

**House File 464 - Introduced**

HOUSE FILE 464

BY MASCHER

**A BILL FOR**

1 An Act relating to price transparency and cost-sharing for  
2 prescription drugs, and including applicability provisions.  
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. NEW SECTION. 510D.1 Definitions.

2 As used in this chapter, unless the context otherwise  
3 requires:

4 1. "*Commissioner*" means the commissioner of insurance.

5 2. "*Dispenser*" means the same as defined in 21 U.S.C.  
6 §360eee(3).

7 3. "*Established name*" means the same as defined in 21 C.F.R.  
8 §299.4.

9 4. "*Health benefit plan*" means the same as defined in  
10 section 514J.102.

11 5. "*Pharmaceutical drug manufacturer*" or "*manufacturer*" means  
12 any person engaged in the business of producing, preparing,  
13 converting, processing, packaging, labeling, or distributing  
14 a prescription drug. "*Pharmaceutical drug manufacturer*" or  
15 "*manufacturer*" does not include a wholesale distributor or a  
16 dispenser.

17 6. "*Prescription drug*" means the same as defined in 21  
18 U.S.C. §360eee(12).

19 7. "*Wholesale acquisition cost*" or "*cost*" means a  
20 manufacturer's list price for a prescription drug for  
21 wholesalers or direct purchasers in the United States, not  
22 including prompt pay or other discounts, rebates, or reductions  
23 in price, for the most recent month for which the information  
24 is available, as reported in wholesale price guides or other  
25 publications of drug or biological pricing data.

26 8. "*Wholesale distributor*" means the same as defined in 21  
27 U.S.C. §360eee(29).

28 Sec. 2. NEW SECTION. 510D.2 Pharmaceutical drug  
29 manufacturers — annual report.

30 Each manufacturer shall provide an annual report by  
31 February 15 to the commissioner, in a format prescribed  
32 by the commissioner, that contains the current wholesale  
33 acquisition cost for each prescription drug manufactured by the  
34 manufacturer that was sold to a person in this state in the  
35 immediately preceding calendar year. Within thirty calendar

1 days of receipt, the commissioner shall publish the information  
2 received by the commissioner on a publicly accessible internet  
3 site.

4 Sec. 3. NEW SECTION. 510D.3 Wholesale acquisition cost  
5 increase — report.

6 1. If a prescription drug sold to a person in this state  
7 has a wholesale acquisition cost of one hundred dollars or more  
8 for a thirty-day supply and the cost increases forty percent  
9 or more over the three preceding consecutive calendar years,  
10 or increases fifteen percent or more in the preceding calendar  
11 year, the manufacturer of the prescription drug shall file a  
12 report with the commissioner within thirty calendar days of  
13 the date on which the forty or the fifteen percent increase in  
14 the cost occurs. The report shall be in the form and manner  
15 prescribed by the commissioner and shall include all of the  
16 following information:

17 a. The established name of the prescription drug.

18 b. All brand names, generic names, proprietary names, and  
19 nonproprietary names for the prescription drug, as applicable.

20 c. The aggregate manufacturer-level research and development  
21 costs related to the prescription drug for the most recent  
22 calendar year for which third-party independent audit data for  
23 manufacturer-level research and development costs is available.

24 d. All established names, brand names, generic names,  
25 proprietary names, and nonproprietary names for each  
26 prescription drug manufactured by the manufacturer that  
27 received approval from the United States food and drug  
28 administration in the immediately preceding three consecutive  
29 calendar years.

30 e. All established names, brand names, generic names,  
31 proprietary names, and nonproprietary names for each  
32 prescription drug manufactured by the manufacturer for which  
33 a patent or exclusivity expired in the immediately preceding  
34 three consecutive calendar years.

35 f. A statement detailing the factor or factors that played

1 any role in the increase in cost of the prescription drug  
2 and an explanation for the factor or factors' impact on the  
3 increase in cost of the prescription drug.

4 2. All information and data a manufacturer submits to the  
5 commissioner must be consistent in detail and quality with the  
6 information and data submitted in the manufacturer's annual  
7 report filed with the United States securities and exchange  
8 commission on form 10-k.

9 3. *a.* Information provided by a pharmaceutical drug  
10 manufacturer to the commissioner pursuant to this section  
11 that may reveal any of the following as related to a specific  
12 prescription drug or class of prescription drugs shall  
13 be considered a confidential record, and be recognized  
14 and protected as a trade secret pursuant to section 22.7,  
15 subsection 3:

16 (1) The amount the manufacturer charges a specific health  
17 carrier, specific pharmacy benefit manager, or a specific  
18 dispenser.

19 (2) The dollar value of the rebates the manufacturer  
20 provides a specific health carrier, specific pharmacy benefit  
21 manager, or a specific dispenser.

22 (3) The identity of a specific health carrier, specific  
23 pharmacy benefit manager, or a specific dispenser.

24 *b.* Within sixty calendar days of receipt of the information  
25 pursuant to this section, the commissioner shall publish all  
26 nonconfidential information received by the commissioner on the  
27 same publicly accessible internet site referenced in section  
28 510D.2.

29 **Sec. 4. NEW SECTION. 510D.4 Rules.**

30 The commissioner shall adopt rules pursuant to chapter 17A  
31 as necessary to administer this chapter.

32 **Sec. 5. NEW SECTION. 510D.5 Enforcement.**

33 The commissioner may take any action within the  
34 commissioner's authority to enforce compliance with this  
35 chapter.

1     Sec. 6. NEW SECTION. 510E.1 Definitions.

2     As used in this chapter unless the context otherwise  
3 requires:

4     1. "*Commissioner*" means the commissioner of insurance.

5     2. "*Covered person*" means the same as defined in section  
6 514J.102.

7     3. "*Health benefit plan*" means the same as defined in  
8 section 514J.102.

9     4. "*Health care professional*" means the same as defined in  
10 section 514J.102.

11    5. "*Health carrier*" means the same as defined in section  
12 514J.102.

13    6. "*Pharmaceutical drug manufacturer*" or "*manufacturer*" means  
14 any person engaged in the business of producing, preparing,  
15 converting, processing, packaging, labeling, or distributing  
16 a prescription drug. "*Pharmaceutical drug manufacturer*" or  
17 "*manufacturer*" does not include a wholesale distributor or a  
18 dispenser.

19    7. "*Prescription drug*" means the same as defined in 21  
20 U.S.C. §360eee(12).

21    8. "*Prescription drug benefit*" means a health benefit  
22 plan providing for third-party payment or prepayment for  
23 prescription drugs.

24    9. "*Specialty drug*" means a prescription drug that a health  
25 carrier has designated as a specialty drug and that has either  
26 of the following characteristics:

27    a. The United States food and drug administration has  
28 designated the prescription drug an orphan drug.

29    b. The manufacturer of the prescription drug or the United  
30 States food and drug administration restricts distribution of  
31 the prescription drug to a limited number of distributors.

32    10. "*Utilization review*" means the same as defined in  
33 section 514F.7.

34    11. "*Utilization review organization*" means the same as  
35 defined in section 514F.7.

1     Sec. 7. NEW SECTION. 510E.2 Health carriers — annual  
2 report.

3     1. Each health carrier shall submit an annual report  
4 by February 1 to the commissioner, in the form and manner  
5 prescribed by the commissioner, that contains the following  
6 information for the immediately preceding calendar year, across  
7 all of the health carrier's health benefit plans that offer a  
8 prescription drug benefit:

9     *a.* The brand name of the twenty-five prescription drugs most  
10 frequently covered by the prescription drug benefits offered  
11 by the health carrier.

12     *b.* The percent increase in annual spending by the health  
13 carrier to provide all prescription drug benefits offered by  
14 the health carrier.

15     *c.* The percent increase in premiums paid by covered persons  
16 attributable to all prescription drug benefits offered by the  
17 health carrier.

18     *d.* The percentage of specialty drugs included in all  
19 prescription drug benefits offered by the health carrier that  
20 are subject to utilization review conducted by a utilization  
21 review organization.

22     *e.* The percent decrease in premiums paid by covered persons  
23 attributable to specialty drugs that are subject to utilization  
24 review conducted by a utilization review organization that  
25 are included in all prescription drug benefits offered by the  
26 health carrier.

27     2. Any information a health carrier provides to the  
28 commissioner pursuant to subsection 1 that may reveal any of  
29 the following shall be considered a confidential record, and be  
30 recognized and protected as a trade secret pursuant to section  
31 22.7:

32     *a.* The identity of a specific health benefit plan.

33     *b.* The identity of the specific price charged by a specific  
34 manufacturer, pharmacy benefit manager, or dispenser for a  
35 specific prescription drug or class of prescription drugs.

1 c. The dollar value of the rebates a specific manufacturer,  
2 a specific pharmacy benefit manager, or a specific dispenser  
3 provides to the health carrier.

4 3. Prior to May 1 of each calendar year, the commissioner  
5 shall publish the nonconfidential data received by the  
6 commissioner pursuant to this section on the same publicly  
7 accessible internet site referenced in section 510D.2. The  
8 data shall be aggregated from all annual reports submitted  
9 pursuant to subsection 1, and the information shall be  
10 made available to the public in a format that complies with  
11 subsection 2.

12 Sec. 8. NEW SECTION. 510E.3 Rules.

13 The commissioner shall adopt rules pursuant to chapter 17A  
14 as necessary to administer this chapter.

15 Sec. 9. NEW SECTION. 510E.4 Enforcement.

16 The commissioner may take any action within the  
17 commissioner's authority to enforce compliance with this  
18 chapter.

19 Sec. 10. NEW SECTION. 514M.1 Definitions.

20 1. "*Carrier*" means an entity subject to the insurance laws  
21 and regulations of this state, or subject to the jurisdiction  
22 of the commissioner, that offers at least one health plan in  
23 this state.

24 2. "*Cost-sharing requirement*" means any copayment,  
25 coinsurance, deductible, or other out-of-pocket expense  
26 obligation required of or on behalf of an enrollee in order  
27 for the enrollee to receive a specific health care service,  
28 including a prescription drug, covered by the enrollee's health  
29 plan.

30 3. "*Enrollee*" means an individual who is eligible to obtain  
31 health care services under a health plan.

32 4. "*Health care services*" means an item or service for the  
33 prevention, treatment, cure, or healing of an illness, injury,  
34 or physical disability.

35 5. "*Health plan*" means a policy, contract, certificate, or

1 agreement offered or issued by a carrier to provide, deliver,  
2 arrange for, pay for, or reimburse any of the costs of health  
3 care services.

4 6. "*Internal Revenue Code*" means the Internal Revenue Code  
5 as defined in section 422.3.

6 7. "*Person*" means a natural person, corporation, mutual  
7 company, unincorporated association, partnership, joint  
8 venture, limited liability corporation, trust, estate,  
9 foundation, not-for-profit organization, government or  
10 governmental subdivision, or government or governmental agency.

11 Sec. 11. NEW SECTION. 514M.2 **Cost-sharing calculation.**

12 1. A carrier shall include all cost-sharing amounts paid by  
13 an enrollee, or by another person on behalf of the enrollee, as  
14 part of the carrier's calculation of an enrollee's contribution  
15 to the enrollee's applicable cost-sharing requirement. This  
16 requirement does not apply to cost-sharing amounts paid by an  
17 enrollee, or by another person on behalf of an enrollee, for  
18 a prescription drug for which a medically appropriate A-rated  
19 generic equivalent is available to the enrollee.

20 2. Subsection 1 shall not apply to a state-regulated  
21 high-deductible health plan to the extent it results in the  
22 plan's failure to qualify as a high-deductible health plan  
23 pursuant to section 223 of the Internal Revenue Code.

24 Sec. 12. NEW SECTION. 514M.3 **Severability.**

25 If the provisions of subsection 1 conflict with a federal law  
26 or regulation as applied to a specific carrier or in a specific  
27 circumstance, the provisions shall remain in full force and  
28 effect for all carriers and in all circumstances in which the  
29 federal conflict does not exist.

30 Sec. 13. NEW SECTION. 514M.4 **Applicability.**

31 This chapter applies to all health plans delivered, issued  
32 for delivery, continued, or renewed in this state on or after  
33 January 1, 2022.

34 Sec. 14. **RETROACTIVE APPLICABILITY.**

35 1. The section of this Act that requires a pharmaceutical



1 drug manufacturer to submit an annual report to the  
2 commissioner containing the current wholesale acquisition  
3 cost for each of the manufacturer's prescription drugs is  
4 retroactively applicable to all manufacturers that manufactured  
5 any prescription drug that is sold to a person in this state on  
6 or after January 1, 2021.

7 2. The section of this Act that requires a pharmaceutical  
8 drug manufacturer to submit a report to the commissioner  
9 containing information related to an increase in the wholesale  
10 acquisition cost of a prescription drug manufactured by the  
11 manufacturer is retroactively applicable to all manufacturers  
12 that manufactured any prescription drug that is sold to a  
13 person in this state on or after January 1, 2021.

14 3. The section of this Act that requires a health carrier  
15 to submit an annual report to the commissioner related to  
16 all of the health carrier's health benefit plans that offer  
17 a prescription drug benefit is retroactively applicable to  
18 all health benefit plans providing for third-party payment  
19 or prepayment of health or medical expenses that provide a  
20 prescription drug benefit that have been delivered, issued  
21 for delivery, continued, or renewed in this state on or after  
22 January 1, 2021.

23

#### EXPLANATION

24 The inclusion of this explanation does not constitute agreement with  
25 the explanation's substance by the members of the general assembly.

26 This bill relates to price transparency and cost-sharing for  
27 prescription drugs.

28 The bill requires a manufacturer to file an annual report  
29 with the commissioner of insurance (commissioner) that  
30 discloses the wholesale acquisition cost for all prescription  
31 drugs manufactured by the manufacturer that were sold to a  
32 person in this state in the immediately preceding calendar  
33 year. The first report that is due covers all prescription  
34 drugs sold to a person in this state on or after January 1,  
35 2021. "Wholesale acquisition cost" or "cost" is defined in the

1 bill as the manufacturer's list price for a prescription drug  
2 for wholesalers or direct purchasers in the United States, not  
3 including prompt pay or other discounts, rebates, or reductions  
4 in price, for the most recent month for which the information  
5 is available, as reported in wholesale price guides or other  
6 publications of drug or biological pricing data. Within 30  
7 calendar days of receipt, the commissioner is required to  
8 publish this information from the annual reports on a publicly  
9 accessible internet site.

10 If a prescription drug sold to a person in this state  
11 has a cost of \$100 or more for a 30-day supply and the cost  
12 increases 40 percent or more over the three preceding calendar  
13 years, or increases 15 percent or more in the preceding  
14 calendar year, the manufacturer of the prescription drug must  
15 file a report with the commissioner within 30 calendar days  
16 of the date on which the 40 or 15 percent increase in cost  
17 occurs. This requirement is applicable to all manufacturers  
18 that manufactured prescription drugs that are sold to a  
19 person in this state on or after January 1, 2021. The report  
20 must include the information detailed in the bill. Certain  
21 information provided by a manufacturer, as detailed in the  
22 bill, is considered a confidential record and is required  
23 to be protected as a trade secret. Within 60 calendar days  
24 of receipt, the commissioner is required to publish the  
25 nonconfidential information on the same publicly accessible  
26 internet site on which the manufacturer's annual report  
27 information is published.

28 The bill requires each health carrier to submit an annual  
29 report by February 1 to the commissioner that contains  
30 information as detailed in the bill across all of the health  
31 carrier's health benefit plans. This requirement is applicable  
32 to all health benefit plans providing for third-party payment  
33 or prepayment of health or medical expenses that provide a  
34 prescription drug benefit that have been delivered, issued  
35 for delivery, continued, or renewed in this state on or after

1 January 1, 2021. "Health carrier" is defined in the bill as an  
2 entity subject to the insurance laws and regulations of this  
3 state, or subject to the jurisdiction of the commissioner,  
4 including an insurance company offering sickness and accident  
5 plans, a health maintenance organization, a nonprofit health  
6 service corporation, a plan established pursuant to Code  
7 chapter 509A for public employees, or any other entity  
8 providing a plan of health insurance, health care benefits,  
9 or health care services. Certain information provided by  
10 a health carrier, as detailed in the bill, is considered a  
11 confidential record and must be protected as a trade secret.  
12 Prior to May 1 of each year, the commissioner must publish the  
13 nonconfidential data received by the commissioner on the same  
14 publicly accessible internet site on which the manufacturers'  
15 information is published. The data must be aggregated from the  
16 annual reports submitted by all health carriers.

17 The bill directs the commissioner to adopt rules as  
18 necessary to administer the requirements outlined in the  
19 bill and allows the commissioner to take any action within  
20 the commissioner's authority to enforce compliance with the  
21 manufacturer and health carrier reporting requirements outlined  
22 in the bill.

23 The bill also requires a carrier to include all cost-sharing  
24 amounts paid by an enrollee of a health plan, or by another  
25 person on behalf of an enrollee, as part of the carrier's  
26 calculation of an enrollee's contribution to the enrollee's  
27 applicable cost-sharing requirement. "Cost-sharing  
28 requirement" is defined in the bill as any copayment,  
29 coinsurance, deductible, or other out-of-pocket expense  
30 obligation required of or on behalf of an enrollee in order  
31 for the enrollee to receive a specific health care service,  
32 including a prescription drug, covered by the enrollee's health  
33 plan. This requirement applies to all health plans delivered,  
34 issued for delivery, continued, or renewed in this state on  
35 or after January 1, 2022. The bill excludes state-regulated

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1 high-deductible health plans (HDHP) from the requirement if it  
2 will result in the plan not qualifying as an HDHP under section  
3 223 of the Internal Revenue Code. The bill also prohibits  
4 application of the requirement to a carrier or a circumstance  
5 in a manner that will conflict with a federal law or a federal  
6 regulation.