# House File 2422 - Introduced

HOUSE FILE 2422
BY COMMITTEE ON HUMAN
RESOURCES

(SUCCESSOR TO HSB 551)

## A BILL FOR

- 1 An Act relating to sex offender notification, providing
- 2 penalties, and including effective date provisions.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 135C.3, subsection 1, Code 2011, is
- 2 amended to read as follows:
- 3 1. a. A licensed nursing facility shall provide an
- 4 organized twenty-four-hour program of services commensurate
- 5 with the needs of its residents and under the immediate
- 6 direction of a licensed nurse. Medical and nursing services
- 7 must be provided under the direction of either a house
- 8 physician or an individually selected physician. Surgery or
- 9 obstetrical care shall not be provided within the facility.
- 10 An admission to the nursing facility must be based on a
- 11 physician's written order certifying that the individual being
- 12 admitted requires no greater degree of nursing care than the
- 13 facility to which the admission is made is licensed to provide
- 14 and is capable of providing.
- 15 b. A nursing facility is not required to admit an individual
- 16 through court order, referral, or other means without the
- 17 express prior approval of the administrator or owner of the
- 18 nursing facility.
- 19 Sec. 2. Section 135C.4, Code 2011, is amended to read as
- 20 follows:
- 21 135C.4 Residential care facilities.
- 22 l. Each facility licensed as a residential care facility
- 23 shall provide an organized continuous twenty-four-hour program
- 24 of care commensurate with the needs of the residents of the
- 25 home and under the immediate direction of a person approved
- 26 and certified by the department whose combined training
- 27 and supervised experience is such as to ensure adequate and
- 28 competent care.
- 29 2. All admissions to residential care facilities shall be
- 30 based on an order written by a physician certifying that the
- 31 individual being admitted does not require nursing services or
- 32 that the individual's need for nursing services can be avoided
- 33 if home and community-based services, other than nursing care,
- 34 as defined by this chapter and departmental rule, are provided.
- 35 3. For the purposes of this section, the home and

- 1 community-based services to be provided shall be limited to the
- 2 type included under the medical assistance program provided
- 3 pursuant to chapter 249A, shall be subject to cost limitations
- 4 established by the department of human services under the
- 5 medical assistance program, and except as otherwise provided by
- 6 the department of inspections and appeals with the concurrence
- 7 of the department of human services, shall be limited in
- 8 capacity to the number of licensed residential care facilities
- 9 and the number of licensed residential care facility beds in
- 10 the state as of December 1, 2003.
- 11 4. A residential care facility is not required to admit
- 12 an individual through court order, referral, or other means
- 13 without the express prior approval of the administrator of the
- 14 residential care facility.
- 15 Sec. 3. NEW SECTION. 135C.23A Sex offender notification.
- 1. Upon commitment of a person required to register as
- 17 a sex offender as provided in section 692A.103 to a nursing
- 18 facility, residential care facility, or assisted living program
- 19 as defined in section 231C.2, the clerk of the committing court
- 20 shall notify the department of inspections and appeals and the
- 21 admitting facility or program.
- 22 2. Prior to or immediately upon admission of a resident or
- 23 tenant to a nursing facility, residential care facility, or
- 24 assisted living program, the facility or program shall access
- 25 and search the sex offender registry established in chapter
- 26 692A to determine whether the resident or tenant is a person
- 27 required to register as a sex offender, as provided in section
- 28 692A.103.
- 29 3. Upon the admission of a person required to register as a
- 30 sex offender, a nursing facility, residential care facility, or
- 31 assisted living program shall provide notice of the admission,
- 32 in accordance with rules adopted by the department, to all of
- 33 the following persons:
- 34 a. Residents or tenants of the facility or program.
- 35 b. The emergency contact person or next of kin for residents

- 1 or tenants of the facility or program.
- 2 c. Operators, owners, managers, or employees of the facility
- 3 or program.
- 4 d. Visitors to the facility or program.
- 5 e. The sheriff for the county in which the facility or
- 6 program is located. The sheriff shall notify local law
- 7 enforcement agencies.
- 8 4. Upon the admission of a person required to register as a
- 9 sex offender, a nursing facility, residential care facility, or
- 10 assisted living program shall develop and implement a written
- 11 safety plan for each such person in accordance with rules
- 12 adopted by the department.
- 13 5. The department shall establish by rule, all of the
- 14 following:
- 15 a. The requirements of the notice required under this
- 16 section. The rules shall include but are not limited to
- 17 provisions for the method of notice and time of notice to each
- 18 of the persons enumerated in subsection 3.
- 19 b. The requirements of a safety plan for persons required
- 20 to register as a sex offender who are admitted by a nursing
- 21 facility, residential care facility, or assisted living
- 22 program. The rules shall include but are not limited to all of
- 23 the following:
- 24 (1) A plan for the safety of residents or tenants.
- 25 (2) A plan for the safety of others when community functions
- 26 are held at a facility or program and when a person required to
- 27 register as a sex offender is not on the premises of a facility
- 28 or program but the person remains within the care, custody, and
- 29 control of the facility or program.
- 30 (3) A provision to establish the responsibilities of a
- 31 nursing facility, residential care facility, and assisted
- 32 living program and the operators, owners, managers, and
- 33 employees of facilities and programs in implementing a safety  $% \left( \frac{1}{2}\right) =0$
- 34 plan.
- 35 (4) A provision for the timely development and

- 1 implementation of a safety plan.
- 2 6. A violation of this section is subject to the imposition
- 3 of a civil penalty in accordance with rules adopted by the
- 4 department pursuant to this section.
- 5 Sec. 4. Section 231C.3, subsection 9, Code 2011, is amended
- 6 to read as follows:
- 9. An assisted living program shall comply with section
- 8 sections 135C.23A and 135C.33.
- 9 Sec. 5. Section 231C.5A, Code 2011, is amended to read as
- 10 follows:
- 231C.5A Assessment of tenants program eligibility.
- 12 l. An assisted living program receiving reimbursement
- 13 through the medical assistance program under chapter 249A shall
- 14 assist the department of veterans affairs in identifying, upon
- 15 admission of a tenant, the tenant's eligibility for benefits
- 16 through the United States department of veterans affairs. The
- 17 assisted living program shall also assist the commission of
- 18 veterans affairs in determining such eligibility for tenants
- 19 residing in the program on July 1, 2009. The department of
- 20 inspections and appeals, in cooperation with the department of
- 21 human services, shall adopt rules to administer this section,
- 22 including a provision that ensures that if a tenant is eligible
- 23 for benefits through the United States department of veterans
- 24 affairs or other third-party payor, the payor of last resort
- 25 for reimbursement to the assisted living program is the medical
- 26 assistance program. The rules shall also require the assisted
- 27 living program to request information from a tenant or tenant's
- 28 personal representative regarding the tenant's veteran status
- 29 and to report to the department of veterans affairs only the
- 30 names of tenants identified as potential veterans along with
- 31 the names of their spouses and any dependents. Information
- 32 reported by the assisted living program shall be verified by
- 33 the department of veterans affairs.
- 34 2. An assisted living program is not required to admit
- 35 an individual through court order, referral, or other means

- 1 without the express prior approval of the administrator of the
- 2 assisted living program.
- 3 Sec. 6. Section 231C.14, subsection 1, Code 2011, is amended
- 4 by adding the following new paragraph:
- 5 NEW PARAGRAPH. d. Noncompliance with section 135C.23A.
- 6 Sec. 7. Section 602.8102, Code 2011, is amended by adding
- 7 the following new subsection:
- 8 NEW SUBSECTION. 152. Notify the department of inspections
- 9 and appeals and the admitting entity upon commitment of a
- 10 person required to register as a sex offender as provided in
- 11 section 692A.103 to a nursing facility or residential care
- 12 facility as defined in section 135C.1, or assisted living
- 13 program as defined in section 231C.2.
- 14 Sec. 8. WORKFORCE DEVELOPMENT WORKGROUP.
- 15 l. If a workgroup to address issues connected with workforce
- 16 development related to mental health and disability services
- 17 is established by or as a result of legislation enacted by the
- 18 2012 regular session of the Eighty-fourth General Assembly, the
- 19 workgroup shall also address issues connected with ensuring
- 20 that an adequate workforce is available in the state to provide
- 21 services to persons who have a history of committing sexual
- 22 offenses and have been determined to be likely to reoffend.
- 23 2. a. If a workgroup to address issues connected with
- 24 workforce development for mental health and disability services
- 25 is not established by or as a result of legislation enacted by
- 26 the 2012 regular session of the Eighty-fourth General Assembly,
- 27 the department of human services shall convene and provide
- 28 support to a health and mental health services for sexual
- 29 offender workforce development workgroup to address issues
- 30 connected with ensuring that an adequate workforce is available
- 31 in the state to provide health and mental health services to
- 32 persons who have a history of committing sexual offenses and
- 33 have been determined to be likely to reoffend. The workgroup
- 34 shall report at least annually to the governor and general
- 35 assembly providing findings, recommendations, and financing

- 1 information concerning the findings and recommendations.
- 2 b. The membership of the workgroup shall include all of the
- 3 following:
- 4 (1) The director of the department of aging or the
- 5 director's designee.
- 6 (2) The director of the department of corrections or the
- 7 director's designee.
- 8 (3) The director of the department of education or the
- 9 director's designee.
- 10 (4) The director of human services or the director's
- 11 designee.
- 12 (5) The director of the department of public health or the
- 13 director's designee.
- 14 (6) The director of the department of workforce development
- 15 or the director's designee.
- 16 (7) At least three individuals who have a history of
- 17 committing sexual offenses and have been determined likely to
- 18 reoffend who are receiving mental health or health services or
- 19 involved relatives of such individuals.
- 20 (8) At least three providers of mental health or health
- 21 services for individuals who have a history of committing
- 22 sexual offenses and have been determined likely to reoffend.
- 23 (9) Other persons identified by the workgroup.
- 24 c. In addition to the members identified in paragraph
- 25 "b", the membership of the workgroup shall include four
- 26 members of the general assembly serving in a ex officio,
- 27 nonvoting capacity. One member shall be designated by each
- 28 of the following: the majority leader of the senate, the
- 29 minority leader of the senate, the speaker of the house of
- 30 representatives, and the minority leader of the house of
- 31 representatives. A legislative member serves for a term as
- 32 provided in section 69.16B.
- 33 d. Except as provided in paragraph "c" for legislative
- 34 appointments, the workgroup shall determine its own rules of
- 35 procedure, membership terms, and operating provisions.

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- 1 Sec. 9. FACILITY FOR SEXUAL OFFENDERS COMMITTEE AND REPORT.
- The department of inspections and appeals shall
- 3 establish and facilitate the activities of a committee of
- 4 stakeholders to examine options for designating a facility
- 5 to provide care for persons in this state who have a history
- 6 of committing sexual offenses and have been determined to be
- 7 likely to reoffend.
- 8 2. The membership of the committee shall include but is not
- 9 limited to the following:
- 10 a. Representatives of the departments of inspections and
- 11 appeals, human services, public health, corrections, and aging,
- 12 the office of the state public defender, the office of the
- 13 citizens' aide, and the judicial branch.
- 14 b. Consumers of services provided by health care facilities
- 15 and family members of consumers.
- 16 c. Health care facility administrators or owners.
- d. Direct care workers employed by health care facilities.
- 18 e. Representatives from the Iowa legal aid.
- 19 f. Representatives from AARP Iowa.
- 20 g. Representatives from the Iowa civil liberties union.
- 21 h. Four ex officio, nonvoting members from the general
- 22 assembly with not more than one member from each chamber being
- 23 from the same political party. The two senators shall be
- 24 appointed, one each, by the majority leader of the senate and
- 25 the minority leader of the senate. The two representatives
- 26 shall be appointed, one each, by the speaker of the house
- 27 of representatives and the minority leader of the house of
- 28 representatives.
- 29 3. The committee shall discuss and make recommendations on
- 30 all of the following:
- 31 a. Options to create a new facility or assist an existing
- 32 facility to expand services to provide care for elderly persons
- 33 who are no longer under judicial control, but have a history
- 34 of committing sexual offenses and have been determined to
- 35 be likely to reoffend. The committee shall identify the

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- 1 characteristics of a client for such a facility, the need for
- 2 such a facility, options for creating a new facility to house
- 3 such persons, options for the expansion of an existing facility
- 4 to house such persons, options for using any alternative
- 5 facilities for such purposes, options for a public-private
- 6 partnership for such a facility, options for using part of
- 7 a mental health institute to house such persons, options to
- 8 qualify a facility for Medicaid reimbursement, cost projections
- 9 for any recommendations, and other information deemed relevant
- 10 by the department of inspections and appeals.
- 11 b. The responsibility of the court, the clerk of the
- 12 district court, the department of corrections, or any other
- 13 entity, department, or person to inform a nursing facility,
- 14 residential care facility, or an assisted living program of the
- 15 admission of a person who has a history of committing sexual
- 16 offenses.
- 17 c. The responsibility of the court, clerk of the district
- 18 court, department of corrections, a facility, or any other
- 19 entity, department, or person to notify persons of the
- 20 discharge of a person who has a history of committing sexual
- 21 offenses from a nursing facility, residential care facility, or
- 22 assisted living program.
- 23 d. The requirements of a treatment safety plan for a person
- 24 admitted to a nursing facility, residential care facility, or
- 25 assisted living program who has a history of committing sexual
- 26 offenses.
- 27 e. The establishment of a formal process for the department
- 28 of inspections and appeals to follow when completing facility
- 29 or assisted living program inspections or surveys.
- 30 f. The establishment of a system for the judicial branch to
- 31 identify facilities with the capacity to provide an appropriate
- 32 placement for an individual who has been arrested, charged, or
- 33 convicted of an offense that requires registration as a sex
- 34 offender under chapter 692A.
- 35 4. The committee shall provide a report detailing its

- 1 findings and recommendations to the governor and the general 2 assembly by December 14, 2012. Sec. 10. RULES. The department of inspections and appeals 4 shall adopt rules to administer the provisions of this Act. Sec. 11. CURRENT RESIDENTS AND TENANTS - ACCESS AND SEARCH 6 OF SEX OFFENDER REGISTRY AND NOTIFICATION. A nursing facility, 7 residential care facility, or assisted living program, within 8 three months of the adoption of the rules by the department of 9 inspections and appeals regarding notification of the admission 10 of persons required to register as a sex offender to a facility 11 or program and development and implementation of safety plans 12 relating to such admitted persons, shall access and search the 13 sex offender registry established in chapter 692A for persons 14 who were residents or tenants of a facility or program prior to 15 the adoption of the rules and who remain residents or tenants 16 of the facility or program after the adoption of the rules. 17 Upon determining that a resident or tenant is a person required 18 to register as a sex offender, the facility or program shall, 19 within three months of the adoption of the rules, work with 20 the department of inspections and appeals and the department 21 of human services to transfer a sex offender living in the 22 facility or program to a state facility, based on the sex 23 offender status as an endangerment to the safety of individuals 24 in the facility or program, or notify persons as required by 25 section 135C.23A and the rules adopted pursuant to that section 26 and develop and implement a safety plan as required by section 27 135C.23A and the rules adopted pursuant to that section. 28 rules shall provide that, for purposes of this section, a 29 nursing facility, residential care facility, or assisted living 30 program has the right to discharge a current resident or tenant 31 based solely on the person's status as a sex offender as an 32 endangerment to the safety of individuals in the facility or 33 program. 34 Sec. 12. EFFECTIVE UPON ENACTMENT. This Act, being deemed
  - LSB 5519HV (3) 84

35 of immediate importance, takes effect upon enactment.

1 **EXPLANATION** This bill relates to notifying residents and tenants of 3 certain facilities and programs and others about the status of 4 other residents or tenants included on the state's sex offender 5 registry. The bill provides that nursing facilities, residential care 7 facilities, and assisted living programs are not required to 8 admit an individual through court order, referral, or other 9 means without the express prior approval of the administrator 10 or owner of the facility or program. The bill requires the clerk of a court that is committing 11 12 a person required to register as a sex offender to a nursing 13 facility, residential care facility, or assisted living program 14 to notify the department of inspections and appeals (DIA) and 15 the facility or program to which the person is being committed. 16 The bill requires a nursing facility, residential care 17 facility, and assisted living program prior to or immediately 18 upon the admission of a resident or tenant to access and search 19 the sex offender registry to determine whether the resident or 20 tenant is included on the registry. Upon the admission of a person required to register as a 21 22 sex offender, a nursing facility, residential care facility, 23 or assisted living program must provide notice as provided in 24 the DIA's rules to residents or tenants, the emergency contact 25 or next of kin for residents or tenants, operators, owners, 26 managers, or employees of the facility or program, visitors to 27 the facility or program, and the county sheriff. The sheriff 28 must notify local law enforcement agencies. 29 The bill also requires nursing facilities, residential 30 care facilities, and assisted living programs to develop and 31 implement a written safety plan complying with the DIA's rules 32 relating to each person required to register as a sex offender

The bill requires the DIA to establish rules for the 35 requirements of the notice including the method of notice and

33 admitted to the facility or program.

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- 1 time of notice, the requirements of the safety plans including
- 2 the safety plan for other residents and the community,
- 3 a provision for the responsibilities of the facility or
- 4 program, and the operators, owners, managers, or employees in
- 5 implementing the safety plans, and a provision for the timely
- 6 development and implementation of safety plans. A person who
- 7 violates the requirements of the bill is subject to a civil
- 8 penalty.
- 9 The bill requires any workgroup established by or as a
- 10 result of legislation enacted by the 2012 regular session of
- 11 the general assembly to address issues related to workforce
- 12 development for mental health and disability services to also
- 13 address issues connected with ensuring an adequate workforce to
- 14 provide services to persons who have a history of committing
- 15 sexual offenses and who have been determined to be likely to
- 16 reoffend.
- 17 If a workgroup is not established by legislation in the 2012
- 18 regular session of the general assembly to address workforce
- 19 development for mental health and disability services, the
- 20 department of human services shall convene a workgroup to
- 21 address issues connected with ensuring an adequate workforce to
- 22 provide health and mental health services to persons who have a
- 23 history of committing sexual offenses who have been determined
- 24 to be likely to reoffend. The workgroup shall consist of
- 25 the director or the director's designee from the department
- 26 on aging, the department of corrections, the department of
- 27 education, the department of human services, the department of
- 28 public health, and the department of workforce development.
- 29 The workgroup shall also consist of at least three individuals
- 30 with a history of committing sexual offenses who have been
- 31 determined to be likely to reoffend and who are receiving
- 32 health or mental health services or involved relatives of
- 33 such individuals, three providers of mental health or health
- 34 services for individuals who have a history of committing
- 35 sexual offenses and have been determined likely to reoffend,

1 other persons identified by the workgroup, and members of the 2 general assembly serving in an ex officio, nonvoting capacity. The bill establishes a committee of stakeholders to address 4 issues related to the housing of elderly sexual offenders 5 who have been determined to be likely to reoffend. 6 bill requires the department of inspections and appeals to 7 facilitate the activities of the committee. The membership of 8 the committee includes but is not limited to the following: 9 representatives of the departments of inspections and appeals, 10 human services, public health, corrections, and aging, 11 the office of the state public defender, the office of the 12 citizens' aide, and the judicial branch; consumers of services 13 provided by health care facilities and family members of 14 consumers; health care facility administrators and owners; 15 direct care workers employed by health care facilities; 16 representatives from Iowa legal aid, AARP Iowa, and the Iowa 17 civil liberties union; and four ex officio, nonvoting members 18 from the general assembly. The bill requires the committee to meet and make 20 recommendations regarding options to create a new facility or 21 assist an existing facility to expand services to provide care 22 for elderly persons who are no longer under judicial control, 23 but have a history of committing sexual offenses and have been 24 determined to be likely to reoffend; the responsibility of 25 the court, the clerk of the district court, the department of 26 corrections, or any other entity, department, or person to 27 inform a nursing facility, residential care facility, or an 28 assisted living program of the admission of a person who has 29 a history of committing sexual offenses; the responsibility 30 of the court, clerk of the district court, department of 31 corrections, a facility, or any other entity, department, or 32 person to notify persons of the discharge of a person who has a 33 history of committing sexual offenses from a nursing facility, 34 residential care facility, or an assisted living program; 35 the requirements of a treatment safety plan for persons

- 1 admitted to a nursing facility, residential care facility,
- 2 or assisted living program who have a history of committing
- 3 sexual offenses; the establishment of a formal process for
- 4 the department of inspections and appeals to follow when
- 5 completing inspections or surveys of facilities or assisted
- 6 living programs; the establishment of a system for the judicial
- 7 branch to identify facilities with the capacity to provide an
- 8 appropriate placement for an individual who has been arrested,
- 9 charged, or convicted of an offense that requires registration
- 10 as a sex offender under Code chapter 692A.
- 11 The bill requires the committee to report its findings
- 12 and recommendations to the governor and general assembly by
- 13 December 14, 2012.
- 14 The bill requires the DIA to adopt rules.
- 15 The bill provides that a nursing facility, residential care
- 16 facility, or assisted living program, within three months
- 17 of the adoption of the DIA's rules regarding sex offender
- 18 notification, is required to access and search the sex offender
- 19 registry to determine whether current residents or tenants are
- 20 on the registry. If a current resident or tenant is on the
- 21 sex offender registry, the nursing facility, residential care
- 22 facility, or assisted living program, within three months of
- 23 the adoption of the DIA's rules, shall work with the department
- 24 of inspections and appeals and the department of human services
- 25 to transfer a sex offender living in the facility or program
- 26 to a state facility, based on the sex offender status as an
- 27 endangerment to the safety of individuals in the facility or
- 28 program, or notify persons and develop and implement a safety
- 29 plan as required under the bill. The rules shall provide that,
- 30 for purposes of the section related to current residents or
- 31 tenants, a nursing facility, residential care facility, or
- 32 assisted living program has the right to discharge a current
- 33 resident or tenant based solely on the person's status as a sex
- 34 offender as an endangerment to the safety of individuals in the
- 35 facility or program.

1 The bill takes effect upon enactment.