Senate Study Bill 3204 - Introduced

SENA	TE FILE
ВУ	(PROPOSED COMMITTEE ON
	ENVIRONMENT & ENERGY
	INDEPENDENCE BILL BY
	CHAIRPERSON BLACK)

A BILL FOR

- 1 An Act modifying provisions applicable to electric generating
- 2 and transmission facilities.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 476.53, Code 2009, is amended to read as 2 follows:
- 3 476.53 Electric generating and transmission facilities.
- 4 l. It is the intent of the general assembly to attract
- 5 the development of electric power generating and transmission
- 6 facilities within the state in sufficient quantity to ensure
- 7 reliable electric service to Iowa consumers and provide
- 8 economic benefits to the state.
- 9 2. a. The general assembly's intent with regard to the
- 10 development of electric power generating and transmission
- 11 facilities, as provided in subsection 1, shall be implemented
- 12 in a manner that is cost-effective and compatible with the
- 13 environmental policies of the state, as expressed in Title XI.
- 14 b. The general assembly's intent with regard to the
- 15 reliability of electric service to Iowa consumers, as provided
- 16 in subsection 1, shall be implemented by considering the
- 17 diversity of the types of fuel used to generate electricity,
- 18 the availability and reliability of fuel supplies, and the
- 19 impact of the volatility of fuel costs.
- 20 3. For purposes of this section, unless the context
- 21 otherwise requires, the terms "cogeneration pilot project
- 22 facility", "energy sales agreement", "qualified cogeneration
- 23 pilot project facility", and "utility-owned cogeneration pilot
- 24 project facility" mean the same as defined in section 15.269.
- 25 4. 3. a. The board shall specify in advance, by order
- 26 issued after a contested case proceeding, the ratemaking
- 27 principles that will apply when the costs of the an electric
- 28 power generating facility, or alternate energy production
- 29 facility, cogeneration pilot project facility, or energy sales
- 30 agreement are included in regulated electric rates whenever a
- 31 rate-regulated public utility does any of the following:
- 32 (1) Files an application pursuant to section 476A.3 to
- 33 construct in Iowa a baseload electric power generating facility
- 34 with a nameplate generating capacity equal to or greater than
- 35 three hundred megawatts or a combined-cycle electric power

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1 generating facility, or an alternate energy production facility 2 as defined in section 476.42.

- 3 (2) Leases or owns in Iowa, in whole or in part, a new 4 baseload electric power generating facility with a nameplate
- 5 generating capacity equal to or greater than three hundred
- 6 megawatts or a combined-cycle electric power generating
- 7 facility, or a new alternate energy production facility as
- 8 defined in section 476.42.
- 9 (3) Enters into an agreement for the purchase of the
- 10 electric power output of a qualified cogeneration pilot project
- 11 facility or constructs a utility-owned cogeneration pilot
- 12 project facility pursuant to section 15.269.
- 13 b. In determining the applicable ratemaking principles,
- 14 the board shall not be limited to traditional ratemaking
- 15 principles or traditional cost recovery mechanisms. Among the
- 16 principles and mechanisms the board may consider, the board
- 17 has the authority to approve ratemaking principles proposed by
- 18 a rate-regulated public utility that provide for reasonable
- 19 restrictions upon the ability of the public utility to seek
- 20 a general increase in electric rates under section 476.6 for
- 21 at least three years after the generating facility begins
- 22 providing service to Iowa customers.
- 23 c. In determining the applicable ratemaking principles, the
- 24 board shall make the following findings:
- 25 (1) The rate-regulated public utility has in effect a
- 26 board-approved energy efficiency plan as required under section
- 27 476.6, subsection 16.
- 28 (2) The rate-regulated public utility has demonstrated to
- 29 the board that the public utility has considered other sources
- 30 for long-term electric supply and that the facility, or lease,
- 31 or cogeneration pilot project facility is reasonable when
- 32 compared to other feasible alternative sources of supply. The
- 33 rate-regulated public utility may satisfy the requirements of
- 34 this subparagraph through a competitive bidding process, under
- 35 rules adopted by the board, that demonstrate the facility,

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1 energy sales agreement, or lease is a reasonable alternative to
2 meet its electric supply needs.

- 3 d. The applicable ratemaking principles shall be determined
- 4 in a contested case proceeding, which proceeding may be
- 5 combined with the proceeding for issuance of a certificate
- 6 conducted pursuant to chapter 476A.
- 7 e. The order setting forth the applicable ratemaking
- 8 principles shall be issued prior to the commencement of
- 9 construction or lease of the facility, or execution of an
- 10 energy sales agreement related to the cogeneration pilot
- 11 project facility.
- 12 f. Following issuance of the order, the rate-regulated
- 13 public utility shall have the option of proceeding according to
- 14 either of the following:
- 15 (1) Withdrawing its application for a certificate pursuant
- 16 to chapter 476A.
- 17 (2) Proceeding with the construction or lease of the
- 18 facility or implementation of an energy sales agreement related
- 19 to a cogeneration pilot project facility.
- g. Notwithstanding any provision of this chapter to the
- 21 contrary, the ratemaking principles established by the order
- 22 issued pursuant to paragraph "e" shall be binding with regard to
- 23 the specific electric power generating facility or cogeneration
- 24 pilot project facility in any subsequent rate proceeding.
- 25 5. 4. The utilities board and the consumer advocate
- 26 may employ additional temporary staff, or may contract
- 27 for professional services with persons who are not state
- 28 employees, as the board and the consumer advocate deem
- 29 necessary to perform required functions as provided in this
- 30 section, including but not limited to review of power purchase
- 31 contracts, review of emission plans and budgets, and review
- 32 of ratemaking principles proposed for construction or lease
- 33 of a new generating facility or a cogeneration pilot project
- 34 facility. Beginning July 1, 2002, there is appropriated out
- 35 of any funds in the state treasury not otherwise appropriated,

- 1 such sums as may be necessary to enable the board and the
- 2 consumer advocate to hire additional staff and contract for
- 3 services under this section. The costs of the additional staff
- 4 and services shall be assessed to the utilities pursuant to the
- 5 procedure in section 476.10 and section 475A.6.
- 6 6. a. A qualified cogeneration pilot project facility
- 7 may file a petition with the board for a determination of the
- 8 avoided cost of an electric utility as provided in the federal
- 9 Public Utility Regulatory Policies Act of 1978 and related
- 10 federal regulations, if such a determination has not been made
- 11 within the last twenty-four months or if there is reason to
- 12 believe the avoided cost has changed.
- 13 b. The board shall issue its determination of the electric
- 14 utility's avoided cost within one hundred twenty days after the
- 15 petition is filed.
- 16 c. The board, for good cause shown, may extend the deadline
- 17 for issuing the decision for an additional period not to exceed
- 18 one hundred twenty days.
- 19 d. The board shall not issue a decision under this
- 20 subsection without providing notice and an opportunity for
- 21 hearing.
- 22 e. The utilities board and the consumer advocate may employ
- 23 additional temporary staff, or may contract for professional
- 24 services with persons who are not state employees, as the
- 25 board and the consumer advocate deem necessary to perform
- 26 required functions as provided in this subsection. There
- 27 is appropriated out of any funds in the state treasury not
- 28 otherwise appropriated, such sums as may be necessary to enable
- 29 the board and the consumer advocate to hire additional staff
- 30 and contract for services under this section. The costs of the
- 31 additional staff and services shall be assessed to the electric
- 32 utility pursuant to the procedure in sections 476.10 and
- 33 475A.6.
- 34 5. In order to encourage electric utility investment in
- 35 nuclear power generating facilities, the board shall by rule

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- 1 establish a mechanism for the recovery of the costs of siting,
- 2 design, licensing, and construction incurred by electric
- 3 utilities subject to rate-regulation applying for a certificate
- 4 pursuant to chapter 476A for the construction of a nuclear
- 5 power plant. The rules shall also provide for the recovery
- 6 over a reasonable period of time of all prudent preconstruction
- 7 and construction costs if a utility elects not to complete or
- 8 is precluded from completing construction of a nuclear power
- 9 plant after issuance of a certificate under chapter 476A. The
- 10 rules shall include but not be limited to conducting contested
- 11 case proceedings and determining applicable ratemaking
- 12 principles.
- 13 Sec. 2. Section 476A.3, Code 2009, is amended to read as
- 14 follows:
- 15 476A.3 Application submitted review.
- 16 l. An application for a certificate or an amendment to
- 17 a certificate shall be submitted to the board on such forms
- 18 as the board may prescribe. Copies of the application shall
- 19 be forwarded to regulatory agencies. Regulatory agencies
- 20 receiving a copy of the application shall conduct a preliminary
- 21 review of the contents and shall evaluate the application for
- 22 completeness and compliance with the regulatory agency's permit
- 23 and licensing requirements within a reasonable amount of time.
- 24 2. Applications submitted under this section, and decisions
- 25 of the board under section 476A.6 regarding such applications,
- 26 are governed by the applicable provisions of law in effect on
- 27 the date the application was submitted.
- 28 EXPLANATION
- 29 This bill modifies provisions applicable to electric
- 30 generating and transmission facilities.
- 31 The bill expands current legislative intent regarding the
- 32 development of electric power generating and transmission
- 33 facilities to ensure reliable electric service. The bill
- 34 provides that reliability of service should take into
- 35 account the diversity of the types of fuel used to generate

- 1 electricity, the availability and reliability of fuel supplies,
- 2 and the impact of the volatility of fuel costs.
- 3 The bill also provides that in order to encourage electric
- 4 utility investment in nuclear power generating facilities,
- 5 the Iowa utilities board shall by rule establish a cost
- 6 recovery mechanism for the costs of siting, design, licensing,
- 7 and construction incurred by electric utilities subject
- 8 to rate-regulation applying for a certificate of public
- 9 convenience, use, and necessity for the construction of a
- 10 nuclear power plant. The bill states that the rules shall
- 11 also provide for cost recovery of all prudent preconstruction
- 12 and construction costs if a utility elects not to complete or
- 13 is precluded from completing construction of a nuclear power
- 14 plant after issuance of a certificate. The rules shall also
- 15 include conducting contested case proceedings and determining
- 16 applicable ratemaking principles.
- 17 The bill provides that an application for a certificate, and
- 18 a decision by the board regarding such application, shall be
- 19 governed by the applicable provisions of law in effect on the
- 20 date the application was submitted.
- 21 Additionally, the bill deletes outdated provisions
- 22 referencing a cogeneration pilot program which was repealed
- 23 effective July 1, 2007.