House Study Bill 157

HOUSE FILE BY (PROPOSED COMMITTEE ON LOCAL GOVERNMENT BILL BY CHAIRPERSON GASKILL)

 Passed House, Date
 Date
 Passed Senate, Date

 Vote:
 Ayes
 Nays

 Approved
 Nays

A BILL FOR

1 An Act relating to county recorders, fees collected by the county 2 recorders, and the county land record information system. 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 4 TLSB 1556HC 83 5 md/sc/5PAG LIN Section 1. Section 331.601A, Code 2009, is amended by 2 adding the following new subsections: 3 <u>NEW SUBSECTION</u>. OA. "Batch basis" means the delivery of 4 an accumulation of electronic documents or records recorded or OA. "Batch basis" means the delivery of 5 maintained by the county recorder.
6 NEW SUBSECTION. 1A. "Electronic document" means a
7 document or instrument that is received, processed, 1 8 disseminated, or maintained in an electronic format. 9 submission of an electronic document through the county land 1 10 record information system electronic submission service shall 1 11 be equivalent to delivery of a document through the United 1 12 States postal service or by personal delivery at designated 1 13 offices in each county. Persons who submit electronic 1 14 documents for recording are responsible for ensuring that the 1 15 electronic documents comply with all requirements for 1 16 recording. 1 17 Section 331.603, Code 2009, is amended by adding Sec. 2. 1 18 the following new subsection: 1 19 <u>NEW SUBSECTION</u>. 5. a. The recorder or the governing 1 20 board of the county land record information system may enter 1 21 into an agreement to provide access to electronic documents or 1 22 records on a batch basis. The county recorder or the 1 23 governing board of the county land record information system 1 24 may collect reasonable fees for access to electronic documents 1 25 and records pursuant to such an agreement. 26 b. Electronic documents and records made available under 27 this subsection shall not include personally identifiable 1 28 information and shall be subjected to a redaction process 29 prior to the transfer of the electronic documents or records 30 to another person pursuant to an agreement under paragraph 1 31 "a". c. Persons with access to electronic documents and records 1 32

33 shall certify in writing that they will not provide such 34 documents or records to any third party without the permission 1 35 of the county recorder or the governing board of the county 1 land record information system, as applicable. 2 Sec. 3. Section 331.605B, subsection 2, Co

Sec. 3. Section 331.605B, subsection 2, Code 2009, is 3 amended to read as follows:

4 2. A recorder or the governing board of the county land 5 record information system shall collect only statutorily 6 authorized fees for land records management. A recorder or 7 the governing board of the county land record information 8 system shall not collect a fee for viewing, accessing, or 2 8 system shall not collect a ree for vicinity, and 2 9 printing documents in the county land record information authorized by statute. However 2 10 system unless specifically authorized by statute. However, a

2 11 recorder or the governing board of the county land record 2 12 information system may collect actual third=party fees 2 13 associated with accepting and processing statutorily

2 14 authorized fees, including credit card fees, treasury 2 15 management fees, and other transaction fees required to enable 2 16 electronic payment. For the purposes of this subsection, the 2 17 term "third=party" does not include the county land record

2 18 information system, the Iowa state association of counties, or

2 19 any of the association's affiliates. Section 331.605C, Code 2009, is amended to read as Sec. 4. 2 21 follows: 2 22 331.6 331.605C ELECTRONIC TRANSACTION FEE == AUDIT. 1. For the fiscal year beginning July 1, 2003, and ending 2 23 2 24 June 30, 2004, the recorder shall collect a fee of five 2 25 dollars for each recorded transaction, regardless of the 2 26 number of pages, for which a fee is paid pursuant to section 2 27 331.604 to be used for the purposes of planning and 2 28 implementing electronic recording and electronic transactions 2 29 in each county and developing county and statewide internet 2 30 websites to provide electronic access to records and 2 31 information. Each county shall participate in the county land 32 record information system and shall comply with the policies 33 and procedures established by the governing board of the 34 county land record information system. 35 2. <u>a. Beginning For the period beginning</u> July 1, 2004, 1 <u>and ending June 30, 2009,</u> the recorder shall collect a fee of 2. 35 3 2 one dollar for each recorded transaction, regardless of the 3 number of pages, for which a fee is paid pursuant to section 4 331.604 to be used for the purpose set forth in subsection 4. For the period beginning July 1, 2009, and ending June 30, 2011, the recorder shall collect a fee of three dollars 7 for each recorded transaction, regardless of the number of 8 pages, for which a fee is paid pursuant to section 331.604 to 9 be used for the following purposes: 3 10 (1) Maintaining the statewide internet website and the county land record information system.
(2) Integrating information contained in documents and 3 12 records maintained by the recorder and other land record information from other sources with the county land record information system. 3 16 (3) Implementing and maintaining a process for redacting personally identifiable information contained in electronic documents that are displayed for public access through an 19 internet website or that are transferred to another person or 20 entity for commercial purposes. c. Beginning July 1, 2011, the recorder shall collect a fee of two dollars for each recorded transaction, regardless 23 of the number of pages, for which a fee is paid pursuant to section 331.604 to be used for the purposes in paragraph and for the following purposes: (1) Establishing and implementing standards for recording, processing, and archiving electronic documents and records. 3 2.8 (2) Expanding access to records by encouraging electronic indexing and scanning of documents and instruments recorded in 30 prior years. (3) Other activities deemed necessary by the governing board of the county land record information system. 3 33 d. To the extent possible, fees collected in excess of the 34 amount needed for the purposes specified in this section shall 35 be used by the county land record information system to reduce 1 or eliminate service fees for electronic submission of 2 documents and instruments. 3. The county treasurer, on behalf of the recorder, shall 4 establish and maintain a county recorder's electronic 5 transaction fund into which all moneys collected pursuant to 6 subsections 1 and subsection 2 shall be deposited. Interest 7 earned on moneys deposited in this fund shall be computed 4 8 based on the average monthly balance in the fund and shall be 4 9 credited to the county recorder's electronic transaction fund. 4 10 4. The local government electronic transaction fund is 4 11 established in the office of the treasurer of state under the 4 12 control of the treasurer of state. Moneys deposited into the 4 13 fund are not subject to section 8.33. Notwithstanding section 4 14 12C.7, interest or earnings on moneys in the local government 4 15 electronic transaction fund shall be credited to the fund. 16 Moneys in the local government electronic transaction fund are 17 not subject to transfer, appropriation, or reversion to any 4 18 other fund, or any other use except as provided in this 4 19 subsection. On a monthly basis, the county treasurer shall 4 20 pay each fee collected pursuant to subsection 2 the fees 4 21 deposited in the county recorder's electronic transaction fund 4 22 to the treasurer of state for deposit into the local 4 23 government electronic transaction fund. Moneys credited to 4 24 the local government electronic transaction fund are 4 25 appropriated to the treasurer of state to be used for the 4 26 purpose of paying the ongoing costs of integrating and 4 27 maintaining the statewide internet website developed and 28 implemented under subsection 1 to provide electronic access to <u>29 records and information</u>.

5. The recorder shall make available any information 4 31 required by the county auditor or auditor of state concerning 4 32 the fees collected under this section for the purposes of 33 determining the amount of fees collected and the uses for 4 34 which such fees are expended. 35 Sec. 5. Section 331.606, Code 2009, is amended by adding 1 the following new subsection:
2 NEW SUBSECTION. 4. The recorder shall permanently archive 3 an unaltered version of each recorded document or instrument. 4 A document or instrument may be archived in its original 5 5 format, as an electronic document, or in another format 6 suitable for preserving information in the document or 5 instrument. A person may view and copy an original or 5 8 unaltered document or instrument in the office of the 9 recorder. 5 10 Sec. 6. Section 331.606A, subsection 1, paragraph c, Code 11 2009, is amended to read as follows: 12 c. "Redact" or "redaction" means the process of 5 12 5 13 permanently removing all or a portion of personally 5 14 identifiable information from documents. Sec. 7. Section 331.606A, subsection 2, Code 2009, is 5 16 amended to read as follows: 5 17 2. INCLUSION OF PERSONALLY IDENTIFIABLE INFORMATION. 5 18 preparer of a document shall not include an individual's 19 personally identifiable information in a document that is 5 20 prepared and presented for recording in the office of the 5 21 recorder. This subsection shall not apply to documents that 22 were executed by an individual prior to July 1, 2007. Unless 23 provided otherwise by law, all documents described by this 24 section are subject to inspection and copying by the public. Sec. 8. Section 331.606A, subsection 3, Code 2009, is 5 25 5 26 amended by striking the subsection and inserting in lieu 5 27 thereof the following: 5 28 3. REDACTION FROM ELECTRONIC DOCUMENTS. Personally 29 identifiable information that is contained in electronic 5 30 documents that are displayed for public access on a website, 31 or which are transferred to any person for commercial 5 32 purposes, shall be redacted prior to displaying or 5 33 transferring the documents. Each recorder that displays 34 electronic documents and the county land record information 35 system that displays electronic documents on behalf of a 1 county shall implement a system for redacting personally 5 6 2 identifiable information. The recorder and the governing 3 board of the county land record information system shall 6 6 4 establish a procedure by which individuals may request that 5 personally identifiable information contained in an electronic 6 6 6 document displayed on a website be redacted, at no fee to the 6 7 requesting individual. The requirements of this subsection 8 shall be fully implemented not later than December 31, 2011. 6 6 Sec. 9. Section 331.606A, subsection 5, Code 2009, is 6 10 amended to read as follows: 6 11 5. APPLICABILITY. This section Subsection 2 shall not apply to a preparer of a state 6 13 or federal tax lien or release, a military separation or 6 14 discharge record, or a death certificate that is prepared for 6 15 recording in the office of county recorder. b. Subsection 3 shall not apply to a military separation 6 16 6 17 or discharge record, a birth record, a death certificate, or 6 18 marriage certificate unless such record or certificate is 6 19 incorporated within another document or instrument that is 20 recorded and displayed for public access on a website.
21 c. If a military separation or discharge record or a death 6 21 6 22 certificate is recorded in the office of the county recorder, 6 23 the military separation or discharge record or the death 24 certificate shall not be accessible through the internet 6 25 displayed for public access on an internet website, public 26 access terminal or other medium, or be transferred to any 27 person for commercial purposes.
28 Sec. 10. Section 331.606A, Code 2009, is amended by adding 6 6 28 6 29 the following new subsection: 30 <u>NEW SUBSECTION</u>. 6. LIMITATION OF LIABILITY. A recorder, 31 members of the board of supervisors, members of the Iowa 6 32 county recorders association, and members of the governing 6 33 board of the county land record information system, while 34 acting within the scope of their employment or agency, are not 35 subject to personal liability resulting from carrying out the 1 powers and duties of this part. Members of the Iowa county 2 recorders association or members of the governing board of the 3 county land record information system shall not be liable for 4 damages resulting from any act or omission associated with the

5 public disclosure of personally identifiable information if

6 practices were implemented in good faith to redact or otherwise restrict access to personally identifiable information and if the duty to redact was performed in good faith.

Section 331.606B, subsection 1, Code 2009, is Sec. 11. amended by adding the following new paragraph:

NEW PARAGRAPH. g. Each document or instrument presented 7 13 for recording shall meet the requirements of section 331.606A, 7 14 subsection 2.

Sec. 12. IMPLEMENTATION OF ACT. Section 25B.2, subsection 7 16 3, shall not apply to this Act.

EXPLANATION

This bill relates to the duties and authority of county 19 recorders and the county land record information system.

The bill requires each county to participate in the county 7 21 land record information system and comply with the policies 22 and procedures established by the governing board of the 23 county land record information system.

The bill increases the electronic transaction fee from \$1 25 per recorded transaction to \$3 for transactions recorded 26 between July 1, 2009, and June 30, 2011. The bill also 7 27 provides that the electronic transaction fee for transactions 28 recorded on or after July 1, 2011, is \$2. The bill specifies 29 the purposes for which electronic transaction fees may be used 30 and provides that fees collected in excess of the amount 31 needed shall be used by the county land record information 32 system to reduce or eliminate service fees for electronic 33 submission services.

The bill authorizes the county recorder or the governing 35 board of the county land record information system to enter 1 into an agreement to provide access to electronic documents or 2 records on a batch basis, as defined in the bill, and to 3 collect fees for such access. Any such agreement must require 4 the person with access to certify in writing that they will 5 not provide such documents or records to any third party 6 without the permission of the county recorder or the governing 7 board of the county land record information system.

The bill amends the definition of "redact" or "redaction" 9 to mean the process of permanently removing all or a portion 8 10 of personally identifiable information from documents and 8 11 requires that personally identifiable information contained in 8 12 electronic documents that are displayed for public access on a 8 13 website, or which are transferred to any person for commercial $\ensuremath{\mathtt{8}}$ 14 purposes, be redacted prior to displaying or transferring the 8 15 documents.

The bill also requires each county recorder that displays 8 17 electronic documents and the county land record information 18 system that displays electronic documents on behalf of a 8 19 county to implement a system for redacting personally 8 20 identifiable information and to establish a procedure by which 8 21 individuals may request that personally identifiable
8 22 information contained in an electronic document displayed on a 8 23 website be redacted, at no fee to the requesting individual. 24 The bill requires procedures for redaction to be fully 25 implemented by December 31, 2011. The bill excludes certain 8 26 recorded documents and certificates from the prohibition on 8 27 inclusion of personally identifiable information and the 28 requirements for redaction of such information.

The bill provides that a county recorder shall refuse any 8 30 document or instrument presented for recording that contains 8 31 personally identifiable information, unless the person pays an 8 32 additional recording fee of \$10 per document or instrument.

The bill requires a county recorder to permanently archive 8 33 34 an unaltered version of each recorded document or instrument 35 and provides that such documents and instruments may be viewed or copied in the office of the recorder.

The bill includes a limitation of liability for county 3 recorders, members of the Iowa county recorders association, 4 members of the board of supervisors, and members of the 5 governing board of the county land record information system 6 for actions taken in good faith that are within the scope of their employment or agency.

The bill may include a state mandate as defined in Code 9 section 25B.3. The bill makes inapplicable Code section 10 25B.2, subsection 3, which would relieve a political 11 subdivision from complying with a state mandate if funding for 12 the cost of the state mandate is not provided or specified. 13 Therefore, political subdivisions are required to comply with 14 any state mandate included in the bill.

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