## House File 504 - Introduced

			Bĭ	HUNTER	
Passed Vote:	Ayes _	-		Senate, Ayes	 ys

## A BILL FOR

HOUSE FILE \_\_\_\_\_

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1 An Act concerning the operation of motor vehicles by minors by 2 establishing criminal and civil liability for providing
       alcoholic beverages to persons under legal age, providing for
       an identification number on kegs of beer, and including driver education requirements, graduated driver licensing provisions, cell phone use restrictions, and passenger restraint
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6
       requirements, and making penalties applicable and providing an
        effective date.
9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
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 11 dea/cf/24
PAG LIN
                                           DIVISION I
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                                     ALCOHOLIC BEVERAGES
            Section 1. Section 123.47, subsection 1, Code 2007, is
     4 amended to read as follows:
      5 1. a. A person shall not sell, give, or otherwise supply 6 alcoholic liquor, wine, or beer to any person knowing or 7 having reasonable cause to believe that person to be under
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      8 legal age.
             b. A person who is the owner, lessee, or who has control
     10 of property that is not a licensed premises shall not permit
    11 any person, knowing or having reasonable cause to believe the
    12 person to be under legal age, to consume or possess on such 13 property any alcoholic liquor, wine, or beer.
            Sec. 2. Section 123.47, subsection 4, Code 2007, is
  1 15 amended to read as follows:
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             4. Except as otherwise provided in subsections 5 and 6, a
  1 17 person who is of legal age, other than a licensee or
  1 18 permittee, who sells, gives, or otherwise supplies alcoholic
  1 19 liquor, wine, or beer to a person who is under legal age in 1 20 violation of this section violates subsection 1 commits a
  1 21 serious misdemeanor punishable by a minimum fine of five
  1 22 hundred dollars.
            Sec. 3. Section 123.47, subsection 5, Code 2007, is
  1 23
  1 24 amended to read as follows:
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            5. A person who is of legal age, other than a licensee or
  1 26 permittee, who sells, gives, or otherwise supplies alcoholic 1 27 liquor, wine, or beer to a person who is under legal age in
  1 28 violation of this section subsection 1, paragraph "a", which
     29 results in serious injury to any person commits an aggravated
  1 30 misdemeanor.
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            Sec. 4. Section 123.47, subsection 6, Code 2007, is
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    32 amended to read as follows:
            6. A person who is of legal age, other than a licensee or
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    34 permittee, who sells, gives, or otherwise supplies alcoholic 35 liquor, wine, or beer to a person who is under legal age in 1 violation of this section subsection 1, paragraph "a", which 2 results in the death of any person commits a class "D" felony.
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            Sec. 5. Section 123.50, subsection 1, Code 2007, is
      4 amended to read as follows:
            1. Any \underline{A} person who violates any of the provisions of
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6 section 123.49, except subsection 2, paragraph "h", shall be guilty of or who fails to affix upon sale, defaces, or fails 8 to record a keg identification sticker or produce a record of 9 keg identification stickers pursuant to section 123.138, 10 commits a simple misdemeanor. A person who violates section 11 123.49, subsection 2, paragraph "h", commits a simple 2 12 misdemeanor punishable as a scheduled violation under section 2 13 805.8C, subsection 2. Sec. 6. Section 123.92, unnumbered paragraph 3, Code 2007, 2 15 is amended to read as follows: Notwithstanding section 123.49, subsection 1, any person 2 17 who is injured in person or property or means of support by an 2 18 intoxicated person who is under legal age or resulting from 2 19 the intoxication of a person who is under legal age, has a 20 right of action for all damages actually sustained, severally 21 or jointly, against a person who is not a licensee or 22 permittee and who dispensed or gave any beer, wine, or 23 intoxicating liquor to the intoxicated underage person when 24 the nonlicensee or nonpermittee who dispensed or gave the 25 beer, wine, or intoxicating liquor to the underage person knew 26 or should have known the underage person was intoxicated, or 27 who dispensed or gave beer, wine, or intoxicating liquor to 28 the underage person to a point where the nonlicensee or 29 nonpermittee knew or should have known that the underage 30 person would become intoxicated. If the injury was caused by 31 an intoxicated person who is under legal age, a person who is 32 not a licensee or permittee and who dispensed or gave beer, 33 wine, or intoxicating liquor to the underage person may 34 establish as an affirmative defense that the intoxication did 35 not contribute to the injurious action of the underage person. 1 For purposes of this paragraph, "dispensed" or "gave" means 2 the act of physically presenting a receptacle containing beer, 3 wine, or intoxicating liquor to the underage person, or intentionally making available a receptacle containing beer, 5 wine, or intoxicating liquor to the underage person with 6 direct knowledge that the underage person intends to consume 7 the beer, wine, or other intoxicating liquor, but without 8 physically presenting such receptacle to the underage person, 9 whose actions or intoxication results in the sustaining of 3 10 damages by another person. However, a person who dispenses or 3 11 gives beer, wine, or intoxicating liquor to an underage 3 12 person, or who intentionally makes available a receptacle 3 13 containing beer, wine, or intoxicating liquor to an underage 3 14 person, shall only be liable for any damages if the person 3 15 knew or should have known that the underage person was under 3 16 legal age. shall only be liable for any damages if the person 3 17 knew or should have known that the underage person was under 3 18 legal age. 3 19 Sec. 7. Section 123.138, Code 2007, is amended to read as 3 20 follows: 3 21 123.138 BOOKS OF ACCOUNT REQUIRED. 1. Each class "A" or special class "A" permittee shall 23 keep proper books of account and records showing the amount of 24 beer sold by the permittee, and these books of account shall 3 25 be at all times open to inspection by the administrator and to 26 other persons pursuant to section 123.30, subsection 1. Each 3 27 class "B" and class "C" permittee shall keep proper books of 3 28 account and records showing each purchase of beer made by the 3 29 permittee, and the date and the amount of each purchase and 30 the name of the person from whom each purchase was made, which 31 books of account and records shall be open to inspection 32 pursuant to section 123.30, subsection 1, during normal 33 business hours of the permittee. 2. Each class "B", "C", or special class "C" liquor control licensee and class "B" or "C" beer permittee who sells beer for off=premises consumption shall affix to each keg of 2 beer an identification sticker provided by the administrator. 3 For the purposes of this section, "keg" means all durable and 4 disposable containers with a liquid capacity of five gallons 5 or more. Each class "B", "C", or special class "C" liquor 6 control licensee and class "B" or "C" beer permittee shall 7 also keep a record of the identification sticker number of 8 each keg of beer sold by the licensee or permittee with the 9 name and address of the purchaser and the number of the 10 purchaser's driver's license, nonoperator's identification 11 card, or military identification card, if the military 12 identification card contains a picture and signature. This 13 information shall be retained by the licensee or permittee for 4 14 a minimum of ninety days. The records kept pursuant to this 4 15 section shall be available for inspection by any law 4 16 enforcement officer during normal business hours.
4 17 3. The division shall provide the keg identification 18 stickers described in subsection 2. Each sticker shall 19 contain a number and the following statement: "It is unlar 20 to sell, give, or otherwise supply any alcoholic beverage, "It is unlawful 4 21 wine, or beer to any person under legal age. Any person who 22 defaces this sticker shall be guilty of criminal mischief 23 punishable pursuant to section 716.6 and shall cause the 24 forfeiture of any deposit, if applicable. The identification 25 sticker shall be placed on the keg at the time of retail sale.

26 The licensee or permittee shall purchase the stickers referred 27 to in this section from the division and shall remit to the 28 division deposits forfeited pursuant to this subsection due 29 defacement. The cost of the stickers to licensees and 30 permittees shall not exceed the division's cost of producing 29 <u>defacement</u>. 31 and distributing the stickers. The moneys collected by the 32 division relating to the sale of stickers and forfeited 33 deposits shall be credited to the beer and liquor control

Enforcement of this section shall be implemented uniformly throughout the state. For purposes of uniform implementation, a county or municipality shall not set <u>3 requirements or establish a penalty which is higher or more</u> 4 stringent than the requirements or penalties enumerated in 5 this section, section 123.50, and section 716.6. The division 6 shall establish by rule procedures relating to the forfeiture 7 and remittance of deposits pursuant to subsection 3.
8 DIVISION II

YOUNG DRIVERS

10 Sec. 8. <u>NEW SECTION</u>. 321.179 11 EIGHTEEN == EDUCATION REQUIREMENT. 321.179 VIOLATORS UNDER AGE

Notwithstanding any other provision, a motor vehicle 5 13 operator who is convicted of a violation of this chapter that 5 14 occurred when the person was under eighteen years of age shall 5 15 complete a classroom course approved by the department 5 16 consisting of behavior=based training designed to promote 5 17 positive and safe decision making. The classroom course 5 18 required under this section shall be the "alive at 25" course 19 developed by the national safety council, or a course that 5 20 contains equivalent curriculum and meets the goals of the "alive at 25" course. The requirement imposed under this 22 section is in addition to any other penalty, sanction, or 23 educational requirement provided for a violation of this 24 chapter. 25 Sec. 9.

Section 321.180B, subsection 2, Code 2007, is 5 26 amended to read as follows:

INTERMEDIATE LICENSE.

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28 <u>a.</u> The department may issue an intermediate driver's 29 license to a person sixteen or seventeen years of age who 30 possesses an instruction permit issued under subsection 1 or a 31 comparable instruction permit issued by another state for a 32 minimum of six months immediately preceding application, and 33 who presents an affidavit signed by a parent or guardian on a 34 form to be provided by the department that the permittee has 35 accumulated a total of twenty thirty hours of street or 1 highway driving of which two four hours were conducted after 2 sunset and before sunrise and the street or highway driving 3 was with the permittee's parent, guardian, instructor, a 4 person certified by the department, or a person at least 5 twenty=five years of age who had written permission from a 6 parent or guardian to accompany the permittee, and whose 7 driving privileges have not been suspended, revoked, or barred 8 under this chapter or chapter 321J during, and who has been 9 accident and violation free continuously for, the six=month 10 period immediately preceding the application for an 6 11 intermediate license. An applicant for an intermediate 6 12 license must meet the requirements of section 321.186, 6 13 including satisfactory completion of driver education as 6 14 required in section 321.178, and payment of the required 6 15 license fee before an intermediate license will be issued. A person issued an intermediate license must shall limit the number of passengers in the motor vehicle when the 6 18 intermediate licensee is operating the motor vehicle to the 6 19 number of passenger safety belts and to no more than one

20 passenger under twenty=one years of age other than the licensee's immediate family members. Notwithstanding any 6 22 provision of law to the contrary, the provisions of sections 23 321.445 and 321.446 apply to all occupants of a vehicle 24 operated by a person with an intermediate license, regardless 25 of seating position.

c. Except as otherwise provided, a person issued an 6 27 intermediate license under this subsection who is operating a 6 28 motor vehicle between the hours of twelve=thirty a.m. and five 6 29 a.m. must be accompanied by a person issued a driver's license 30 valid for the vehicle operated who is the parent or guardian 31 of the permittee licensee, a member of the permittee's 6 32 <u>licensee's</u> immediate family if the family member is at least

33 twenty=one years of age, an approved driver education 34 instructor, a prospective driver education instructor who is

6 35 enrolled in a practitioner preparation program with a safety 1 education program approved by the state board of education, or

2 a person at least twenty=five years of age if written 3 permission is granted by the parent or quardian, and who is 4 actually occupying a seat beside the driver. However, a licensee may operate a vehicle to and from school=related 6 extracurricular activities and work without an accompanying driver between the hours of twelve=thirty a.m. and five a.m. if  $\frac{\text{such}}{\text{the}}$  licensee possesses a waiver on a form to be provided by the department. An accompanying driver is not 10 required between the hours of five a.m. and twelve=thirty a.m. Sec. 10. Section 321.180B, subsection 4, Code 2007, is 11 7 12 amended to read as follows:

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4. FULL DRIVER'S LICENSE. A full driver's license may be 7 14 issued to a person seventeen years of age who possesses an intermediate license issued under subsection 2 or a comparable intermediate license issued by another state for a minimum of 7 17 twelve months immediately preceding application, and who 18 presents an affidavit signed by a parent or guardian on a form to be provided by the department that the intermediate 20 licensee has accumulated a total of ten twenty hours of street 21 or highway driving of which two four hours were conducted 22 after sunset and before sunrise and the street or highway 23 driving was with the licensee's parent, guardian, instructor, 24 a person certified by the department, or a person at least 25 twenty=five years of age who had written permission from a 26 parent or guardian to accompany the licensee, whose driving 27 privileges have not been suspended, revoked, or barred under 28 this chapter or chapter 321J during, and who has been accident 29 and violation free continuously for, the twelve=month period 7 30 immediately preceding the application for a full driver's 31 license, and who has paid the required fee. 32 Sec. 11. <u>NEW SECTION</u>. 321.363A CELL F

NEW SECTION. 321.363A CELL PHONE USE BY DRIVER 33 UNDER EIGHTEEN PROHIBITED.

A person under eighteen years of age shall not operate or 35 utilize a mobile telephone, two=way radio, wireless electronic 1 mail device, two=way pager, or any other device used for remote two=way communication while operating a motor vehicle on the roadway.

Section 321.445, subsection 2, unnumbered Sec. 12. paragraph 1, Code 2007, is amended to read as follows: The driver and front seat occupants of a type of motor vehicle that is subject to registration in Iowa, except a motorcycle or a motorized bicycle, shall each wear a properly 9 adjusted and fastened safety belt or safety harness any time 10 the vehicle is in forward motion on a street or highway in 11 this state except that a child under eleven eighteen years of 8 12 age shall be secured as required under section 321.446.

Sec. 13. Section 321.446, subsection 2, Code 2007, is 8 14 amended to read as follows:

2. A child at least six years of age but under eleven 8 16 <u>eighteen</u> years of age who is being transported in a motor vehicle subject to registration, except a school bus or 8 18 motorcycle, shall be secured during transit by a child 8 19 restraint system that is used in accordance with the 8 20 manufacturer's instructions or by a safety belt or safety 8 21 harness of a type approved under section 321.445.

NEW SECTION. Sec. 14. 321J.2C EDUCATION FOR PERSONS 8 23 UNDER AGE TWENTY=ONE.

Notwithstanding any other provision, a person under twenty= 25 one years of age who operates a motor vehicle in violation of 8 26 section 321J.2 or 321J.2A shall complete a classroom course 27 approved by the department consisting of behavior=based 28 training designed to promote positive and safe decision 8 29 making. The classroom course required under this section 30 shall be the "alive at 25" course developed by the national 31 safety council, or a course that contains equivalent 32 curriculum and meets the goals of the "alive at 25" course. 33 The requirement imposed under this section is in addition to 34 any other penalty, sanction, or educational requirement 35 provided for a violation of this chapter.

Section 805.8A, subsection 14, Code 2007, is Sec. 15.

amended by adding the following new paragraph: NEW PARAGRAPH. CELL PHONE VIOLATIONS. For violations under section 321.363A, the scheduled fine is \$30.

Sec. 16. YOUNG DRIVERS STUDY COMMITTEE. The state department of transportation and the department of public safety, in consultation with interested 8 organizations, shall establish a study committee to review Iowa law concerning driver licensing provisions affecting 10 young drivers. The committee shall specifically review the 11 provisions of section 321.194 concerning special minor's 12 (school) licenses and the provisions of section 321.178 and

9 13 other relevant Code sections concerning driver education. 9 14 its review of driver education, the committee shall consider 9 15 the value of current driver education curricula, potential 9 16 matters for inclusion in an approved driver education course, 9 17 and requirements for hours of classroom and laboratory 9 18 instruction.

- 2. The committee shall be comprised of members from  $\,$ 20 government, educational, and professional organizations, the 21 business community, nonpartisan groups, and rural and urban 22 communities, including but not limited to persons representing 23 the following:
  - a. The department of education.
  - b. The office of the attorney general.
  - The Iowa prosecuting attorneys council. c.
- d. The Iowa association of chiefs of police and peace 2.7 9 28 officers. 9 29
  - The Iowa state sheriffs' and deputies' association. The Iowa association of safety education. e.
  - f.
  - The Iowa high school athletic association. a.
  - h. Superintendents of both urban and rural school 33 districts.
    - i. Drivers under eighteen years of age.
    - j. Small business owners and other employers.
    - k. Parents.

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The committee shall recommend changes to Iowa law to 3 remove ambiguities in existing language and to ensure the safe transportation of Iowa's youth. The committee shall report its findings and recommendations to the general assembly no 4 later than December 31, 2007. In addition, the committee shall submit its recommendations concerning driver education 8 in a proposal for legislation, presented in bill draft format, 9 to the chairpersons of the house and senate standing 10 10 committees on transportation, for consideration by the general 10 11 assembly during the 2008 legislative session.

Sec. 17. EFFECTIVE DATE. The sections of this Act 10 13 enacting sections 321.179 and 321J.2C take effect July 1, 10 14 2008.

## EXPLANATION

This bill addresses issues relating to the safe operation 10 17 of motor vehicles by young drivers.

DIVISION I. This division of the bill concerns alcoholic 10 19 beverage control relating to providing alcohol to underage 10 20 persons, dram shop liability, and providing keg identification 10 21 numbers for sales of beer in containers of five gallons or 10 22 more.

10 23 Code section 123.47 is amended to provide that it shall be 10 24 unlawful for a person who owns, leases, or has control of 10 25 property that is not a licensed premises to permit any person, 10 26 knowing or having reasonable cause to believe the person to be 10 27 under legal age, to consume or possess on the property any 10 28 alcoholic liquor, wine, or beer. A violation of this 10 29 provision would be a serious misdemeanor punishable by a 10 30 minimum fine of \$500.

Code section 123.92 is amended to extend civil liability to 10 32 a person who intentionally makes available a receptacle 10 33 containing beer, wine, or intoxicating liquor to an underage 10 34 person with direct knowledge that the underage person intends 10 35 to consume the beer, wine, or other intoxicating liquor and 11 1 the underage person becomes intoxicated and injures another 2 person. Current law provides that a person must physically 3 present such receptacle to a person under legal age for that 4 person to be liable for injuries caused by that intoxicated 5 underage person.

The bill provides in Code section 123.138 that specified 7 liquor control licensees and beer permittees who sell beer for 8 off=premises consumption shall affix to each keg of beer an 9 identification sticker provided by the administrator of the 11 10 alcoholic beverages division of the department of commerce. The bill provides that a "keg" of beer shall refer to all 11 11 11 12 durable and disposable containers with a liquid capacity of 11 13 five gallons or more.

11 14 The bill also provides that each of the specified licensees 11 15 and permittees shall keep a record of the identification 11 16 sticker number of each keg of beer sold by the licensee or 11 17 permittee with the name and address of the purchaser and the 11 18 number of the purchaser's driver's license, nonoperator's 11 19 identification card, or military identification card. 11 20 bill provides that this information shall be retained for a 11 21 minimum of 90 days, and shall be available for inspection by 11 22 any law enforcement officer during normal business hours. The 11 23 bill provides that the identification sticker shall be affixed 11 24 to the keg at the time of the retail sale.

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The bill provides that the alcoholic beverages division 11 25 11 26 shall provide the keg identification stickers, and that each 11 27 sticker shall display an identification number and a statement 11 28 that it is unlawful to sell, give, or otherwise supply any 11 29 alcoholic beverage, wine, or beer to any person under legal 11 30 age, and that any person who defaces the sticker shall be 11 31 guilty of criminal mischief and shall forfeit a deposit, i 11 32 applicable. The bill provides that the licensee or permittee 11 33 shall purchase the stickers from the division, that the 11 34 licensee or permittee shall be authorized to retain a 11 35 forfeited deposit, that the cost of the stickers shall not 1 exceed the division's production and distribution cost, and that the moneys collected by the division from the sale of the stickers or from forfeited deposits shall be credited to the 4 beer and liquor control fund.

The bill provides that penalty provisions contained in Code section 123.50, regarding violations being punishable as a simple misdemeanor, shall be applicable to a licensee or 6 8 permittee who fails to affix upon sale, defaces, or fails to record a keg identification sticker or produce a record of keg The bill provides that the 12 10 identification stickers. 12 11 provisions of the bill shall be enforced and implemented 12 12 uniformly across the state, and that a county or municipality 12 13 shall not set requirements or establish a penalty which is 12 14 higher or more stringent than the requirements or penalty 12 15 provisions made applicable in Code section 123.50 or 716.6.

DIVISION II. This division of the bill addresses issues 12 17 relating to driver education, graduated driver licensing, and 12 18 passenger restraint.

The bill provides new remedial education requirements for 12 20 motor vehicle operators under 18 years of age who commit motor 12 21 vehicle violations, and for persons under 21 years of age who 12 22 operate a motor vehicle while under the influence of alcohol 12 23 or drugs. The bill requires that such persons complete the 12 24 "alive at 25" course developed by the national safety council 12 25 or an equivalent course approved by the state department of 12 26 transportation. These provisions take effect July 1, 2008.

12 27 The bill increases the amount of supervised driving 12 28 experience that a permittee between 14 and 18 years of age 12 29 must accumulate to qualify for an intermediate license from 20 12 30 hours, including two hours of nighttime driving, to 30 hours, 12 31 including four nighttime driving hours. The bill also 12 32 increases the amount of supervised driving experience that a 12 33 17=year=old intermediate licensee must accumulate to qualify 12 34 for a full driver's license from 10 hours, including two hours 12 35 of nighttime driving, to 20 hours, including four hours of 1 nighttime driving.

The bill allows no more than one passenger under 21 years of age, other than the licensee's immediate family members, in a vehicle being operated by an intermediate licensee.

The bill requires that passengers who are at least six but 6 less than 18 years of age be secured by a child restraint system or by a safety belt or safety harness regardless of 8 seating position in any motor vehicle, other than a school bus 9 or motorcycle. Under current law, the restraint requirement 13 10 applies to front seat occupants of any age, and to rear seat 13 11 occupants under 11 years of age. In addition, the bill 13 12 requires that all passengers 18 years of age or older use 13 13 safety belts or safety harnesses regardless of seating 13 14 position when riding in a vehicle operated by an intermediate 13 15 licensee. A violation of the seat belt or child restraint la 13 16 is a simple misdemeanor punishable by a scheduled fine of \$25.

The bill prohibits a person under 18 years of age from 13 18 using a mobile telephone or other two-way communication device 13 19 while operating a motor vehicle on the roadway. 13 20 prohibition would not apply when the vehicle is stopped on the 13 21 shoulder of the highway or is otherwise off the highway. A 13 22 violation is a simple misdemeanor punishable by a scheduled 13 23 fine of \$30.

13 24 The bill directs the state department of transportation and 13 25 the department of public safety, in consultation with 13 26 interested organizations, to establish a study committee to 13 27 review Iowa law concerning driver licensing provisions 13 28 affecting young drivers, including school licenses and driver 13 29 education. The committee is to make recommendations to the 13 30 general assembly before December 31, 2007. The committee is 13 31 also charged with drafting a legislative proposal concerning 13 32 driver education to be considered by the general assembly 13 33 during the 2008 legislative session.

13 34 LSB 2250HH 82