## House Study Bill 604 - Introduced

SENATE/HOUSE FILE \_\_\_\_\_ BY (PROPOSED STATE PUBLIC DEFENDER BILL)

## A BILL FOR

- 1 An Act relating to the confidentiality of juvenile court
- 2 records.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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- 1 Section 1. Section 232.19, subsection 4, Code 2016, is
- 2 amended by striking the subsection.
- 3 Sec. 2. Section 232.147, subsection 2, Code 2016, is amended
- 4 by striking the subsection.
- 5 Sec. 3. Section 232.147, subsection 3, unnumbered paragraph
- 6 1, Code 2016, is amended to read as follows:
- Official juvenile court records in all cases except those
- 8 alleging delinguency shall be confidential and are not public
- 9 records but may be inspected and their contents shall be
- 10 disclosed to the following without court order:
- Sec. 4. Section 232.149, subsection 2, Code 2016, is amended
- 12 to read as follows:
- 2. Records and files of a criminal or juvenile justice
- 14 agency concerning a child involved in a delinquent act are
- 15 public records, except that release of criminal history data,
- 16 intelligence data, and law enforcement investigatory files is
- 17 subject to the provisions of section 22.7 and chapter 692,
- 18 and juvenile court social records, as defined in section
- 19 232.2, subsection 31, shall be deemed confidential criminal
- 20 identification files under section 22.7, subsection 9
- 21 confidential. The records are subject to sealing under section
- 22 232.150 unless the juvenile court waives its jurisdiction over
- 23 the child so that the child may be prosecuted as an adult for
- 24 a public offense.
- Sec. 5. Section 232.149A, Code 2016, is amended to read as
- 26 follows:
- 27 232.149A Confidentiality Public records orders.
- 28 1. Notwithstanding any other provision of the Code to
- 29 the contrary A rebuttable presumption exists that official
- 30 juvenile court records in delinquency proceedings shall remain
- 31 confidential. However, upon application of a any person who
- 32 was taken into custody for a delinquent act or was the subject
- 33 of a complaint alleging delinquency or was the subject of a
- 34 delinquency petition, or upon the court's own motion, the court
- 35 after a hearing held prior to disposition, shall order official

- 1 juvenile court records in the case delinquency proceedings to
- 2 be kept confidential and no longer made public records under
- 3 sections 232.147 and 232.149, if the court finds both of the
- 4 following apply:
- 5 a. The case has been dismissed and the person is no longer
- 6 subject to the jurisdiction of the juvenile court.
- 7 b. Making that making the records confidential public is in
- 8 the best interests of the person child and the public.
- 9 2. The records subject to a confidentiality public records
- 10 order may be sealed at a later date if section 232.150 applies.
- 11 3. Official juvenile court records subject to a
- 12 confidentiality order which are confidential under section
- 13 232.147 may be inspected and their contents shall be disclosed
- 14 to the following without court order:
- 15 a. The judge and professional court staff, including
- 16 juvenile court officers.
- 17 b. The child and the child's counsel.
- 18 c. The child's parent, guardian, or custodian, court
- 19 appointed special advocate, and guardian ad litem, and
- 20 the members of the child advocacy board created in section
- 21 237.16 or a local citizen foster care review board created in
- 22 accordance with section 237.19 who are assigning or reviewing
- 23 the child's case.
- 24 d. The county attorney and the county attorney's assistants.
- 25 e. An agency, association, facility, or institution which
- 26 has custody of the child, or is legally responsible for the
- 27 care, treatment, or supervision of the child, including but not
- 28 limited to the department of human services.
- 29 f. A court, court professional staff, and adult probation
- 30 officers in connection with the preparation of a presentence
- 31 report concerning a person who had been the subject of a
- 32 juvenile court proceeding.
- 33 g. The child's foster parent or an individual providing
- 34 preadoptive care to the child.
- 35 h. A state or local law enforcement agency.

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- i. The state public defender.
- If the child has been discharged from the jurisdiction
- 3 of the juvenile court due to reaching the age of eighteen and
- 4 restitution remains unpaid, the name of the court, the title
- 5 of the action, and the court's file number shall not be kept
- 6 confidential, and the restitution amount shall be a judgment
- 7 and lien as provided in sections 910.7A, 910.8, 910.10, and
- 8 915.28 until the restitution is paid.
- 9 5. Pursuant to court order, official juvenile court records
- 10 subject to a confidentiality order which are confidential under
- 11 section 232.147 may be inspected by and their contents may be
- 12 disclosed to:
- a. A person conducting bona fide research for research
- 14 purposes under whatever conditions the court may deem proper,
- 15 provided that no personal identifying data shall be disclosed
- 16 to such a person.
- 17 b. Persons who have a direct interest in a proceeding or in
- 18 the work of the court.
- Notwithstanding any other provision of this section,
- 20 upon application of any person and order of the court at any
- 21 time prior to the termination of juvenile court jurisdiction
- 22 over the child, the court, after a hearing, may order the
- 23 official juvenile court records in delinquency proceedings to
- 24 be public records if any of the following apply:
- 25 a. The child has been subsequently convicted of a felony
- 26 or an aggravated or serious misdemeanor or adjudicated a
- 27 delinquent child for an act which if committed by an adult
- 28 would be a felony or an aggravated or serious misdemeanor.
- 29 b. The child was placed on youthful offender status,
- 30 transferred back to the district court after the youthful
- 31 offender's eighteenth birthday, and sentenced for the offense
- 32 which precipitated the youthful offender placement.
- 33 Sec. 6. NEW SECTION. 232.149B Right to counsel in a public
- 34 records order hearing.
- 35 l. A person who is or is not a child shall have the right

1 to be represented by counsel at a public records order hearing 2 held under section 232.149A.

- 2. Such person's right to be represented by counsel under 4 subsection 1 shall not be waived by the person if the person 5 is a child less than sixteen years of age without the written
- 6 consent of such child's parent, quardian, or custodian.
- 7 3. If the person is a child and is not represented by 8 counsel as required under subsection 1, counsel shall be
- 9 provided as follows:
- 10 a. If the court determines, after giving the child's parent,
- 11 guardian, or custodian an opportunity to be heard, that such
- 12 person has the ability in whole or in part to pay for the
- 13 employment of counsel, the court shall either order that person
- 14 to retain an attorney to represent the child or shall appoint
- 15 counsel for the child and order the parent, guardian, or
- 16 custodian to pay for that counsel as provided in subsection 5.
- 17 b. If the court determines that the parent, guardian, or
- 18 custodian cannot pay any part of the expenses of counsel to
- 19 represent the child, the court shall appoint counsel, who
- 20 shall be reimbursed according to section 232.141, subsection
- 21 2, paragraph "b".
- 22 c. The court may appoint counsel to represent the child
- 23 and reserve the determination of payment until the parent,
- 24 guardian, or custodian has an opportunity to be heard.
- 25 4. If the person is a child and is represented by counsel
- 26 and the court determines that there is a conflict of interest
- 27 between the child and the child's parent, quardian, or
- 28 custodian and that the retained counsel could not properly
- 29 represent the child as a result of the conflict, the court
- 30 shall appoint other counsel to represent the child and order
- 31 the parent, guardian, or custodian to pay for such counsel as
- 32 provided in subsection 5.
- 33 5. If the person is a child and the court determines, after
- 34 an inquiry which includes notice and reasonable opportunity
- 35 to be heard, that the parent, guardian, or custodian has the

1 ability to pay in whole or in part for the attorney appointed

- 2 for the child, the court may order that person to pay such sums
- 3 as the court finds appropriate in the manner and to whom the
- 4 court directs. If that person so ordered fails to comply with
- 5 the order without good reason, the court shall enter judgment
- 6 against the person.
- 7 6. If the person is not a child and is not represented
- 8 by counsel as required under subsection 1, counsel shall be
- 9 provided as follows:
- 10 a. If the court determines, after giving the person an
- 11 opportunity to be heard, that such person has the ability in
- 12 whole or in part to pay for the employment of counsel, the
- 13 court shall either allow the person to retain an attorney or
- 14 shall appoint counsel for the person and order the person to
- 15 pay such sums as the court finds appropriate in the manner and
- 16 to whom the court directs. If the person so ordered fails to
- 17 comply with the order without good reason, the court shall
- 18 enter judgment against the person.
- 19 b. If the court determines that the person cannot pay
- 20 any part of the expenses of counsel, the court shall appoint
- 21 counsel, who shall be reimbursed according to section 232.141,
- 22 subsection 2, paragraph "b".
- 23 c. The court may appoint counsel to represent the person and
- 24 reserve the determination of payment until the person has an
- 25 opportunity to be heard.
- Sec. 7. Section 815.9, subsection 9, Code 2016, is amended
- 27 to read as follows:
- 9. Notwithstanding subsections 3 and 6, a minor granted
- 29 a court-appointed attorney or guardian ad litem under
- 30 section 232.11 in a juvenile proceeding or a person granted a
- 31 court-appointed attorney under section 232.149B in a public
- 32 records order hearing shall not be ordered to reimburse costs
- 33 and fees incurred for legal assistance except as otherwise
- 34 provided in chapter 232.
- 35 Sec. 8. REPEAL. Section 915.25, Code 2016, is repealed.

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1 Sec. 9. APPLICABILITY. The sections of this Act amending,

- 2 enacting, or repealing sections 232.19, 232.147, 232.149,
- 3 232.149A, 232.149B, 815.9, and 915.25 apply to juvenile
- 4 delinquency proceedings which are pending or arise on or after
- 5 July 1, 2016.
- 6 EXPLANATION
- 7 The inclusion of this explanation does not constitute agreement with the explanation's substance by the members of the general assembly.
- 9 This bill relates to the confidentiality of juvenile court 10 records.
- 11 Under current law, juvenile court records in cases alleging
- 12 delinquency are public records unless a judge grants a request
- 13 to make the records confidential or seals the records.
- 14 The bill amends current law and provides that juvenile
- 15 court records in cases alleging delinquency are confidential
- 16 unless a judge grants a request to make the juvenile court
- 17 records public if the court finds, after a hearing held prior
- 18 to disposition, that making the records public is in the
- 19 best interests of the juvenile and the public. A rebuttable
- 20 presumption exists that the juvenile court delinquency records
- 21 shall remain confidential. Even if a child's juvenile court
- 22 delinquency records are confidential, a court may, after a
- 23 hearing, order such records to be made public records if the
- 24 child is subsequently convicted of a felony or an aggravated
- 25 or serious misdemeanor or adjudicated a delinquent child for
- 26 an act which if committed by an adult would be a felony or
- 27 an aggravated or serious misdemeanor, or if the child was
- 28 placed on youthful offender status, transferred back to the
- 29 district court after the youthful offender's 18th birthday,
- 30 and sentenced for the offense which precipitated the youthful
- 31 offender placement. The bill provides that a child has the
- 32 right to be represented by counsel during a public records
- 33 order hearing, even if such hearing occurs after the child's
- 34 18th birthday. If a judge orders such records to be public,
- 35 the records may still be sealed at a later date pursuant to

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- 1 Code section 232.150.
- 2 The bill provides that juvenile court records in cases
- 3 alleging delinquency may be, without a court order, inspected
- 4 by and disclosed to the judge and professional court staff, the
- 5 child and the child's counsel, the child's parent, guardian, or
- 6 custodian, court-appointed special advocate, and guardian ad
- 7 litem, and the members of the child advocacy board created in
- 8 Code section 237.16 or a local citizen foster care review board
- 9 created in accordance with Code section 237.19, the county
- 10 attorney and the county attorney's assistants, an agency,
- ll association, facility, or institution which has custody of the
- 12 child, or is legally responsible for the care, treatment, or
- 13 supervision of the child, a court, court professional staff,
- 14 and adult probation officers in connection with the preparation
- 15 of a presentence report concerning a person who prior thereto
- 16 had been the subject of a juvenile court proceeding, the
- 17 child's foster parent or an individual providing preadoptive
- 18 care to the child, a law enforcement agency, and the state
- 19 public defender.
- 20 Under current law, records and files of a criminal or
- 21 juvenile justice agency concerning a child involved in
- 22 a delinquent act are public records, subject to certain
- 23 exemptions. The bill provides that such records and files are
- 24 confidential.
- 25 Under current law, a complaint which alleges that a child
- 26 who is at least 10 years of age has committed a delinquent
- 27 act, which if committed by an adult would be a public offense,
- 28 is a public record and is not confidential under Code section
- 29 232.147. The bill repeals Code section 915.25 and provides
- 30 that such a complaint is subject to Code section 232.147, and
- 31 therefore is confidential.
- 32 The bill retains certain existing exemptions to
- 33 confidentiality of juvenile court records. Pursuant to Code
- 34 section 692A.121(8), records concerning sex offense convictions
- 35 which are committed by minors may be released in the same

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- 1 manner as records of convictions of adults. Pursuant to Code
- 2 section 915.10A, information concerning a juvenile charged
- 3 with a felony offense may be released pursuant to an automated
- 4 victim notification system. Under the bill, these exemptions
- 5 to confidentiality are not amended and therefore still apply to
- 6 juvenile court records.
- 7 The bill applies to juvenile delinquency proceedings which
- 8 are pending or arise on or after July 1, 2016.

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