Senate Study Bill 1255 - Introduced

SENATE FILE	
ВУ	(PROPOSED COMMITTEE ON
	WAYS AND MEANS BILL BY
	CHAIRPERSON BOLKCOM)

A BILL FOR

- 1 An Act relating to revenue and taxation by increasing the sales
- 2 and use tax rates, establishing transfers to the natural
- 3 resources and outdoor recreation trust fund, modifying
- 4 the requirement to file a state individual income tax
- 5 return, reducing individual income tax rates, and including
- 6 effective date and applicability provisions.
- 7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

2 INDIVIDUAL INCOME TAXES

- 3 Section 1. Section 422.5, subsection 1, paragraphs a
- 4 through c, Code 2013, are amended by striking the paragraphs.
- 5 Sec. 2. Section 422.5, subsection 1, paragraph d, Code 2013,
- 6 is amended to read as follows:
- 7 d. On all taxable income exceeding four thousand dollars
- 8 but not exceeding nine thousand dollars, four and one-half
- 9 twenty-eight hundredths percent.
- 10 Sec. 3. Section 422.5, subsection 3, Code 2013, is amended
- 11 to read as follows:
- 12 3. a. The tax shall not be imposed on a resident or
- 13 nonresident whose net income, as defined in section 422.7, is
- 14 thirteen sixteen thousand five hundred dollars or less in the
- 15 case of married persons filing jointly or filing separately on
- 16 a combined return, heads of household, and surviving spouses
- 17 or nine eleven thousand dollars or less in the case of all
- 18 other persons; but in the event that the payment of tax under
- 19 this division would reduce the net income to less than thirteen
- 20 sixteen thousand five hundred dollars or nine eleven thousand
- 21 dollars as applicable, then the tax shall be reduced to that
- 22 amount which would result in allowing the taxpayer to retain a
- 23 net income of thirteen sixteen thousand five hundred dollars
- 24 or nine eleven thousand dollars as applicable. The preceding
- 25 sentence does not apply to estates or trusts. For the purpose
- 26 of this subsection, the entire net income, including any part
- 27 of the net income not allocated to Iowa, shall be taken into
- 28 account. For purposes of this subsection, net income includes
- 29 all amounts of pensions or other retirement income received
- 30 from any source which is not taxable under this division as
- 31 a result of the government pension exclusions in section
- 32 422.7, or any other state law. If the combined net income
- 33 of a husband and wife exceeds thirteen sixteen thousand five
- 34 hundred dollars, neither of them shall receive the benefit
- 35 of this subsection, and it is immaterial whether they file a

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- 1 joint return or separate returns. However, if a husband and
- 2 wife file separate returns and have a combined net income of
- 3 thirteen sixteen thousand five hundred dollars or less, neither
- 4 spouse shall receive the benefit of this paragraph, if one
- 5 spouse has a net operating loss and elects to carry back or
- 6 carry forward the loss as provided in section 422.9, subsection
- 7 3. A person who is claimed as a dependent by another person
- 8 as defined in section 422.12 shall not receive the benefit of
- 9 this subsection if the person claiming the dependent has net
- 10 income exceeding thirteen sixteen thousand five hundred dollars
- 11 or nine eleven thousand dollars, as applicable, or the person
- 12 claiming the dependent and the person's spouse have combined
- 13 net income exceeding thirteen sixteen thousand five hundred
- 14 dollars or nine eleven thousand dollars, as applicable.
- 15 b. In lieu of the computation in subsection 1 or 2, or in
- 16 paragraph "a" of this subsection, if the married persons',
- 17 filing jointly or filing separately on a combined return,
- 18 head of household's, or surviving spouse's net income exceeds
- 19 thirteen sixteen thousand five hundred dollars, the regular tax
- 20 imposed under this division shall be the lesser of the maximum
- 21 state individual income tax rate times the portion of the net
- 22 income in excess of thirteen sixteen thousand five hundred
- 23 dollars or the regular tax liability computed without regard
- 24 to this sentence. Taxpayers electing to file separately shall
- 25 compute the alternate tax described in this paragraph using the
- 26 total net income of the husband and wife. The alternate tax
- 27 described in this paragraph does not apply if one spouse elects
- 28 to carry back or carry forward the loss as provided in section
- 29 422.9, subsection 3.
- 30 Sec. 4. Section 422.13, subsection 1, paragraph a, Code
- 31 2013, is amended to read as follows:
- 32 a. The individual has net income of more than nine eleven
- 33 thousand dollars for the tax year from sources taxable under
- 34 this division.
- 35 Sec. 5. EFFECTIVE DATE. This division of this Act takes

1 effect January 1, 2014.

- 2 Sec. 6. APPLICABILITY. This division of this Act applies to
- 3 tax years beginning on or after January 1, 2014.
- 4 DIVISION II
- 5 SALES AND USE TAX AND NATURAL RESOURCES AND OUTDOOR RECREATION
- 6 TRUST FUND
- 7 Sec. 7. Section 423.2, subsection 1, unnumbered paragraph
- 8 1, Code 2013, is amended to read as follows:
- 9 There is imposed a tax of six and three-eighths percent upon
- 10 the sales price of all sales of tangible personal property,
- ll consisting of goods, wares, or merchandise, sold at retail in
- 12 the state to consumers or users except as otherwise provided
- 13 in this subchapter.
- 14 Sec. 8. Section 423.2, subsections 2 and 3, Code 2013, are
- 15 amended to read as follows:
- 16 2. A tax of six and three-eighths percent is imposed upon
- 17 the sales price of the sale or furnishing of gas, electricity,
- 18 water, heat, pay television service, and communication service,
- 19 including the sales price from such sales by any municipal
- 20 corporation or joint water utility furnishing gas, electricity,
- 21 water, heat, pay television service, and communication service
- 22 to the public in its proprietary capacity, except as otherwise
- 23 provided in this subchapter, when sold at retail in the state
- 24 to consumers or users.
- 25 3. A tax of six and three-eighths percent is imposed upon
- 26 the sales price of all sales of tickets or admissions to places
- 27 of amusement, fairs, and athletic events except those of
- 28 elementary and secondary educational institutions. A tax of
- 29 six and three-eighths percent is imposed on the sales price of
- 30 an entry fee or like charge imposed solely for the privilege of
- 31 participating in an activity at a place of amusement, fair, or
- 32 athletic event unless the sales price of tickets or admissions
- 33 charges for observing the same activity are taxable under this
- 34 subchapter. A tax of six and three-eighths percent is imposed
- 35 upon that part of private club membership fees or charges paid

- 1 for the privilege of participating in any athletic sports
- 2 provided club members.
- 3 Sec. 9. Section 423.2, subsection 4, paragraph a, Code 2013,
- 4 is amended to read as follows:
- 5 a. A tax of six and three-eighths percent is imposed upon
- 6 the sales price derived from the operation of all forms of
- 7 amusement devices and games of skill, games of chance, raffles,
- 8 and bingo games as defined in chapter 99B, and card game
- 9 tournaments conducted under section 99B.7B, that are operated
- 10 or conducted within the state, the tax to be collected from
- 11 the operator in the same manner as for the collection of taxes
- 12 upon the sales price of tickets or admission as provided in
- 13 this section. Nothing in this subsection shall legalize any
- 14 games of skill or chance or slot-operated devices which are now
- 15 prohibited by law.
- 16 Sec. 10. Section 423.2, subsection 5, Code 2013, is amended
- 17 to read as follows:
- 18 5. There is imposed a tax of six and three-eighths percent
- 19 upon the sales price from the furnishing of services as defined
- 20 in section 423.1.
- 21 Sec. 11. Section 423.2, subsection 7, paragraph a,
- 22 unnumbered paragraph 1, Code 2013, is amended to read as
- 23 follows:
- 24 A tax of six and three-eighths percent is imposed upon the
- 25 sales price from the sales, furnishing, or service of solid
- 26 waste collection and disposal service.
- 27 Sec. 12. Section 423.2, subsection 8, paragraph a, Code
- 28 2013, is amended to read as follows:
- 29 a. A tax of six and three-eighths percent is imposed on
- 30 the sales price from sales of bundled transactions. For the
- 31 purposes of this subsection, a "bundled transaction" is the
- 32 retail sale of two or more distinct and identifiable products,
- 33 except real property and services to real property, which
- 34 are sold for one nonitemized price. A "bundled transaction"
- 35 does not include the sale of any products in which the sales

- 1 price varies, or is negotiable, based on the selection by the
- 2 purchaser of the products included in the transaction.
- 3 Sec. 13. Section 423.2, subsection 9, Code 2013, is amended
- 4 to read as follows:
- 5 9. A tax of six and three-eighths percent is imposed upon
- 6 the sales price from any mobile telecommunications service,
- 7 including all paging services, that this state is allowed
- 8 to tax pursuant to the provisions of the federal Mobile
- 9 Telecommunications Sourcing Act, Pub. L. No. 106-252, 4 U.S.C.
- 10 § 116 et seq. For purposes of this subsection, taxes on mobile
- 11 telecommunications service, as defined under the federal Mobile
- 12 Telecommunications Sourcing Act that are deemed to be provided
- 13 by the customer's home service provider, shall be paid to
- 14 the taxing jurisdiction whose territorial limits encompass
- 15 the customer's place of primary use, regardless of where the
- 16 mobile telecommunications service originates, terminates,
- 17 or passes through and shall in all other respects be taxed
- 18 in conformity with the federal Mobile Telecommunications
- 19 Sourcing Act. All other provisions of the federal Mobile
- 20 Telecommunications Sourcing Act are adopted by the state of
- 21 Iowa and incorporated into this subsection by reference. With
- 22 respect to mobile telecommunications service under the federal
- 23 Mobile Telecommunications Sourcing Act, the director shall, if
- 24 requested, enter into agreements consistent with the provisions
- 25 of the federal Act.
- Sec. 14. Section 423.2, subsection 11, paragraph b,
- 27 subparagraph (2), Code 2013, is amended to read as follows:
- 28 (2) Transfer from the remaining revenues the amounts
- 29 required under Article VII, section 10, of the Constitution
- 30 of the State of Iowa to the natural resources and outdoor
- 31 recreation trust fund created in section 461.31, if applicable.
- 32 Sec. 15. Section 423.2, subsection 13, Code 2013, is amended
- 33 to read as follows:
- 34 13. The sales tax rate of six and three-eighths percent is
- 35 reduced to five and three-eighths percent on January 1, 2030.

- 1 Sec. 16. Section 423.5, unnumbered paragraph 1, Code 2013,
- 2 is amended to read as follows:
- 3 Except as provided in subsection 3, an excise tax at the
- 4 rate of six and three-eighths percent of the purchase price or
- 5 installed purchase price is imposed on the following:
- 6 Sec. 17. Section 423.5, subsection 9, Code 2013, is amended
- 7 to read as follows:
- 8 9. The use tax rate of six and three-eighths percent is
- 9 reduced to five and three-eighths percent on January 1, 2030.
- 10 Sec. 18. PURPOSE. The purpose of this Act is to provide
- 11 for the implementation of Article VII, section 10, of the
- 12 Constitution of the State of Iowa by fully funding the natural
- 13 resources and outdoor recreation trust fund as created in
- 14 section 461.31, pursuant to Article VII, section 10, of the
- 15 Constitution of the State of Iowa.
- 16 Sec. 19. EFFECTIVE DATE. This division of this Act takes
- 17 effect July 1, 2014.
- 18 EXPLANATION
- 19 This bill increases the sales and use tax rates, establishes
- 20 transfers to the natural resources and outdoor recreation trust
- 21 fund, modifies the requirement to file a state individual
- 22 income tax return, and reduces individual income tax rates.
- 23 Division I of the bill relates to individual income taxes.
- 24 The division eliminates the bottom three individual income
- 25 tax brackets, which are those with rates of 0.36 percent,
- 26 0.72 percent, and 2.43 percent. The tax rate in the fourth
- 27 tax bracket is reduced from 4.5 percent to 4.28 percent. The
- 28 remaining five tax brackets, those with rates of 6.12 percent,
- 29 6.48 percent, 6.80 percent, 7.92 percent, and 8.98 percent,
- 30 remain unchanged.
- 31 The division amends the net income threshold at which an
- 32 individual income tax return is required to be filed. Under
- 33 current law, a resident or nonresident who is younger than 65
- 34 will not be subject to the individual income tax and will not

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35 be required to file a state individual income tax return if the

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- 1 person's net income is \$13,500 or less in the case of married
- 2 taxpayers, heads of household, and surviving spouses, or \$9,000
- 3 or less in the case of all other persons. The bill increases
- 4 these amounts to \$16,500 and \$11,000, respectively.
- The division takes effect January 1, 2014, and applies to tax
- 6 years beginning on or after that date.
- 7 Division II relates to the sales tax imposed on the sale of
- 8 tangible personal property and the furnishing of enumerated
- 9 services and to an amendment to the Constitution of the State
- 10 of Iowa ratified on November 2, 2010, dedicating a portion of
- 11 state revenue for purposes of benefiting natural resources,
- 12 outdoor recreation, and soil conservation (Article VII,
- 13 section 10). The amendment authorizes the general assembly to
- 14 implement its provisions.
- 15 The constitutional amendment creates a natural resources and
- 16 outdoor recreation trust fund (trust fund) within the state
- 17 treasury. The trust fund and allocations from the fund are
- 18 codified in Code chapter 461. Moneys in the trust fund cannot
- 19 be used for any purpose other than protecting and enhancing
- 20 water quality and natural areas in this state including
- 21 parks, trails, and fish and wildlife habitat, and conserving
- 22 agricultural soils in this state. No revenue is credited to
- 23 the trust fund until the sales tax rate is increased. Whenever
- 24 the rate is increased, the amount generated by the increase is
- 25 credited to the fund, but the amount credited cannot exceed the
- 26 amount that a rate of 3/8 of 1 percent would generate.
- 27 Currently, the tax on sales and services in Iowa is imposed
- 28 at the rate of 6 percent. The division provides for an
- 29 increase in the rate to 6 and 3/8 percent, and the transfer of
- 30 these moneys into the trust fund. In 2012, the 84th General
- 31 Assembly enacted SF 2329 (2012 Iowa Acts, chapter 1098) which
- 32 provided for the transfer of sales tax revenues deposited into
- 33 the general fund of the state (general fund) into the trust
- 34 fund when applicable. The division provides for the same tax
- 35 rate increase to the use tax.

- 1 The division does not affect the 5 percent rate imposed on
- 2 vehicles subject to the issuance of a certificate of title,
- 3 the use of manufactured housing, or the use of certain leased
- 4 vehicles.
- 5 The division takes effect on July 1, 2014.