SENATE/HOUSE FILE BY (PROPOSED IOWA FINANCE AUTHORITY BILL)

Passed	Senate,	Date	Passed	House,	Date	
Vote:	Ayes	Nays	Vote:	Ayes		Nays
Approved					_	

## A BILL FOR

1 An Act relating to the administration of the Iowa water pollution control works and drinking water facilities financing program. 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 4 TLSB 1326XD 83 5 tm/nh/5

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Section 1. Section 16.131, subsection 2, Code 2009, is
2 amended by striking the subsection.
3 Sec. 2. Section 16.131, subsection 3, Code 2009, is
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4 amended to read as follows:

3. The authority may issue its bonds and notes for the 6 purpose of funding the revolving loan funds created under 7 section 455B.295 16.133A and defraying the costs of payment of 8 the twenty percent state matching funds required for federal <del>9 funds received for projects</del> <u>pursuant to the Clean Water Act</u>

10 and the Safe Drinking Water Act.
11 Sec. 3. Section 16.131, subsection 4, unnumbered paragraph 1 12 1, Code 2009, is amended to read as follows:

1 13 The authority may issue its bonds and notes for the 1 14 purposes established and may enter into one or more lending 1 15 loan agreements or purchase agreements with one or more 1 16 bondholders or noteholders containing the terms and conditions 1 17 of the repayment of and the security for the bonds or notes. 1 18 The authority and the bondholders or noteholders or a trustee 1 19 agent designated by the authority may enter into agreements to 1 20 provide for any of the following:

1 21 Sec. 4. Section 16.131, Code 2009, is amended by adding 1 22 the following new subsections:

 ${\tt 23}$  NEW SUBSECTION. 7. The authority shall determine the 24 interest rate and repayment terms for loans made under the 1 25 program, in cooperation with the department, and the authority 1 26 shall enter into loan agreements with eligible entities in 27 compliance with and subject to the terms and conditions of the 28 Clean Water Act, the Safe Drinking Water Act, and any other 1 29 applicable federal law.

30 <u>NEW SUBSECTION</u>. 8. The authority shall process, review, 31 and approve or deny loan applications pursuant to eligibility 1 32 requirements established by rule of the authority and in 1 33 accordance with the intended use plan applications approved by 34 the department.

NEW SUBSECTION. 9. The authority may charge loan 1 recipients fees and assess costs against such recipients 2 necessary for the continued operation of the program. Fees 3 and costs collected pursuant to this subsection shall be 4 deposited in the appropriate fund or funds described in 5 section 16.133A.

NEW SECTION. 16.131A DEFINITIONS. Sec. 5.

As used in sections 16.131 through 16.134, unless the 8 context otherwise requires:

- 1. "Clean Water Act" means the federal Water Pollution 2 10 Control Act of 1972, Pub. L. No. 92=500, as amended by the 2 11 Water Quality Act of 1987, Pub. L. No. 100=4, as published in 12 33 U.S.C. } 1251=1376, as amended.
- "Commission" means the environmental protection 2 14 commission created under section 455A.6.
- 3. "Cost" means all costs, charges, expenses, or other 15 16 indebtedness incurred by a loan recipient and determined by 2 17 the department as reasonable and necessary for carrying out 2 18 all works and undertakings necessary or incidental to the 2 19 accomplishment of any project.

2 20 "Department" means the department of natural resources 2 21 created in section 455A.2.

"Eligible entity" means a person eligible under the 5. 2 23 provisions of the Clean Water Act, the Safe Drinking Water 2 24 Act, and the commission rules to receive loans for projects 2 25 from any of the revolving loan funds.

6. "Loan recipient" means an eligible entity that has

2 27 received a loan under the program.

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7. "Municipality" means a city, county, sanitary district, state agency, or other governmental body or corporation 30 empowered to provide sewage collection and treatment services 2 31 or drinking water, or any combination of two or more of the 2 32 governmental bodies or corporations acting jointly, in 33 connection with a project.
34 8. "Program" means the Iowa water pollution control works

35 and drinking water facilities financing program created

pursuant to section 455B.294.

"Project" means one of the following:

- In the context of water pollution control facilities, 4 the acquisition, construction, reconstruction, extension, 5 equipping, improvement, or rehabilitation of any works and 6 facilities useful for the collection, treatment, and disposal of sewage and industrial waste in a sanitary manner including treatment works as defined in section 212 of the Clean Water 9 Act, or the implementation and development of management 3 10 programs established under sections 319 and 320 of the Clean 11 Water Act, including construction and undertaking of nonpoint 3 12 source water pollution control projects and related 3 13 development activities authorized under those sections.
- 3 14 In the context of drinking water facilities, the 3 15 acquisition, construction, reconstruction, extending,
  3 16 remodeling, improving, repairing, or equipping of waterworks, 3 17 water mains, extensions, or treatment facilities useful for 3 18 providing potable water to residents served by a water system, 3 19 including the acquisition of real property needed for any of 3 20 the foregoing purposes, and such other purposes and programs 3 21 as may be authorized under the Safe Drinking Water Act.

10. "Revolving loan funds" means the funds of the program

3 23 established under sections 16.133A and 455B.295.

- 11. 3 24 "Safe Drinking Water Act" means Title XIV of the 3 25 federal Public Health Service Act, commonly known as the "Safe 3 26 Drinking Water Act", 42 U.S.C. } 300f et seq., as amended by 3 27 the Safe Drinking Water Amendments of 1996, Pub. L. No.
- 3 28 104=182, as amended.
  3 29 12. "Water system" means any community water system or 3 30 nonprofit noncommunity water system, each as defined in the 3 31 Safe Drinking Water Act, that is eligible under the rules of 32 the department to receive a loan under the program for the 3 33 purposes of undertaking a project.

Sec. 6. Section 16.132, subsection 1, paragraph d, Code

- 35 2009, is amended to read as follows:

  1 d. The amounts payable to the department authority by eligible entities pursuant to loan agreements with eligible entities.
  - Sec. Section 16.132, subsection 5, Code 2009, is amended to read as follows:
- The bonds or notes issued by the authority are not an 7 indebtedness or other liability of the state or of a political 8 subdivision of the state within the meaning of any 9 constitutional or statutory debt limitations but are special  $4\ 10$  obligations of the authority, and are payable solely from the  $4\ 11$  income and receipts or other funds or property of the 4 12 department authority, and the amounts on deposit in the 4 13 revolving loan funds, and the amounts payable to the 14 department authority under its loan agreements with eligible 4 15 entities as defined in section 455B.291 to the extent that the 4 16 amounts are designated in the resolution, trust agreement, or 4 17 other instrument of the authority authorizing the issuance of 4 18 the bonds or notes as being available as security for such 4 19 bonds or notes. The authority shall not pledge the faith or 4 20 credit of the state or of a political subdivision of the state to the payment of any bonds or notes. The issuance of any 4 22 bonds or notes by the authority does not directly, indirectly, 4 23 or contingently obligate the state or a political subdivision 4 24 of the state to apply money from, or levy or pledge any form 4 25 of taxation whatever to the payment of the bonds or notes.
  - Sec. 8. <u>NEW SECTION</u>. 16.133A FUNDS AND ACCOUNTS == 27 PROGRAM FUNDS AND ACCOUNTS NOT PART OF STATE GENERAL FUND.
- 1. The authority may establish and maintain funds and 4 29 accounts determined to be necessary to carry out the purposes 4 30 of the program and shall provide for the funding,

4 31 administration, investment, restrictions, and disposition of 4 32 the funds and accounts. The department and the authority may 4 33 combine administration of the revolving loan funds and cross 34 collateralize the same to the extent permitted by the Clean 35 Water Act, the Safe Drinking Water Act, and other applicable 1 federal law. Moneys appropriated to and used by the authority 2 and department for purposes of paying the costs and expenses 3 associated with the administration of the program shall be 4 administered as determined by the authority and department 2. .

The funds or accounts held by the authority, or a 6 trustee acting on behalf of the authority pursuant to a trust agreement related to the program, shall not be considered part 8 of the general fund of the state, are not subject to 9 appropriation for any other purpose by the general assembly, 10 and in determining a general fund balance shall not be 5 11 included in the general fund of the state, but shall remain in 12 the funds and accounts maintained by the authority or trustee 13 pursuant to a trust agreement. Funds and accounts held by the 5 14 authority, or a trustee acting on behalf of the authority 5 15 pursuant to a trust agreement related to the program, are 16 separate dedicated funds and accounts under the administration 5 17 and control of the authority and subject to section 16.31.

Sec. 9. Section 16.134, subsections 1 and 2, Code 2009, 5 19 are amended to read as follows:

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1. The Iowa finance authority shall establish and 5 21 administer a wastewater treatment financial assistance 22 program. The purpose of the program shall be to provide 23 grants to enhance water quality and to assist communities to 5 24 comply with water quality standards adopted by the department 5 25 of natural resources. The program shall be administered in 26 accordance with rules adopted by the authority pursuant to 27 chapter 17A. For purposes of this section, "program" means 28 the wastewater treatment financial assistance program.

2. A wastewater treatment financial assistance fund is 30 created under the authority of the Iowa finance authority. 31 The fund and shall consist of appropriations made to the fund 5 32 and transfers of interest, earnings, and moneys from other 5 33 funds as provided by law. Moneys in the fund are not subject 5 34 to section 8.33. Notwithstanding section 12C.7, subsection 2, 5 35 interest or earnings on moneys in the fund shall be credited 1 to the fund.

Section 16.134, subsection 4, paragraph a, Code Sec. 10. 3 2009, is amended to read as follows:

a. Communities shall be eligible for financial assistance 5 by qualifying as a disadvantaged community and seeking 6 financial assistance for the installation or upgrade of 7 wastewater treatment facilities due to regulatory activity in 8 response to water quality standards adopted by the department 9 of natural resources in calendar year 2006. For purposes of 10 this section, the term "disadvantaged community" means the 6 11 same as defined by the department of natural resources for the 12 drinking water facilities revolving loan fund established in 13 section 455B.295. Communities with a population of three 6 14 thousand or more do not qualify for financial assistance under

6 15 the program. Sec. 11. Section 455B.291, Code 2009, is amended to read 6 17 as follows:

455B.291 DEFINITIONS.

As used in this part, unless the context requires 6 20 otherwise:

6 21 1. "Administration funds" means the water pollution 6 22 control works administration fund and the drinking water 6 23 facilities administration fund funds established pursuant to 24 this part for the costs and expenses associated with

25 administering the program under this part and section 16.133A.
26 2. "Authority" means the Iowa finance authority

6 26 6 27 established in section 16.2.

- 6 28 3. "Clean Water Act" means the federal Water Pollution 6 29 Control Act of 1972, Pub. L. No. 92=500, as amended by the 6 30 Water Quality Act of 1987, Pub. L. No. 100=4, as published in
- 6 31 33 U.S.C. } 1251==1376, as amended.
  6 32 4. "Cost" means all costs, charges, expenses, or other
  6 33 indebtedness incurred by a loan recipient and determined by 34 the <u>director department</u> as reasonable and necessary for 35 carrying out all works and undertakings necessary or incidental to the accomplishment of any project.
  - 5. "Drinking water facilities administration fund" means 3 the drinking water facilities administration fund established in section 455B.295.
- 6. "Drinking water facilities revolving loan fund" means 6 the drinking water facilities revolving loan fund established

in section 455B.295. 7. 5. "Eligible entity" means a person eligible under the 9 provisions of the Clean Water Act, the Safe Drinking Water 7 10 Act, and the commission rules to receive loans for projects 7 11 from either any of the revolving loan funds. 8. 6. "Loan recipient" means an eligible entity that has 7 12 7 13 received a loan from either any of the revolving loan funds. 7 14 9. 7. "Municipality" means a city, county, sanitary 7 15 district, state agency, or other governmental body or 7 16 corporation empowered to provide sewage collection and 7 17 treatment services, or any combination of two or more of the 7 18 governmental bodies or corporations acting jointly, in 7 19 connection with a project. 20 10. 8. "Program" means the Iowa water pollution control 21 works and drinking water facilities financing program created 7 22 pursuant to section 455B.294. 11. 9. "Project" means one of the following:
a. In the context of water pollution control facilities, 2.3 7 24 7 25 the acquisition, construction, reconstruction, extension, 26 equipping, improvement, or rehabilitation of any works and 7 27 facilities useful for the collection, treatment, and disposal 7 28 of sewage and industrial waste in a sanitary manner including 29 treatment works as defined in section 212 of the Clean Water 30 Act, or the implementation and development of management 31 programs established under sections 319 and 320 of the Clean 32 Water Act, including construction and undertaking of nonpoint 33 source water pollution control projects and related 34 development activities authorized under those sections. b. In the context of drinking water facilities, the 35 8 1 acquisition, construction, reconstruction, extending, 2 remodeling, improving, repairing, or equipping of waterworks, 3 water mains, extensions, or treatment facilities useful for 4 providing potable water to residents served by a water system, 8 8 8 8 5 including the acquisition of real property needed for any of 6 the foregoing purposes, and such other purposes and programs 8 7 as may be authorized under the Safe Drinking Water Act. 8 8 <del>12.</del> <u>10.</u> "Revolving loan funds" means the water pollution control works revolving loan fund and the drinking water 9 8 10 facilities revolving loan fund funds of the program established under sections 16.133A and 455B.295. 8 12 13. 11. "Safe Drinking Water Act" means Title XIV of the 8 13 federal Public Health Service Act, commonly known as the "Safe 8 14 Drinking Water Act", 42 U.S.C. } 300f et seq., as amended by 8 15 the Safe Drinking Water Amendments of 1996, Pub. L. No. 8 16 104=182<u>, as amended</u>. 14. Water pollution control works administration fund" 8 17 8 18 means the water pollution control works administration fund 19 established in section 455B.295. 8 8 20 15. "Water pollution control works revolving loan fund" 8 21 means the water pollution control works revolving loan fund 8 22 established in section 455B.295. 16. 12. "Water system" means any community water system 8 23 8 24 or nonprofit noncommunity water system, each as defined in the 8 25 Safe Drinking Water Act, that is eligible under the rules of 8 26 the department to receive a loan under the program for the 8 27 purposes of undertaking a project. 8 28 Sec. 12. Section 455B.295, subsections 1, 2, and 3, Code 8 29 2009, are amended by striking the subsections. 8 30 Sec. 13. Section 455B.295, subsection 4, Code 2009, is 8 31 amended to read as follows: 8 32 4. 1. The department and the authority may establish and 33 maintain other funds or accounts determined to be necessary to 8 8 34 carry out the purposes of this part and shall provide for the 8 35 funding, administration, investment, restrictions, and 1 disposition of the funds and accounts. The department and the 2 authority may combine administration of the revolving loan 9 3 funds, and cross collateralize the same, and the 4 administration funds to the extent permitted by the Clean 5 Water Act, the Safe Drinking Water Act, and other applicable 6 federal law. Moneys appropriated to the department and the 7 authority for purposes of paying the costs and expenses 9 8 associated with the administration of the program shall 9 administered as determined by the department and the 10 authority. Sec. 14. Section 455B.295, Code 2009, is amended by adding 9 12 the following new subsection: NEW SUBSECTION. 2. The funds or accounts held by the 9 14 department, or a trustee acting on behalf of the department 9 15 pursuant to a trust agreement related to the program, shall 9 16 not be considered part of the general fund of the state, are 9 17 not subject to appropriation for any other purpose by the

9 18 general assembly, and in determining a general fund balance 9 19 shall not be included in the general fund of the state, but 9 20 shall remain in the funds and accounts maintained by the 21 department or trustee pursuant to a trust agreement. 9 22 and accounts held by the department, or a trustee acting on 23 behalf of the department pursuant to a trust agreement related 24 to the program, are separate dedicated funds and accounts 25 under the administration and control of the department. Sec. 15. Section 455B.296, subsections 2 and 3, Code 2009, 9 27 are amended to read as follows: 9 2. The department and the authority shall establish fiscal 29 controls and accounting procedures during appropriate 9 30 accounting periods for payments received for deposit in and 31 disbursements <del>received and</del> made <del>by</del> <u>from</u> the revolving loan 9 9 32 funds, and the administration funds, and other funds established pursuant to section 455B.295, subsection 4, and to 9 34 fund balances at the beginning and end of the accounting 9 35 periods. 10 3. Upon receipt of the joint recommendation of the 2 department and the authority with respect to the amounts to be 3 so reserved and transferred, and subject in all respects to 4 the applicable provisions of the Clean Water Act, Safe 10 10 10 5 Drinking Water Act, and other applicable federal law, the 6 governor may direct that the recommended portion of a 7 capitalization grant made in respect of one of the revolving 10 10 10 10 8 loan funds in any year be reserved for the transfer to the <del>-10</del> other another revolving loan fund. The authority and the 10 10 department may effect the transfer of any funds reserved for 10 11 such purpose, as directed by the governor, and shall cause the 10 12 records of the program to reflect the transfer. Any sums so 10 13 transferred shall be expended in accordance with the intended 10 14 use plan for the applicable revolving loan fund. Section 455B.297, Code 2009, is amended to read 10 15 Sec. 16. 10 16 as follows: 10 17 455B.297 LOANS TO ELIGIBLE ENTITIES. 455B.297 10 18 Moneys deposited in the revolving loan funds shall be used 10 19 for the primary purpose of making loans to eligible entities 10 20 to finance the <del>cost</del> <u>eligible costs</u> of projects in accordance 10 21 with the intended use plans developed by the department under 10 22 section 455B.296. The loan recipients and the purpose and 10 23 amount, interest rate, and repayment terms of the loans shall 10 24 be determined by the director, in accordance with rules 10 25 adopted by the commission, in compliance with and subject to 10 26 the terms and conditions of the Clean Water Act, the Safe
10 27 Drinking Water Act, and other applicable federal law, as
10 28 applicable, and any resolution, agreement, indenture, or other
10 29 document of the authority, and rules adopted by the authority, 10 30 relating to any bonds, notes, or other obligations issued for 10 31 the program which may be applicable to the loan. 10 32 Sec. 17. Section 455B.298, Code 2009, is amended to read 10 33 as follows: 10 34 455B.298 POWERS AND DUTIES OF THE DIRECTOR. 455B.298 10 35 The director shall: 11 1 1. Process, and review <del>loan</del>, and approve or deny intended use plan applications to determine if an application meets the 11 3 eligibility requirements set by the rules of the department. 11 2. Approve loan applications of eligible entities which -115 satisfy the rules adopted by the commission, and the intended <del>-11</del> 6 use plans developed by the department under section 455B.296. 11 3. 2. Process and review all documents relating to 8 projects and the extending of loans the planning, design, 9 construction, and operation of water pollution control works 11 10 and drinking water facilities pursuant to this part. 11 11 4. 3. Prepare and process, in coordination with the 11 12 authority, documents relating to the extending of loans, the 11 13 sale and issuance of bonds, notes, or other obligations of the -11 14 authority relating to the program, and the administration of 11 15 the program. 11 16 5. 4. Include in the budget prepared pursuant to section 11 17 455A.4, subsection 1, paragraph "c", an annual budget for the 11 18 administration of the program and the use and disposition of 11 19 amounts on deposit in the administration funds. 11 20 6. Charge each loan recipient a loan origination fee and 11 21 an annual loan servicing fee. The amount of the loan -11 22 origination fees and the loan servicing fees established shall -11 23 be relative to the amount of a loan made from the revolving 11 24 loan fund. The director shall deposit the receipts from the

11 26 appropriate administration fund.
11 27 7. Consult with and receive the approval of the authority
11 28 concerning the terms and conditions of loan agreements as to

11 25 loan origination fees and the loan servicing fees in the

11 29 the financial integrity of the loan.

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5. Receive fees pursuant to the program as determined in conjunction with the authority.

11 32 8. 6. Perform other acts and assume other duties and 11 33 responsibilities necessary for the operation of the program 11 34 and for the carrying out of the Clean Water Act and the Safe Drinking Water Act.

## EXPLANATION

This bill relates to the administration of the Iowa water 3 pollution control works and drinking water facilities 4 financing program.

The Iowa water pollution control works and drinking water 6 facilities financing program is jointly administered by the Iowa finance authority and the department of natural 8 resources. The bill modifies the allocation of duties and 9 responsibilities of the authority and department under the 12 10 program. The bill adds provisions in Code chapter 16 that are 12 11 currently only in Code chapter 455B relating to definitions 12 12 and establishment and maintenance of funds and accounts under 12 13 the program.

In dividing the duties under the program, the bill provides 12 15 that the department shall process, review, and approve or deny 12 16 intended use plan applications; process and review all 12 17 documents relating to the planning, design, construction, and 12 18 operation of water facilities; prepare and process, in 12 19 coordination with the authority, documents relating to the 12 20 administration of the program; include in the department's 12 21 annual budget a budget for the administration of the program 12 22 and the use and disposition of amounts on deposit in the 12 23 administration of the funds; receive fees under the program; 12 24 and perform other acts and assume other duties and 12 25 responsibilities necessary for the operation of the program. 12 26 The bill provides that the authority shall cooperate with the 12 27 department in administering and financing the program; may 12 28 issue bonds and notes for the purposes of funding funds under 12 29 the program; may enter into lending agreements or purchase 12 30 agreements with bondholders or noteholders; shall determine 12 31 the interest rate and repayment terms of the loans under the 12 32 program and enter into loan agreements with eligible entities; 12 33 shall process, review, and approve or deny loan applications 12 34 under the program; and may charge fees and costs necessary for 12 35 the continued operation of the program.

The bill eliminates specific references to funds under the 2 program and provides general provisions relating to the 3 creation of funds and accounts under the program. The bill 4 provides that funds or accounts held by the department or the 5 authority, or a trustee acting on behalf of the department or 6 authority, shall not be considered part of the general fund of 7 the state, are not subject to appropriation for any other 8 purpose by the general assembly, and in determining a general 9 fund balance shall not be included in the general fund of the  $13\ 10\ \text{state}$ , but shall remain in the funds and accounts maintained 13 11 by the department or authority or trustee pursuant to a trust 13 12 agreement. The bill provides that funds and accounts held by 13 13 the department or authority, or a trustee acting on behalf of 13 14 the department authority, are separate dedicated funds and 13 15 accounts under the administration and control of the

13 16 department or authority. 13 17 The bill provides that moneys appropriated to the 13 18 department and the authority for purposes of paying the 13 19 administration costs and expenses shall be administered as 13 20 determined by the department and the authority.

The bill makes conforming amendments.

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