# House File 449 - Introduced

HOUSE FILE 449

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# A BILL FOR

- 1 An Act providing for midwife licensure and providing for a fee
- 2 and a penalty, and including effective date provisions.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 147.1, subsections 3 and 6, Code 2011, 2 are amended to read as follows:
- 3 3. "Licensed" or "certified", when applied to a physician
- 4 and surgeon, podiatric physician, osteopathic physician and
- 5 surgeon, physician assistant, psychologist, chiropractor,
- 6 nurse, dentist, dental hygienist, dental assistant,
- 7 optometrist, speech pathologist, audiologist, pharmacist,
- 8 physical therapist, physical therapist assistant, occupational
- 9 therapist, occupational therapy assistant, respiratory care
- 10 practitioner, practitioner of cosmetology arts and sciences,
- ll practitioner of barbering, funeral director, dietitian, marital
- 12 and family therapist, mental health counselor, social worker,
- 13 massage therapist, midwife, athletic trainer, acupuncturist,
- 14 nursing home administrator, hearing aid dispenser, or sign
- 15 language interpreter or transliterator means a person licensed
- 16 under this subtitle.
- 17 6. "Profession" means medicine and surgery, podiatry,
- 18 osteopathic medicine and surgery, practice as a physician
- 19 assistant, psychology, chiropractic, nursing, dentistry,
- 20 dental hygiene, dental assisting, optometry, speech pathology,
- 21 audiology, pharmacy, physical therapy, physical therapist
- 22 assisting, occupational therapy, occupational therapy
- 23 assisting, respiratory care, cosmetology arts and sciences,
- 24 barbering, mortuary science, marital and family therapy,
- 25 mental health counseling, social work, dietetics, massage
- 26 therapy, midwifery, athletic training, acupuncture, nursing
- 27 home administration, hearing aid dispensing, or sign language
- 28 interpreting or transliterating.
- 29 Sec. 2. Section 147.2, subsection 1, Code 2011, is amended
- 30 to read as follows:
- 31 1. A person shall not engage in the practice of medicine
- 32 and surgery, podiatry, osteopathic medicine and surgery,
- 33 psychology, chiropractic, physical therapy, physical therapist
- 34 assisting, nursing, dentistry, dental hygiene, dental
- 35 assisting, optometry, speech pathology, audiology, occupational

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- 1 therapy, occupational therapy assisting, respiratory care,
- 2 pharmacy, cosmetology arts and sciences, barbering, social
- 3 work, dietetics, marital and family therapy or mental health
- 4 counseling, massage therapy, midwifery, mortuary science,
- 5 athletic training, acupuncture, nursing home administration,
- 6 hearing aid dispensing, or sign language interpreting
- 7 or transliterating, or shall not practice as a physician
- 8 assistant, unless the person has obtained a license for that
- 9 purpose from the board for the profession.
- 10 Sec. 3. Section 147.13, Code 2011, is amended by adding the
- 11 following new subsection:
- 12 NEW SUBSECTION. 24. For midwifery, the board of midwifery.
- 13 Sec. 4. Section 147.14, subsection 1, Code 2011, is amended
- 14 by adding the following new paragraph:
- NEW PARAGRAPH. x. For midwifery, a total of seven members,
- 16 three members who are licensed midwives under chapter 148F;
- 17 one member who is licensed under chapter 148, is a practicing
- 18 family physician, and has professional experience consulting
- 19 for and collaborating with direct-entry midwives; one member
- 20 who is an advanced registered nurse practitioner licensed under
- 21 chapter 152, is a certified nurse midwife, and has professional
- 22 experience consulting for and collaborating with direct-entry
- 23 midwives; and two members who are not licensed midwives or
- 24 licensed health care providers who have received direct-entry
- 25 midwifery services and who shall represent the general public.
- Sec. 5. Section 147.74, Code 2011, is amended by adding the
- 27 following new subsection:
- 28 NEW SUBSECTION. 5A. A midwife licensed under chapter 148F
- 29 may use the words "licensed midwife" or the initials "L.M."
- 30 after the person's name.
- 31 Sec. 6. NEW SECTION. 148F.1 Definitions.
- 32 As used in this chapter, unless the context otherwise
- 33 requires:
- 34 1. "Board" means the board of midwifery.
- 35 2. "Licensed midwife" means a person who is licensed to

- 1 practice midwifery as provided in this chapter.
- 2 3. "Out-of-hospital" means any facility, institution, or
- 3 place which is not an ambulatory surgical center or a hospital,
- 4 such as a birth center as defined in section 135.61 or a
- 5 private home.
- 6 4. "Practice of midwifery" means the provision of primary
- 7 maternity care during the antepartum, intrapartum, and
- 8 postpartum periods by a person who is neither licensed to
- 9 practice under chapter 148 or 148C, nor a nurse recognized
- 10 by the Iowa board of nursing as an advanced registered nurse
- ll practitioner who is a certified nurse midwife, and who is not
- 12 rendering emergency services without compensation. "Practice
- 13 of midwifery" may also include the carrying and administration
- 14 of certain medications during the practice of midwifery,
- 15 including oxytocin, as a postpartum antihemorrhagic agent,
- 16 oxygen, intravenous fluids for stabilization, vitamin K, eye
- 17 prophylactics, and other drugs or procedures as appropriate for
- 18 the scope of practice for licensed midwives as determined by
- 19 the board.
- 20 Sec. 7. NEW SECTION. 148F.2 Licensure licensed
- 21 midwifery.
- 22 1. Beginning July 1, 2013, every person practicing
- 23 midwifery in this state shall be licensed pursuant to this
- 24 chapter. The board shall adopt rules pursuant to chapters 17A,
- 25 147, and 272C establishing procedures for the licensing of new
- 26 and practicing midwives.
- 27 2. Prior to obtaining licensure, an applicant shall
- 28 successfully pass an examination prescribed and approved by
- 29 the board as determined in rule demonstrating competencies
- 30 in at least all of the following areas: risk assessment
- 31 and management; prenatal care; management of normal labor,
- 32 birth, and postpartum; newborn care up to six weeks; and adult
- 33 cardiopulmonary resuscitation and newborn resuscitation.
- 34 3. The applicant shall provide documentation, satisfactory
- 35 to the board, of all of the following:

- 1 a. Knowledge and proficiency of all didactic components
- 2 of midwifery, including definitions, signs and symptoms,
- 3 differential diagnosis for risk assessment, stabilization and
- 4 treatment, follow-up, referral, and transport.
- 5 b. Complete and thorough preparation as an assistant
- 6 midwife prior to assuming responsibility as a primary midwife.
- 7 Clinical care performed under supervision during training
- 8 including, at a minimum:
- 9 (1) Seventy-five prenatal exams.
- 10 (2) Twenty births as an assistant midwife.
- 11 (3) Twenty births as primary midwife from the onset of labor
- 12 to the delivery of the placenta and the stabilization of mother
- 13 and newborn.
- 14 (4) Twenty newborn exams.
- 15 (5) Forty postpartum exams.
- 16 c. Assessment and verification of performance of skills
- 17 during an intensive, hands-on skills assessment, performed for
- 18 and scored by an evaluator approved by the board.
- 19 d. Passage of a three-hundred-fifty-item national board
- 20 examination that covers all aspects of midwifery care as
- 21 identified by job analysis.
- 22 e. Evidence that the applicant has provided prenatal,
- 23 intrapartal, and postpartal care as well newborn assessment,
- 24 equivalent to a minimum of one thousand three hundred fifty
- 25 clinical contact hours under the direct supervision of one or
- 26 more instructors approved by the North American registry of
- 27 midwives.
- 28 4. The applicant shall hold a certified professional
- 29 midwife credential issued by the North American registry of
- 30 midwives or any other nationally accredited credential as
- 31 specified by the board. If an applicant has been subject to
- 32 prior revocation of a license to practice medicine or nursing,
- 33 the applicant shall not be eligible for licensure under this
- 34 chapter, except as determined by the board.
- 35 5. The board may request, at the applicant's expense, that

- 1 the department of public safety perform a criminal history
- 2 check and the department of human services perform child
- 3 and dependent abuse record checks of the applicant. If an
- 4 applicant has a criminal record or a record of founded child or
- 5 dependent adult abuse, the board shall perform an evaluation to
- 6 determine whether the record warrants denial of licensure.
- 7 Sec. 8. NEW SECTION. 148F.3 Use of title penalty.
- 8 A person shall not use the title licensed midwife, describe
- 9 or imply that the person is a licensed midwife, or represent
- 10 the person as a licensed midwife unless the person is granted a
- 11 license under this chapter or is licensed as a nurse-midwife
- 12 under chapter 152.
- 13 Sec. 9. NEW SECTION. 148F.4 Rules.
- 14 1. The board shall:
- 15 a. Adopt rules relating to standards for professional
- 16 conduct of persons licensed under this chapter.
- 17 b. Adopt rules consistent with this chapter and with
- 18 chapters 147 and 272C which are necessary for the performance
- 19 of its duties.
- 20 c. Act on matters concerning licensure and the processes
- 21 of applying for, granting, suspending, imposing supervisory
- 22 or probationary conditions upon, reinstating, and revoking a
- 23 license.
- 24 d. Administer the provisions of this chapter requiring
- 25 documentation required to demonstrate competence as a midwife,
- 26 and the processing of applications for licenses and license
- 27 renewal.
- 28 e. Develop continuing education requirements as a condition
- 29 of license renewal.
- 30 f. Evaluate requirements for licensure in other states to
- 31 determine if reciprocity may be granted.
- 32 q. Establish and collect licensure fees as provided in
- 33 section 147.80 and retain fees as provided in section 147.82.
- 34 h. Establish procedures for the issuance, renewal, and
- 35 revocation or suspension of a license under this chapter.

- 1 i. Maintain a registry of licensed midwives and statistics
- 2 on the practice of midwifery utilizing vital statistics data.
- 3 2. In establishing rules, the board may consult with
- 4 persons knowledgeable regarding the prenatal and postpartum
- 5 birth process, particularly those possessing experience with
- 6 out-of-hospital births, including but not limited to persons
- 7 licensed under chapter 148, certified professional midwives,
- 8 advanced registered nurse practitioners who are certified nurse
- 9 midwives, and women who have given birth in an out-of-hospital
- 10 setting. In establishing rules, the board shall reflect the
- ll knowledge and skills identified by the North American registry
- 12 of midwives' current job description for the profession and the
- 13 standards of practice of midwifery established by the national
- 14 association of certified professional midwives or a successor
- 15 organization.
- 3. Rules relating to the practice of midwifery shall
- 17 not be inconsistent with the North American registry of
- 18 midwives' current job description for the profession and the
- 19 standards of practice of midwifery established by the national
- 20 association of certified professional midwives or a successor
- 21 organization, and shall not expand the scope of practice of
- 22 midwifery established by the national association of certified
- 23 professional midwives or a successor organization.
- 24 4. At such time as the board determines that liability
- 25 insurance is available at an affordable price to certified
- 26 professional midwives, the board may mandate such coverage.
- 27 Until that time, each midwife shall comply with the disclosure
- 28 requirements of this chapter.
- 29 Sec. 10. NEW SECTION. 148F.5 Client disclosure.
- 30 Prior to accepting a patient for midwifery care, a licensed
- 31 midwife shall provide information indicating all of the
- 32 following:
- 33 1. Evidence that the care provider is a licensed midwife
- 34 meeting the requirements of this chapter.
- 35 2. Whether the licensed midwife has malpractice liability

- 1 insurance coverage and the policy limits of such coverage.
- 2 3. The midwife's educational background and relevant
- 3 experience, including experience in various birth settings.
- 4. The nature, scope, and location of the care to be
- 5 given, including the possibility of and the guidelines for
- 6 consultation, referral, or transfer of the patient to a
- 7 hospital from an out-of-hospital setting.
- 8 Sec. 11. NEW SECTION. 148F.6 Exceptions.
- 9 1. This chapter does not prevent qualified members of other
- 10 professions including but not limited to individuals licensed
- 11 under chapter 148 or 152 from providing services consistent
- 12 with the nature of the practice of midwifery.
- 2. This chapter does not prevent or prohibit a student
- 14 midwife from performing tasks related to the practice of
- 15 midwifery under the supervision of a licensed midwife, a
- 16 certified nurse midwife, or a licensed physician during
- 17 completion of the licensure process.
- 18 3. The practice of midwifery in this state prior to July
- 19 1, 2013, shall not constitute grounds for disciplinary action
- 20 by the board. The board may issue a license to a person who
- 21 has practiced midwifery in this state upon application and
- 22 compliance with the provisions of this chapter and the rules
- 23 adopted pursuant to this chapter.
- 24 Sec. 12. NEW SECTION. 148F.7 Prohibited practice.
- 25 A person shall not practice midwifery, or represent that the
- 26 person is a midwife, unless the person is licensed as provided
- 27 in this chapter.
- 28 Sec. 13. NEW SECTION. 148F.8 Requirements for licensure —
- 29 temporary license.
- 30 Beginning July 1, 2013, an individual who does not meet the
- 31 requirements for licensure by examination pursuant to section
- 32 148F.2 may apply for a one-year temporary license as determined
- 33 by the board in rules. Renewal of the temporary license shall
- 34 be determined by the board. The board may revoke a temporary
- 35 license if it determines that the temporary licensee has

- 1 violated standards established by rule.
- 2 Sec. 14. Section 272C.1, subsection 6, Code 2011, is amended
- 3 by adding the following new paragraph:
- 4 NEW PARAGRAPH. ag. The board of midwifery, created pursuant
- 5 to chapter 147.
- 6 Sec. 15. Section 272C.4, subsection 6, Code 2011, is amended
- 7 to read as follows:
- 8 6. Define by rule acts or omissions that are grounds for
- 9 revocation or suspension of a license under section 100D.5,
- 10 105.22, 147.55, 148.6, 148B.7, 148F.4, 152.10, 153.34, 154A.24,
- 11 169.13, 455B.219, 542.10, 542B.21, 543B.29, 544A.13, 544B.15,
- 12 or 602.3203 or chapter 151 or 155, as applicable, and to define
- 13 by rule acts or omissions that constitute negligence, careless
- 14 acts, or omissions within the meaning of section 272C.3,
- 15 subsection 2, paragraph "b", which licensees are required to
- 16 report to the board pursuant to section 272C.9, subsection 2.
- 17 Sec. 16. INITIAL APPOINTMENTS.
- 18 1. Notwithstanding any provision to the contrary in this
- 19 Act, initial professional appointees to the board of midwifery
- 20 shall fulfill the national certification requirements of the
- 21 North American registry of midwives.
- 22 2. One of the initial professional appointments to the
- 23 board shall be appointed for a one-year term, one member shall
- 24 be appointed for a two-year term, and one member shall be
- 25 appointed for a three-year term. The members who are licensed
- 26 under chapter 148 or 152 shall each be appointed for a two-year
- 27 term, and the members representing the general public shall
- 28 each be appointed to a three-year term.
- 29 Sec. 17. EFFECTIVE DATE. The sections of this Act amending
- 30 section 147.2, subsection 1, and enacting section 148F.8 take
- 31 effect July 1, 2013.
- 32 EXPLANATION
- 33 This bill creates new Code chapter 148F that provides for
- 34 the licensure of midwives beginning July 1, 2013. A midwife
- 35 is not an allopathic or osteopathic physician licensed under

- 1 Code chapter 148 or a nurse licensed under Code chapter
- 2 152 providing primary maternity care during the antepartum,
- 3 intrapartum, and postpartum periods.
- 4 The bill provides for the establishment of a seven-member
- 5 board of midwifery consisting of three members who are
- 6 midwives, one physician, one nurse, and two members who
- 7 represent the general public. The bill provides for fees to
- 8 fund the board and provides penalties for violation of the
- 9 practice requirement; those penalties are set out for all
- 10 health-related boards in Code chapters 147 and 272C. Code
- 11 section 147.86 provides that it is a serious misdemeanor to
- 12 violate a provision of the licensing laws.
- 13 The board is similar in composition and responsibilities to
- 14 other health-related licensing boards.
- The provisions of the bill amending Code section 147.2 and
- 16 enacting Code section 148F.8, both prohibiting the practice of
- 17 midwifery without a license, take effect July 1, 2013.