Senate Study Bill 1184 - Introduced

SENATE FILE

BY (PROPOSED COMMITTEE ON HUMAN RESOURCES BILL BY CHAIRPERSON RAGAN)

A BILL FOR

An Act relating to the long-term care ombudsman program.
 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 135C.20A, subsection 2, Code 2011, is
2 amended to read as follows:

2. The report card form shall be developed by the department
4 in cooperation with representatives of the department
5 on aging, the state long-term care resident's advocate
6 <u>ombudsman</u>, representatives of resident advocate committees,
7 representatives of protection and advocacy entities, consumers,
8 and other interested persons.

9 Sec. 2. Section 135C.37, Code 2011, is amended to read as 10 follows:

135C.37 Complaints alleging violations — confidentiality. 11 12 A person may request an inspection of a health care facility 13 by filing with the department, resident advocate committee of 14 the facility, or the state office of long-term care resident's 15 advocate ombudsman as established pursuant to section 231.42, a 16 complaint of an alleged violation of applicable requirements 17 of this chapter or the rules adopted pursuant to this chapter. 18 A person alleging abuse or neglect of a resident with a 19 developmental disability or with mental illness may also 20 file a complaint with the protection and advocacy agency 21 designated pursuant to section 135B.9 or section 135C.2. A 22 copy of a complaint filed with the resident advocate committee 23 or the state office of long-term care resident's advocate 24 ombudsman shall be forwarded to the department. The complaint 25 shall state in a reasonably specific manner the basis of the 26 complaint, and a statement of the nature of the complaint 27 shall be delivered to the facility involved at the time of 28 the inspection. The name of the person who files a complaint 29 with the department, resident advocate committee, or the state 30 office of long-term care resident's advocate ombudsman shall 31 be kept confidential and shall not be subject to discovery, 32 subpoena, or other means of legal compulsion for its release 33 to a person other than department employees involved in the 34 investigation of the complaint.

35 Sec. 3. Section 135C.38, subsection 2, paragraph d, Code

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1 2011, is amended to read as follows:

d. A person who is dissatisfied with any aspect of the
department's handling of the complaint may contact the state
office of long-term care resident's advocate ombudsman,
established pursuant to section 231.42, or may contact
the protection and advocacy agency designated pursuant to
section 135C.2 if the complaint relates to a resident with a
developmental disability or a mental illness.

9 Sec. 4. Section 231.4, Code 2011, is amended by adding the 10 following new subsections:

11 <u>NEW SUBSECTION</u>. 10A. "Local long-term care ombudsman" or 12 "local ombudsman" means a local ombudsman or a representative of 13 the office that is designated by the state ombudsman.

14 <u>NEW SUBSECTION</u>. 13A. "State long-term care ombudsman" or 15 "state ombudsman" means the state long-term care ombudsman 16 described in section 231.42.

17 <u>NEW SUBSECTION</u>. 13B. "State office of long-term care 18 ombudsman" or "office" means the state office of long-term care 19 ombudsman established in section 231.42.

20 Sec. 5. Section 231.23A, subsection 7, Code 2011, is amended 21 to read as follows:

22 7. Administration relating to the <u>state</u> office of long-term
23 care resident's advocate <u>ombudsman</u> and training for resident
24 advocate committees.

25 Sec. 6. Section 231.41, Code 2011, is amended to read as 26 follows:

27 231.41 Purpose.

The purpose of this subchapter is to establish the <u>state</u> office of long-term care <u>resident's advocate within ombudsman</u> attached to the department <u>as specified in this subchapter and</u> in accordance with the requirements of the federal Act, and to adopt the supporting federal regulations and guidelines for its operation.

34 Sec. 7. Section 231.42, Code 2011, is amended to read as 35 follows:

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1 231.42 Office State office of long-term care resident's 2 advocate ombudsman — duties — penalties for violations. 1. Office State office established. The state office of 3 4 long-term care resident's advocate ombudsman is established 5 within as a distinct unit attached to the department for the 6 limited purposes as specified in section 7E.2, subsection 5, 7 and in accordance with section 712 of the federal Act, as 8 codified at 42 U.S.C. § 3058g. The office shall consist of the 9 state long-term care resident's advocate and ombudsman, any 10 representatives of the office, and any local long-term care 11 resident's advocates ombudsmen. 12 2. State long-term care resident's advocate ombudsman. The 13 director of the department, in consultation with the 14 commission, shall appoint hire the state long-term care 15 resident's advocate ombudsman who shall personally, or through 16 representatives of the office, do all of the following: a. Establish and implement a statewide confidential 17 18 uniform reporting system for receiving, analyzing, referring, 19 investigating, and resolving complaints about administrative 20 actions and the health, safety, welfare, and rights of 21 residents or tenants of long-term care facilities, assisted 22 living programs, and elder group homes, excluding facilities 23 licensed primarily to serve persons with mental retardation or 24 mental illness. 25 b. Publicize the office of long-term care resident's 26 advocate and provide information and education to consumers, 27 the public, and other agencies about issues related to 28 long-term care in Iowa. 29 c. Monitor the development and implementation of federal, 30 state, and local laws, regulations, and policies that relate to 31 long-term care in Iowa. a. Exercise the powers, duties, functions, and 32 33 responsibilities established in the federal Act independent of 34 any state agency and in accordance with the federal Act. Provide information, data, and recommendations to the 35 b.

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1 director, the commission, the department of inspections and 2 appeals, other appropriate public and private agencies, and 3 other persons regarding issues pertaining to the residents of 4 long-term care facilities, assisted living programs, and elder 5 group homes. c. Identify, investigate, and resolve complaints made by 6 7 or on behalf of residents that relate to action, inaction, 8 or decisions that may adversely affect the health, safety, 9 welfare, or rights of the residents, including the welfare 10 and rights of residents with respect to the appointment and 11 activities of guardians and representative payees, of any of 12 the following: 13 (1) Providers or representatives of providers of long-term 14 care services. 15 (2) Public agencies. 16 (3) Health and social service agencies. d. Provide services to assist residents in protecting the 17 18 health, safety, welfare, and rights of the residents. 19 e. Inform residents about the means of obtaining services 20 provided by providers or agencies. 21 f. Ensure that residents have regular and timely access to 22 the services provided through the office and that the residents 23 and complainants receive timely responses to complaints from 24 representatives of the office. 25 g. Represent the interests of residents before governmental 26 agencies and seek administrative, legal, and other remedies to 27 protect the health, safety, welfare, and rights of residents. h. Provide administrative and technical assistance to local 28 29 long-term care ombudsmen to assist them in participating in the 30 programs under this subchapter. i. (1) Analyze, comment on, and monitor the development and 31 32 implementation of federal, state, and local laws, regulations, 33 and other governmental policies and actions, that pertain to 34 the health, safety, welfare, and rights of residents, with 35 respect to the adequacy of long-term care facilities, assisted

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1 living programs, elder group homes, and long-term care services 2 in the state. (2) Recommend any changes in such laws, regulations, 3 4 policies, and actions as the office determines to be 5 appropriate. (3) Facilitate public comment on the laws, regulations, 6 7 policies, and actions. j. (1) Promote the development of citizen organizations to 8 9 participate in the programs under this subchapter. 10 (2) Provide technical support for the development of 11 resident and family councils to protect the well-being and 12 rights of residents. (3) Carry out such other activities as determined to be 13 14 appropriate by the commission pursuant to the federal Act. 15 d. k. Annually report to the governor and general assembly 16 on the activities of the office and make and other information 17 required by the federal Act including recommendations for 18 improving the health, safety, welfare, and rights of residents 19 and tenants of long-term care facilities, assisted living 20 programs, and elder group homes. 21 e. Cooperate with persons and public or private agencies 22 with regard to, and participate in, inquiries, meetings, 23 or studies that may lead to improvements in the health, 24 safety, welfare, and rights of residents and tenants and the 25 functioning of long-term care facilities, assisted living 26 programs, and elder group homes. 27 f. I. Recruit, train, educate, support, and monitor 28 volunteers associated with the office. m. Hire, train, supervise, evaluate, and monitor local 29 30 ombudsmen and representatives of the office. 31 n. Establish and implement a statewide confidential uniform 32 reporting system. 33 o. Ensure compliance with conflict of interest provisions 34 of the federal Act. p. Establish and chair an advisory committee that shall 35

1	consist of but is not limited to at least one representative
2	of the commission, the department of inspections and appeals,
3	the long-term care industry including nursing facilities and
4	assisted living programs, the Iowa caregivers association,
5	area agencies on aging, and other stakeholders, consumers,
6	caregivers, and members of the public.
7	(1) Advisory committee members shall be appointed by
8	the commission in consultation with the state long-term care
9	ombudsman.
10	(2) The advisory committee shall do all of the following:
11	(a) Ensure the autonomy of the office as mandated by the
12	federal Act.
13	(b) Review and provide comment on the procedures of the
14	office regarding complaint investigations, noncomplaint-related
15	visits, and in-service programs.
16	(c) Review and comment on the annual report prior to public
17	dissemination.
18	(d) Assist in identifying trends in the long-term care
19	industry.
20	(e) Assist in identifying opportunities for consumer
21	awareness, provider in-service programs, and professional
22	education.
23	(f) Provide support for office initiatives.
24	(g) Assist in the dissemination of information regarding
25	the office.
26	(h) Participate in the performance review process and
27	provide comments to the director prior to the annual review of
28	the state long-term care ombudsman.
29	3. Department duties. The department shall do all of the
30	following:
31	a. Provide fiscal, human resources, and media assistance to
32	the office through a chapter 28E agreement. The department may
33	provide other services to the office as mutually agreed upon
34	in writing.
35	b. Include the office's budget and legislative requests with

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1 the department's annual submission as originally submitted by 2 the office, unless changes are mutually agreed upon in writing. c. Ensure that adequate legal counsel is available to 3 4 protect the health, safety, welfare, and rights of residents; 5 to assist the office, state ombudsman, local ombudsmen, and 6 representatives of the office in the performance of official 7 duties; and for other purposes as prescribed by the federal 8 Act. 9 4. Commission duties. The commission shall do all of the 10 following: a. Establish a process to work with the director to 11 12 search for and interview candidates for the position of 13 state long-term care ombudsman and make a recommendation for 14 selection of a candidate to the director. 15 b. Ensure compliance with all rules and regulations that 16 ensure autonomy of the office. 17 c. Ensure support of and assistance to the office by the 18 director. 19 d. Receive and review reports of the activities of the 20 office. 21 e. Participate in the long-term care ombudsman advisory 22 committee. 23 f. Participate in the performance review process and provide 24 comments to the director prior to the annual review of the 25 state long-term care ombudsman. 3. Local long-term care resident's advocates. The local 26 27 long-term care resident's advocates established pursuant to 28 this section shall do all of the following: 29 a. Accept, investigate, verify, and work to resolve 30 complaints, whether reported to or initiated by a long-term 31 care resident's advocate, relating to any action or inaction 32 that may adversely affect the health, safety, welfare, or 33 rights of residents or tenants of a long-term care facility, 34 assisted living program, or elder group home. b. Provide information about long-term care, the rights of 35

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1 residents and tenants, payment sources for care, and selection
2 of a long-term care facility, assisted living program, or elder
3 group home to providers, consumers, family members, volunteers,
4 and the public.

c. Make referrals to appropriate licensing, certifying, and
enforcement agencies to assure appropriate investigation of
abuse complaints and corrective actions.

8 d. Assist in the recruitment, training, education, support,
 9 and monitoring of volunteers associated with the office of the
 10 long-term care resident's advocate.

e. Make noncomplaint-related visits to long-term care 11 12 facilities, assisted living programs, and elder group homes 13 to observe daily routines, meals, and activities, and work to 14 resolve complaints if any are identified during these visits. 4. 5. Referrals of abuse, neglect, or exploitation. 15 16 If abuse, neglect, or exploitation of a resident or a. 17 tenant of a long-term care facility, assisted living program, 18 or elder group home is suspected, the state ombudsman or a 19 local long-term care resident's advocate ombudsman shall, with 20 the permission of the resident or tenant as applicable under 21 federal law, make an immediate referral to the department of 22 inspections and appeals or the department of human services 23 as applicable, and to the appropriate law enforcement agency. 24 The state ombudsman or a local long-term care resident's 25 advocate ombudsman shall cooperate participate, if requested, 26 with the department of inspections and appeals, department of 27 human services, or any law enforcement agency pursuant to any 28 investigation of such abuse, neglect, or exploitation.

29 b. If the department of inspections and appeals responds 30 to a complaint referred by the state <u>ombudsman</u> or a local 31 long-term care resident's advocate <u>ombudsman</u> against a 32 long-term care facility, assisted living program, elder 33 group home, or an employee of such entity, copies of related 34 inspection reports, plans of correction, and notice of any 35 citations and sanctions levied against the facility, program,

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1 or home shall be forwarded to the state office of the long-term
2 care resident's advocate ombudsman.

3 5. 6. Access to facility, program, or home. The state 4 ombudsman or a local long-term care resident's advocate 5 ombudsman or a trained volunteer may enter any long-term care 6 facility, assisted living program, or elder group home at any 7 time with or without prior notice or complaint and shall be 8 granted access to residents and tenants at all times for the 9 purpose of carrying out the duties specified in this section. 10 As used in this section, "access" means the right to do all of 11 the following:

12 a. Enter any long-term care facility, assisted living 13 program, or elder group home and provide identification. 14 b. Seek consent to communicate privately and without 15 restriction with any resident or tenant.

16 e. b. Communicate privately and without restriction 17 with any resident, tenant, legal representative, or other 18 representative who consents to communication.

19 d_r <u>c</u>. Review the clinical or other records of a resident or 20 tenant when a complaint is filed with the office.

e. <u>d.</u> Observe all resident or tenant areas of a facility,
program, or housing establishment except the living area of any
resident or tenant who protests the observation.

24 6. 7. Access to medical and personal records, documents, and
25 information.

26 a. The state <u>ombudsman</u> or a local long-term care resident's 27 advocate <u>ombudsman</u> shall have access to the medical and 28 personal records of an individual who is a resident or tenant 29 of a long-term care facility, assisted living program, or elder 30 group home retained by the facility, program, or home. <u>in</u> 31 <u>either of the following circumstances:</u>

32 (1) If a complaint is filed with the office and one of the 33 following conditions is met:

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34 (a) The state ombudsman or local ombudsman has the
35 permission of the resident or the resident's legal

l representative.

The resident is unable to consent but has no legal 2 (b) 3 representative. (2) As necessary to investigate a complaint if a resident's 4 5 legal representative refuses to provide permission, the state 6 ombudsman or local ombudsman has reasonable cause to believe 7 the representative is not acting in the best interest of the 8 resident, and, if the local ombudsman is investigating, the 9 local ombudsman obtains approval from the state ombudsman. 10 Records and other documents accessed under this b. 11 subsection may be reproduced by the state ombudsman or a local 12 long-term care resident's advocate ombudsman. 13 c. The state ombudsman or local ombudsman shall have 14 access to administrative records, policies, and documents of a 15 facility, program, or home to which the residents have or the 16 general public has access. d. The state ombudsman or local ombudsman shall have access 17 18 to and, upon request, may obtain copies of all licensing and 19 certification records maintained by the state with respect to 20 long-term care facilities, assisted living programs, or elder 21 group homes. 22 Upon request of the state ombudsman or a local c. e. 23 long-term care resident's advocate ombudsman, a long-term care 24 facility, assisted living program, or elder group home shall 25 provide the name, address, and telephone number of the legal 26 representative or next of kin of any resident or tenant. d. f. A long-term care facility, assisted living program, 27 28 or elder group home or personnel of such a facility, program, 29 or home who discloses records, documents, or information 30 in compliance with this section and the procedures adopted 31 pursuant to this section shall not be liable for such 32 disclosure. 33 7. 8. Interference prohibited — penalties.

34 *a.* An officer, owner, director, or employee of a long-term 35 care facility, assisted living program, or elder group home who

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1 intentionally prevents, interferes with, or attempts to impede 2 the work of the state <u>ombudsman</u> or a local long-term care 3 resident's advocate <u>ombudsman</u> is subject to a penalty imposed 4 by the director, in consultation with the state ombudsman, 5 of not more than one thousand five hundred dollars for each 6 violation. If the director imposes a penalty for a violation 7 under this paragraph, no other state agency shall impose a 8 penalty for the same interference violation. Any moneys 9 collected pursuant to this subsection shall be deposited in the 10 general fund of the state.

11 b. The <u>state</u> office of the long-term care resident's 12 advocate <u>ombudsman</u> shall adopt rules specifying procedures 13 for notice and appeal of penalties imposed pursuant to this 14 subsection.

15 c. The director, in consultation with the office of the 16 state long-term care resident's advocate ombudsman, shall 17 notify the county attorney of the county in which the long-term 18 care facility, assisted living program, or elder group home 19 is located, or the attorney general, of any violation of this 20 subsection.

21 8. 9. Retaliation prohibited — penalties. An officer,
22 owner, director, or employee of a long-term care facility,
23 assisted living program, or elder group home shall not
24 retaliate against any person for having filed a complaint with,
25 or provided information to, the state <u>ombudsman</u> or a local
26 long-term care resident's advocate <u>ombudsman</u>. A person who
27 retaliates or discriminates in violation of this subsection is
28 guilty of a simple misdemeanor.

9. <u>10.</u> Change in operations. A long-term care facility, assisted living program, or elder group home shall inform the <u>state</u> office of the long-term care resident's advocate <u>ombudsman</u> in writing at least thirty days prior to any change in operations, programs, services, licensure, or certification that affects residents or tenants, including but not limited to the intention to close, decertify, or change ownership. In

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1 an emergency situation, or when a long-term care facility, 2 assisted living program, or elder group home is evacuated, the 3 department of inspections and appeals facility, program, or 4 <u>home</u> shall notify the <u>state</u> office of the state long-term care 5 resident's advocate ombudsman.

6 10. 11. Immunity. The state <u>ombudsman</u> or a local long-term 7 care resident's advocate <u>ombudsman</u> or any representative of the 8 office participating in the good faith performance of their 9 official duties shall have immunity from any civil or criminal 10 liability that otherwise might result by reason of taking, 11 investigating, or pursuing a complaint under this section. 12 11. <u>12.</u> Confidentiality <u>and disclosure</u>. Information 13 relating to any complaint made to or investigation by the 14 state <u>ombudsman</u> or a local long-term care resident's advocate 15 <u>ombudsman</u> that discloses the identity of a complainant₇ <u>or</u> 16 resident, or tenant, or information related to a resident's or 17 tenant's personal or medical records, shall remain confidential

18 except as follows:

19 a. If <u>unless</u> permission is granted by the director in 20 consultation with the state long-term care resident's advocate. 21 ombudsman and one of the following applies:

22 b. a. If disclosure is authorized in writing by
23 the complainant and the to disclose the identity of the
24 complainant.

25 <u>b.</u> If disclosure is authorized by the resident, tenant, or
26 the individual's resident's guardian or legal representative to
27 disclose the identity of the resident or information relating
28 to the resident's personal or medical records

28 to the resident's personal or medical records.

29 c. If disclosure is necessary for the provision of services 30 to a resident or tenant, or the resident or tenant is unable to 31 express written or oral consent.

32 d. If ordered by a court.

33 12. <u>13.</u> Posting of state long-term care resident's 34 advocate <u>ombudsman</u> information. Every long-term care facility, 35 assisted living program, and elder group home shall post

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1 information in a prominent location that includes the name, 2 address, and telephone number, and a brief description of the 3 services provided by the <u>state</u> office of the long-term care 4 resident's advocate <u>ombudsman</u>. The information posted shall be 5 approved or provided by the <u>state</u> office of the long-term care 6 resident's advocate ombudsman.

7 Sec. 8. Section 231.44, subsections 1 and 4, Code 2011, are 8 amended to read as follows:

9 1. The resident advocate committee volunteer program 10 is administered by the state office of the long-term care 11 resident's advocate ombudsman. The state and any local 12 long-term care resident's advocate office shall provide 13 information, assistance, and support to resident advocate 14 committee program volunteers to the extent possible. If 15 funding becomes insufficient to process applications and new 16 appointments to resident advocate committees can no longer be 17 made, the director shall notify the director of the department 18 of inspections and appeals. A health care facility shall not 19 be found in violation of section 135C.25 for not having a 20 resident advocate committee if new appointments cannot be made 21 as documented in accordance with this subsection.

4. The state, any resident advocate committee member, and any local long-term care resident's advocate <u>ombudsman</u> are not liable for an action undertaken by a resident advocate committee member or a local long-term care resident's advocate <u>ombudsman</u> in the performance of duty, if the action is undertaken and carried out reasonably and in good faith. Sec. 9. Section 231.62, subsection 2, Code 2011, is amended to read as follows:

30 2. The department shall act within the funding available 31 to the department to expand and improve training and 32 education of persons who regularly deal with persons with 33 Alzheimer's disease and similar forms of irreversible 34 dementia. Such persons shall include but are not limited to 35 law enforcement personnel, long-term care resident's advocates

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1 the state ombudsman or local ombudsmen, state employees with 2 responsibilities for oversight or monitoring of agencies 3 providing long-term care services, and workers and managers in 4 services providing direct care to such persons, such as nursing 5 facilities and other long-term care settings, assisted living 6 programs, elder group homes, residential care facilities, adult 7 day facilities, and home health care services. The actions 8 shall include but are not limited to adopting rules. 9 Sec. 10. Section 231B.1, subsection 10, Code 2011, is 10 amended to read as follows: 11 10. "Tenant advocate" means the state office of the 12 long-term care resident's advocate ombudsman established in 13 section 231.42. 14 Sec. 11. Section 231C.2, subsection 14, Code 2011, is 15 amended to read as follows: 14. "Tenant advocate" means the state office of long-term 16 17 care resident's advocate ombudsman established in section 18 231.42. 19 Sec. 12. Section 235B.6, subsection 2, paragraph e, 20 subparagraph (10), Code 2011, is amended to read as follows: 21 The state long-term care ombudsman or a local long-term (10) 22 care resident's advocate long-term care ombudsman if the victim 23 resides in a long-term care facility or the alleged perpetrator 24 is an employee of a long-term care facility. 25 EXPLANATION 26 This bill relates to the state office of long-term care 27 ombudsman, the state long-term care ombudsman, local long-term 28 care ombudsmen, and representatives of these entities. The bill changes the term "resident's advocate" to ombudsman 29 30 throughout the Code. The bill establishes the duties of the 31 state long-term care ombudsman, the department on aging, and 32 the commission on aging. Under the bill, the "state office" 33 is established as a distinct unit attached to the department 34 on aging as prescribed in Code section 7E.2, subsection 35 5, which provides that the distinct unit is to operate

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1 independently of the head of the department, but budgeting, 2 program coordination, and related management functions are 3 to be performed under the direction and supervision of the 4 head of the department, unless otherwise provided by law. The 5 bill provides for the establishment of an advisory committee 6 whose members are to represent specified entities and are 7 appointed by the commission on aging in consultation with 8 the state long-term care ombudsman. The bill specifies 9 the duties of the advisory committee including ensuring the 10 autonomy of the office; reviewing and providing comment on the 11 procedures of the office regarding complaint investigations, 12 noncomplaint-related visits, and in-service programs; 13 reviewing and commenting on the annual report submitted by the 14 state ombudsman prior to public dissemination; assisting in 15 identifying trends in the long-term care industry; assisting 16 in identifying opportunities for consumer awareness, provider 17 in-service programs, and professional education; providing 18 support for office initiatives; assisting in the dissemination 19 of information regarding the office; and participating in 20 the performance review process and providing comments to the 21 director prior to the annual review of the state long-term care 22 ombudsman.

The bill specifies that the duties of the commission on aging include establishing a process to work with the director to search for and interview candidates for the position of state long-term care ombudsman and making a recommendation for selection of a candidate to the director; ensuring compliance with all rules and regulations that ensure autonomy of the office; ensuring support of and assistance to the office by the director; receiving and reviewing reports of the activities of the office; participating in the long-term care ombudsman advisory committee; and participating in the performance review process and providing comments to the director prior to the annual review of the state long-term care ombudsman. The duties of the department specified under the bill

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1 include providing fiscal, human resources, and media assistance 2 to the office through a Code chapter 28E agreement and 3 providing other services to the office as mutually agreed upon 4 in writing, including the office's budget and legislative 5 requests with the department's annual submission as originally 6 submitted by the office, unless changes are mutually agreed 7 upon in writing, and ensuring that adequate legal counsel is 8 available to protect the health, safety, welfare, and rights 9 of residents and to assist the office, state ombudsman, local 10 ombudsmen, and representatives of the office in the performance 11 of official duties.

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