the  
14 required amount, the college student aid commission shall pay  
15 to the attorney the remaining balance. The college student  
16 aid commission shall pay the required amount out of moneys  
17 appropriated pursuant to this section. A county or municipality  
18 may prepay its portion of the incentive payments at any time  
19 during the five-year period. The college student aid commission  
20 shall only pay upon completion of each annual employment  
21 obligation. A county or municipality may include provisions  
22 in the agreement that the county or municipality determines  
23 are necessary to attract and retain the attorney, including  
24 provisions that implement residency requirements.

25 b. The agreement must require the attorney to do all of the  
26 following:

27 (1) Become a contract attorney with the office of the state  
28 public defender and designate the minimum number of hours that  
29 the attorney must provide as a contract attorney during each  
30 calendar year during the contract period.

31 (2) Participate in volunteer lawyer projects through  
32 nonprofit organizations providing critical legal assistance to  
33 low-income and vulnerable Iowans.

34 6. *County and municipality funding.* Any eligible county  
35 or municipality may appropriate moneys for the purpose of

1 carrying out the provisions of this section. An eligible  
2 county or municipality may enter an agreement with any county,  
3 municipality, school district, or nonprofit entity to assist the  
4 county or municipality in carrying out the provisions of this  
5 section.

6 7. *Filing and approval of recruitment assistance*  
7 *agreement.* A recruitment assistance agreement entered into  
8 pursuant to this section is not effective until it is filed  
9 with and approved by the college student aid commission. The  
10 agreement must provide that the attorney practice law full-time  
11 in the eligible county or municipality for at least five years.

12 8. *Ineligibility for participation in other programs.* A  
13 person shall not participate in the program if the person has  
14 previously participated in the program, or any other state or  
15 federal scholarship, loan repayment, or tuition reimbursement  
16 program that obligates the person to provide attorney services  
17 within an underserved area.

18 9. *Fund established.* A rural attorney recruitment assistance  
19 program fund is created in the state treasury under the control  
20 of the college student aid commission. The college Student aid  
21 commission may accept gifts, grants, bequests, and other private  
22 contributions, as well as state or federal moneys, for deposit  
23 in the fund. The college student aid commission shall remit all  
24 repayments made pursuant to this section to the fund. All moneys  
25 deposited or paid into the fund are appropriated to the college  
26 student aid commission to be used for meeting the requirements of  
27 this section and increasing the number of attorneys participating  
28 in the program. During a fiscal year, up to five percent of  
29 the moneys in the fund may be used by the college student  
30 aid commission to cover implementation and administration costs  
31 associated with this section. Notwithstanding section 8.33,  
32 moneys in the fund that remain unencumbered or unobligated  
33 at the close of a fiscal year shall not revert but shall  
34 remain available for expenditure for the purposes designated.  
35 Notwithstanding section 12C.7, subsection 2, interest or earnings

1 on moneys in the fund shall be credited to the fund.

2 10. *Rules.* The college student aid commission shall adopt  
3 rules to administer this section.

4 11. *Limitation.* The program shall not provide assistance for  
5 more than five attorneys. This subsection is repealed July 1,  
6 2026.

7 Sec. 2. CODE EDITOR DIRECTIVE. The Code editor shall  
8 designate section 256.231, as enacted in this Act, as a new  
9 subpart within chapter 256, subchapter VII, part 4, entitled  
10 "rural attorney recruitment assistance program".

11 EXPLANATION

12 The inclusion of this explanation does not constitute agreement with  
13 the explanation's substance by the members of the general assembly.

14 This bill creates the rural attorney recruitment assistance  
15 program. The bill requires the college student aid commission  
16 (commission) to establish a program for attorneys to assist rural  
17 counties and municipalities in recruiting attorneys. The bill  
18 requires each interested county or municipality to apply to the  
19 commission. The commission is required to conduct a county  
20 or municipality assessment designed to evaluate the county's  
21 or municipality's need for an attorney and the county's or  
22 municipality's ability to sustain and support an attorney before  
23 admitting a county or municipality into the program. The bill  
24 requires the commission to maintain a list of counties and  
25 municipalities that have been assessed and are eligible for  
26 participation in the program. The commission is allowed to  
27 revise any county or municipality assessment or conduct a new  
28 assessment as necessary to reflect any change in conditions  
29 within a county or municipality.

30 The bill provides that a county or municipality is eligible  
31 to participate in the program if it has a population of less  
32 than 26,000 and is located more than 20 miles from a city with  
33 a population of at least 50,000, based on the 2020 federal  
34 decennial census.

35 The bill provides that any attorney who fulfills the

1 requirements of the program is entitled to receive an incentive  
2 payment in five equal annual installments, each in an amount  
3 equal to 90 percent of the university of Iowa college of law  
4 resident tuition and fees as determined on July 1, 2026. This  
5 is in addition to the advertised salary and benefits for the  
6 attorney position.

7 The bill provides that any agreement for payment under the  
8 program shall obligate the county or municipality served by  
9 the attorney to pay 35 percent of the total amount of the  
10 incentive payments in five equal annual installments. The bill  
11 requires the commission, upon certification that the county or  
12 municipality has paid the attorney the annual amount to the  
13 commission, to pay the attorney the remaining balance. The bill  
14 provides that the commission shall pay the required amount out of  
15 moneys appropriated from the state. The bill further provides  
16 that a county or municipality may prepay its portion of the  
17 incentive payment at any time during the five-year period. The  
18 bill requires the agreement to require the attorney to become a  
19 contract attorney with the office of the state public defender,  
20 designate the minimum number of hours that the attorney must  
21 provide as a contract attorney, and agree to participate in  
22 volunteer lawyer projects.

23 The bill allows any rural county or municipality to  
24 appropriate moneys for the purpose of funding the program.

25 The bill provides that no recruitment assistance agreement  
26 entered into is effective until it is filed with and approved by  
27 the commission. The agreement shall provide that the attorney  
28 practice law full-time in the eligible county or municipality for  
29 at least five years.

30 The bill provides that no person may participate in the  
31 program if the person has previously participated in the program,  
32 or any other state or federal scholarship, loan repayment,  
33 or tuition reimbursement program that obligates the person to  
34 provide attorney services within an underserved area.

35 A rural attorney recruitment assistance program fund is

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1 created and moneys in the fund are appropriated to the commission  
2 to be used for the program and to increase the number of  
3 attorneys in the program. The program is limited to five  
4 attorneys in the first year.

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