HOUSE FILE 474 BY COMMITTEE ON JUDICIARY

(SUCCESSOR TO HF 195)

## A BILL FOR

- 1 An Act relating to placement of custody of a newborn infant 2 under the newborn safe haven Act.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 232.2, Code 2023, is amended by adding
2 the following new subsection:

3 <u>NEW SUBSECTION</u>. 40A. *Newborn infant* means the same as 4 defined in section 233.1.

5 Sec. 2. Section 232.78, Code 2023, is amended by adding the 6 following new subsection:

7 <u>NEW SUBSECTION</u>. 9. *a.* Notwithstanding any provision to 8 the contrary including priority in placement of a child under 9 subsection 8, if the department requests an ex parte order 10 from the juvenile court under this section pursuant to section 11 233.2 for transfer of custody of a newborn infant, one of the 12 following shall be applicable:

13 (1) If physical custody of the newborn infant was not 14 initially relinquished under section 233.2 to an adoption 15 service provider, the department shall request that custody be 16 transferred to the department.

17 (2) If physical custody of the newborn infant was initially 18 relinquished under section 233.2 to an adoption service 19 provider, the department shall request that custody be 20 transferred to the adoption service provider.

*b.* Upon receiving the order, the department or the adoption
service provider shall take custody of the newborn infant and
proceed in accordance with chapter 233.

24 c. For the purposes of this subsection, "adoption service
25 provider" means the same as defined in section 233.1.

26 Sec. 3. Section 232.95, Code 2023, is amended by adding the 27 following new subsection:

NEW SUBSECTION. 2A. Notwithstanding any provision to the contrary including placement of custody of a child pursuant to subsection 2, if the hearing under this section is the result of a request for an ex parte order from the court pursuant to section 232.78 for a newborn infant for whom physical custody was relinquished pursuant to section 233.2, the court shall place custody of the child as provided in section 232.78, subsection 9, and proceed in accordance with chapter 233.

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1 Sec. 4. Section 232.102, Code 2023, is amended by adding the 2 following new subsection:

3 <u>NEW SUBSECTION</u>. 11. Notwithstanding any provision to the 4 contrary, transfer of legal custody and placement of a newborn 5 infant for whom physical custody was relinquished pursuant to 6 section 233.2 shall be determined in accordance with chapter 7 233.

8 Sec. 5. Section 232.104, Code 2023, is amended by adding the 9 following new subsection:

10 <u>NEW SUBSECTION</u>. 10. Notwithstanding any provision to the 11 contrary, legal custody and placement of a newborn infant for 12 whom physical custody was relinquished pursuant to section 13 233.2 shall be determined in accordance with chapter 233.

14 Sec. 6. Section 233.1, Code 2023, is amended to read as 15 follows:

16 233.1 Newborn safe haven Act — definitions.

This chapter may be cited as the "Newborn Safe Haven
 Act".

19 2. For the purposes of this chapter, unless the context 20 otherwise requires:

21 <u>a. "Adoption service provider" means a state-licensed</u>
22 private agency which is recognized as exempt under section
23 501(c)(3) of the Internal Revenue Code and which represents

24 itself as placing children permanently or temporarily in

25 private family homes, receiving children for placement in

26 private family homes, and actually engaging in placement of

27 children in private family homes for adoption.

28 <u>b. "Certified adoption investigator" means the same as</u> 29 defined in section 600A.2.

30 <u>c. "Department" means the department of health and human</u> 31 services.

32 *a. d. First responder* means an emergency medical care 33 provider, a registered nurse staffing an authorized service 34 program under section 147A.12, a physician assistant staffing 35 an authorized service program under section 147A.13, a fire

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1 fighter, or a peace officer as defined in section 801.4.

2 b. e. "Institutional health facility" means a hospital 3 as defined in section 135B.1, including a facility providing 4 medical or health services that is open twenty-four hours per 5 day, seven days per week and is a hospital emergency room or a 6 health care facility as defined in section 135C.1.

7 *c.* <u>f.</u> *Newborn infant* means a child who is, or who appears 8 to be, ninety days of age or younger.

9 Sec. 7. Section 233.2, Code 2023, is amended to read as 10 follows:

11 233.2 Newborn infant custody release procedures.

12 1. a. A parent of a newborn infant may voluntarily release 13 custody of the newborn infant by relinquishing physical custody 14 of the newborn infant, without expressing an intent to again 15 assume physical custody, at an institutional health facility 16 or to an adoption service provider or by authorizing another 17 person to relinquish physical custody on the parent's behalf. 18 If physical custody of the newborn infant is not relinquished 19 directly to an individual on duty at the institutional health 20 facility or to an adoption service provider, the parent may 21 take other actions to be reasonably sure that an individual on 22 duty or the adoption service provider is aware that the newborn 23 infant has been left at the institutional health facility or 24 the location of the adoption service provider. The actions 25 may include but are not limited to making telephone contact 26 with the institutional health facility, the adoption service 27 provider, or a 911 service.

b. In lieu of the procedure described in paragraph "a", a parent of a newborn infant may make telephone contact with a 911 service and relinquish physical custody of the newborn infant, without expressing an intent to again assume physical custody, to a first responder who responds to the 911 telephone 33 call.

34 c. For the purposes of this chapter and for any judicial 35 proceedings associated with the newborn infant, a rebuttable

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1 presumption arises that the person who relinquishes physical 2 custody at an institutional health facility, to an adoption 3 service provider, or to a first responder in accordance with 4 this section is the newborn infant's parent or has relinquished 5 physical custody with the parent's authorization.

2. a. Unless the parent or other person relinquishing 6 7 physical custody of a newborn infant clearly expresses an 8 intent to return to again assume physical custody of the 9 newborn infant, an individual on duty at the facility at which 10 physical custody of the newborn infant was relinquished, the 11 adoption service provider to whom physical custody of the 12 newborn infant was relinquished, or a first responder to whom 13 physical custody of the newborn infant was relinquished, 14 pursuant to subsection 1 shall take physical custody of the 15 newborn infant. The individual on duty, the adoption service 16 provider, or the first responder may request the parent or 17 other person to provide the name of the parent or parents 18 and information on the medical history of the newborn infant 19 and the newborn infant's parent or parents. However, the 20 parent or other person is not required to provide the names 21 or medical history information to comply with this section. 22 The individual on duty, the adoption service provider, or 23 the first responder may perform reasonable acts necessary to 24 protect the physical health or safety of the newborn infant. 25 The individual on duty and the institutional health facility 26 in which the individual was on duty, the adoption service 27 provider, and the first responder are immune from criminal or 28 civil liability for any acts or omissions made in good faith to 29 comply with this section.

30 b. If the physical custody of a newborn infant is 31 relinquished to a first responder or to an adoption service 32 provider, the first responder or the adoption service provider 33 shall transport the newborn infant to the nearest institutional 34 health facility. The first responder or the adoption service 35 provider shall provide any parental identification or medical

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1 history information to the institutional health facility.
2 c. If the physical custody of the newborn infant is
3 relinquished at an institutional health facility, the state
4 shall reimburse the institutional health facility for the
5 institutional health facility's actual expenses in providing
6 care to the newborn infant and in performing acts necessary to
7 protect the physical health or safety of the newborn infant.
8 The reimbursement shall be paid from moneys appropriated for
9 this purpose to the department of human services.

d. If the name of the parent is unknown to the institutional
health facility, the individual on duty or other person
designated by the institutional health facility at which
physical custody of the newborn infant was relinquished shall
submit the certificate of birth report as required pursuant
to section 144.14. If the name of the parent is disclosed
to the institutional health facility, the facility shall
submit the certificate of birth report as required pursuant to
section 144.13. The department of public health shall not file
the certificate of birth with the county of birth and shall
otherwise maintain the confidentiality of the birth certificate
in accordance with section 144.43.

3. <u>a.</u> As soon as possible after the individual on duty,
the adoption service provider, or the first responder assumes
physical custody of a newborn infant released under subsection
1, and, if applicable, the individual or the adoption service
provider transports the newborn infant to the nearest
institutional health facility under subsection 2, paragraph
<u>b</u>", the adoption service provider, or the first responder
shall notify the department of human services and the. The
department shall take the actions necessary for the department
or an adoption service provider to assume the care, control,
and custody of the newborn infant. The as follows:
(1) If physical custody of the newborn infant was not
initially relinquished to an adoption service provider,

35 the department shall immediately notify the juvenile court

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1 and the county attorney of the department's action and the 2 circumstances surrounding the action and request an ex parte 3 order from the juvenile court ordering, in accordance with the 4 requirements of section 232.78, subsection 9, the department 5 to take custody of the newborn infant. Upon receiving the 6 order, the department shall take custody of the newborn 7 infant. After the department takes custody of the newborn 8 infant, notwithstanding any provision to the contrary relating 9 to priority placement of the child under section 232.78, the 10 department shall, if feasible, place the newborn infant in 11 a prospective adoptive home. The department shall maintain 12 a list of prospective adoptive homes that have completed 13 placement investigations and have been preapproved by the 14 department or a certified adoption investigator. 15 (2) If physical custody of the newborn infant was initially 16 relinquished to an adoption service provider, the department 17 shall immediately notify the juvenile court and the county 18 attorney of the department's action and the circumstances 19 surrounding the action and request an ex parte order from the 20 juvenile court ordering, in accordance with the requirements of 21 section 232.78, subsection 9, the adoption service provider to 22 take custody of the newborn infant. Upon receiving the order, 23 the adoption service provider shall take custody of the newborn 24 infant.

<u>b.</u> Within twenty-four hours of <u>the department or the</u>
<u>adoption service provider</u> taking custody of the newborn infant,
the department <u>or the adoption service provider</u> shall notify
the juvenile court and the county attorney in writing of the
department's <u>or adoption service provider's</u> action and the
circumstances surrounding the action.

31 4. a. Upon being notified in writing by the department or 32 <u>an adoption service provider</u> under subsection 3, the county 33 attorney shall file a petition alleging the newborn infant to 34 be a child in need of assistance in accordance with section 35 232.87 and a petition for termination of parental rights with

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1 respect to the newborn infant in accordance with section 2 232.111, subsection 2, paragraph ~a~. A hearing on a child in 3 need of assistance petition filed pursuant to this subsection 4 shall be held at the earliest practicable time. A hearing on a 5 termination of parental rights petition filed pursuant to this 6 subsection shall be held no later than thirty days after the 7 day the physical custody of the newborn child was relinquished 8 in accordance with subsection 1 unless the juvenile court 9 continues the hearing beyond the thirty days for good cause 10 shown.

11 b. Notice of a petition filed pursuant to this subsection 12 shall be provided to any known parent and others in accordance 13 with the provisions of chapter 232 and shall be served upon any 14 putative father registered with the state registrar of vital 15 statistics pursuant to section 144.12A. In addition, prior to 16 holding a termination of parental rights hearing with respect 17 to the newborn infant, notice by publication shall be provided 18 as described in section 600A.6, subsection 5.

19 5. Reasonable efforts, as defined in section 232.102, that 20 are made in regard to the newborn infant shall be limited to 21 the efforts made in a timely manner to finalize a permanency 22 plan for the newborn infant.

6. An individual on duty at an institutional health facility, an adoption service provider, or a first responder who assumes custody of a newborn infant upon the release of the newborn infant under subsection 1 shall be provided notice of any hearing held concerning the newborn infant at the same time notice is provided to other parties to the hearing and the individual or first responder may provide testimony at the hearing.

31 Sec. 8. Section 233.5, subsection 2, Code 2023, is amended 32 to read as follows:

33 2. A record described in subsection 1 may be inspected and
34 the contents disclosed without court order to the following:
35 a. The court and professional court staff, including

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1 juvenile court officers.

2 b. The newborn infant and the newborn infant's counsel.
3 c. The newborn infant's parent, guardian, custodian, and
4 those persons' counsel.

5 *d*. The newborn infant's court appointed special advocate and 6 guardian ad litem.

7 e. The county attorney and the county attorney's assistants.
8 f. An agency, <u>adoption service provider</u>, association,
9 facility, or institution which has custody of the newborn
10 infant, or is legally responsible for the care, treatment, or
11 supervision of the newborn infant.

12 g. The newborn infant's foster parent or an individual 13 providing <u>a prospective adoptive home or preadoptive care to</u> 14 the newborn infant.

15 Sec. 9. Section 233.6, Code 2023, is amended to read as 16 follows:

17 233.6 Educational and public information.

18 The department of human services, in consultation with the 19 Iowa department of public health and the department of justice, 20 shall develop and distribute the following:

1. An information card or other publication for
 distribution by an institutional health facility, adoption
 service provider, or a first responder to a parent who releases
 custody of a newborn infant in accordance with this chapter.
 The publication shall inform the parent of a parent's rights
 under section 233.4, explain the request for medical history
 information under section 233.2, subsection 2, and provide
 other information deemed pertinent by the departments.

2. Educational materials, public information announcements,
 30 and other resources to develop awareness of the availability
 31 of the newborn safe haven Act and the involvement of adoption
 32 service providers among adolescents, young parents, and others
 33 who might avail themselves of this chapter.

34 3. Signage that may be used to identify the institutional35 health facilities and adoption service providers at which

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1 physical custody of a newborn infant may be relinquished in 2 accordance with this chapter.

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EXPLANATION The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.

6 This bill relates to the placement of custody of a child 7 under Code chapter 233, the newborn safe haven Act.

8 The bill includes definitions used in the bill for the 9 purpose of Code chapter 233 including "adoption service 10 provider" which means a state-licensed private agency which is 11 recognized as exempt under section 501(c)(3) of the Internal 12 Revenue Code and which represents itself as placing children 13 permanently or temporarily in private family homes, receiving 14 children for placement in private family homes, and actually 15 engaging in placement of children in private family homes for 16 adoption.

17 The bill amends the provisions relating to newborn infant 18 custody release procedures under Code chapter 233 to provide 19 for the relinquishing of physical custody of a newborn 20 infant, in addition to an institutional health facility or a 21 first responder, to an adoption service provider, and as a 22 result further provides that the adoption service provider 23 may request from the parent or other person relinquishing 24 the child to provide the name of the parent or parents and 25 information on the medical history of the newborn infant 26 and the newborn infant's parent or parents; may perform 27 reasonable acts necessary to protect the physical health or 28 safety of the newborn infant; is immune from criminal or civil 29 liability for any acts or omissions made in good faith to 30 comply with the bill; and shall transport the newborn infant 31 to the nearest institutional health facility and provide any 32 parental identification or medical history information to the 33 institutional health facility.

As soon as possible after an assuming physical custody of and 35 transporting the newborn infant to the nearest institutional

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1 health facility, if applicable, the entity that initially 2 took physical custody of the child, including an adoption 3 service provider under the bill, shall notify the department 4 of health and human services (HHS). Current Code chapter 233 5 directs HHS, once notified, to follow a process for HHS to take 6 care, custody, and control of the newborn infant and then, if 7 appropriate, proceed through child in need of assistance and 8 termination of parental rights proceedings. The bill provides 9 instead that if an adoption service provider initially assumes 10 physical care of a newborn infant, the process would allow the 11 adoption service provider, rather than HHS, to assume care, 12 custody, and control of the newborn infant and proceed through 13 the remainder of the process. Under the bill, if physical 14 custody of the newborn infant was not initially relinquished 15 to an adoption service provider, HHS would follow the existing 16 process and take custody of the newborn infant. After taking 17 custody of the newborn infant, under current law, HHS could 18 then transfer custody of the child, in order of priority, to 19 an adult relative of the child, a fictive kin, a suitable 20 placement identified by the child's relative, or foster care. 21 The bill provides instead that if HHS takes custody of the 22 newborn infant, notwithstanding any provision to the contrary 23 relating to placement of the child, HHS shall, if feasible, 24 place the newborn infant in a prospective adoptive home. The 25 department shall maintain a list of prospective adoptive 26 homes that have completed placement investigations and have 27 been preapproved by HHS or a certified adoption investigator. 28 Alternatively, under the bill, if physical custody of the 29 newborn infant was initially relinquished to an adoption 30 service provider, HHS shall request an ex parte order from the 31 juvenile court ordering, in accordance with the requirements 32 of new Code section 232.78(9), the adoption service provider, 33 rather than HHS, take custody of the newborn infant. Upon 34 receiving the order, the adoption service provider takes 35 custody of the newborn infant. The bill provides that

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1 depending on whether custody of the child is placed with HHS
2 or the adoption service provider, either HHS or the adoption
3 service provider manages the remainder of the existing process,
4 including the child in need of assistance and termination of
5 parental rights proceedings.

6 The bill specifically includes adoption service providers 7 and prospective adoptive homes in those entities who may 8 have access to the record developed relating to release 9 of the newborn infant. The bill also provides that the 10 information, materials, announcements, and other resources 11 developed regarding the newborn safe haven Act include adoption 12 service providers as distributors of the resources and include 13 information about the involvement of adoption service providers 14 under the newborn safe haven Act, and identify adoption service 15 providers to whom a newborn infant may be relinquished. 16 The bill makes other conforming changes in the Code to 17 include the involvement of adoption service providers under the

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18 newborn safe haven Act as provided under the bill.