

**Senate File 2177 - Introduced**

SENATE FILE 2177  
BY MATHIS and RAGAN

**A BILL FOR**

1 An Act relating to Medicaid program improvements, providing an  
2 appropriation, and including effective date provisions.  
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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DIVISION I

MEDICAID LONG-TERM SERVICES AND SUPPORTS POPULATION MEMBERS —  
PROVISION OF CONFLICT-FREE SERVICES

Section 1. MEDICAID LONG-TERM SERVICES AND SUPPORTS  
POPULATION MEMBERS — PROVISION OF CONFLICT-FREE SERVICES. The  
department of human services shall adopt rules pursuant to  
chapter 17A to ensure that services are provided under the  
Medicaid program to members of the long-term services and  
supports population in a conflict-free manner. Specifically,  
case management services shall be provided by independent  
providers and supports intensity scale assessments shall be  
performed by independent assessors.

DIVISION II

MEDICAID WORKFORCE PROGRAM

Sec. 2. WORKFORCE RECRUITMENT, RETENTION, AND TRAINING  
PROGRAMS. The department of human services shall contractually  
require any managed care organization with whom the department  
contracts under the Medicaid program to collaborate with  
the department and stakeholders to develop and administer a  
workforce recruitment, retention, and training program to  
provide adequate access to appropriate services, including  
but not limited to services to older Iowans. The department  
shall ensure that any program developed is administered in a  
coordinated and collaborative manner across all contracting  
managed care organizations and shall require the managed care  
organizations to submit quarterly progress and outcomes reports  
to the department.

DIVISION III

PROVIDER APPEALS PROCESS — EXTERNAL REVIEW

Sec. 3. MEDICAID MANAGED CARE ORGANIZATION APPEALS PROCESS  
— EXTERNAL REVIEW.  
1. a. A Medicaid managed care organization under contract  
with the state shall include in any written response to  
a Medicaid provider under contract with the managed care  
organization that reflects a final adverse determination of the

1 managed care organization's internal appeal process relative to  
2 an appeal filed by the Medicaid provider, all of the following:

3 (1) A statement that the Medicaid provider's internal  
4 appeal rights within the managed care organization have been  
5 exhausted.

6 (2) A statement that the Medicaid provider is entitled to  
7 an external independent third-party review pursuant to this  
8 section.

9 (3) The requirements for requesting an external independent  
10 third-party review.

11 b. If a managed care organization's written response does  
12 not comply with the requirements of paragraph "a", the managed  
13 care organization shall pay to the affected Medicaid provider a  
14 penalty not to exceed one thousand dollars.

15 2. a. A Medicaid provider who has been denied the provision  
16 of a service to a Medicaid member or a claim for reimbursement  
17 for a service rendered to a Medicaid member, and who has  
18 exhausted the internal appeals process of a managed care  
19 organization, shall be entitled to an external independent  
20 third-party review of the managed care organization's final  
21 adverse determination.

22 b. To request an external independent third-party review of  
23 a final adverse determination by a managed care organization,  
24 an aggrieved Medicaid provider shall submit a written request  
25 for such review to the managed care organization within sixty  
26 calendar days of receiving the final adverse determination.

27 c. A Medicaid provider's request for such review shall  
28 include all of the following:

29 (1) Identification of each specific issue and dispute  
30 directly related to the final adverse determination issued by  
31 the managed care organization.

32 (2) A statement of the basis upon which the Medicaid  
33 provider believes the managed care organization's determination  
34 to be erroneous.

35 (3) The Medicaid provider's designated contact information,

1 including name, mailing address, phone number, fax number, and  
2 email address.

3 3. a. Within five business days of receiving a Medicaid  
4 provider's request for review pursuant to this subsection, the  
5 managed care organization shall do all of the following:

6 (1) Confirm to the Medicaid provider's designated contact,  
7 in writing, that the managed care organization has received the  
8 request for review.

9 (2) Notify the department of the Medicaid provider's  
10 request for review.

11 (3) Notify the affected Medicaid member of the Medicaid  
12 provider's request for review, if the review is related to the  
13 denial of a service.

14 b. If the managed care organization fails to satisfy the  
15 requirements of this subsection 3, the Medicaid provider shall  
16 automatically prevail in the review.

17 4. a. Within fifteen calendar days of receiving a Medicaid  
18 provider's request for external independent third-party review,  
19 the managed care organization shall do all of the following:

20 (1) Submit to the department all documentation submitted  
21 by the Medicaid provider in the course of the managed care  
22 organization's internal appeal process.

23 (2) Provide the managed care organization's designated  
24 contact information, including name, mailing address, phone  
25 number, fax number, and email address.

26 b. If a managed care organization fails to satisfy the  
27 requirements of this subsection 4, the Medicaid provider shall  
28 automatically prevail in the review.

29 5. An external independent third-party review shall  
30 automatically extend the deadline to file an appeal for a  
31 contested case hearing under chapter 17A, pending the outcome  
32 of the external independent third-party review, until thirty  
33 calendar days following receipt of the review decision by the  
34 Medicaid provider.

35 6. Upon receiving notification of a request for external

1 independent third-party review, the department shall do all of  
2 the following:

3 a. Assign the review to an external independent third-party  
4 reviewer.

5 b. Notify the managed care organization of the identity of  
6 the external independent third-party reviewer.

7 c. Notify the Medicaid provider's designated contact of the  
8 identity of the external independent third-party reviewer.

9 7. The department shall deny a request for an external  
10 independent third-party review if the requesting Medicaid  
11 provider fails to exhaust the managed care organization's  
12 internal appeals process or fails to submit a timely request  
13 for an external independent third-party review pursuant to this  
14 subsection.

15 8. a. Multiple appeals through the external independent  
16 third-party review process regarding the same Medicaid  
17 member, a common question of fact, or interpretation of common  
18 applicable regulations or reimbursement requirements may  
19 be combined and determined in one action upon request of a  
20 party in accordance with rules and regulations adopted by the  
21 department.

22 b. The Medicaid provider that initiated a request for  
23 an external independent third-party review, or one or more  
24 other Medicaid providers, may add claims to such an existing  
25 external independent third-party review following exhaustion  
26 of any applicable managed care organization internal appeals  
27 process, if the claims involve a common question of fact  
28 or interpretation of common applicable regulations or  
29 reimbursement requirements.

30 9. Documentation reviewed by the external independent  
31 third-party reviewer shall be limited to documentation  
32 submitted pursuant to subsection 4.

33 10. An external independent third-party reviewer shall do  
34 all of the following:

35 a. Conduct an external independent third-party review

1 of any claim submitted to the reviewer pursuant to this  
2 subsection.

3     b. Within thirty calendar days from receiving the request  
4 for review from the department and the documentation submitted  
5 pursuant to subsection 4, issue the reviewer's final decision  
6 to the Medicaid provider's designated contact, the managed  
7 care organization's designated contact, the department, and  
8 the affected Medicaid member if the decision involves a denial  
9 of service. The reviewer may extend the time to issue a final  
10 decision by fourteen calendar days upon agreement of all  
11 parties to the review.

12     11. The department shall enter into a contract with  
13 an independent review organization that does not have a  
14 conflict of interest with the department or any managed care  
15 organization to conduct the independent third-party reviews  
16 under this section.

17     a. A party, including the affected Medicaid member or  
18 Medicaid provider, may appeal a final decision of the external  
19 independent third-party reviewer in a contested case proceeding  
20 in accordance with chapter 17A within thirty calendar days from  
21 receiving the final decision. A final decision in a contested  
22 case proceeding is subject to judicial review.

23     b. The final decision of any external independent  
24 third-party review conducted pursuant to this subsection shall  
25 also direct the nonprevailing party to pay an amount equal to  
26 the costs of the review to the external independent third-party  
27 reviewer. Any payment ordered pursuant to this subsection  
28 shall be stayed pending any appeal of the review. If the  
29 final outcome of any appeal is to reverse the decision of the  
30 external independent third-party review, the nonprevailing  
31 party shall pay the costs of the review to the external  
32 independent third-party reviewer within forty-five calendar  
33 days of entry of the final order.

34                                   DIVISION IV

35                                   MEMBER DISENROLLMENT FOR GOOD CAUSE



1 equivalent positions authorized for, the office of long-term  
2 care ombudsman for the same purpose, the following amount, or  
3 so much thereof as is necessary, to be used for the purposes  
4 designated:

5 For the purposes of the Medicaid managed care ombudsman  
6 program including for salaries, support, administration,  
7 maintenance, and miscellaneous purposes, and for not more than  
8 the following full-time equivalent positions:

9 .....	\$	300,000
10 .....	FTEs	2.50

11 2. The funding appropriated and the full-time equivalent  
12 positions authorized under this section are in addition to any  
13 other funds appropriated from the general fund of the state and  
14 actually expended, and any other full-time equivalent positions  
15 authorized and actually filled as of July 1, 2020, for the  
16 Medicaid managed care ombudsman program.

17 3. Any funds appropriated to and any full-time equivalent  
18 positions authorized for the office of long-term care ombudsman  
19 for the Medicaid managed care ombudsman program for the fiscal  
20 year beginning July 1, 2020, and ending June 30, 2021, shall  
21 be used exclusively for the Medicaid managed care ombudsman  
22 program.

23 4. The additional full-time equivalent positions authorized  
24 in this section for the Medicaid managed care ombudsman program  
25 shall be filled no later than September 1, 2020.

26 5. The office of long-term care ombudsman shall include  
27 in the Medicaid managed care ombudsman program report, on a  
28 quarterly basis, the disposition of resources for the Medicaid  
29 managed care ombudsman program including actual expenditures  
30 and a full-time equivalent positions summary for the prior  
31 quarter.

32 EXPLANATION

33 The inclusion of this explanation does not constitute agreement with  
34 the explanation's substance by the members of the general assembly.

35 This bill relates to the Medicaid program.

1 Division I of the bill requires the department of human  
2 services (DHS) to adopt administrative rules to ensure that  
3 services are provided to the Medicaid long-term services and  
4 supports population in a conflict-free manner. Specifically,  
5 the bill requires that case management services shall be  
6 provided by independent providers and that the supports  
7 intensity scale assessments are performed by independent  
8 assessors.

9 Division II of the bill requires DHS to contractually  
10 require any Medicaid managed care organization (MCO) to  
11 collaborate with the department and stakeholders to develop and  
12 administer a workforce recruitment, retention, and training  
13 program to provide adequate access to appropriate services,  
14 including but not limited to services to older Iowans. The  
15 department shall ensure that any such program developed is  
16 administered in a coordinated and collaborative manner across  
17 all contracting MCOs and shall require the MCOs to submit  
18 quarterly progress and outcomes reports to the department.

19 Division III of the bill establishes an external review  
20 process for Medicaid providers for the review of final adverse  
21 determinations of the MCOs' internal appeal processes. The  
22 division provides that a final decision of an external reviewer  
23 may be reviewed in a contested case proceeding pursuant to Code  
24 chapter 17A, and ultimately is subject to judicial review.

25 Division IV of the bill relates to member disenrollment for  
26 good cause during the 12 months of closed enrollment between  
27 open enrollment periods. Currently, a member may request  
28 disenrollment for good cause initially through their MCO's  
29 grievance process, which may take up to 30 to 45 days to  
30 process. The bill requires DHS to adopt administrative rules  
31 and contractually require all Medicaid MCOs to issue a decision  
32 in response to a member's request for disenrollment for good  
33 cause within 10 days of the date the member submits the request  
34 to the MCO utilizing the MCO's grievance process.

35 Division V of the bill requires the DHS to develop

1 uniform authorization criteria for, and to utilize a request  
2 for proposals process to procure a single credentialing  
3 verification organization to be utilized in credentialing  
4 and recredentialing providers for the Medicaid managed care  
5 and fee-for-service payment and delivery systems. The bill  
6 requires DHS to contractually require all Medicaid managed  
7 care organizations (MCOs) to apply the uniform authorization  
8 criteria and to accept verified information from the single  
9 credentialing verification organization procured by the  
10 state, and to contractually prohibit the MCOs from requiring  
11 additional credentialing information from a provider in order  
12 to participate in the Medicaid managed care organization's  
13 provider network.

14 Division VI of the bill relates to the office of long-term  
15 care ombudsman (OLTCO) and the Medicaid managed care ombudsman  
16 program (MCOP).

17 For fiscal year 2020-2021, the bill appropriates \$300,000  
18 from the general fund of the state, in addition to any other  
19 funds appropriated from the general fund of the state to,  
20 and authorizes 2.50 FTEs in addition to any other full-time  
21 equivalent (FTE) positions authorized for, the OLTCO for the  
22 purposes of the MCOP. The funding appropriated and the FTE  
23 positions authorized under the bill are in addition to any  
24 other funds appropriated from the general fund of the state  
25 and actually expended, and any other FTE positions authorized  
26 and actually filled as of July 1, 2020, for the MCOP. For  
27 fiscal year 2019-2020, the expenditures budgeted for MCOP were  
28 \$171,536 and the FTE positions filled totaled 1.50.

29 The bill requires that any funds appropriated to and any  
30 full-time equivalent positions authorized for the OLTCO for the  
31 MCOP for fiscal year 2020-2021 shall be used exclusively for  
32 the MCOP. The additional FTE positions authorized in the bill  
33 for the MCOP shall be filled no later than September 1, 2020.

34 The bill requires the OLTCO to include in the MCOP report, on  
35 a quarterly basis, the disposition of resources for the MCOP

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1 including expenditures and a full-time equivalent positions  
2 summary for the prior quarter.