House File 2669 - Introduced

HOUSE FILE BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 2329) (SUCCESSOR TO HF 751)

Passed	House,	Date	Passed	Senate,	Date	
Vote:	Ayes	Nays	Vote:	Ayes	Nays	
		Approved		- -		

A BILL FOR

- 1 An Act relating to the collection and recycling of mercury=added thermostats.
- 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
- 4 TLSB 6516HZ 82
- 5 tw/nh/24

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- Section 1. <u>NEW SECTION</u>. 455D.31 MERCURY == THERMOSTATS. 1. As used in this section, unless the context otherwise 3 requires:
 - a. "Manufacturer" means any person, firm, association, 5 partnership, corporation, governmental entity, organization, 6 combination, or joint venture that owns or owned the brand 7 name of the thermostat.
- 8 b. "Mercury=added thermostat" means a product or device 9 that uses a mercury switch to sense and control room 1 10 temperature through communication with heating, ventilating, 11 or air=conditioning equipment. "Mercury=added thermostat" 12 includes thermostats used to sense and control room 1 13 temperature in residential, commercial, industrial, and other 1 14 buildings but does not include thermostats used to sense and 1 15 control temperature as part of a manufacturing process. 1 16 c. "Thermostat retailer" means a person who sells
- 1 17 thermostats of any kind directly to homeowners or other 1 18 nonprofessionals through any selling or distribution 1 19 mechanism, including but not limited to sales using the 1 20 internet or catalogues. A thermostat retailer may also be a 1 21 thermostat wholesaler if it meets the definition of thermostat 22 wholesaler.
- d. "Thermostat wholesaler" means a person who is engaged 1 24 in the distribution and wholesale selling of large quantities 25 of heating, ventilation, and air=conditioning components, 26 including thermostats, to contractors who install heating, 1 27 ventilation, and air=conditioning components, including 28 thermostats.
- 2. Beginning July 1, 2009, a person shall not sell, offer 1 30 for sale, or install a mercury=added thermostat in this state.
 - 3. Beginning April 1, 2009, except as otherwise provided, 32 a person who generates a discarded mercury=added thermostat 33 shall manage the mercury=added thermostat as a hazardous waste 34 or universal hazardous waste, according to all applicable 35 state and federal regulations. A contractor who replaces or 1 removes mercury=added thermostats shall assure that any 2 discarded mercury=added thermostat is subject to proper 3 separation and management as hazardous waste or universal 4 hazardous waste. A contractor who replaces a mercury=added 5 thermostat in a residence shall deliver the mercury=added 6 thermostat to an appropriate collection location for 7 recycling.
 - 4. Each thermostat manufacturer that has offered for final 9 sale, sold at final sale, or distributed mercury=added 10 thermostats in the state shall individually, or in conjunction 11 with other thermostat manufacturers, do all of the following:
- a. Not later than October 1, 2008, submit a plan to the 2 13 department for approval describing a collection program for 14 mercury=added thermostats. The program contained in the plan 2 15 shall ensure that all the following take place:
- (1) That an education and outreach program is developed. 2 17 The program shall be directed toward thermostat wholesalers,

2 18 thermostat retailers, contractors, and homeowners and ensure a 2 19 maximum rate of collection of mercury=added thermostats. 2 20 There shall not be a cost to thermostat wholesalers or

2 21 thermostat retailers for education and outreach materials.
2 22 (2) That handling and recycling of mercury=added 2 23 thermostats are accomplished in a manner that is consistent 24 with the provisions of the universal waste rules.

That containers for mercury=added thermostat 2 26 collection are provided to all thermostat wholesalers. 27 cost to thermostat wholesalers for such containers shall be 2 28 limited to an initial, reasonable, one=time fee per container 2 29 as specified in the plan.

2 30 (4) That collection points will be established to serve 31 homeowners. The collection points shall include but are not 32 limited to regional collection centers permitted under 567 IAC 33 123. Collection points may include but are not limited to

34 thermostat retailers.

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- (5) That collection systems are provided to all collection Collection systems may include individual product 1 points. 2 mail back or multiple collection containers. The costs of 3 collection shall not be passed on to a collection point. 4 costs to a collection point shall be limited to an initial, 5 reasonable, one=time fee per container as specified in the 6 plan.
 - Not later than April 1, 2009, implement a mercury=added thermostat collection plan approved by the department.
- 3 9 c. Beginning in 2010, submit an annual report to the 3 10 department by April 1 of each year that includes, at a
- 3 11 minimum, all of the following: 3 12 (1) The number of mercury=added thermostats collected and 13 recycled by that manufacturer during the previous calendar 3 14 year.
- (2) The estimated total amount of mercury contained in the 3 16 thermostat components collected by that manufacturer during 3 17 the previous calendar year.
- (3) A list of all participating thermostat wholesalers and 3 19 all collection points for homeowners.

(4) An evaluation of the effectiveness of the

3 21 manufacturer's collection program.

- (5) An accounting of the administrative costs incurred in 3 23 the course of administering the collection and recycling 3 24 program.
- 5. a. By April 1, 2009, a thermostat wholesaler shall do 3 26 both of the following:
- (1) Act as a collection site for mercury=added 3 28 thermostats.
- 3 29 (2) Promote and utilize the collection containers provided 30 by thermostat manufacturers to facilitate a contractor 3 31 collection program.
 - By April 1, 2009, a thermostat retailer shall 33 participate in an education and outreach program to educate 34 consumers on the collection program for mercury=added 35 thermostats.
 - 6. Beginning April 1, 2009, all of the following sales prohibitions shall apply to thermostat manufacturers, $% \left(1\right) =\left(1\right) +\left(1\right$ thermostat wholesalers, and thermostat retailers:
- a. A thermostat manufacturer not in compliance with this section is prohibited from offering any thermostat for final sale in the state. A thermostat manufacturer not in 5 6 7 compliance with this section shall provide the necessary 8 support to thermostat wholesalers and thermostat retailers to ensure the manufacturer's thermostats are not offered for 4 10 final sale.
- b. A thermostat wholesaler or thermostat retailer shall 4 12 not offer for final sale any thermostat of a manufacturer that 4 13 is not in compliance with this section.
 - The department shall do all of the following:
- 4 15 a. Review and grant approval of, deny, or approve with 4 16 modifications a manufacturer plan required under this section. 4 17 The department shall not approve a plan unless all elements of 4 18 subsection 4, paragraph "a", are adequately addressed and the 19 program outlined in the plan will assure a maximum rate of 4 20 collection of mercury=added thermostats. In reviewing a plan 4 21 the department may consider consistency of the plan with 22 collection requirements in other states and consider 23 consistency between thermostat manufacturer collection 4 24 programs. In reviewing plans, the agency shall ensure that 25 education and outreach programs are uniform and consistent to 26 ensure ease of implementation by thermostat wholesalers and 4 27 thermostat retailers.
 - b. The department shall establish a process for public

4 29 review and comment on all plans submitted by thermostat 4 30 manufacturers prior to plan approval. The department shall 4 31 consult with interested persons, including representatives of 4 32 thermostat manufacturers, environmental groups, thermostat 4 33 wholesalers, thermostat retailers, contractors, and local

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- c. By January 15, 2010, and annually thereafter, the department shall submit a written report to the general 2 assembly regarding the collection and recycling of The first report 3 mercury=added thermostats in the state. 4 submitted shall include recommendations for any statutory 5 changes concerning the collection and recycling of 6 mercury=added thermostats. Subsequent reports shall include an evaluation of the effectiveness of the mercury=added 8 thermostat collection and recycling programs, information on 9 actual collection rates, and recommendations for any statutory 10 changes concerning the collection and recycling of 11 mercury=added thermostats.
- 8. The goal of the collection and recycling efforts under 13 this section is to collect and recycle at least seventy 5 14 percent of the mercury=added thermostats estimated by the 5 15 department to be discarded within two years after the 5 16 implementation of approved plans and at least eighty percent 17 of the mercury=added thermostats estimated by the department 18 to be discarded within three years after the implementation of 5 19 approved plans. By January 1, 2009, the department shall 20 estimate the number of mercury=added thermostats generated in 21 the state on an annual basis, in consultation with interested 5 22 persons, including representatives of thermostat 5 23 manufacturers, thermostat wholesalers, thermostat retailers, 5 24 contractors, environmental groups, and local government. If 25 collection efforts fail to meet the collection goals described 26 in this subsection, the department shall, in consultation with 27 interested persons, require modifications to collection 28 programs in an attempt to improve collection rates in 5 29 accordance with these goals. Modifications may include but 5 30 are not limited to financial incentives provided by 31 manufacturers to service technicians, contractors, or 32 homeowners, and the modifications may be in the form of 33 rebates, coupons, or cash awards.

EXPLANATION

This bill relates to the collection and recycling of 1 mercury-added thermostats.

The bill defines a mercury-added thermostat as a product or 3 device that uses a mercury switch to sense and control room 4 temperature through communication with heating, ventilating, 5 or air=conditioning equipment and includes thermostats used to 6 sense and control room temperature in residential, commercial, 7 industrial, and other buildings but does not include 8 thermostats used to sense and control temperature as part of a 9 manufacturing process.

The bill provides that a person who discards solid waste 6 11 shall separate mercury-added thermostats from that solid waste 6 12 for management as hazardous waste or universal hazardous 13 waste, according to all applicable state and federal 6 14 regulations. The bill provides requirements for a contractor 6 15 who replaces or removes mercury-added thermostats.

6 16 The bill provides that each thermostat manufacturer that 6 17 has offered for final sale, sold at final sale, or has 6 18 distributed mercury-added thermostats in the state shall do 6 19 all of the following:

- Submit a plan to the department for approval that 6 21 describes a collection program for mercury-added thermostats.
 - 2. Implement a mercury-added thermostat collection plan 23 approved by the department.
- 3. Beginning in 2010, submit an annual report to the 6 25 department by April 1 of each year that includes, at a 26 minimum, the number of mercury-added thermostats collected and 27 recycled by that manufacturer during the previous calendar 6 28 year, the estimated total amount of mercury contained in the 29 mercury-added thermostat components collected by that 6 30 manufacturer during the previous calendar year, an evaluation 6 31 of the effectiveness of the manufacturer's collection program, 32 and an accounting of the administrative costs incurred in the 33 course of administering the collection and recycling program.

The bill provides that, beginning July 1, 2009, a person shall not offer for final sale, sell at final sale, or The bill requires a 1 distribute mercury-added thermostats. 2 wholesaler to act as a collection site for mercury-added 3 thermostats, promote and utilize the collection containers 4 provided by mercury-added thermostat manufacturers to

5 facilitate a contractor collection program, and complete all 6 other tasks as needed to establish and maintain a 7 cost=effective manufacturer collection program.

The bill requires retailers to participate in an education 9 and outreach program to educate consumers on the collection 7 10 program for mercury-added thermostats.

11 The bill requires the department of natural resources to 7 12 review and grant approval of, deny, or approve with 7 13 modifications a manufacturer plan. The bill requires the 7 13 modifications a manufacturer plan. The bill requires th 7 14 department to establish a process for public review and 7 15 comment on all plans submitted by thermostat manufacturers 7 16 prior to plan approval. The bill requires the department to 7 17 maintain a list of entities that have registered as collection 7 18 points for mercury-added thermostats. The bill requires the 7 19 department to submit a written report to the general assembly 7 20 regarding the collection and recycling of mercury-added

21 thermostats in the state. The bill provides that the goal of the collection and 7 23 recycling efforts is to collect and recycle at least 70 24 percent of the mercury-added thermostats estimated by the 25 department to be discarded within two years after the 7 26 implementation of approved plans and at least 80 percent of 27 the mercury-added thermostats estimated by the department to 28 be discarded within three years after the implementation of 29 approved plans. By January 1, 2009, the bill requires the 30 department to estimate the number of out=of=service 31 mercury-added thermostats generated in the state on an annual 32 basis. The bill provides that if collection efforts fail to 33 meet the maximum rate of collection, the department shall, in 34 consultation with interested persons, require modifications to 35 collection programs in an attempt to improve collection rates

1 in accordance with these goals.

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