SENATE FILE 2314 BY COMMITTEE ON COMMERCE

(SUCCESSOR TO SSB 3092)

A BILL FOR

An Act relating to the establishment of a disaster recovery
 homeowner assistance program and fund administered by the
 Iowa finance authority, transfers of moneys to certain
 funds, and including effective date provisions.
 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

Section 1. <u>NEW SECTION</u>. 16.43 Use of revolving loan funds.
 Notwithstanding any other provision of law to the contrary,
 the authority may transfer any unobligated and unencumbered
 moneys in any revolving loan program fund created pursuant to
 section 16.46, 16.47, 16.48, or 16.49, for deposit in any other
 fund created under this part.

7 Sec. 2. <u>NEW SECTION</u>. 16.44 Disaster recovery homeowner 8 assistance program and fund.

9 1. As used in this section, unless the context otherwise 10 requires:

11 a. "Disaster-affected home" means any of the following:
12 (1) A primary residence that is destroyed or damaged due to
13 a natural disaster that occurs on or after the effective date
14 of this Act, and is located in a county that due to the natural
15 disaster is the subject of a state of disaster emergency
16 proclamation by the governor that authorizes disaster recovery
17 homeowner assistance.

18 (2) A primary residence that is destroyed or damaged due to 19 a natural disaster that occurred on or after March 12, 2019, 20 but before the effective date of this Act, and is located in a 21 county that has been declared a major disaster by the president 22 of the United States on or after March 12, 2019, but before the 23 effective date of this Act, and that is also a county in which 24 individuals are eligible for federal individual assistance.

25 b. "Fund" means the disaster recovery homeowner assistance 26 fund.

c. "Local program administrator" means any of the following:
(1) The cities of Ames, Cedar Falls, Cedar Rapids, Council
Bluffs, Davenport, Des Moines, Dubuque, Iowa City, Waterloo,
and West Des Moines.

31 (2) A council of governments whose territory includes at 32 least one county that is the subject of a state of disaster 33 emergency proclamation by the governor that authorizes disaster 34 recovery homeowner assistance on or after the effective date 35 of this Act.

-1-

(3) A qualified local organization or governmental entity
 2 as determined by rules as adopted by the authority.

3 *d.* "*Program*" means the disaster recovery homeowner 4 assistance program.

5 e. "Replacement housing" means housing purchased by a 6 homeowner to replace a disaster-affected home that is destroyed 7 or damaged beyond reasonable repair as determined by a local 8 program administrator.

9 f. "State of disaster emergency" means the same as described 10 in section 29C.6, subsection 1.

11 2. a. A disaster recovery homeowner assistance fund 12 is created within the authority, and the authority shall 13 administer the fund in a manner to award forgivable loans to 14 eligible homeowners for purposes of this section.

b. The fund may consist of any moneys appropriated by the general assembly for purposes of this section and any other moneys that are lawfully available to the authority. The authority shall use any moneys specifically appropriated for purposes of this section only for the purposes of this section. The authority may use all other moneys in the fund, including interest, earnings, and recaptures, for purposes of this section.

c. Notwithstanding section 8.39, subsections 1 and 3, and notwithstanding any other law to the contrary, without the prior written consent and approval of the governor and the department of management, the executive director of the Iowa finance authority may transfer any unobligated and unencumbered moneys in any fund created pursuant to section 16.5, subsection 1, paragraph "s", for deposit in the disaster recovery homeowner assistance fund.

31 *d.* Notwithstanding section 8.39, subsections 2 and 3, 32 and notwithstanding any other law to the contrary, with the 33 written approval of the director of the economic development 34 authority and without the approval of the governor, the 35 executive director of the Iowa finance authority may transfer

-2-

LSB 5422SV (1) 88 ko/jh

2/8

S.F. 2314

1 any unobligated and unencumbered moneys in any fund created 2 pursuant to section 15.106A, subsection 1, paragraph ~o~, for 3 deposit in the disaster recovery homeowner assistance fund.

e. Notwithstanding section 8.33, moneys in the fund at the 5 end of each fiscal year shall not revert to the general fund or 6 any other fund but shall remain in the fund for expenditure for 7 subsequent fiscal years.

f. The authority shall not use more than five percent of 8 9 the moneys in the fund at the beginning of a fiscal year for 10 purposes of administrative costs and other program support. The authority shall establish and administer a disaster 11 3. 12 recovery homeowner assistance program and shall use moneys in 13 the fund to award forgivable loans to eligible homeowners of 14 disaster-affected homes. Moneys in the fund may be expended 15 following a state of disaster emergency proclamation by 16 the governor that authorizes disaster recovery homeowner 17 assistance. The authority may enter into an agreement with one 18 or more local program administrators to administer the program. 4. To be considered for a forgivable loan under the 19 20 program, a homeowner must register for the disaster case 21 management program established pursuant to section 29C.20B. 22 The homeowner's disaster case manager shall determine the 23 homeowner's eligibility for the disaster recovery homeowner 24 assistance program. If the homeowner's disaster case manager 25 confirms the homeowner's eligibility, the disaster case manager 26 shall refer the homeowner to the appropriate local program 27 administrator.

5. To be eligible for a forgivable loan under the program a homeowner must meet all of the following requirements: *a.* The homeowner's disaster-affected home must have sustained damage greater than the damage that is covered by the homeowner's property and casualty insurance policy insuring the home plus any other state or federal disaster-related financial home plus that the homeowner is eligible to receive.

35 b. A local program administrator must deem the homeowner's

-3-

1 disaster-affected home suitable for rehabilitation or damaged
2 beyond reasonable repair.

3 c. If the homeowner is seeking a forgivable loan for the 4 repair or rehabilitation of the homeowner's disaster-affected 5 home, the homeowner's disaster-affected home cannot be proposed 6 for buyout by the county or city in which the disaster-affected 7 home is located.

8 6. *a.* If a homeowner is referred to the authority or to a 9 local program administrator by the homeowner's disaster case 10 manager, the authority may award a forgivable loan to the 11 eligible homeowner for any of the following purposes:

12 (1) Repair or rehabilitation of the homeowner's13 disaster-affected home.

14 (2) Down payment assistance on the purchase of replacement 15 housing and the cost of reasonable repairs to be performed 16 on the replacement housing to render the replacement housing 17 decent, safe, sanitary, and in good repair. Replacement 18 housing purchased by a homeowner shall not be located 19 in a one-hundred-year floodplain. For purposes of this 20 subparagraph, "decent, safe, sanitary, and in good repair" 21 means the same as described in 24 C.F.R. §5.703.

b. The maximum forgivable loan that the authority may
award to any one eligible homeowner shall be determined by the
authority by rule.

25 c. All forgivable loans that are awarded to an eligible 26 homeowner shall have a five-year term and shall be 27 interest-free.

d. A forgivable loan awarded to an eligible homeowner shall
be forgiven by the authority by a uniform percentage on a
monthly basis as determined by rules adopted by the authority. *e.* If a homeowner who has been awarded a forgivable loan
sells a disaster-affected home or replacement housing for which
the homeowner received the forgivable loan prior to the end
of the five-year loan term, the remaining principal on the
forgivable loan shall be due and payable pursuant to rules

-4-

1 adopted by the authority.

2 7. The authority shall adopt rules pursuant to chapter 17A3 to implement and administer this section.

4 Sec. 3. EFFECTIVE DATE. This Act, being deemed of immediate 5 importance, takes effect upon enactment.

- 6
- 7 8

EXPLANATION

The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.

9 This bill relates to the establishment of a disaster 10 recovery homeowner assistance program and fund administered by 11 the Iowa finance authority, and transfers of moneys to certain 12 funds.

The bill creates a disaster recovery homeowner assistance fund (fund) within the Iowa finance authority (authority). The fund may consist of any moneys appropriated by the general assembly and any other moneys that are lawfully available to the authority. The authority may use all moneys in the fund, including interest, earnings, and recaptures for the purposes of the fund. Moneys in the fund at the end of each fiscal year do not revert to any other fund but remain in the fund for expenditure for subsequent fiscal years. The bill prohibits the authority from using more than 5 percent of the moneys in the fund at the beginning of a fiscal year for purposes of administrative costs and other program support.

Notwithstanding any other law to the contrary, the bill permits the authority to transfer any unobligated and unencumbered moneys in the revolving loan program funds created pursuant to Code sections 16.46, 16.47, 16.48, or 16.49, for deposit in any other fund created under Code chapter 16, part 4. Notwithstanding Code sections 8.39(1) and 8.39(3), and notwithstanding any other law to the contrary, the bill permits the executive director of the authority to transfer any unobligated and unencumbered moneys in any fund created pursuant to Code section 16.5(1)(s), for deposit in the disaster recovery homeowner assistance fund without the prior

-5-

1 written consent and approval of the governor and the department 2 of management. Notwithstanding Code sections 8.39(2) and 3 8.39(3), and notwithstanding any other law to the contrary, 4 the bill permits the executive director of the Iowa finance 5 authority to transfer any unobligated and unencumbered moneys 6 in any fund created pursuant to Code section 15.106A(1)(0), for 7 deposit in the disaster recovery homeowner assistance fund, 8 with the written approval of the director of the economic 9 development authority and without the approval of the governor. The bill directs the authority to establish and administer a 10 11 disaster recovery homeowner assistance program (program) and to 12 use moneys in the fund to provide forgivable loans to eligible 13 homeowners of disaster-affected homes. "Disaster-affected 14 home" is defined in the bill as a primary residence that is 15 destroyed or damaged due to a natural disaster that occurs on 16 or after the effective date of the bill, and that is located 17 in a county that due to the natural disaster is the subject 18 of a state of disaster emergency proclamation by the governor 19 that authorizes disaster recovery homeowners assistance; or a 20 primary residence that is destroyed or damaged due to a natural 21 disaster that occurred on or after March 12, 2019, but before 22 the effective date of the bill, and is located in a county that 23 has been declared a major disaster by the president of the 24 United States on or after March 12, 2019, and that is also a 25 county in which individuals are eligible for federal individual 26 assistance.

The authority may enter into an agreement with one or more local program administrators (administrator) to administer the program, and moneys in the fund may be expended following a state of disaster emergency proclamation by the governor that authorizes disaster recovery homeowner assistance. "Local program administrator" is defined in the bill as the cities of Ames, Cedar Falls, Cedar Rapids, Council Bluffs, Davenport, Des Moines, Dubuque, Iowa City, Waterloo, and West Des Moines; and a council of governments whose territory includes at least one

-6-

LSB 5422SV (1) 88 ko/jh

6/8

S.F. 2314

1 county that is the subject of the state of disaster emergency 2 proclamation by the governor that authorizes disaster recovery 3 homeowner assistance; or a qualified local organization or 4 governmental entity as determined by rules as adopted by the 5 authority.

6 To be considered for a forgivable loan under the program, 7 a homeowner must register for the disaster case management 8 program established pursuant to Code section 29C.20B. The 9 homeowner's disaster case manager (manager) is required to 10 determine the homeowner's eligibility for the program. If 11 the homeowner's manager confirms the homeowner's eligibility, 12 the manager must refer the homeowner to the appropriate 13 administrator.

To be eligible for a forgivable loan under the program, the bill requires a homeowner to own a disaster-affected home (home) located in a county that has been proclaimed a state of disaster emergency by the governor; the home must have sustained damage greater than the damage that is covered by the homeowner's property and casualty insurance policy insuring the home plus any other state or federal disaster-related financial assistance that the homeowner is eligible to receive; an administrator must deem the home suitable for rehabilitation or damaged beyond reasonable repair; and if the homeowner is seeking a forgivable loan for the repair or rehabilitation of the homeowner's disaster-affected home, the home cannot be proposed for buyout by the county or city in which the home is located.

If a homeowner is referred to an administrator by the homeowner's manager, the bill allows the authority to award a forgivable loan to the eligible homeowner for repair or rehabilitation of the disaster-affected home, or for down payment assistance on the purchase of replacement housing, and the cost of reasonable repairs to be performed on the replacement housing to render it decent, safe, sanitary, and fin good repair. Replacement housing purchased by a homeowner

-7-

LSB 5422SV (1) 88 ko/jh

7/8

S.F. 2314

1 cannot be located in a 100-year floodplain. All awarded 2 forgivable loans must be interest-free and have a five-year 3 term. The maximum forgivable loan that may be awarded to any 4 one eligible homeowner shall be determined by the authority 5 by rule. "Decent, safe, sanitary, and in good repair" is 6 defined in the bill to mean the same as described in 24 C.F.R. 7 §5.703. "Replacement housing" is defined in the bill as 8 housing purchased by a homeowner to replace a disaster-affected 9 home that is destroyed or damaged beyond reasonable repair as 10 determined by a local program administrator.

A uniform percentage of a forgivable loan awarded to a homeowner must be forgiven by the authority on a monthly basis as determined by rules adopted by the authority. If 4 a homeowner who has been awarded a forgivable loan sells a 5 disaster-affected home or replacement housing for which the 6 homeowner received the forgivable loan prior to the end of 17 the five-year term, the remaining principal on the forgivable 18 loan becomes due and payable pursuant to rules adopted by the 19 authority.

20 The authority is required to adopt rules to implement and 21 administer the fund and the program.

-8-

22 The bill takes effect upon enactment.