

Senate File 2177 - Introduced

SENATE FILE 2177
BY MATHIS and RAGAN

A BILL FOR

1 An Act relating to Medicaid program improvements, providing an
2 appropriation, and including effective date provisions.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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DIVISION I

MEDICAID LONG-TERM SERVICES AND SUPPORTS POPULATION MEMBERS —
PROVISION OF CONFLICT-FREE SERVICES

Section 1. MEDICAID LONG-TERM SERVICES AND SUPPORTS
POPULATION MEMBERS — PROVISION OF CONFLICT-FREE SERVICES. The
department of human services shall adopt rules pursuant to
chapter 17A to ensure that services are provided under the
Medicaid program to members of the long-term services and
supports population in a conflict-free manner. Specifically,
case management services shall be provided by independent
providers and supports intensity scale assessments shall be
performed by independent assessors.

DIVISION II

MEDICAID WORKFORCE PROGRAM

Sec. 2. WORKFORCE RECRUITMENT, RETENTION, AND TRAINING
PROGRAMS. The department of human services shall contractually
require any managed care organization with whom the department
contracts under the Medicaid program to collaborate with
the department and stakeholders to develop and administer a
workforce recruitment, retention, and training program to
provide adequate access to appropriate services, including
but not limited to services to older Iowans. The department
shall ensure that any program developed is administered in a
coordinated and collaborative manner across all contracting
managed care organizations and shall require the managed care
organizations to submit quarterly progress and outcomes reports
to the department.

DIVISION III

PROVIDER APPEALS PROCESS — EXTERNAL REVIEW

Sec. 3. MEDICAID MANAGED CARE ORGANIZATION APPEALS PROCESS
— EXTERNAL REVIEW.
1. a. A Medicaid managed care organization under contract
with the state shall include in any written response to
a Medicaid provider under contract with the managed care
organization that reflects a final adverse determination of the

1 managed care organization's internal appeal process relative to
2 an appeal filed by the Medicaid provider, all of the following:

3 (1) A statement that the Medicaid provider's internal
4 appeal rights within the managed care organization have been
5 exhausted.

6 (2) A statement that the Medicaid provider is entitled to
7 an external independent third-party review pursuant to this
8 section.

9 (3) The requirements for requesting an external independent
10 third-party review.

11 b. If a managed care organization's written response does
12 not comply with the requirements of paragraph "a", the managed
13 care organization shall pay to the affected Medicaid provider a
14 penalty not to exceed one thousand dollars.

15 2. a. A Medicaid provider who has been denied the provision
16 of a service to a Medicaid member or a claim for reimbursement
17 for a service rendered to a Medicaid member, and who has
18 exhausted the internal appeals process of a managed care
19 organization, shall be entitled to an external independent
20 third-party review of the managed care organization's final
21 adverse determination.

22 b. To request an external independent third-party review of
23 a final adverse determination by a managed care organization,
24 an aggrieved Medicaid provider shall submit a written request
25 for such review to the managed care organization within sixty
26 calendar days of receiving the final adverse determination.

27 c. A Medicaid provider's request for such review shall
28 include all of the following:

29 (1) Identification of each specific issue and dispute
30 directly related to the final adverse determination issued by
31 the managed care organization.

32 (2) A statement of the basis upon which the Medicaid
33 provider believes the managed care organization's determination
34 to be erroneous.

35 (3) The Medicaid provider's designated contact information,

1 including name, mailing address, phone number, fax number, and
2 email address.

3 3. a. Within five business days of receiving a Medicaid
4 provider's request for review pursuant to this subsection, the
5 managed care organization shall do all of the following:

6 (1) Confirm to the Medicaid provider's designated contact,
7 in writing, that the managed care organization has received the
8 request for review.

9 (2) Notify the department of the Medicaid provider's
10 request for review.

11 (3) Notify the affected Medicaid member of the Medicaid
12 provider's request for review, if the review is related to the
13 denial of a service.

14 b. If the managed care organization fails to satisfy the
15 requirements of this subsection 3, the Medicaid provider shall
16 automatically prevail in the review.

17 4. a. Within fifteen calendar days of receiving a Medicaid
18 provider's request for external independent third-party review,
19 the managed care organization shall do all of the following:

20 (1) Submit to the department all documentation submitted
21 by the Medicaid provider in the course of the managed care
22 organization's internal appeal process.

23 (2) Provide the managed care organization's designated
24 contact information, including name, mailing address, phone
25 number, fax number, and email address.

26 b. If a managed care organization fails to satisfy the
27 requirements of this subsection 4, the Medicaid provider shall
28 automatically prevail in the review.

29 5. An external independent third-party review shall
30 automatically extend the deadline to file an appeal for a
31 contested case hearing under chapter 17A, pending the outcome
32 of the external independent third-party review, until thirty
33 calendar days following receipt of the review decision by the
34 Medicaid provider.

35 6. Upon receiving notification of a request for external

1 independent third-party review, the department shall do all of
2 the following:

3 a. Assign the review to an external independent third-party
4 reviewer.

5 b. Notify the managed care organization of the identity of
6 the external independent third-party reviewer.

7 c. Notify the Medicaid provider's designated contact of the
8 identity of the external independent third-party reviewer.

9 7. The department shall deny a request for an external
10 independent third-party review if the requesting Medicaid
11 provider fails to exhaust the managed care organization's
12 internal appeals process or fails to submit a timely request
13 for an external independent third-party review pursuant to this
14 subsection.

15 8. a. Multiple appeals through the external independent
16 third-party review process regarding the same Medicaid
17 member, a common question of fact, or interpretation of common
18 applicable regulations or reimbursement requirements may
19 be combined and determined in one action upon request of a
20 party in accordance with rules and regulations adopted by the
21 department.

22 b. The Medicaid provider that initiated a request for
23 an external independent third-party review, or one or more
24 other Medicaid providers, may add claims to such an existing
25 external independent third-party review following exhaustion
26 of any applicable managed care organization internal appeals
27 process, if the claims involve a common question of fact
28 or interpretation of common applicable regulations or
29 reimbursement requirements.

30 9. Documentation reviewed by the external independent
31 third-party reviewer shall be limited to documentation
32 submitted pursuant to subsection 4.

33 10. An external independent third-party reviewer shall do
34 all of the following:

35 a. Conduct an external independent third-party review

1 of any claim submitted to the reviewer pursuant to this
2 subsection.

3 b. Within thirty calendar days from receiving the request
4 for review from the department and the documentation submitted
5 pursuant to subsection 4, issue the reviewer's final decision
6 to the Medicaid provider's designated contact, the managed
7 care organization's designated contact, the department, and
8 the affected Medicaid member if the decision involves a denial
9 of service. The reviewer may extend the time to issue a final
10 decision by fourteen calendar days upon agreement of all
11 parties to the review.

12 11. The department shall enter into a contract with
13 an independent review organization that does not have a
14 conflict of interest with the department or any managed care
15 organization to conduct the independent third-party reviews
16 under this section.

17 a. A party, including the affected Medicaid member or
18 Medicaid provider, may appeal a final decision of the external
19 independent third-party reviewer in a contested case proceeding
20 in accordance with chapter 17A within thirty calendar days from
21 receiving the final decision. A final decision in a contested
22 case proceeding is subject to judicial review.

23 b. The final decision of any external independent
24 third-party review conducted pursuant to this subsection shall
25 also direct the nonprevailing party to pay an amount equal to
26 the costs of the review to the external independent third-party
27 reviewer. Any payment ordered pursuant to this subsection
28 shall be stayed pending any appeal of the review. If the
29 final outcome of any appeal is to reverse the decision of the
30 external independent third-party review, the nonprevailing
31 party shall pay the costs of the review to the external
32 independent third-party reviewer within forty-five calendar
33 days of entry of the final order.

34 DIVISION IV

35 MEMBER DISENROLLMENT FOR GOOD CAUSE

1 Sec. 4. MEMBER DISENROLLMENT FOR GOOD CAUSE. The department
2 of human services shall adopt rules pursuant to chapter 17A
3 and shall contractually require all Medicaid managed care
4 organizations to issue a decision in response to a member's
5 request for disenrollment for good cause within ten days
6 of the date the member submits the request to the Medicaid
7 managed care organization utilizing the Medicaid managed care
8 organization's grievance process.

9 DIVISION V

10 UNIFORM, SINGLE CREDENTIALING

11 Sec. 5. MEDICAID PROGRAM — USE OF UNIFORM AUTHORIZATION
12 CRITERIA AND SINGLE CREDENTIALING VERIFICATION
13 ORGANIZATION. The department of human services shall
14 develop uniform authorization criteria for, and shall
15 utilize a request for proposals process to procure a single
16 credentialing verification organization to be utilized by
17 the state in credentialing and recredentialing providers for
18 both the Medicaid managed care and fee-for-service payment and
19 delivery systems. The department shall contractually require
20 all Medicaid managed care organizations to apply the uniform
21 authorization criteria and to accept verified information from
22 the single credentialing verification organization procured by
23 the state, and shall contractually prohibit Medicaid managed
24 care organizations from requiring additional credentialing
25 information from a provider in order to participate in the
26 Medicaid managed care organization's provider network.

27 DIVISION VI

28 MEDICAID MANAGED CARE OMBUDSMAN PROGRAM — APPROPRIATION

29 Sec. 6. OFFICE OF LONG-TERM CARE OMBUDSMAN — MEDICAID
30 MANAGED CARE OMBUDSMAN.

31 1. There is appropriated from the general fund of the
32 state to the office of long-term care ombudsman for the fiscal
33 year beginning July 1, 2020, and ending June 30, 2021, in
34 addition to any other funds appropriated from the general
35 fund of the state to, and in addition to any other full-time

1 equivalent positions authorized for, the office of long-term
2 care ombudsman for the same purpose, the following amount, or
3 so much thereof as is necessary, to be used for the purposes
4 designated:

5 For the purposes of the Medicaid managed care ombudsman
6 program including for salaries, support, administration,
7 maintenance, and miscellaneous purposes, and for not more than
8 the following full-time equivalent positions:

9	\$	300,000
10	FTEs	2.50

11 2. The funding appropriated and the full-time equivalent
12 positions authorized under this section are in addition to any
13 other funds appropriated from the general fund of the state and
14 actually expended, and any other full-time equivalent positions
15 authorized and actually filled as of July 1, 2020, for the
16 Medicaid managed care ombudsman program.

17 3. Any funds appropriated to and any full-time equivalent
18 positions authorized for the office of long-term care ombudsman
19 for the Medicaid managed care ombudsman program for the fiscal
20 year beginning July 1, 2020, and ending June 30, 2021, shall
21 be used exclusively for the Medicaid managed care ombudsman
22 program.

23 4. The additional full-time equivalent positions authorized
24 in this section for the Medicaid managed care ombudsman program
25 shall be filled no later than September 1, 2020.

26 5. The office of long-term care ombudsman shall include
27 in the Medicaid managed care ombudsman program report, on a
28 quarterly basis, the disposition of resources for the Medicaid
29 managed care ombudsman program including actual expenditures
30 and a full-time equivalent positions summary for the prior
31 quarter.

32 EXPLANATION

33 The inclusion of this explanation does not constitute agreement with
34 the explanation's substance by the members of the general assembly.

35 This bill relates to the Medicaid program.

1 Division I of the bill requires the department of human
2 services (DHS) to adopt administrative rules to ensure that
3 services are provided to the Medicaid long-term services and
4 supports population in a conflict-free manner. Specifically,
5 the bill requires that case management services shall be
6 provided by independent providers and that the supports
7 intensity scale assessments are performed by independent
8 assessors.

9 Division II of the bill requires DHS to contractually
10 require any Medicaid managed care organization (MCO) to
11 collaborate with the department and stakeholders to develop and
12 administer a workforce recruitment, retention, and training
13 program to provide adequate access to appropriate services,
14 including but not limited to services to older Iowans. The
15 department shall ensure that any such program developed is
16 administered in a coordinated and collaborative manner across
17 all contracting MCOs and shall require the MCOs to submit
18 quarterly progress and outcomes reports to the department.

19 Division III of the bill establishes an external review
20 process for Medicaid providers for the review of final adverse
21 determinations of the MCOs' internal appeal processes. The
22 division provides that a final decision of an external reviewer
23 may be reviewed in a contested case proceeding pursuant to Code
24 chapter 17A, and ultimately is subject to judicial review.

25 Division IV of the bill relates to member disenrollment for
26 good cause during the 12 months of closed enrollment between
27 open enrollment periods. Currently, a member may request
28 disenrollment for good cause initially through their MCO's
29 grievance process, which may take up to 30 to 45 days to
30 process. The bill requires DHS to adopt administrative rules
31 and contractually require all Medicaid MCOs to issue a decision
32 in response to a member's request for disenrollment for good
33 cause within 10 days of the date the member submits the request
34 to the MCO utilizing the MCO's grievance process.

35 Division V of the bill requires the DHS to develop

1 uniform authorization criteria for, and to utilize a request
2 for proposals process to procure a single credentialing
3 verification organization to be utilized in credentialing
4 and recredentialing providers for the Medicaid managed care
5 and fee-for-service payment and delivery systems. The bill
6 requires DHS to contractually require all Medicaid managed
7 care organizations (MCOs) to apply the uniform authorization
8 criteria and to accept verified information from the single
9 credentialing verification organization procured by the
10 state, and to contractually prohibit the MCOs from requiring
11 additional credentialing information from a provider in order
12 to participate in the Medicaid managed care organization's
13 provider network.

14 Division VI of the bill relates to the office of long-term
15 care ombudsman (OLTCO) and the Medicaid managed care ombudsman
16 program (MCOP).

17 For fiscal year 2020-2021, the bill appropriates \$300,000
18 from the general fund of the state, in addition to any other
19 funds appropriated from the general fund of the state to,
20 and authorizes 2.50 FTEs in addition to any other full-time
21 equivalent (FTE) positions authorized for, the OLTCO for the
22 purposes of the MCOP. The funding appropriated and the FTE
23 positions authorized under the bill are in addition to any
24 other funds appropriated from the general fund of the state
25 and actually expended, and any other FTE positions authorized
26 and actually filled as of July 1, 2020, for the MCOP. For
27 fiscal year 2019-2020, the expenditures budgeted for MCOP were
28 \$171,536 and the FTE positions filled totaled 1.50.

29 The bill requires that any funds appropriated to and any
30 full-time equivalent positions authorized for the OLTCO for the
31 MCOP for fiscal year 2020-2021 shall be used exclusively for
32 the MCOP. The additional FTE positions authorized in the bill
33 for the MCOP shall be filled no later than September 1, 2020.

34 The bill requires the OLTCO to include in the MCOP report, on
35 a quarterly basis, the disposition of resources for the MCOP

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1 including expenditures and a full-time equivalent positions
2 summary for the prior quarter.