House File 437 - Introduced

HOUSE FILE BY WHITAKER Passed House, Date _____ Passed Senate, Date _____ Vote: Ayes ____ Nays ___ Nays ___ A BILL FOR 1 An Act relating to confinement feeding operations, by providing for the issuance of permits to construct confinement feeding operation structures, and including an applicability provision. 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 6 TLSB 2420HH 82 7 da/es/88 PAG LIN Section 1. Section 331.304A, Code 2007, is amended to read 1 2 as follows: 1 3 331.304A 331.304A LIMITATIONS ON COUNTY LEGISLATION. As used in this section:
 "Aerobic structure", "animal", "animal feeding 6 operation", "animal feeding operation structure", "confinement 7 feeding operation structure, " and "manure" mean the same as 1 8 defined in section 459.102. 1 9 b. "County legislation" means any ordinance, motion, 1 10 resolution, or amendment adopted by a county pursuant to 1 11 section 331.302. 2. a. A Except as provided in subsection 3, a county 1 12 1 13 shall not adopt or enforce county legislation regulating a 1 14 condition or activity occurring on land used for the 1 15 production, care, feeding, or housing of animals unless the 1 16 regulation of the production, care, feeding, or housing of 1 17 animals is expressly authorized by state law. County 1 18 legislation adopted in violation of this section is void and 1 19 unenforceable and any enforcement activity conducted in 1 20 violation of this section is void. 1 21 <u>b. A As used in paragraph "a", a</u> condition or activity 1 22 occurring on land used for the production, care, feeding, or 23 housing of animals includes but is not limited to the 1 24 construction, operation, or management of an animal feeding 1 25 operation, an animal feeding operation structure, or aerobic 1 26 structure, and to the storage, handling, or application of 1 27 manure or egg washwater. 3. A county shall participate in reviewing an application 29 to construct a confinement feeding operation structure to be 1 30 located in the county as provided in section 459.304.
1 31 Sec. 2. Section 459.303, subsection 2, Code 2007, is 1 32 amended by striking the subsection and inserting in lieu 33 thereof the following: 2. The department shall only issue a permit to construct a 35 confinement feeding operation structure after the review of an 1 application by the board of supervisors in the county where 2 the proposed construction is to be located and by the 3 department, as provided in this section and section 459.304. 4 Before issuance of a permit the application must be accepted 5 by the board and approved by the department. However, if an 6 applicant is not required to be issued a permit, the 7 department shall still review the application, and shall 8 either approve the application and issue the permit or 9 disapprove and terminate the application, all without county 2 10 review, as otherwise provided in section 459.304. 2 11 Sec. 3. Section 459.304, subsection 2, unnumbered 2 12 paragraph 1, Code 2007, is amended to read as follows: Regardless of whether the county board of supervisors has 14 adopted a construction evaluation resolution, the A county

2 16 department on regarding the department's determination to 2 17 approve or disapprove an application proposing to construct a 2 18 construction permit application for a confinement feeding

2 15 board of supervisors may provide comments to the

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2 19 operation structure in the county.
         Sec. 4. Section 459.304, subsections 3 through 8, Code
2 21 2007, are amended to read as follows:
         3. A county board of supervisors may shall adopt a
2 23 construction evaluation resolution ordinance relating to the
2 24 construction of a confinement feeding operation structure.
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         a. As part of the ordinance, the board shall establish a
      construction evaluation committee and provide for its
  27 procedures. The board shall appoint persons to serve as
  28 committee members as follows:
         (1) Five persons who shall serve as voting members for
     staggered five=year terms as provided in the ordinance.
  31 members shall include the following: the county's
  32 environmental health officer; a commissioner of a soil and 33 water conservation district located in the county as provided
  34 in chapter 161A; a real estate broker licensed pursuant to
  35 chapter 543B who resides in the county; a person who resides
   1 in a city which is located in the county; and a person 2 actively engaged in the care and feeding of animals.
         (2) One member of the board who shall serve as an ex
   4 officio, nonvoting member for a term as provided in the
   <u>5 ordinance.</u>
         b. The board must shall submit such resolution the
   7 construction evaluation ordinance to the department for filing
3 8 as required by the department. If the board has submitted
   9 such resolution to the department, the board may evaluate the
3 10 construction permit application and submit an adopted
  11 recommendation to the department to approve or disapprove a
3 12 construction permit application as provided in this
3 13 subsection.
  14 <u>c.</u> The board <u>must shall</u> make <u>its decision to recommend</u>
15 approval or disapproval of <u>a decision to accept or reject</u> the
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3 16 permit application as provided in this subsection. follows:
3 17 \frac{1}{8} For the expansion of a confinement feeding 3 18 operation that includes a confinement feeding operation
3 19 structure constructed prior to April 1, 2002, the board shall
3 20 not evaluate review a construction permit application for the
  21 construction or expansion of a confinement feeding operation
3 22 structure if after the expansion of the confinement feeding
3 23 operation, its animal unit capacity is one thousand six
  24 hundred sixty=six animal units or less.
         b. (2) The board must shall make its decision to accept or
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  2.5
  26 reject an application based on the results of the master
3 27 matrix.
3 28 (a) The board shall submit the application to the
3 29 committee for review. The committee shall conduct an
3 30 evaluation of the application using the master matrix as
3 31 provided in section 459.305. The board's recommendation may
  32 be based on the master matrix or may be based on comments
  33 under this section regardless of the results of the master
3 34 matrix. After its review, the committee shall recommend that 3 35 the board accept or reject the application in a manner 4 1 provided for by the board. The committee's recommendation
  2 shall be based on a rating produced by using the master
   3 matrix. The recommendation, including the completed master
  4 matrix,
              must be contained in a written report submitted to the
   5 board within thirty days after the date that the department
   6 receives a complete application pursuant to section 459.303.

(b) The board shall consider and adopt or not adopt the
   8 committee's recommendation. If the board does not adopt the
   9 committee's recommendation to accept the application, the
  10 board must conduct an independent evaluation of the
 11 application using the master matrix. The board shall reject
  12 an application that does not achieve a satisfactory rating.
  13 The board shall accept an application that does achieve a
4 14 satisfactory score.
4 17 county must score all criteria which is part of the master
4 18 matrix according to the terms and conditions relating to
4 19 construction as specified in the application or commitments
4 20 for manure management that are to be incorporated into a
4 21 manure management plan as provided in section 459.312.
         d. The board's adopted recommendation board shall decide
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  23 to accept or reject an application pursuant to a motion and 24 the decision shall be submitted to the department as required
 25 by the department. The board's decision shall include the
4 26 committee's report, any reason for not adopting the 4 27 recommendation submitted to the board by the committee, and
 28 statement of the board's adoption of the master matrix used by
  29 the committee or the use of a master matrix used by the board
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after conducting an independent evaluation of the application. 4 31 The decision shall also include any other specific reasons 4 32 reason and any supporting documentation for the decision to 33 recommend approval or disapproval of which was used by the 4 34 board to accept or reject the application. 4. The department must receive the county board of 5 1 supervisor's comments or evaluation for approval or 2 disapproval of an , if any, and a decision to accept or reject 3 an application for a construction permit to construct a <u>4 confinement feeding operation structure</u> not later than thirty 5 <u>sixty</u> days following the applicant's delivery of the 6 application to the department. Regardless of whether the 7 department receives comments or an evaluation by a county 8 board of supervisors, the <u>The</u> department must approve or 9 disapprove an application for a construction permit issue the 5 10 permit or terminate the application within sixty a processing 5 11 period of ninety days following the applicant's delivery of 5 12 the application to the department. However, the applicant may 5 13 deliver a notice to the department and the board requesting a 5 14 continuance. Upon receipt of a notice, the time required for 5 15 the county or department to act upon the application shall be 5 16 suspended for the period provided in the notice, but for not 5 17 more than thirty days after the department's receipt of the 5 18 notice. The applicant may submit more than one notice. 5 19 However, the department may provide that an application is 5 20 terminated if no action is required by the county or the 5 21 department for one year following delivery of the application 22 to the board. The department may grant the county a 23 continuance upon request by the board when the committee or 24 the board is considering the application. The department may 5 25 also provide for a continuance when it considers the 5 26 application. The department shall provide notice to the 27 applicant and the board of the continuance. The time required 28 for the <u>county or the</u> department to act upon the application 29 shall be suspended for the period provided in the notice, but 30 for not more than thirty days. However, the department shall 31 not grant more than one continuance to the county or provide 32 for more than one continuance <u>for itself</u>.
33 5. a. The department shall approve an application for a 5 33 34 construction permit to construct a confinement feeding 35 operation structure, if the board of supervisors which has 1 filed a county construction evaluation resolution submits an 2 adopted recommendation to approve the construction permit 3 application which may be based on a satisfactory rating 4 produced by the master matrix to the department submits a 5 decision to accept the application and the department 6 determines that the application meets the requirements of this 7 chapter. The department shall disapprove an application that 8 does not satisfy the requirements of this chapter regardless 9 of the adopted recommendation of decision submitted by the 10 board. The department shall consider any timely filed 6 6 11 comments made by the board as provided in this section to 6 12 determine if an application meets the requirements of this 6 13 chapter. 6 14 If The department shall not approve an application for permit to construct a confinement feeding operation 6 16 structure if the board submits to the department an adopted 6 17 recommendation a decision to disapprove an reject the 6 18 application. for a construction permit that is based on a 19 rating produced by the master matrix, the The department may 20 set aside an application that the board rejects until the 21 application is terminated at the end of the processing period. 6 22 However, at any time prior to the termination, the applicant 6 23 may contest the board's decision or the department may 24 petition the commission to review the board's decision. 6 25 notice by the applicant contesting the board's decision of a 6 26 petition by the department to the commission of the board's 6 27 decision, the department shall first determine if the 6 28 application meets the requirements of this chapter as provided 6 29 in section 459.103. The department shall disapprove an 6 30 application that does not $\frac{\text{satisfy}}{\text{meet}}$ the requirements of 6 31 this chapter regardless of any result produced by using the 6 32 master matrix. If the application meets the requirements of 6 33 this chapter, the department shall conduct an independent 6 34 evaluation of the application using the master matrix. The 6 35 department shall approve the an application if it achieves a 1 satisfactory rating according to the department's evaluation 2 that does meet the requirements of this chapter, conditioned 3 upon the commission's resolution of all issues affecting and 4 approval of the application. The department shall disapprove

5 the application if it produces an unsatisfactory rating

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regardless of whether the application satisfies the
      requirements of this chapter. The department shall consider
   8 any timely filed comments made by the board as provided in
   9 this section to determine if an application meets the
7 10 requirements of this chapter. <u>Upon commission request</u>
     department shall conduct an independent evaluation of the
  12 application using the master matrix for consideration by the 13 commission during its review of the board's decision. At any
 14 time prior to the application's termination, the applicant or
  15 the board may contest the department's determination to
  16 approve or disapprove the application as provided in this
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        c. If the county board of supervisors does not submit a
  19 construction evaluation resolution to the department, fails to
  20 submit an adopted recommendation, submits only comments, or
<del>7 21 fails to submit comments, the department shall approve the</del>
  22 application if the application meets the requirements of this
  23 chapter as provided in section 459.103.
         6. The department may conduct an inspection of the site on
7 25 which the construction is proposed after providing at a 7 26 minimum twenty=four hours' notice or upon receiving consent
7 27 from the construction permit applicant. The county board of
7 28 supervisors that has adopted a construction evaluation
  29 resolution of the county in which the construction is 30 proposed, may designate a county employee to accompany a
7 31 departmental official during the site inspection. The county
7 32 employee shall have the same right to access to the site's
7 33 real estate as the departmental official conducting the
  34 inspection during the period that the county employee
  35 accompanies the departmental official. The departmental 1 official and the county employee shall comply with standard 2 biosecurity requirements customarily required by the
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   3 confinement feeding operation that are necessary in order to
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   4 control the spread of disease among an animal population.
             Upon written request by a county resident, the county
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   6 board of supervisors shall forward to the county resident a
   7 copy of the board's adopted recommendation decision to accept
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   8 or reject the application, the report or related documentation
   9 used by the construction evaluation committee, any county
8 10 comments to the department on the permit application, and the
8 11 department's responses, as provided in chapter 22.
         8. a. The department shall deliver a notice to the
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8 13 parties as follows:
         (1) To the applicant of the board's decision to accept or
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      reject the application or the department's determination to
  16 approve or disapprove the application. A notice shall include
8 17 an explanation of the applicant's right to contest the board's
8 18 decision or the department's determination as provided in this 8 19 section. The department shall notify the board at the same
8 20 time. The department shall deliver the notice within three
  21 days of the after the submission of the board's decision or
     the department's determination.
         (2) To the board of the department's decision petition to
  24 the commission to review the board's decision to accept or
  25 reject the application or the department's determination to
8 26 approve or disapprove an the application for a construction
8 27 permit. If the board of supervisors has submitted an adopted
8 28 recommendation to the department for the approval or 8 29 disapproval of a construction permit application as provided
8 30 in this section, the department shall notify the board of the
  31 department's decision to approve or disapprove the application
8 32 A notice shall include an explanation of the board's right to 8 33 be a party in the commission's review of the board's decision
  34 to accept or reject the application or the board's right to
  35 contest the department's determination to approve or 1 disapprove the application. The department shall deliver a
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   2 copy to the applicant at the same time.
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                    The applicant may contest the department's
              (1)
    4 determination to disapprove an application or the board's
   5 decision to reject the application, by requesting demanding a
   6 hearing and may elect to have the hearing conducted before an
   7 administrative law judge pursuant to chapter 17A or before the 8 commission. If the applicant and a board of supervisors are
   9 both contesting the department's decision determination, the
  10 applicant may request that the commission presiding officer 11 conduct the hearing on a consolidated basis. The commission
  12 shall hear the case according to procedures established by 13 rules adopted by the department. The commission may hear the
  14 case as a contested case proceeding under chapter 17A.
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9 15 department, upon petition by the applicant, shall deliver to 9 16 the administrative law judge or the commission a copy of the

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9 17 board of supervisors' recommendation board's decision and the
  9 18 committee's report together with the results produced by its
  9 19 the master matrix and used by the committee, the board, and
     20 the department; any supporting data or documents submitted
  9 21 with the results -; and comments submitted by the board to the
  9 22 department, and the department's evaluation of the application
    23 including the results produced by its matrix and any
24 supporting data or documents. If the commission hears the
  9 25 case, its decision shall be the department's final agency
  9 26 action. The commission shall render a decision within
  9 27 thirty=five sixty days from the date that the applicant or
  9 28 board files a demand for a hearing.
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            (2) A county board of supervisors that has submitted an
     30 adopted recommendation to the department The board may contest
  9 31 the department's decision determination by requesting a
  9 32 hearing and may elect to have the hearing conducted before an
  9 33 administrative law judge pursuant to chapter 17A or before the 9 34 commission. If the applicant and a board are both contesting
    35 the department's determination, the applicant may request that
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        the presiding officer conduct the hearing on a consolidated basis. The commission shall hear the case according to
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      3 procedures established by rules adopted by the department.
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      4 The commission may hear the case as a contested case
      5 proceeding under chapter 17A. The board may request that the 6 department submit a copy of the department's evaluation of the
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     7 application including the results produced by its matrix and
-10 8 any supporting data or documents. The decision by the 10 9 commission shall be the department's final agency action.
 10 10 commission shall render a decision within thirty=five sixty
 10 11 days from the date that the board initiates the proceeding.
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     12 (3) The department may petition the commission to review 13 the board's decision to reject the application by requesting a
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10 14 hearing and the commission may elect to have the hearing
    15 conducted before an administrative law judge pursuant to 16 chapter 17A. If the applicant is contesting the board's
10 17 decision to reject the application or the department's
10 18 determination to disapprove the application, or the board is a
10 19 party to the hearing reviewing the board's decision to accept
    20 or reject the application, the department, board, or applicant
 10 21 may request that the presiding officer consolidate all matters
    22 as part of the same hearing. The commission shall hear the 23 case according to procedures established by rules adopted by
 10 24 the department. The commission may hear the case as a
    25 contested case proceeding under chapter 17A. The decision by 26 the commission shall be the department's final agency action.

27 The commission shall render a decision within thirty=five days
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10 28 from the date that the department initiates the proceeding.
10 29 c. Judicial review of the decision of either the
 10 30 department or the commission may be sought in accordance with
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        the terms of chapter 17A.
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        Sec. 5. Section 459.305, subsection 1, paragraph b, Code 2007, is amended to read as follows:
                The master matrix shall be designed to produce
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 10 35 quantifiable results based on the scoring of \underline{\text{all}} objective
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        criteria according to an established value scale. The
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        applicant shall provide an adequate response necessary
     <u>3 score each criterion.</u> Each criterion shall be assigned points
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      4 corresponding to the value scale. The master matrix shall
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     5 consider risks and factors mitigating risks if the confinement
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     6 feeding operation structure were constructed according to the
 11
        application.
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            Sec. 6. Section 459.305, subsection 2, unnumbered
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     9 paragraph 1, Code 2007, is amended to read as follows:
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            The master matrix shall include criteria valuing
    11 environmental and community impacts for use by county boards
12 of supervisors and the department three categories which
11 13 measure impacts upon air quality, water quality, and
11 14 communities. The master matrix shall include definite point
11 15 selections for all criteria provided in each of the master
-11 16 matrix categories. The master matrix shall provide only for
 11 17 scoring of positive points and shall not provide for deduction
11 18 of points. The master matrix shall provide for require a 11 19 minimum threshold score required of seventy percent for each
    20 of the categories and a minimum overall threshold score of
    21 seventy percent to receive a satisfactor, received a policial fails to provide an adequate response necessary the point value for that criterion s
    23 score the criterion, the point value for that criterion shall
    24 be deducted from the relevant category score and overall 25 score. The master matrix shall be structured to ensure that
 11 26 it feasibly provides for a satisfactory rating. Criteria
 11 27 valuing environmental impacts shall account for animal
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11 28 agriculture's relationship to quality of the environment and 11 29 the conservation of natural resources, and may include factors 11 30 that refer to all of the following:

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11 31 Sec. 7. APPLICABILITY. This Act applies to applica 11 32 for the issuance of permits involving the construction, This Act applies to applications 11 33 including expansion, of confinement feeding operation 34 structures which have been filed with the department of 35 natural resources on or after the effective date of this Act. EXPLANATION

CURRENT LAW. This bill amends several Code provisions 12 3 which provide for county participation in the approval of 4 permits for the construction of confinement feeding operation 12 12 12 structures (e.g., confinement buildings and manure storage 12 structures) by the department of natural resources. 12 Currently, counties are prohibited from adopting or enforcing 12 8 county legislation regulating a condition or activity 12 occurring on land used for the production, care, feeding, or 12 10 housing of animals unless the regulation is expressly 12 11 authorized by state law (Code section 331.304A). One 12 12 exception allows a county to provide comments to the 12 13 department regarding the issuance of a permit for construction 12 14 of confinement feeding operation structures under Code chapter 12 15 459 (the animal agriculture compliance Act). A second 12 16 exception allows a county to participate in the scoring of a 12 17 master matrix. The purpose of the master matrix is to provide 12 18 a comprehensive assessment mechanism in order to produce a 12 19 statistically verifiable basis for determining whether to 12 20 approve or disapprove an application for a construction 12 21 permit. A county board of supervisors may adopt a 12 22 construction evaluation resolution in order to use a master 12 23 matrix. If the board submits a resolution to the department, $12\ 24$ the board may evaluate a construction permit application and 12 25 submit a recommendation to the department to approve or 12 26 disapprove the application. The department must approve an 12 27 application if the board submits a recommendation to approve 12 28 the application, and the department determines that the 12 29 application meets the requirements of Code chapter 459. 12 30 department must disapprove an application that the department 12 31 determines does not satisfy the requirements of Code chapter If the 12 32 459 regardless of the recommendation from the board. 12 33 board submits a recommendation to disapprove the application, 12 34 the department must first determine if the application meets 12 35 the requirements of Code chapter 459. If the application 13 1 meets the requirements of the chapter, the department must 13 conduct an independent evaluation of the application using the 3 master matrix. The department must approve the application if 13 4 it achieves a satisfactory rating according to the 5 department's evaluation. The department must disapprove the 13 13 13 6 application if it produces an unsatisfactory rating regardless 13 7 of whether the application satisfies the requirements of Code 13 8 chapter 459. Both the applicant and the board may contest the 9 department's decision to the environmental protection 13 13 10 commission. The applicant may also contest the decision as a 13 11 contested case proceeding before an administrative law judge. 13 12 PROPOSED CHANGES == REVIEW PROCESS. The bill amends Code

13 13 section 331.304A to specifically require that a county must 13 14 participate in reviewing an application to construct a 13 15 confinement feeding operation structure to be located in the 13 16 county. The bill amends Code sections 459.303 relating to the 13 17 issuance of permits and 459.304 providing for county 13 18 participation, by providing that the department shall only 13 19 issue a permit to construct a confinement feeding operation 13 20 structure after the review of an application by the board of 13 21 supervisors in the county where the proposed construction is 13 22 to be located. In lieu of a county evaluation resolution, the 13 23 board of supervisors must adopt a county evaluation ordinance. 13 24 As part of the ordinance, the board must establish a 13 25 construction evaluation committee. The committee is composed 13 26 of five persons including the county's environmental health 13 27 officer (sanitarian), a commissioner of a soil and water 13 28 conservation district located in the county, a real estate 13 29 broker, a person who resides in a city, and a person actively 13 30 engaged in the care and feeding of animals. The committee 13 31 must also include one member of the board who serves as a 13 32 nonvoting, ex officio member. The committee must recommend 13 33 that the board accept or reject the application based on the 13 34 rating produced by using the master matrix. The board must 13 35 either adopt or not adopt the committee's recommendation. I 14 1 the board does not adopt the committee's recommendation, the

14 2 board must conduct an independent evaluation of the

³ application using the master matrix.

The department must receive the board's comments or 14 5 decision to accept or reject an application within 60, instead 14 6 of 30, days following the applicant's delivery of the 7 application to the department, and must issue or not issue the 8 permit within 90, instead of 60, days following the 14 14 14 applicant's delivery of the application to the department. 14 10 The department shall not approve an application for a 14 11 permit to construct a confinement feeding operation structure 14 12 if the county rejects the application, unless the applicant 14 13 contests the board's decision or the department petitions the 14 14 commission to review the board's decision. In that case, the 14 15 department must conduct an evaluation of the application to 14 16 determine if it complies with the requirements of Code chapter 14 17 459. The department must disapprove the application or 14 18 approve the application pending the outcome of the 14 19 commission's resolution of the matter. The commission may 14 20 also request that the department conduct an independent 14 21 evaluation of the application using the master matrix. PROPOSED CHANGES == SCORING. The purpose of the master 14 22 14 23 matrix is to provide a comprehensive assessment mechanism in 14 24 order to produce a statistically verifiable basis for 14 25 determining whether to approve or disapprove an application 14 26 (Code section 459.305). According to departmental rules, the 14 27 master matrix includes categories (referred to as 14 28 subcategories) for air, water, and community impacts. 14 29 applicant must score a positive threshold number in each of 14 30 the categories and a positive overall threshold number (see 14 31 567 IAC 65, appendix C). The bill requires an applicant to 14 32 provide an adequate response necessary to complete each 14 33 criterion in the master matrix. The bill provides for the 14 34 deduction of points. It provides that the master matrix must 14 35 be comprised of three categories which measure impacts upon 1 air quality, water quality, and communities, and that an 2 applicant must achieve a threshold score of 70 percent in each 15 15 15 3 of the categories and a threshold overall score of 70 percent 15 4 as is provided for by department rule in order to receive a 15 5 satisfactory rating under the master matrix. The bill 15 6 provides that a failure to provide an adequate response 15 7 necessary to score the criterion results in the deduction of 15 8 points for that criterion. 15 The bill applies to applications for the issuance of 15 10 permits which have been filed with the department on or after

15 11 the effective date of the bill.

15 12 LSB 2420HH 82

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