HOUSE FILE BY (PROPOSED COMMITTEE ON NATURAL RESOURCES BILL BY CHAIRPERSON BELL)

Passed	House,	Date	Passed	Senate,	Date	
Vote:	Ayes _	Nays	Vote:	Ayes	Nays _	
	-	Approved				

A BILL FOR

1 An Act relating to swine, by regulating the control or custody of swine including feral swine and estray swine, providing for the hunting of swine, and providing penalties and effective 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: TLSB 2370YC 82 7 da/je/5

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SUBCHAPTER I

GENERAL PROVISIONS Section 1. <u>NEW SECTION</u>. 171.101 DEFINITIONS. As used in this chapter, unless the context otherwise 4 5 requires:

- 6 1. "Authorized department" means the department of agriculture and land stewardship or the department of natural 8 resources.
- 2. "Custody or control" means to keep swine in a manner 10 that prevents the release or escape of the swine from containment at all times, including keeping swine for
- 1 12 breeding, growing, or transport.
 1 13 3. "Department" means the department of agriculture and 1 14 land stewardship.
- 4. "Estray swine" means swine that are not in the custody 1 16 or control of a responsible party.
- 5. "Feral swine" means swine that are classified as part 1 18 of the species sus scrofa linnaeus which may be commonly known 1 19 as Russian boar or European boar of either sex.
- 6. "Hunt" includes any sporting or recreational activity 1 20 21 involving pursuing, ambushing, trapping, shooting, wounding, 1 22 or killing an animal.
- 1 23 7. "Landholder" means a titleholder or leaseholder of 1 24 land.
- "Local authority" means a county as provided in chapter 25 1 26 331 or a city as defined in section 362.2.
 - 27 9. "Move" or "movement" means to ship, transport, or 28 deliver swine by land, water, or air.
 29 10. "Public land" means land owned by the federal
- 1 30 government, the state, or a local authority.
- 31 11. "Responsible party" means a person who owns or has 32 custody or control of swine, including by providing for the 1 33 care and feeding of the swine. 34
 - 12. "Swine" means an animal belonging to the order 35 artiodactyla, and classified as part of the family suidae.
 - 13. "System" means the feral swine reporting system established pursuant to section 171.205.
 - "Take" means to kill or attempt to kill a feral swine 4 by a person other than the owner of the feral swine.
 - 5 Sec. 2. <u>NEW SECTION</u>. 171.102 STATE PUBLIC NUISANCE SWINE 6 ERADICATION POLICY == AGENCY COOPERATION.
 - 1. The following classes of swine are declared to be a public nuisance:
- 2 a. Feral swine, regardless of whether the swine are in a 2 10 person's custody or control.
 - b. Estray swine.
 - 12 c. Swine which are produced or maintained to provide 13 persons with the opportunity to hunt the swine.
- 2 14 2. Swine which are a public nuisance are subject to a 2 15 policy of eradication as administered by the department of 2 16 agriculture and land stewardship pursuant to this chapter.

2. 17 The department of agriculture and land stewardship a. 2 18 shall be the principal enforcement agency charged with 2 19 carrying out the policy.

2 20 b. The department of natural resources shall cooperate 2 21 with the department of agriculture and land stewardship in 2 22 carrying out the policy. The authorized departments shall 23 periodically consult about how to most effectively contribute 24 resources and their respective expertise, and divide 2 25 jurisdictional responsibility, including the assignment of 2 26 investigative personnel where appropriate. However, the 27 department of natural resources shall regulate hunting 2 28 preserves under chapter 484B or 484C, and the regulation of 29 persons taking animals under Title XI, subtitle 6. 30

c. The department of agriculture and land stewardship 31 shall cooperate with the animal and plant health inspection 32 service of the United States department of agriculture, and 33 may enter into cooperative agreements with the animal and 34 plant health inspection service in order to carry out the 35 provisions of this chapter.

SUBCHAPTER II FERAL SWINE

PART A

GENERAL PROVISIONS

- Sec. 3. NEW SECTION. 171.201 FINDINGS AND DECLARATION. 1. The general assembly finds all of the following:
- Feral swine are known carriers of a variety of diseases 8 including but not limited to pseudorabies, swine brucellosis, leptospirosis, and trichinosis impacting upon this state's 3 10 domestic livestock herds and especially its domestic swine 3 11 herds.
- b. Feral swine carry diseases which may be transmitted to 3 13 human populations.
- c. Feral swine disrupt native wildlife and destroy native 3 15 habitat.
 - d. Feral swine damage or destroy cropland and row crops, including but not limited to corn and soybeans.
- 2. a. The general assembly declares that the increased 19 movement of feral swine into this state presents an immediate 3 20 and serious risk to the state's economy, public health, and 3 21 ecosystems.
- b. The general assembly further declares that the state 23 establishes a policy to eradicate all feral swine from this 3 24 state with all possible speed.

PART B REPORTING

Sec. 4. <u>NEW SECTION</u>. 171.205 FERAL SWINE REPORTING 3 28 SYSTEM.

3 29 The department of agriculture and land stewardship shall 3 30 establish a feral swine reporting system, in cooperation with 3 31 the department of natural resources.

- 1. The system may include receipt of reports by any of the 33 following:
 - a. Automated toll=free telephone number.
 - b. Postcard.

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- Electronic communication at an electronic licensing c. location.
- d. Electronic communication to the department, including
- 4 by the internet.
 5 2. The department of natural resources shall maintain a 6 database of information collected by the system which shall be made available to the department of agriculture and land 8 stewardship.
- 3. The system shall allow persons to conveniently report 10 the presence of a feral swine to an authorized department. 11 Either authorized department may conduct the investigation or 4 12 refer the report to the local authority responsible for the 4 13 prevention and detection of crime in the jurisdiction where 4 14 the swine is found.
- 4. The system shall provide for reports by persons who 4 16 have taken or injured feral swine in this state. The report shall include at least all of the following:
- The name and address of the person who has taken or 4 19 injured the feral swine.
 - b. The county and township where the feral swine were taken or injured.
 - The date when the feral swine were taken or injured. c.
 - The number of feral swine found by the person on the 24 date when the feral swine were taken or injured. 25 Sec. 5. <u>NEW SECTION</u>. 171.206 REQUIREMENTS.
- 1. A person who takes or injures a feral swine shall 4 27 submit a report to an authorized department as provided in

4 28 section 171.205 within ten days after taking the swine. 2. A person who kills a feral swine shall retain the 4 30 carcass for examination by the authorized department. 31 authorized department may temporarily or permanently 4 32 confiscate the carcass for purposes of analysis including

4 33 disease testing. Sec. 6. <u>NEW SECTION</u>. 171.207 PENALTY.

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A person who violates section 171.206 is subject to a civil 1 penalty of not more than one hundred dollars. The moneys collected by the department shall be deposited into the 3 general fund of the state.

PART C

CUSTODY AND CONTROL

- Sec. 7. <u>NEW SECTION</u>. 171.209 PROHIBITIONS.
- A person shall not do any of the following:
- 1. Move a feral swine into or within this state. 2. Release or allow the escape of a feral swine from the
- 10 person's custody or control. 3. Acquire custody or control of a feral swine in this 12 state.
- Maintain custody or control of a feral swine in this 4. 5 14 state on or after August 1, 2007.
 - Sec. 8. <u>NEW SECTION</u>. 171.210 PENALTY AND DISCIPLINARY 16 ACTION.
- 1. A person who violates section 171.209 is guilty of an 5 18 aggravated misdemeanor. A person is guilty of a separate 5 19 offense for each feral swine which is the subject of the 20 violation.
 - 2. Upon conviction of violating section 171.209, a court 22 may, as part of the judgment, revoke or suspend a license 23 issued pursuant to chapter 481A or 483A for any definite 24 period of time.
 - Sec. 9. <u>NEW SECTION</u>. 171.211 INJUNCTIVE RELIEF.
- A court may prevent and restrain a violation of section 27 171.209 through the issuance of an injunction. The attorney 5 28 general or a county attorney shall institute an action on 29 behalf of the state to prevent or restrain a violation of 30 section 171.209.
 - Sec. 10. NEW SECTION. 171.212 STATE INVESTIGATORY AND 32 LEGAL EXPENSES.
 - A person convicted of violating section 171.209 is liable 34 for all of the following:
- 1. The amount to indemnify the state or a local authority 1 for investigative and eradicative expenses incurred by the state or the local authority. The amount of the 3 indemnification shall not exceed ten thousand dollars for each 4 feral swine involved in the violation. The amount paid for indemnification shall be deposited in the general fund of the 6 state. However, if the investigation or eradication is not 7 conducted by an authorized department or other state agency, 8 the amount shall be paid to the local authority which conducts 9 the investigation or eradication for deposit in the general 6 10 fund of the county or city, as the case requires.
- 2. If the attorney general or a county attorney is the 12 prevailing party in an action for a violation of section 6 13 171.209, the prevailing party shall be awarded court costs and 6 14 reasonable attorney fees, which shall be taxed as part of the 6 15 costs of the action. If the attorney general is the 6 16 prevailing party, the moneys shall be deposited in the general 6 17 fund of the state. If the county is the prevailing party, the 6 18 moneys shall be deposited in the general fund of the county.
- Sec. 11. NEW SECTION. 171.213 STRICT LIABILITY == 6 20 ATTORNEY FEES.
- If a person is convicted of violating section 171.209, the 22 person is strictly liable for any injury to a person or 6 23 damages to the property of a person caused by the violation. 6 24 The person who is the prevailing plaintiff in the case shall 25 be awarded court costs and reasonable attorney fees, which 26 shall be taxed as part of the costs of the action.
 - Sec. 12. <u>NEW SECTION</u>. 171.214 TAKING OR CAPTURING FERAL 28 SWINE BY THE DEPARTMENT OR A LOCAL AUTHORITY.
- An authorized department or local authority may take or 6 30 capture feral swine which are maintained on land in violation 6 31 of section 171.209, if one of the following applies:
 - 1.
- The landowner provides consent.

 The authorized department or local authority has 34 credible reason to believe that feral swine are on the land. 35 The authorized department or local authority may enter onto the land pursuant to a warrant issued by a court, or otherwise 2 enter onto the land in a manner consistent with the laws of 3 this state and the United States, including Article I, section

4 8, of the Constitution of the State of Iowa, or the fourth 5 amendment to the Constitution of the United States. PART D

INDEMNIFICATION

Sec. 13. <u>NEW SECTION</u>. 171.221 FERAL SWINE INDEMNITY FUND.

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- A feral swine indemnity fund is created as a separate 1. fund in the state treasury under the control of the 12 department. The general fund of the state is not liable for 13 claims presented against the indemnity fund.
- The feral swine indemnity fund consists of any moneys 7 15 appropriated by the general assembly and any other moneys 7 16 available to and obtained or accepted by the department from 7 17 the federal government or private sources for placement in the 7 18 fund. Notwithstanding section 12C.7, subsection 2, interest 7 19 or earnings on moneys deposited in the fund shall be credited 20 to the fund.
- The moneys deposited in the feral swine indemnity fund 7 22 are appropriated to the department exclusively for paying 23 claims of persons who purchased feral swine on or before the 24 effective date of this Act.
 - 4. In order to be eligible to file a claim for 26 indemnification, a person shall do all of the following:
- a. File an application, including supporting 28 documentation, with the department as required by the 29 department pursuant to procedures established by the 30 department. The application shall state the amount of the The application shall be filed with the department not claim. 7 32 later than September 30, 2007.
 - b. Relinquish custody or control of the feral swine to an 34 authorized department or a local authority, as required by the 35 department of agriculture and land stewardship
 - 5. The department shall determine the validity of a claim 2 which is submitted by an eligible person as part of the 3 application for indemnification as provided in this section. 4 The dollar value of the claim shall be based on a formula 5 established by rule and adopted by the department. 6 formula shall provide for the payment of the fair market value 7 of the feral swine based on market prices paid for similar 8 swine according to categories or criteria established by the 9 department.
- 6. Upon a determination that the amount claimed in a 11 person's application is valid, the department shall provide 8 12 for payment of one hundred percent of the amount claimed. The 8 13 department shall pay all valid claims not later than January 8 14 1, 2008. If the department determines that there are 8 15 insufficient moneys in the feral swine indemnity fund to fully 16 satisfy the amounts claimed in valid applications submitted by 8 17 all eligible persons, the department shall prorate the amount 8 18 paid to all eligible persons.
- 8 19 7. A person's submission of an application under this 8 20 section constitutes a waiver of any further claim by the 8 21 person against the state regarding the feral swine.
- 8. This section is repealed on July 1, 2008. Any moneys remaining in the feral swine indemnity fund on that date shall 8 24 be distributed as follows:
- The amount of moneys which were contributed to the fund 26 by persons other than a state or federal government source 27 shall be refunded to the respective persons. If the 8 28 department determines that there are insufficient moneys in 29 the fund to fully satisfy the amounts for refunds to all 30 persons, the department shall prorate the amount of refunds 8 31 paid to those persons based on their contributions.
 - b. Any remaining moneys that were appropriated by a state or federal government source shall be repaid to that source. If the department determines that there are insufficient 35 moneys in the fund to fully satisfy the amounts for repayments to such sources, the department shall prorate the amounts repaid to such sources based on the amounts appropriated.
 - This section does not imply any guarantee or obligation 4 on the part of the state of Iowa, the department of 5 agriculture and land stewardship, or any state agency, employee, or official, either elective or appointive.

SUBCHAPTER III ESTRAY SWINE

Sec. 14. <u>NEW SECTION</u>. 171.301 ORDINARY LIABILITY. Nothing in this subchapter affects a responsible party's 11 liability which arises out of estray swine and any remedies 12 available to an injured party, as provided under statute, 13 common law, or contract.

Sec. 15. <u>NEW SECTION</u>. 171.302 TAKING OR CAPTURING ESTRAY 9 15 SWINE BY THE DEPARTMENT OR A LOCAL AUTHORITY.

An authorized department or local authority may take or 9 17 capture estray swine on public land. An authorized department 9 18 or local authority may take or capture estray swine on land 9 19 other than public land if one of the following applies:

The landowner provides consent.

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The authorized department or local authority has 22 credible reason to believe that an estray swine is on the 9 23 land. The authorized department or local authority may enter 9 24 onto the land pursuant to a warrant issued by a court, or 25 otherwise enter onto the land in a manner consistent with the 9 26 laws of this state and the United States, including Article I, 9 27 section 8, of the Constitution of the State of Iowa, or the 28 fourth amendment to the Constitution of the United States.

Sec. 16. <u>NEW SECTION</u>. 171.303 TAKING OF ESTRAY SWINE BY 30 A PERSON OTHER THAN AN AUTHORIZED DEPARTMENT OR A LOCAL 31 AUTHORITY == CRIMINAL PENALTY.

A person other than an authorized department or a local 9 33 authority may take an estray swine only as provided in this 34 section.

- 1. The person may take the estray swine at any time regardless of whether the person has been issued a license 2 under chapter 483A, unless a person's hunting license has been suspended or revoked as provided in chapter 481A, including but not limited to section 481A.134, or chapter 483A, 5 including but not limited to section 483A.21.
- 2. a. The person shall not take or capture an estray swine on public land unless in compliance with regulations 8 adopted by rule of the department of natural resources or an ordinance of the local authority that is responsible for the 10 10 public land.
- The person shall not take or capture an estray swine on b. 10 12 land other than public land unless the landowner provides 10 13 consent.
- 3. A person who violates this section is guilty of a 10 15 simple misdemeanor. A person is guilty of a separate offense 10 16 for each estray swine which is the subject of the violation. SUBCHAPTER IV HUNTING

Sec. 17. <u>NEW SECTION</u>. 171.401 HUNTS AND SCHEDULE OF

- 10 20 HUNTS == PENALTY.
 10 21 1. Except as provided in subsection 2, a person 10 22 maintaining custody or control of swine shall not provide 10 23 persons with the opportunity to hunt the swine.
- 10 24 2. a. A person maintaining custody or control of swine 10 25 shall not provide for a hunt of the swine if the person sold 10 26 or offered to sell the hunt, or scheduled a date or time for 10 27 the hunt, on or after April 15, 2007.
- b. A person maintaining custody or control of swine who 10 29 provides persons with the opportunity to hunt the swine shall 10 30 report the schedule of all hunts of the swine to the 10 31 department not later than May 15, 2007, according to 10 32 procedures required by the department.
 - c. This subsection is repealed on July 1, 2008.
- A person who violates this section is subject to a 10 35 civil penalty of not more than one thousand dollars. amount of civil penalties collected by the department shall be

deposited in the general fund of the state.

Sec. 18. <u>NEW SECTION</u>. 171.402 TAKING OR CAPTURING SWINE BY AN AUTHORIZED DEPARTMENT OR A LOCAL AUTHORITY.

An authorized department or local authority may take or capture swine which are maintained on land in violation of section 171.401 if one of the following applies:

The landowner provides consent.

The authorized department or local authority has 11 10 credible reason to believe that swine are on the land. 11 11 authorized department or local authority may enter onto the 11 12 land pursuant to a warrant issued by a court, or otherwise enter onto the land in a manner consistent with the laws of 11 14 this state and the United States, including Article I, section 11 15 8, of the Constitution of the State of Iowa, or the fourth 11 16 amendment to the Constitution of the United States. CONFORMING AMENDMENTS

Sec. 19. Section 170.6, Code 2007, is amended by adding 11 19 the following new subsection:

NEW SUBSECTION. 3. The department shall revoke a fence 11 21 certification issued pursuant to section 170.4 or disapprove a 11 22 person's application for the certification of a fence pursuant 11 23 to that section for a period of three years if the person 11 24 violates a provision of section 171.209 or 171.401.

Sec. 20. Section 484B.13, Code 2007, is amended to read as

11 26 follows: 11 27 484B.13 LICENSE REFUSAL DISCIPLINARY ACTION.

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11 28 <u>1.</u> The department may either refuse to issue, refuse to 11 29 renew, or suspend or revoke a <u>person's</u> hunting preserve 11 30 operator's license issued pursuant to section 484B.4 if the 11 31 department finds that the licensed area or the operator or 11 32 employees of the licensed area are not in compliance with this 11 33 chapter, or that the property or area is operated in violation 11 34 of this chapter or administrative rules adopted under this 11 35 chapter.

2. The department shall revoke a person's hunting preserve operator's license issued pursuant to section 484B.4, or <u>3 disapprove a person's application for a hunting preserve</u> 4 operator's license issued under that section, for a period of 5 three years if the person violates a provision of section 6 171.209 or 171.401.

Sec. 21. Section 484C.13, Code 2007, is amended by adding the following new subsection:

8 NEW SUBSECTION. 4. The department shall revoke a fence 12 10 certification issued pursuant to section 484C.6 or disapprove 12 11 a person's application for the certification of a fence issued 12 12 pursuant to that section for a period of three years if the 12 13 person violates a provision of section 171.209 or 171.401.

12 14 Sec. 22. ADOPTION OF RULES. The department of agriculture 12 15 and land stewardship shall adopt all rules necessary to 12 16 administer this Act by July 1, 2007. If the department adopts 12 17 the rules pursuant to section 17A.4, subsection 2, and section 12 18 17A.5, subsection 2, it shall immediately readopt the rules as 12 19 provided in section 17A.4, subsection 1, and section 17A.5, 12 20 subsection 1.

12 21 Sec. 23. CONTINGENT EFFECTIVE DATE. Section 171.221, as 12 22 enacted in this Act, takes effect upon the appropriation of 12 23 moneys into the feral swine indemnity fund by July 1, 2007.

12 24 Sec. 24. EFFECTIVE DATE. Except as provided in that 12 25 section of this Act providing for the effective date of Code 12 26 section 171.221, this Act, being deemed of immediate 12 27 importance, takes effect upon enactment.

EXPLANATION BACKGROUND. This bill establishes a new Code chapter 171 12 30 which provides for the regulation of swine classified as a 12 31 public nuisance, including feral swine and estray swine. 12 32 bill provides that such swine are considered to be a public 12 33 nuisance and subject to a policy of eradication. The bill's 34 provisions are to be administered by the department of 12 35 agriculture and land stewardship in cooperation with the 1 department of natural resources (authorized department). 2 department of agriculture and land stewardship must also cooperate with the animal and plant health inspection service 4 of the United States department of agriculture.

FERAL SWINE. The bill defines a feral swine as a swine 6 classified as part of the species sus scrofa linnaeus, and commonly referred to as a Russian boar or European boar. 8 bill establishes a feral swine reporting system (system). 9 system includes methods for persons to report findings of 13 10 feral swine to an authorized department for purposes of 13 11 investigation. It requires that a person who takes (kills or 13 12 attempts to kill) or who injures a feral swine must report the 13 13 information to an authorized department. A person who kills a 13 14 feral swine must also retain the carcass for examination by 13 15 the authorized department. A person not complying with the 13 16 requirements is subject to a civil penalty of not more than 13 17 \$100.

The bill prohibits a person from moving a feral swine into 13 19 this state, releasing a feral swine from the person's custody 13 20 or control, acquiring custody or control of a feral swine in 13 21 this state, or maintaining custody or control of a feral swine 13 22 in this state on or after August 1, 2007. A person who 13 23 violates one of these provisions is guilty of an aggravated 13 24 misdemeanor. An aggravated misdemeanor is punishable by 13 25 confinement for no more than two years and a fine of at least 13 26 \$625 but not more than \$6,250. A court may also revoke or 13 27 suspend the person's hunting license. The bill authorizes a 13 28 court to prevent and restrain violations of the provisions 13 29 through the issuance of injunctions. A person who is 13 30 convicted of the offense must indemnify the state or a local 13 31 authority for expenses related to investigation and 13 32 enforcement. The attorney general or a county attorney who 13 33 prevails in the enforcement action is entitled to receive 13 34 court costs and reasonable attorney fees. The person is also 13 35 strictly liable for any injury to or damages to the property

1 of a person caused by the offense.

The bill establishes an indemnification fund and provides 3 that a person who purchased feral swine on and after the effective date of the bill may file a claim with the department of agriculture and land stewardship for 6 indemnification after applying to the department and relinquishing custody or control of the feral swine to the 7 8 department. The amount of the indemnification is based on rules adopted by the department and the amount of the claims 14 10 may be prorated depending upon the number of claims submitted 14 11 to the department and the amount of available moneys in the 14 12 fund. The bill eliminates the fund on July 1, 2008.

ESTRAY SWINE. The bill provides that an authorized 14 13 14 14 department or a local authority may take or capture estray 14 15 swine on public land or on private land with the owner's 14 16 consent or after obtaining a court order. The bill provides 14 17 that another person may also take the swine regardless of 14 18 whether the person has been issued a hunting license on public 14 19 land as allowed by the government entity having jurisdiction 14 20 over the public land, or on private land if the landowner 14 21 provides consent.

The bill prohibits a person from organizing a HUNTING. 14 23 swine hunt. It provides an exception allowing a person to 14 24 schedule a swine hunt on or after April 15, 2007. The person 14 25 must report a hunt to the department by May 15, 2007. The 14 26 exception is repealed July 1, 2008. A person who acts in 14 27 violation of the prohibition is subject to a civil penalty of The person 14 28 not more than \$1,000. An authorized department may enter onto 14 29 land and capture the swine if the landowner provides consent 14 30 or the department obtains a court order.

FENCE CERTIFICATIONS AND HUNTING PRESERVE LICENSES. 14 32 bill provides that a person who violates provisions of the 14 33 bill relating to keeping feral swine or providing for hunts of 14 34 swine is also subject to disciplinary action which may affect 14 35 business related to keeping wild animals. The department of 1 agriculture and land stewardship must revoke a fence 2 certification issued to a person involved in the business of 3 keeping farm deer, or disapprove an application for a fence 4 certification submitted by such a person. The department of 5 natural resources must suspend or revoke a hunting preserve 6 operator's license, or refuse to issue or renew the license. The department of natural resources must revoke a fence 8 certification issued to a person involved in the business of 9 keeping preserve whitetail, or disapprove an application for a 15 10 fence certification submitted by such a person.

15 11 disciplinary action is for three years.
15 12 EFFECTIVE DATES. The provision creating a feral swine 15 13 indemnity fund takes effect upon an appropriation of moneys 15 14 made to the fund. Otherwise, the bill takes effect upon 15 15 enactment.

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