House Study Bill 175 - Introduced

SENATE/HOUSE FILE _____ BY (PROPOSED JUDICIAL BRANCH BILL)

A BILL FOR

- 1 An Act relating to interpreters and translators for limited
- 2 English proficient participants in legal proceedings and in
- 3 court-ordered programs.
- 4 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

1 Section 1. Section 232.141, subsections 1 and 2, Code 2011, 2 are amended to read as follows:

1. Except as otherwise provided by law, the court shall 3 4 inquire into the ability of the child or the child's parent 5 to pay expenses incurred pursuant to subsections 2, 4, and 8. 6 After giving the parent a reasonable opportunity to be heard, 7 the court may order the parent to pay all or part of the costs 8 of the child's care, examination, treatment, legal expenses, 9 or other expenses, excluding the costs and fees of interpreter 10 and translator services. An order entered under this section 11 does not obligate a parent paying child support under a custody 12 decree, except that part of the monthly support payment may be 13 used to satisfy the obligations imposed by the order entered 14 pursuant to this section. If a parent fails to pay as ordered, 15 without good reason, the court may proceed against the parent 16 for contempt and may inform the county attorney who shall 17 proceed against the parent to collect the unpaid amount. Any 18 payment ordered by the court shall be a judgment against each 19 of the child's parents and a lien as provided in section 20 624.23. If all or part of the amount that the parents are 21 ordered to pay is subsequently paid by the county or state, 22 the judgment and lien shall thereafter be against each of the 23 parents in favor of the county to the extent of the county's 24 payments and in favor of the state to the extent of the state's 25 payments.

26 2. All of the following juvenile court expenses are a charge
27 upon the county in which the proceedings are held, to the
28 extent provided in subsection 3:

29 a. Juvenile court expenses incurred by an attorney appointed 30 by the court to serve as counsel to any party or to serve as a 31 guardian ad litem for any child, including fees and expenses 32 for foreign language interpreters, costs of depositions and 33 transcripts, fees and mileage of witnesses, and the expenses of 34 officers serving notices and subpoenas.

35 b. Reasonable compensation for an attorney appointed by the

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1 court to serve as counsel to any party or as guardian ad litem
2 for any child in juvenile court.

3 c. Fees and expenses incurred by the juvenile court for 4 foreign language interpreters for court proceedings.

5 Sec. 2. Section 602.1302, subsection 3, Code 2011, is 6 amended to read as follows:

3. A revolving fund is created in the state treasury for 7 8 the payment of jury and witness fees, mileage, costs related to 9 summoning jurors by the judicial branch, costs and fees related 10 to the management and payment of interpreters and translators 11 in judicial branch legal proceedings and court-ordered 12 programs, and attorney fees paid by the state public defender 13 for counsel appointed pursuant to section 600A.6A. The 14 judicial branch shall deposit any reimbursements to the state 15 for the payment of jury and witness fees and mileage in the 16 revolving fund. In each calendar guarter the judicial branch 17 shall reimburse the state public defender for attorney fees 18 paid pursuant to section 600A.6B. Notwithstanding section 19 8.33, unencumbered and unobligated receipts in the revolving 20 fund at the end of a fiscal year do not revert to the general 21 fund of the state. The judicial branch shall on or before 22 February 1 file a financial accounting of the moneys in the 23 revolving fund with the legislative services agency. The 24 accounting shall include an estimate of disbursements from the 25 revolving fund for the remainder of the fiscal year and for the 26 next fiscal year.

Sec. 3. Section 622A.1, Code 2011, is amended by striking
the section and inserting in lieu thereof the following:
622A.1 Definitions.

30 As used in this chapter, unless the context otherwise 31 requires:

32 1. "Administrative agency" means any department, board, 33 commission, or agency of the state or any political subdivision 34 of the state.

35 2. "Court-ordered program" means any activity in which a

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court orders a party to participate and which is not supervised
 by the department of corrections or the department of human
 services.

3. "Interpreter" means a person who can accurately transfer 5 the meaning of words, phrases, or signs in one language into 6 the equivalent words, phrases, or signs in another language 7 and includes an oral language interpreter and a sign language 8 interpreter.

9 4. "Legal proceeding" means any action before any court, 10 or any legal action preparatory to appearing before any 11 court, whether civil, criminal, or juvenile in nature 12 or any proceeding before any administrative agency which 13 is quasi-judicial in nature and which has direct legal 14 implications to any person.

15 5. "Limited English proficient" means the inability to 16 adequately understand or effectively communicate in the English 17 language because a person's primary language is a language 18 other than English.

19 6. "Oral language interpreter" means an interpreter who is 20 able to interpret from one oral language into a second oral 21 language and from the second oral language into the first oral 22 language.

7. "Participant" means a party, witness, attorney, or child, including a child who is or may be the subject of a belinquency petition, a parent or guardian whose child is or may be the subject of a delinquency petition, or a person who r is a guardian, conservator, or trustee in a probate case.

8. "Sign language interpreter" means an interpreter who is able to interpret from sign language to an oral language and from that oral language to sign language.

9. "Translator" means a person who can accurately transfer the meaning of written words and phrases in one language into the equivalent written words and phrases in another language. Sec. 4. Section 622A.2, Code 2011, is amended to read as follows:

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1 622A.2 Who entitled to interpreter or translator. 2 Every limited English proficient person who cannot speak 3 or understand the English language and who is a party to any 4 is a participant in a legal proceeding or a witness therein, 5 court-ordered program shall be entitled to an interpreter or 6 translator to assist such person throughout the proceeding or 7 program. 8 Sec. 5. Section 622A.3, Code 2011, is amended to read as 9 follows: 10 622A.3 Costs - when taxed. 1. An interpreter shall be or translator appointed without 11 12 expense to the person requiring assistance in the following 13 cases: for a limited English proficient participant who is 14 entitled to an interpreter or translator pursuant to section 15 622A.2 shall be paid in accordance with this section and the 16 fees for interpreter or translator services shall not be 17 charged to the limited English proficient participant or the 18 parties in the case. a. If the person requiring assistance is a witness in the 19 20 civil legal proceeding. b. If the person requiring assistance is indigent and 21 22 financially unable to secure an interpreter. 23 2. In civil cases, every court shall tax the cost of 24 an interpreter the same as other court costs. In criminal 25 cases, where the defendant is indigent, the interpreter 26 shall be considered as a defendant's witness under rule 27 of criminal procedure 2.15 for the purpose of receiving 28 fees, except that subpoenas shall not be required. If the 29 proceeding is before an administrative agency, that agency 30 shall provide such interpreter but may require that a party 31 to the proceeding pay the expense thereof An oral language 32 interpreter or a translator required for a limited English 33 proficient participant in a judicial branch legal proceeding 34 or a court-ordered program shall be paid by the state court 35 administrator from the revolving fund established in section

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1 602.1302, subsection 3.

2 3. Moneys recovered as court costs for interpreters paid 3 through the revolving fund established in section 602.1302, 4 subsection 3, shall be deposited in that fund An oral 5 language interpreter or a translator required for a limited 6 English proficient participant in a legal proceeding before 7 an administrative agency shall be paid by the appropriate 8 administrative agency. 9 4. A sign language interpreter and a real-time court 10 reporter who assist a deaf or hard-of-hearing participant in a 11 legal proceeding before a court or an administrative agency or 12 in a court-ordered program shall be paid by the county pursuant 13 to section 622B.7. 14 Sec. 6. Section 622A.4, Code 2011, is amended to read as 15 follows: 16 622A.4 Fee for interpreter and translator services set by 17 court or administrative agency — payment. 18 Every An interpreter or translator appointed by a court 19 or administrative agency shall receive a fee to be set by 20 the court or administrative agency. If the interpreter is 21 appointed by the court in a civil case for a person who is 22 indigent and unable to secure an interpreter, the fee for the 23 interpreter shall be paid from the revolving fund established 24 in section 602.1302, subsection 3. Sec. 7. Section 622A.5, Code 2011, is amended to read as 25 26 follows: 27 622A.5 Oath. Every An interpreter or translator in any legal proceeding 28 29 shall take the same an oath as any other witness approved by 30 the supreme court. Sec. 8. Section 622A.6, Code 2011, is amended to read as 31 32 follows: 33 622A.6 Qualifications and integrity. 34 Any court or administrative agency may inquire into the 35 qualifications, neutrality, and integrity of any interpreter

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1 or translator, and may disqualify any person from serving as
2 an interpreter or translator.

3 Sec. 9. Section 622A.7, Code 2011, is amended to read as 4 follows:

5 622A.7 Rules — qualifications and compensation of 6 interpreters and translators.

7 The supreme court, after consultation with the commission 8 of Latino affairs of the department of human rights and other 9 appropriate departments, shall adopt rules governing the 10 qualifications and compensation of interpreters <u>and translators</u> 11 appearing in proceedings before a court or grand jury under 12 this chapter. However, an administrative agency which is 13 subject to chapter 17A may adopt rules differing from those of 14 the supreme court governing the qualifications and compensation 15 of interpreters <u>and translators</u> appearing in proceedings before 16 that agency.

17 Sec. 10. Section 622A.8, Code 2011, is amended to read as 18 follows:

19 622A.8 Tape Electronic recording of testimony.

20 A tape <u>An electronic</u> recording of the portion of proceedings 21 where non-English testimony is given shall be made and 22 maintained.

23 Sec. 11. Section 622B.1, subsection 1, paragraphs d through 24 f, Code 2011, are amended to read as follows:

25 d. "Interpreter" means an oral interpreter or sign language 26 interpreter a person who can accurately transfer the meaning of 27 words, phrases, or signs in one language into the equivalent 28 words, phrases, or signs in another language, and includes an 29 oral language interpreter and a sign language interpreter. 30 e. "Oral language interpreter" means an interpreter who is

30 *e.* "*Oral <u>language</u> interpreter"* means an interpreter who is 31 fluent in transliterating, paraphrasing, and voicing <u>able to</u> 32 <u>interpret from one oral language into a second oral language</u> 33 and from the second oral language to the first oral language.

34 f. "Sign language interpreter" means an interpreter who is
 35 able to interpret from sign language to English and English to

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1 sign language an oral language and from that oral language to
2 sign language.

3 Sec. 12. Section 815.9, subsections 3, 4, 5, and 7, Code 4 2011, are amended to read as follows:

5 3. If a person is granted an appointed attorney, the person 6 shall be required to reimburse the state for the total cost 7 of legal assistance provided to the person, excluding the 8 <u>costs and fees of interpreter and translator services</u>. "Legal 9 assistance" as used in this section shall include not only 10 an appointed attorney, but also transcripts, witness fees, 11 expenses, and any other goods or services required by law to 12 be provided to an indigent person entitled to an appointed 13 attorney.

14 If the case is a criminal case, all costs and fees 4. 15 incurred for legal assistance, excluding the costs and fees 16 of interpreter and translator services, shall become due and 17 payable to the clerk of the district court by the person 18 receiving the legal assistance not later than the date of 19 sentencing, or if the person is acquitted or the charges are 20 dismissed, within thirty days of the acquittal or dismissal. 5. If the case is other than a criminal case, all costs and 21 22 fees incurred for legal assistance, excluding the costs and 23 fees of interpreter and translator services, shall become due 24 and payable to the clerk of the district court by the person 25 receiving the legal assistance not later than ten days from the 26 date of any court ruling or trial held in the case, or if the 27 case is dismissed, within ten days of the dismissal. If all costs and fees incurred for legal assistance, 28 7. 29 excluding the costs and fees of interpreter and translator 30 services, are not paid at the times specified in subsections 4 31 and 5, the court shall order payment of the costs and fees in 32 reasonable installments. 33 EXPLANATION

34 This bill relates to interpreters and translators for 35 limited English proficient participants in legal proceedings

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1 and in court-ordered programs.

The bill provides that a "limited English proficient" (LEP) 2 3 person who is a participant in any legal proceeding involving a 4 court or an administrative agency or in a court-ordered program 5 shall be entitled to an interpreter or a translator to assist 6 the person in the proceeding or program. LEP is defined as the 7 inability of a person to adequately understand or effectively 8 communicate in the English language because a person's primary 9 language is a language other than English. The bill defines 10 an "interpreter" as a person who can accurately transfer the 11 meaning of words, phrases, or signs in one language into the 12 equivalent words, phrases, or signs in another language and 13 includes an oral language interpreter and a sign language 14 interpreter; a "translator" as a person who can accurately 15 transfer the meaning of written words and phrases in one 16 language into the equivalent written words and phrases in 17 another language; and a "participant" as a party, witness, 18 attorney, or child, including a child who is or may be the 19 subject of a delinquency petition, a parent or guardian whose 20 child is or may be the subject of a delinquency petition, or a 21 person who is a guardian, conservator, or trustee in a probate 22 case.

The bill provides that fees for interpreter or translator services shall not be charged to an LEP participant in a legal proceeding or court-ordered program. The bill specifies that an oral language interpreter or a translator required for an LEP participant in a judicial branch legal proceeding or in a court-ordered program is to be paid by the state court administrator from the revolving fund established in Code section 602.1302, subsection 3 (known as the jury and witness fund); an oral language interpreter or a translator required for an LEP participant in a legal proceeding before an administrative agency is to be paid by the appropriate administrative agency; and a sign language interpreter and a real-time court reporter who assist a deaf or hard-of-hearing

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1 participant in a legal proceeding before a court or an 2 administrative agency or in a court-ordered program are to be 3 paid by the county pursuant to Code section 622B.7. The bill 4 makes conforming changes excluding the costs of interpreter 5 and translator services from being charged to a parent in a 6 juvenile proceeding (Code section 232.141) and to a person 7 receiving indigent legal assistance services (Code section 8 815.9).

9 The bill provides additional provisions specifying that fees 10 and qualifications for interpreter and translator services 11 are to be determined by the court or administrative agency, 12 as appropriate; an interpreter or translator in any legal 13 proceeding is required to take an oath approved by the supreme 14 court; and a court or an administrative agency may inquire into 15 the qualifications, neutrality, and integrity of an interpreter 16 or translator and may disqualify any person from serving as an 17 interpreter or translator. The bill requires electronic rather 18 than audio recordings of the portion of proceedings where 19 non-English testimony is given to be made and maintained. The bill makes conforming changes to the definitions of 20 21 "interpreter", "oral language interpreter", and "sign language 22 interpreter" in Code chapter 622B (deaf and hard-of-hearing 23 interpreters) to be consistent with the definitions in the 24 bill.

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