HOUSE FILE 2209 BY LOHSE

## A BILL FOR

- 1 An Act relating to legal representation for children who are
- 2 placed in, or may be placed in, foster care.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. Section 232.89, subsection 2, Code 2024, is
 amended by striking the subsection and inserting in lieu
 thereof the following:

4 2. a. Upon the filing of a petition, the court shall:
5 (1) Appoint counsel for a child identified in the petition
6 as a party to the proceedings if the child is ten years of age
7 or older.

8 (2) Appoint a guardian ad litem for a child identified in 9 the petition as a party to the proceedings if the child is 10 younger than ten years of age.

11 b. If counsel has previously been appointed for the child 12 pursuant to section 232.11, 232.113, or 232.126, or a guardian 13 ad litem has previously been appointed for the child in a 14 proceeding under subchapter II or a proceeding in which the 15 court has waived jurisdiction under section 232.45, the court 16 shall appoint the same counsel or guardian ad litem upon the 17 filing of the petition under this part.

18 c. Counsel shall be appointed for a child subject to the 19 following:

20 (1) If the child is represented by counsel and the court 21 determines there is a conflict of interest between the child 22 and the child's parent, guardian, putative father, or custodian 23 and that the retained counsel cannot properly represent the 24 child as a result of the conflict, the court shall appoint 25 other counsel to represent the child and that counsel shall 26 be compensated pursuant to section 232.141, subsection 2, 27 paragraph "b".

28 (2) If the child is not represented by counsel, the court 29 shall either order the parent, guardian, or custodian to retain 30 counsel for the child, or the court shall appoint counsel for 31 the child, and the counsel shall be compensated pursuant to 32 section 232.141, subsection 2, paragraph b''.

33 Sec. 2. Section 232.89, subsection 4, Code 2024, is amended 34 by striking the subsection and inserting in lieu thereof the 35 following:

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4. If a child attains ten years of age while represented by
2 a guardian ad litem pursuant to this section, the court shall
3 enter an order discharging the guardian ad litem and appoint
4 counsel for the child pursuant to the provisions of this
5 section. A court may appoint a guardian ad litem discharged
6 pursuant to this subsection as counsel for the child if the
7 person can properly represent the legal interests of the child.
8 Sec. 3. Section 232.89, Code 2024, is amended by adding the
9 following new subsection:

10 <u>NEW SUBSECTION</u>. 5. The right to representation pursuant 11 to this section shall continue until a child is no longer 12 receiving foster care.

13 Sec. 4. Section 232.113, subsection 2, Code 2024, is amended 14 by striking the subsection and inserting in lieu thereof the 15 following:

16 2. a. Upon the filing of a petition, the court shall: 17 (1) Appoint counsel for a child identified in the petition 18 as a party to the proceedings if the child is ten years of age 19 or older.

(2) Appoint a guardian ad litem for a child identified in
21 the petition as a party to the proceedings if the child is
22 younger than ten years of age.

*b.* If counsel has previously been appointed for the child pursuant to section 232.11, 232.89, or 232.126, or a guardian alitem has previously been appointed for the child in a proceeding under subchapter II or a proceeding in which the court has waived jurisdiction under section 232.45, the court shall appoint the same counsel or guardian ad litem upon the filing of the petition under this part.

30 *c.* Counsel shall be appointed for a child subject to the 31 following:

32 (1) If the child is represented by counsel and the court 33 determines there is a conflict of interest between the child 34 and the child's parent, guardian, putative father, or custodian 35 and that the retained counsel cannot properly represent the

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1 child as a result of the conflict, the court shall appoint 2 other counsel to represent the child and that counsel shall 3 be compensated pursuant to section 232.141, subsection 2, 4 paragraph b''.

5 (2) If the child is not represented by counsel, the court 6 shall either order the parent, guardian, or custodian to retain 7 counsel for the child, or the court shall appoint counsel for 8 the child, and that counsel shall be compensated pursuant to 9 section 232.141, subsection 2, paragraph b''.

10 Sec. 5. Section 232.113, Code 2024, is amended by adding the 11 following new subsections:

12 NEW SUBSECTION. 3. The court shall determine, after giving 13 the parent, guardian, or custodian an opportunity to be heard, 14 whether the person has the ability to pay in whole or in part 15 for counsel appointed for the child. If the court determines 16 that the person possesses sufficient financial ability, the 17 court shall then consult with the department, the juvenile 18 probation office, or other authorized agency or individual 19 regarding the likelihood of impairment of the relationship 20 between the child and the child's parent, guardian, or 21 custodian as a result of ordering the parent, guardian, or 22 custodian to pay for the child's counsel. If impairment is 23 deemed unlikely, the court shall order that person to pay an 24 amount the court finds appropriate in the manner and to whom 25 the court directs. If the person fails to comply with the 26 order without good reason, the court shall enter judgment 27 against the person. If impairment is deemed likely or if the 28 court determines that the parent, guardian, or custodian cannot 29 pay any part of the expenses of counsel appointed to represent 30 the child, counsel shall be reimbursed pursuant to section 31 232.141, subsection 2, paragraph "b".

32 <u>NEW SUBSECTION</u>. 4. If a child attains ten years of age 33 while represented by a guardian ad litem pursuant to this 34 section, the court shall enter an order discharging the 35 guardian ad litem and appoint counsel for the child pursuant to

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1 the provisions of this section. A court may appoint a guardian 2 ad litem discharged pursuant to this subsection as counsel 3 for the child if the person can properly represent the legal 4 interests of the child.

5 <u>NEW SUBSECTION</u>. 5. The right to representation pursuant 6 to this section shall continue until a child is no longer 7 receiving foster care.

8 Sec. 6. Section 232.126, subsection 1, Code 2024, is amended 9 by striking the subsection and inserting in lieu thereof the 10 following:

11 1. a. Upon the filing of a petition, the court shall:
12 (1) Appoint counsel for a child identified in the petition
13 as a party to the proceedings if the child is ten years of age
14 or older.

15 (2) Appoint a guardian ad litem for a child identified in 16 the petition as a party to the proceedings if the child is 17 younger than ten years of age.

18 b. If counsel has previously been appointed for the child 19 pursuant to section 232.11, 232.89, or 232.113, or a guardian 20 ad litem has previously been appointed for the child in a 21 proceeding under subchapter II or a proceeding in which the 22 court has waived jurisdiction under section 232.45, the court 23 shall appoint the same counsel or guardian ad litem upon the 24 filing of the petition under this part.

25 c. Counsel shall be appointed for a child subject to the 26 following:

27 (1) If the child is represented by counsel and the court 28 determines there is a conflict of interest between the child 29 and the child's parent, guardian, putative father, or custodian 30 and that the retained counsel cannot properly represent the 31 child as a result of the conflict, the court shall appoint 32 other counsel to represent the child and that counsel shall 33 be compensated pursuant to section 232.141, subsection 2, 34 paragraph "b".

35 (2) If the child is not represented by counsel, the court

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1 shall either order the parent, guardian, or custodian to retain 2 counsel for the child, or the court shall appoint counsel for 3 the child, and that counsel shall be compensated pursuant to 4 section 232.141, subsection 2, paragraph "b".

5 Sec. 7. Section 232.126, Code 2024, is amended by adding the 6 following new subsections:

The court shall determine, after giving 7 NEW SUBSECTION. 3. 8 the parent, guardian, or custodian an opportunity to be heard, 9 whether the person has the ability to pay in whole or in part 10 for counsel appointed for the child. If the court determines 11 that the person possesses sufficient financial ability, the 12 court shall then consult with the department, the juvenile 13 probation office, or other authorized agency or individual 14 regarding the likelihood of impairment of the relationship 15 between the child and the child's parent, guardian, or 16 custodian as a result of ordering the parent, guardian, or 17 custodian to pay for the child's counsel. If impairment is 18 deemed unlikely, the court shall order that person to pay an 19 amount the court finds appropriate in the manner and to whom 20 the court directs. If the person fails to comply with the 21 order without good reason, the court shall enter judgment 22 against the person. If impairment is deemed likely or if the 23 court determines that the parent, guardian, or custodian cannot 24 pay any part of the expenses of counsel appointed to represent 25 the child, counsel shall be reimbursed pursuant to section 26 232.141, subsection 2, paragraph "b".

27 <u>NEW SUBSECTION</u>. 4. If a child attains ten years of age 28 while represented by a guardian ad litem pursuant to this 29 section, the court shall enter an order discharging the 30 guardian ad litem and appoint counsel for the child pursuant to 31 the provisions of this section. A court may appoint a guardian 32 ad litem discharged pursuant to this subsection as counsel 33 for the child if the person can properly represent the legal 34 interests of the child.

35 NEW SUBSECTION. 5. The right to representation pursuant

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1 to this section shall continue until a child is no longer 2 receiving foster care. 3 EXPLANATION 4 The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly. 5 6 This bill relates to legal representation for children who 7 are placed in, or may be placed in, foster care. The bill requires a court to appoint counsel for a child 10 8 9 years of age or older when the child is identified in a child 10 in need of assistance (CINA) petition as a party to the CINA ll proceedings. 12 The bill requires a court to appoint a guardian ad litem for 13 a child below 10 years of age when the child is identified in a 14 CINA petition as a party to the CINA proceedings. If a child identified in a CINA petition already has counsel 15 16 in a juvenile delinquency matter or parental termination 17 proceeding, or a guardian ad litem has previously been 18 appointed for the child in a juvenile delinquency proceeding 19 or a matter involving a public offense in which the court has 20 waived jurisdiction, the bill requires the court to appoint the 21 same counsel or guardian ad litem upon the filing of the CINA 22 petition. The bill requires a court to appoint alternate counsel to 23 24 represent a child if the child is represented by counsel and 25 the court determines there is a conflict of interest between 26 the child and the child's parent, guardian, putative father, 27 or custodian and that the retained counsel cannot properly 28 represent the child as a result of the conflict. 29 When appointing counsel for a child in a CINA proceeding, 30 the bill requires a court to either order the parent, guardian, 31 or custodian to retain counsel for the child, or counsel be 32 appointed for the child. 33 The bill requires a court to discharge the guardian ad litem

34 for a child in a CINA proceeding and appoint counsel for the 35 child upon the child attaining 10 years of age. A discharged

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1 guardian ad litem may be appointed counsel for a child if the 2 person can properly represent the legal interests of the child. 3 The bill contains similar provisions relating to the 4 appointment of counsel or a guardian ad litem for a child in 5 termination of parental rights proceedings and in family in 6 need of assistance proceedings.

7 The bill requires a court in a termination of parental 8 rights proceeding or a family in need of assistance proceeding 9 to determine whether a child's parent, guardian, or custodian 10 is able to compensate an attorney appointed for the child. 11 If the court determines a parent, guardian, or custodian is 12 able to compensate the appointed attorney, the bill requires 13 the court to order the parent, guardian, or custodian to 14 compensate the attorney. If the court determines a parent, 15 guardian, or custodian cannot compensate the appointed attorney 16 without impairment, then the bill requires the county to make 17 reasonable compensation for the appointed attorney.

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