Senate File 2077 - Introduced

SENATE FILE 2077 BY ERNST

(COMPANION TO 5041HH BY ANDERSON)

A BILL FOR

- 1 An Act establishing the sales tax rebate for county development
- 2 program and making penalties applicable.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 DIVISION I

- 2 SALES TAX REBATE FOR COUNTY DEVELOPMENT PROGRAM
- 3 Section 1. NEW SECTION. 15E.370 Short title.
- 4 This division shall be known and may be cited as the "Sales
- 5 Tax Rebate for County Development Program Act".
- 6 Sec. 2. NEW SECTION. 15E.371 Definitions.
- 7 For purposes of this division, unless the context otherwise 8 requires:
- 9 1. "Base employment level" means the number of full-time
- 10 equivalent positions at a business, as established by the
- 11 authority and a business using the business's payroll records,
- 12 as of the date a business applies for a financial assistance
- 13 award under the program.
- 2. "Base year" means the fiscal year immediately preceding
- 15 the year in which an application is made for participation in
- 16 the sales tax rebate for county development program.
- 3. "Created job" or "job created" means a new, permanent,
- 18 full-time equivalent position added to a business's payroll in
- 19 excess of the business's base employment level.
- 20 4. "Economic development entity" means a county board
- 21 of supervisors, city council, or not-for-profit business
- 22 association vested by a board of supervisors or city council
- 23 with the power to represent a particular city or unincorporated
- 24 area of a county under the program including but not limited
- 25 to an area chamber of commerce.
- 26 5. "Economic development project" means a project involving
- 27 private or joint public and private investment involving the
- 28 creation of new jobs and income or the retention of existing
- 29 jobs and income. An economic development project includes a
- 30 physical infrastructure project so long as it is undertaken
- 31 with the specific intent to create, attract, or retain jobs and
- 32 income.
- 33 6. "Financial assistance award" means assistance provided
- 34 only from the special fund of a county established pursuant to
- 35 section 15E.373, subsection 1, and includes but is not limited

- 1 to assistance in the form of grants, loans, forgivable loans,
 2 and royalty payments.
- 3 7. "Full-time equivalent position" means a non-part-time
- 4 position for the number of hours or days per week considered
- 5 to be full-time work for the kind of service or work performed
- 6 for an employer. Typically, a full-time equivalent position
- 7 requires two thousand eighty hours of work in a calendar year,
- 8 including all paid holidays, vacations, sick time, and other
- 9 paid leave.
- 10 8. "Maintenance period" means the period of time between the
- 11 project completion date and maintenance period completion date.
- 12 9. "Maintenance period completion date" means the date on
- 13 which the maintenance period ends.
- 14 10. "Physical infrastructure project" means a project
- 15 that creates necessary infrastructure for economic success
- 16 throughout Iowa, provides the foundation for the creation of
- 17 jobs, and that involves the investment of a substantial amount
- 18 of capital. Physical infrastructure projects include but are
- 19 not limited to projects involving any mode of transportation;
- 20 public works and utilities such as sewer, water, power, or
- 21 telecommunications; physical improvements that mitigate,
- 22 prevent, or eliminate environmental contamination; and other
- 23 similar projects deemed to be physical infrastructure by the
- 24 authority.
- 25 11. "Program" means the sales tax rebate for county
- 26 development program.
- 27 12. "Program application" means an application by a county
- 28 to participate in the sales tax rebate for county development
- 29 program.
- 30 13. "Program year" means the fiscal year beginning July
- 31 1, 2012, and every fiscal year thereafter during which
- 32 the authority administers the sales tax rebate for county
- 33 development program.
- 34 14. "Project completion date" means the date by which a
- 35 recipient of a financial assistance award has agreed to meet

- 1 all the terms and obligations contained in an agreement with
- 2 the authority as described in section 15E.373, subsection 6,
- 3 paragraph "a".
- 4 15. "Retained job" means a full-time equivalent position
- 5 in existence at the time an employer applies for financial
- 6 assistance which remains continuously filled or authorized
- 7 to be filled as soon as possible and which is at risk of
- 8 elimination if the project for which the employer is seeking
- 9 assistance does not proceed.
- 10 Sec. 3. NEW SECTION. 15E.372 Sales tax rebate for county
- 11 development program establishment and application.
- 12 1. The authority shall establish and administer a sales
- 13 tax rebate for county development program to provide counties
- 14 participating in the program with a one-time, limited rebate
- 15 of sales tax imposed and collected by retailers upon sales of
- 16 tangible personal property or services furnished to purchasers
- 17 within the county. The rebate shall be used to provide
- 18 financial assistance awards to local economic development
- 19 projects pursuant to this division.
- 20 2. a. A county board of supervisors may make application
- 21 to the authority for participation in the program. Program
- 22 applications shall be received by November 30, 2012, to be
- 23 eligible for consideration in the first year of the program,
- 24 and by November 30 for every year thereafter.
- 25 b. Program applications shall be made in the manner and form
- 26 prescribed by the authority and shall contain, at a minimum,
- 27 the following information:
- 28 (1) The identity of the economic development entity located
- 29 in the county that is designated as eligible to apply for
- 30 financial assistance awards under the program.
- 31 (a) A city council shall designate one economic development
- 32 entity to represent it under the program.
- 33 (b) A county board of supervisors shall designate one
- 34 economic development entity to represent the unincorporated
- 35 areas of the county under the program.

- 1 (c) An economic development entity may represent more
- 2 than one city or unincorporated area within a county under
- 3 the program, but no city or unincorporated area shall be
- 4 represented by more than one economic development entity.
- 5 (2) Sufficient information to enable the authority to make
- 6 selections based on the criteria provided in subsection 3,
- 7 paragraphs "a" through "d".
- 8 3. After receiving the timely filed program applications
- 9 for a program year, the authority may, within sixty days,
- 10 select no more than ten counties to participate in the program.
- 11 In making selection decisions, the authority shall consider
- 12 all information contained in a program application, as well
- 13 as any other relevant information and economic data, giving
- 14 priority to counties demonstrating the greatest economic
- 15 development need and the greatest potential for economic growth
- 16 and expansion, and giving considerable weight to the following:
- 17 a. A recent business closure or permanent layoff that
- 18 has, or may have, a significant negative economic impact in
- 19 the county. For purposes of this paragraph, "recent business
- 20 closure or permanent layoff" means the loss of full-time
- 21 employees, not including retail employees, at one or more
- 22 places or businesses within the county. To qualify as a loss
- 23 of a full-time employee, the loss must occur because of the
- 24 removal of the job to an out-of-state location, the cessation
- 25 of one or more production lines, the removal of manufacturing
- 26 machinery and equipment, or similar actions determined to be
- 27 equivalent in nature by the authority. Loss of full-time
- 28 employees does not include a layoff of seasonal employees or a
- 29 layoff that is seasonal in nature.
- 30 b. A potential economic development project that exists or
- 31 may exist within a county.
- 32 c. An unemployment rate for a county that is greater than
- 33 the state average rate of unemployment.
- 34 d. A loss of population in a county as shown by the 2010
- 35 certified federal census when compared with the 2000 certified

- 1 federal census.
- A county chosen by the authority for participation
- 3 in the program that receives a sales tax rebate pursuant to
- 4 section 423.4, subsection 10, paragraph "b", subparagraph (3),
- 5 is ineligible to submit another program application to the
- 6 authority for participation in the program.
- 7 5. a. If a member of the governing body of a city or county
- 8 or an employee of a state, city, or county board, agency,
- 9 commission, or other governmental entity of the state, city, or
- 10 county involved in this program has an interest, either direct
- 11 or indirect, in a private person, contract, or entity for
- 12 which financial assistance may be provided under this program,
- 13 the interest shall be disclosed to that governing body or
- 14 governmental entity, and the authority, in writing. The member
- 15 or employee having the interest shall not participate in the
- 16 decision-making process with regard to the providing of such
- 17 financial assistance to the private person or entity.
- 18 b. Employment by a governmental entity, public body, its
- 19 agencies or institutions, or by any other person having such
- 20 an interest shall not be deemed an indicia of an interest by
- 21 the employee or of any ownership or control by the employee of
- 22 interests of the employee's employer.
- 23 c. The word "participate" or "participation" shall be deemed
- 24 not to include discussion or debate preliminary to a vote of a
- 25 governmental entity, local governing body, or local agency upon
- 26 proposed ordinances or resolutions relating to such a project
- 27 or any abstention from such a vote.
- 28 d. The designation of a bank or trust company as depository,
- 29 paying agent, or agent for investment of funds shall not be
- 30 deemed a matter of interest or personal interest.
- 31 e. Stock ownership in a corporation, or other equity
- 32 interest in a business, having such an interest shall not be
- 33 deemed an indicia of an interest or of ownership or control by
- 34 the person owning the stock or equity interest when less than
- 35 five percent of the outstanding stock or equity interest of

- 1 the corporation or business is owned or controlled directly or
- 2 indirectly by that person.
- 3 f. A violation of a provision of this subsection is
- 4 misconduct in office under section 721.2. However, a decision
- 5 of the governing board or governmental entity is not invalid
- 6 because of the participation of the member or employee in
- 7 the decision-making process or because of a vote cast by a
- 8 member or employee in violation of this subsection unless the
- 9 participation or vote was decisive in the awarding of the
- 10 financial assistance.
- ll g. For purposes of this subsection, any private
- 12 not-for-profit economic development entity representing a city
- 13 or county under the program shall be considered a governmental
- 14 entity subject to the conflict of interest provisions in this
- 15 subsection.
- 16 6. The authority shall notify the department of revenue
- 17 of each county chosen for participation in the program. The
- 18 department of revenue shall credit the sales tax receipts as
- 19 calculated in section 423.4, subsection 10, paragraph "b",
- 20 subparagraph (3), to the county's account in the special fund
- 21 created under section 15E.373.
- 22 Sec. 4. NEW SECTION. 15E.373 Special fund administration —
- 23 appropriation and allocation of rebate moneys.
- 24 1. The authority shall create a special fund, and within
- 25 that fund create a separate account for each county chosen for
- 26 participation in the program. The fund shall consist only
- 27 of amounts credited by the department of revenue pursuant to
- 28 section 423.4, subsection 10, paragraph "b", subparagraph
- 29 (3). The special fund shall be administered, allocated, and
- 30 distributed only as provided in this section.
- 31 2. Interest or earnings on moneys in a special fund shall
- 32 revert to the general fund.
- 33 3. All moneys remaining in a special fund after five years
- 34 from the date the credit is made shall revert to the general

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35 fund.

- 1 4. An economic development entity designated in the 2 program application of a participating county may apply to the 3 authority for a financial assistance award from the county's 4 account in the special fund, to be used for the purpose of an
- 5 economic development project.
- Applications shall be made in the manner and form 7 prescribed by the authority and shall contain, at a minimum, 8 the following information:
- The amount requested and a detailed description of 10 how the moneys will be used including but not limited to a 11 description and purpose of the proposed economic development 12 project.
- 13 The goal of the proposed economic development project, (2) 14 including the projected jobs and income created or retained.
- 15 The projected source, type, and amount of any private 16 capital or other investment involved with the proposed economic 17 development project. The authority shall not require any 18 economic development entity, county, or city to provide, or 19 demonstrate an ability to provide, local matching moneys
- 20 in order to receive a financial assistance award under the 21 program.
- 22 (4) A list of all public and private parties involved with 23 the proposed economic development project.
- 24 If upon review of an application for a financial 25 assistance award, the authority finds that the proposed 26 economic development project meets the definition of an 27 economic development project in section 15E.371, subsection 5, 28 the authority and the recipient of the financial assistance 29 award shall enter into an agreement pursuant to subsection 6.
- 30 5. a. For each city and unincorporated area within a 31 county, the aggregate financial assistance awards paid from the 32 county's account in the special fund for economic development
- 33 projects shall not exceed an amount which is equal to the
- 34 lesser of the following:
- (1) The state sales tax imposed and collected within that 35

1 city or unincorporated area for the base year, as calculated in 2 section 423.4, subsection 10, paragraph b'', subparagraph (2).

- 3 (2) An amount equal to the same proportion of the credit
 4 made pursuant to section 423.4, subsection 10, paragraph "b",
 5 subparagraph (3), as the amount of state sales tax imposed and
 6 collected in the city or unincorporated area for the base year,
 7 as calculated in section 423.4, subsection 10, paragraph "b",
 8 subparagraph (2), bears to the total amount of state sales
 9 tax imposed and collected in the county for the base year, as
 10 calculated in section 423.4, subsection 10, paragraph "b",
 11 subparagraph (1).
- 12 b. Notwithstanding paragraph "a", the governing body of 13 an economic development entity may elect to allocate all or 14 a portion of its share of moneys in the special fund to a 15 different city or unincorporated area within the same county 16 if the economic development entity determines all of the 17 following:
- 18 (1) That a viable proposal for an economic development 19 project does not currently exist within the allocating city 20 or unincorporated area, and it is unlikely that one will be 21 developed before the expiration of the five-year period set 22 forth in subsection 3.
- 23 (2) That the proposed economic development project to
 24 which it wishes to allocate all or a portion of its share of
 25 moneys in the special fund will directly and materially benefit
 26 the allocating city or unincorporated area. For purposes of
 27 this subparagraph, "directly and materially benefit" means
 28 an increase in jobs, population, or tax revenue within the
 29 allocating city or unincorporated area.
- 30 6. The authority and the recipient of the financial 31 assistance shall enter into an agreement describing the terms 32 and obligations under which the financial assistance will be 33 provided. The authority, in consultation with the applicable 34 economic development entity, may negotiate the terms and 35 obligations of the agreement. An agreement shall contain

- 1 but need not be limited to all of the following terms and
 2 obligations:
- 3 a. A project completion date.
- 4 b. A maintenance period completion date.
- 5 c. The number of jobs to be created or retained.
- 6 d. The amount of private capital or other investment to be 7 involved.
- 8 e. The amount of the financial assistance award to be 9 provided under the program.
- 7. The authority may enforce the terms and obligations of ll agreements described in subsection 6.
- 12 8. A recipient of a financial assistance award shall meet
- 13 all terms and obligations in an agreement by the project
- 14 completion date, but the authority may for good cause extend
- 15 the project completion date.
- 9. During the maintenance period, a recipient of a financial
- 17 assistance award shall continue to comply with the terms and
- 18 obligations of an agreement entered into pursuant to subsection 19 6.
- 20 10. During the entire life of an agreement entered into
- 21 pursuant to subsection 6, if the recipient of a financial
- 22 assistance award fails to meet all terms and obligations in
- 23 its agreement or experiences a layoff within this state or
- 24 closes any of its facilities within this state, the authority
- 25 may reduce or eliminate some or all of the amount of financial
- 26 assistance award to be received. If the recipient of a
- 27 financial assistance award under this section fails to meet
- 28 all terms and obligations in its agreement or experiences a
- 29 layoff within this state or closes any of its facilities within
- 30 this state, the recipient may be subject to repayment of all or
- 31 a portion of the financial assistance award it has received.
- 32 Any amount repaid to the authority under this subsection shall
- 33 revert to the general fund.
- 34 ll. In addition to the terms and obligations agreed
- 35 to pursuant to subsection 6, the recipient of a financial

1 assistance award shall be subject to all of the following
2 requirements:

- a. The potential recipient of a financial assistance
 4 award shall submit to the authority a report describing all
 5 violations of environmental law or worker safety law within
 6 the last five years by the private parties involved in the
 7 proposed economic development project. If, upon review of the
 8 report, the authority finds that a private party has a record
 9 of violations of the law, statutes, rules, or regulations that
 10 tends to show a consistent pattern, the authority shall not
 11 make an award of financial assistance to the project unless the
 12 authority finds either that the violations did not seriously
 13 affect public health, public safety, or the environment, or,
 14 if such violations did seriously affect public health, public
 15 safety, or the environment, that mitigating circumstances were
 16 present.
- 17 b. The recipient of a financial assistance award shall not 18 have closed, or substantially reduced, operations in one area 19 of this state and relocated substantially the same operations 20 in a community in another area of this state. However, this 21 section shall not be construed to prohibit the recipient of a 22 financial assistance award from expanding its operation in a 23 community if existing operations of a similar nature in this 24 state are not closed or substantially reduced.
- 25 c. The recipient of a financial assistance award shall only
 26 employ individuals legally authorized to work in this state.
 27 In addition to any and all other applicable penalties provided
 28 by current law, all or a portion of the financial assistance
 29 award is subject to recapture by the authority if the recipient
 30 is found to knowingly employ individuals not legally authorized
 31 to work in this state. Any amount repaid to the authority
 32 under this paragraph shall revert to the general fund.
- 12. Funds and financial assistance awards issued by
 the authority under this program to any party shall not be
 deposited in the general fund of any economic development

- 1 entity, county, or city, nor used for any of the following 2 purposes:
- 3 a. Salaries or bonuses of any person employed by an economic 4 development entity, county, or city.
- 5 b. Consultant fees.
- 6 c. Marketing fees.
- 7 d. Operating expenses of an economic development entity,
- 8 county, or city.
- 9 13. The authority shall adopt rules for the administration
- 10 of this division in accordance with chapter 17A. To the extent
- ll necessary, the rules shall provide for the inclusion of uniform
- 12 terms and obligations in agreements between the authority
- 13 and the recipients of financial assistance awards under the
- 14 program.
- 15 DIVISION II
- 16 CALCULATION AND ISSUANCE OF SALES TAX REBATE
- Sec. 5. Section 423.4, Code Supplement 2011, is amended by
- 18 adding the following new subsection:
- 19 NEW SUBSECTION. 10. a. For purposes of this subsection:
- 20 (1) "Authority" means the economic development authority
- 21 created in section 15.105.
- 22 (2) "Base year" means the same as defined in section
- 23 15E.371.
- 24 (3) "Program" means the sales tax rebate for county
- 25 development program in chapter 15E, division XXVII.
- 26 (4) "Program application" means an application by a county
- 27 to participate in the sales tax rebate for county development
- 28 program in chapter 15E, division XXVII.
- 29 (5) "Program year" means the same as defined in section
- 30 15E.371.
- 31 (6) "State sales tax" means sales tax imposed in section
- 32 423.2, and shall not exceed an amount equal to five percent of
- 33 the sales price of the tangible personal property or services
- 34 furnished to purchasers. "State sales tax" does not include
- 35 any local option sales and service taxes imposed pursuant to

1 chapter 423B.

- 2 b. The department shall assist in the administration of the 3 sales tax rebate for county development program in chapter 15E, 4 division XXVII, and issue rebates of state sales tax imposed 5 and collected by retailers upon sales of tangible personal 6 property or services furnished to purchasers within a county in 7 the following manner and amounts:
- 8 (1) Upon notice by the authority of its applications for 9 a program year pursuant to section 15E.372, subsection 4, the 10 department shall calculate the total state sales tax imposed 11 and collected by retailers upon sales of tangible personal 12 property or services furnished to purchasers in each applicant 13 county for the base year of the program application and provide 14 that information to the authority on or before December 31 of 15 the program year.
- 16 (2) Upon notice by the authority of its selection of a
 17 county for participation in the program, the department shall
 18 calculate the total state sales tax imposed and collected by
 19 retailers upon sales of tangible personal property or services
 20 furnished to purchasers for each city and unincorporated area
 21 within that county for the base year of the program application
 22 and provide that information to the county and the authority on
 23 or before March 1 of the program year.
- 24 (3) Upon notice by the authority of its selection of a
 25 county for participation in the program, the department shall
 26 credit to the county's account in the special fund created in
 27 section 15E.373 an amount equal to the state sales tax imposed
 28 and collected by retailers upon sales of tangible personal
 29 property or services furnished to purchasers for the base year
 30 of the program application, or five million dollars, whichever
 31 is less. The credit shall be made by March 15 of the program
 32 year to the county's account in the special fund under the
 33 control of the authority to be administered and distributed by
 34 the authority pursuant to section 15E.373.

- 1 ANNUAL REPORT TO GENERAL ASSEMBLY AND GOVERNOR
- 2 Sec. 6. Section 15.104, subsection 8, Code Supplement 2011,
- 3 is amended by adding the following new paragraph:
- 4 NEW PARAGRAPH. m. Sales tax rebate for county development
- 5 program. Data on the sales tax rebate for county development
- 6 program established pursuant to chapter 15E, division XXVII,
- 7 including all of the following for each participant county:
- 8 (1) The identity of each economic development entity
- 9 designated to represent the cities and unincorporated areas of 10 the county.
- 11 (2) A report of all deposits, withdrawals, and expenditures
- 12 made from the special fund of the county.
- 13 (3) A description of each proposed economic development
- 14 project disapproved for a financial assistance award by the
- 15 authority and the reason for disapproval.
- 16 (4) For each economic development project awarded financial
- 17 assistance:
- 18 (a) The project's description and location.
- 19 (b) For each project, the amount of financial assistance
- 20 awarded and the amount of the award actually paid to the
- 21 economic development entity as of June 30 of the fiscal year.
- 22 (c) If applicable, the number of created or retained
- 23 jobs contracted for and the actual number of jobs created or
- 24 retained as a result of the project.
- 25 (d) If applicable, the amount of private capital or other
- 26 investment contracted for and the actual amount of private
- 27 capital or other investment made as a result of the project.
- 28 (e) If applicable, other terms and obligations contracted
- 29 for and the actual terms and obligations complied with and
- 30 fulfilled as a result of the project.
- 31 EXPLANATION
- 32 This bill relates to a sales tax rebate for county
- 33 development program.
- 34 Division I of the bill relates to the creation and
- 35 administration of the program.

1 The division requires the economic development authority 2 to create and administer a program to participating counties 3 in the state with a one-time, limited sales tax rebate to be 4 used to provide financial assistance awards to local economic 5 development projects. "Economic development project" is 6 defined as a project involving private or joint public and 7 private investment involving the creation of new jobs and 8 income or the retention of existing jobs and income. 9 economic development project includes a physical infrastructure 10 project as defined in the bill, so long as it is undertaken 11 with the specific intent to create, attract, or retain jobs and 12 income. 13 The economic development authority may choose up to 10 14 counties per year to participate in the program and receive 15 a sales tax rebate, with the rebates first payable during 16 the fiscal year beginning July 1, 2012. Applications for 17 participation by a prospective county are to be made by 18 November 30 by the county board of supervisors. As part of 19 the application, each city and unincorporated area within the 20 county is required to designate one economic development entity 21 to represent it under the program. "Economic development 22 entity" is defined as a county board of supervisors, city 23 council, or not-for-profit business association vested by 24 a board of supervisors or city council with the power to 25 represent it under the program. The designation for each city 26 will be made by its city council, and the designation for 27 each unincorporated area will be made by the county board of 28 supervisors. An economic development entity may represent 29 more than one city or unincorporated area, but no city or 30 unincorporated area may be represented by more than one 31 economic development entity. In addition, each application 32 is required to have information pertaining to recent business 33 closures or permanent layoffs that have, or may have, a 34 significant negative impact in the county, potential economic 35 development projects that exist or may exist within the

- 1 county, the current unemployment rate of the county, and the
- 2 county's population for the two most recently completed federal
- 3 censuses.
- 4 The economic development authority has 60 days after
- 5 November 30 to choose up to 10 counties to participate in the
- 6 program. In making its selection decisions, the authority is
- 7 required to consider all information contained in a program
- 8 application and any other relevant information, giving
- 9 considerable weight to counties that have had a recent business
- 10 closure or permanent layoff with a significant negative
- 11 impact in the county, that have potential economic development
- 12 projects in the county, that have unemployment rates greater
- 13 than the state average, and that have experienced a recent loss
- 14 of population. Applicant counties demonstrating the greatest
- 15 need and potential for economic growth and expansion are to be
- 16 given priority.
- 17 Each county is eligible to participate in the program one
- 18 time. A county chosen for participation shall receive a sales
- 19 tax rebate from the department of revenue equal to the state
- 20 sales tax imposed and collected by retailers upon sales of
- 21 tangible personal property or services furnished to purchasers
- 22 in that county for the base year of the county's application,
- 23 or \$5 million, whichever is less. A county's "base year" is
- 24 defined as the fiscal year immediately preceding the program
- 25 year for which the program application is made. The rebate
- 26 applies only to the first 5 percent of state sales tax imposed
- 27 in Code section 423.2, and not to any local option sales and
- 28 service tax imposed pursuant to Code chapter 423B. The rebate
- 29 shall be issued by the department of revenue in the form of a
- 30 credit made by March 15 of the program year into the county's
- 31 account in a special fund to be administered and distributed by
- 32 the economic development authority. Any moneys remaining in a
- 33 special fund after five years from the date the credit is made
- 34 shall revert to the general fund of the state. Any interest or
- 35 earnings on moneys in a special fund shall immediately revert

1 to the general fund of the state.

2 An economic development entity designated in a participating 3 county's program application may apply to the authority for a 4 financial assistance award from the county's account in the 5 special fund, provided it is used exclusively for an economic 6 development project. Applications for funds are to be made 7 in the manner and form developed by the authority and shall 8 contain, at a minimum, the amount requested and a detailed 9 description of how the moneys will be used; the description 10 and purpose of the proposed project; the goal of the proposed 11 project and estimated jobs and income created and retained; the 12 projected source, type, and amount of any private capital or 13 other investment involved with the proposed project; and a list 14 of all public and private parties involved with the proposed 15 project. 16 The authority is not allowed to require any economic 17 development entity, county, or city to provide, or demonstrate 18 an ability to provide, local matching moneys in order to 19 receive a financial assistance award under the program. 20 The maximum aggregate financial assistance awards paid 21 from the special fund of a participant county for economic 22 development projects within a city or unincorporated area 23 shall not exceed an amount which is the lesser of the total 24 amount of state sales tax imposed and collected in that city or 25 unincorporated area for the base year of the county's program 26 application, or an amount equal to the same proportion of the 27 county's rebate received from the department of revenue, as 28 the amount of state sales tax imposed and collected in that 29 city or unincorporated area for the base year of the county's 30 program application bears to the total amount of state sales 31 tax imposed and collected in that county for the base year of 32 the program application. However, an economic development 33 entity representing a city or unincorporated area may elect to 34 allocate all or a portion of its share of a county's special

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35 fund to a different city or unincorporated area within that

1 same county if it makes a determination based on factors 2 specified in the bill. If the authority determines that a proposed economic 4 development project meets the definition of "economic 5 development project" described above, then it shall enter into 6 an agreement with the recipient of the financial assistance 7 award that describes the terms and obligations under which 8 the financial assistance will be provided. The authority, in 9 consultation with the applicable economic development entity, 10 may negotiate the terms and obligations of the agreement. 11 agreement shall contain, at a minimum, the project completion 12 date, maintenance period completion date, the number of jobs 13 to be created or retained, the amount of private capital or 14 other investment to be involved, and the amount of financial 15 assistance to be provided. "Project completion date" means 16 the date by which a financial assistance award recipient has 17 agreed to meet all the terms and conditions contained in its 18 agreement with the authority. The maintenance period refers 19 to the period of time between the project completion date 20 and the maintenance period completion date. "Maintenance 21 period completion date" is defined as the date on which the 22 maintenance period ends. 23 The division also lists several requirements that the 24 potential recipient of a financial award must fulfill. First, 25 potential financial award recipients must submit to the 26 authority a report describing all violations of environmental 27 law and worker safety in the last five years. The authority 28 must deny a financial assistance award if it finds a consistent 29 pattern of violations unless mitigating circumstances were 30 present. Second, potential financial award recipients must 31 not have closed or substantially reduced operations in one 32 area of this state and relocated substantially the same 33 operations in another community in another area of this state. 34 Third, potential financial award recipients must only employ 35 individuals legally authorized to work in this state.

- 1 During the life of the agreement, the authority may reduce,
- 2 eliminate, or recapture some or all of the financial assistance
- 3 awarded if a recipient fails to meet all the terms and
- 4 obligations of its agreement, experiences a layoff or closes
- 5 any facilities within the state, or employs individuals not
- 6 legally authorized to work in this state. Any amount repaid to
- 7 the authority shall revert to the general fund.
- 8 The division provides that funds and financial assistance
- 9 awards issued under the program to any party shall not be
- 10 deposited in the general fund of any economic development
- 11 entity, county, or city, nor used for operating expenses of any
- 12 economic development entity, county, or city, or for salaries
- 13 or bonuses of any person employed by an economic development
- 14 entity, county, or city. It further provides that funds and
- 15 financial assistance awards shall not be used for consulting
- 16 fees or marketing fees.
- 17 The division provides conflict of interest provisions that
- 18 apply to any member of a governing body of a city or county
- 19 or an employee of a state, city, or county board, agency,
- 20 commission, or other governmental entity of this state that
- 21 has an interest, either direct or indirect, in a private
- 22 person, contract, or entity for which financial assistance
- 23 may be provided under the program. For purposes of the
- 24 conflict of interest provisions, any not-for-profit economic
- 25 development entity representing a city or county shall be
- 26 considered a governmental entity subject to the conflict of
- 27 interest provisions. The bill provides that violations of
- 28 the conflict of interest provisions are considered misconduct
- 29 in office under Code section 721.2 and classified as a
- 30 serious misdemeanor. A serious misdemeanor is punishable by
- 31 confinement for no more than one year and a fine of at least
- 32 \$315 but not more than \$1,875.
- 33 The division provides that the authority shall adopt rules
- 34 for the administration of the sales tax rebate for county
- 35 development program and provide for the inclusion of uniform

- 1 terms and obligations in agreements between the authority and
 2 recipients of financial assistance awards under the program.
 3 Division II of the bill relates to the calculation and
 4 issuance of sales tax rebates by the department of revenue.
 5 The division provides that the department of revenue will
 6 assist the economic development authority in administering the
 7 sales tax rebate for county development program by calculating
 8 the total state sales tax imposed and collected by retailers
 9 upon sales of tangible personal property or services furnished
 10 to purchasers pursuant to Code section 423.2 in each applicant
 11 county for the base year of each program application. The
 12 department is responsible for calculating the same amounts for
 13 each city and unincorporated area within any county that is
- Division III of the bill relates to an annual report prepared 18 by the economic development authority.

16 fund within the economic development authority.

14 chosen for participation in the program, and then crediting the 15 appropriate amount by March 15 of the program year to a special

20 authority shall include a report on the sales tax rebate for 21 county development program in its annual report to the general 22 assembly and governor. The report shall include the identity

The division provides that the economic development

- 23 of each economic development entity designated to represent 24 cities and unincorporated areas under the program; a report of
- $25\,$ all deposits, withdrawals, and expenditures made from special
- 26 funds of the counties; and a description of each disapproved
- 27 economic development project and the reason for disapproval.
- 28 For each approved project, the report shall include a
- 29 description and the location of the project; the amount of
- 30 financial assistance awarded and paid; and if applicable, the
- 31 number of jobs, investments, or other terms and conditions
- 32 contracted for and actually completed under the agreements.