

House Study Bill 560

SENATE/HOUSE FILE _____
BY (PROPOSED DEPARTMENT
OF MANAGEMENT BILL)

Passed Senate, Date _____ Passed House, Date _____
Vote: Ayes _____ Nays _____ Vote: Ayes _____ Nays _____
Approved _____

A BILL FOR

1 An Act relating to the community empowerment initiative and
2 making an appropriation.
3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:
4 TLSB 5339DP 81
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1 1 Section 1. Section 28.1, subsection 5, Code Supplement
1 2 2005, is amended by striking the subsection.
1 3 Sec. 2. Section 28.2, subsection 2, unnumbered paragraph
1 4 1, Code Supplement 2005, is amended to read as follows:
1 5 It is intended that through the community empowerment
1 6 initiative, ~~by June 30, 2005,~~ every community in Iowa will
1 7 ~~have developed~~ develop the capacity and commitment for using
1 8 local decision making to achieve the following initial set of
1 9 desired results:
1 10 Sec. 3. Section 28.2, subsection 2, paragraph e, Code
1 11 Supplement 2005, is amended to read as follows:
1 12 e. Secure and nurturing ~~child~~ early care and education
1 13 environments.
1 14 Sec. 4. Section 28.3, subsection 2, Code Supplement 2005,
1 15 is amended to read as follows:
1 16 2. The Iowa board shall consist of ~~eighteen~~ twenty-two
1 17 voting members with ~~thirteen~~ sixteen citizen members and ~~five~~
1 18 six state agency members. The ~~five~~ six state agency members
1 19 shall be the directors of the following departments: economic
1 20 development, education, human rights, human services, ~~and~~
1 21 public health, and workforce development. The ~~thirteen~~
1 22 sixteen citizen members shall be appointed by the governor,
1 23 subject to confirmation by the senate. The governor's
1 24 appointments of citizen members shall be made in a manner so
1 25 that each of the state's congressional districts is
1 26 represented by at least two citizen members and so that all
1 27 the appointments as a whole reflect the ethnic, cultural,
1 28 social, and economic diversity of the state. The governor's
1 29 appointees shall be selected from individuals nominated by
1 30 community empowerment area boards. The nominations shall
1 31 reflect the range of interests represented on the community
1 32 boards so that the governor is able to appoint one or more
1 33 members each for early care, education, health, human
1 34 services, business, faith, and public interests. At least one
1 35 of the citizen members shall be a service consumer or the
2 1 parent of a service consumer. Terms of office of all citizen
2 2 members are three years. A vacancy on the board shall be
2 3 filled in the same manner as the original appointment for the
2 4 balance of the unexpired term.
2 5 Sec. 5. Section 28.4, subsection 3, Code Supplement 2005,
2 6 is amended to read as follows:
2 7 3. Develop advanced community empowerment area
2 8 arrangements for those community empowerment areas which were
2 9 formed in transition ~~from an innovation zone or from a~~
2 10 decategorization governance board or which otherwise provide
2 11 evidence of extensive successful experience in managing
2 12 services and funding with high levels of community support and
2 13 input.
2 14 Sec. 6. Section 28.4, subsection 6, Code Supplement 2005,
2 15 is amended by striking the subsection.
2 16 Sec. 7. Section 28.4, subsection 9, paragraphs a and c,
2 17 Code Supplement 2005, are amended to read as follows:
2 18 a. ~~Performance indicators for~~ Indicators of the
2 19 effectiveness of community empowerment areas, community

2 20 boards, and the services provided under the auspices of the
2 21 community boards. The ~~performance~~ indicators shall be
2 22 developed with input from community boards and shall build
2 23 upon the core indicators of ~~performance effectiveness~~ for the
2 24 school ready grant program, as described in section 28.8.
2 25 c. Core functions for ~~home visitation family support~~
2 26 ~~services~~, parent ~~support~~ education programs, and preschool
2 27 services provided under a school ready children grant.
2 28 Sec. 8. Section 28.8, subsection 1, paragraph a, Code
2 29 Supplement 2005, is amended to read as follows:
2 30 a. Identify the ~~core~~ indicators of ~~performance~~ that will
2 31 be used to assess the effectiveness of the school ready
2 32 children grants, including ~~encouraging the amount of~~ early
2 33 intellectual stimulation of very young children, ~~increasing~~
2 34 the basic skill levels of students entering school, ~~increasing~~
2 35 the health status of children, ~~reducing~~ the incidence of child
3 1 abuse and neglect, ~~increasing the access of children to an~~
3 2 ~~adult mentor, increasing the level of~~ parental involvement
3 3 with their children, and ~~increasing the degree of~~ quality of
3 4 and accessibility of to child care.
3 5 Sec. 9. Section 28.8, subsection 3, paragraph b, Code
3 6 Supplement 2005, is amended to read as follows:
3 7 b. ~~Parent Family support services and parent~~ education
3 8 programs promoted to parents of children from birth through
3 9 five years of age. ~~Parent support and education The services~~
3 10 ~~and programs shall be offered in a flexible manner to~~
3 11 accommodate the varying schedules, meeting place requirements,
3 12 and other needs of working parents. ~~Family support services~~
3 13 ~~may include but are not limited to home visitation. The~~
3 14 ~~percentage of grant funding committed to family support~~
3 15 ~~services and parent education programs targeted to families~~
3 16 ~~with newborn and infant children shall be approximately sixty~~
3 17 ~~percent.~~
3 18 Sec. 10. Section 28.8, subsection 3, paragraph c, Code
3 19 Supplement 2005, is amended to read as follows:
3 20 read as follows:
3 21 A comprehensive school ready children grant plan developed
3 22 by a community board for providing services for children from
3 23 birth through five years of age including but not limited to
3 24 child development services, child care services, training
3 25 child care providers to encourage early intellectual
3 26 stimulation of very young children, children's health and
3 27 safety services, assessment services to identify chemically
3 28 exposed infants and children, ~~and parent family support~~
3 29 ~~services, and parent education services programs.~~ At a
3 30 minimum, the plan shall do all of the following:
3 31 Sec. 11. Section 28.8, subsection 6, Code Supplement 2005,
3 32 is amended to read as follows:
3 33 6. The priorities for school ready children grant funds
3 34 shall include providing preschool services on a voluntary
3 35 basis to children deemed at risk of not succeeding in
4 1 elementary school, training child care providers and others to
4 2 encourage early intellectual stimulation of very young
4 3 children, and offering ~~parent family support services and~~
4 4 ~~parent~~ education programs on a voluntary basis to parents of
4 5 children from birth through five years of age. The grant
4 6 funds also may be used to provide other services to children
4 7 from birth through five years of age as specified in the
4 8 comprehensive school ready children grant plan.
4 9 Sec. 12. Section 28.9, subsection 1, Code Supplement 2005,
4 10 is amended to read as follows:
4 11 1. An Iowa empowerment fund is created in the state
4 12 treasury. The moneys ~~in credited to~~ the Iowa empowerment fund
4 13 are not subject to section 8.33 and ~~moneys in the fund~~ shall
4 14 not be transferred, used, obligated, appropriated, or
4 15 otherwise encumbered except as provided by law.
4 16 Notwithstanding section 12C.7, subsection 2, interest or
4 17 earnings on moneys deposited in the Iowa empowerment fund
4 18 shall be credited to the fund.
4 19 Sec. 13. Section 28.9, subsection 4, Code Supplement 2005,
4 20 is amended to read as follows:
4 21 4. ~~2A. Beginning July 1, 1999, unless~~ Unless a different
4 22 amount is authorized by law, up to three percent, ~~not to~~
4 23 ~~exceed sixty thousand dollars,~~ of the school ready children
4 24 grant moneys distributed under the auspices of the Iowa board
4 25 to a community empowerment area board may be used by the
4 26 community board for administrative costs and other
4 27 implementation expenses.
4 28 Sec. 14. Section 28.9, Code Supplement 2005, is amended by
4 29 adding the following new subsection:
4 30 NEW SUBSECTION. 5. A community empowerment gifts and

4 31 grants account is created in the Iowa empowerment fund under
4 32 the authority of the department of management. The account
4 33 shall consist of gift or grant moneys obtained from any
4 34 source, including but not limited to the federal government.
4 35 Moneys credited to the account are appropriated to the
5 1 department of management to be used for the community
5 2 empowerment-related purposes for which the moneys were
5 3 received.
5 4 Sec. 15. Section 135.106, subsection 3, Code 2005, is
5 5 amended to read as follows:
5 6 3. It is the intent of the general assembly to provide
5 7 communities with the discretion and authority to redesign
5 8 existing local programs and services targeted at and assisting
5 9 families expecting babies and families with children who are
5 10 newborn through five years of age. The Iowa department of
5 11 public health, department of human services, department of
5 12 education, and other state agencies and programs, as
5 13 appropriate, shall provide technical assistance and support to
5 14 communities desiring to redesign their local programs and
5 15 shall facilitate the consolidation of existing state funding
5 16 appropriated and made available to the community for family
5 17 support services. Funds which are consolidated in accordance
5 18 with this subsection shall be used to support the redesigned
5 19 service delivery system. In redesigning services, communities
5 20 are encouraged to implement a single uniform family risk
5 21 assessment mechanism and shall demonstrate the potential for
5 22 improved outcomes for children and families. Requests by
5 23 local communities for the redesigning of services shall be
5 24 submitted to the Iowa department of public health, department
5 25 of human services, and department of education, and are
5 26 subject to the approval of the Iowa empowerment board in
5 27 consultation with the departments, based on the innovation
~~5 28 zone principles established in section 8A.2, Code 1997~~
5 29 practices utilized with community empowerment areas under
5 30 chapter 28.

5 31 EXPLANATION

5 32 This bill relates to the community empowerment initiative.
5 33 The definition of the term "innovation zone" is stricken in
5 34 Code section 28.1, and other references are deleted in Code
5 35 section 28.4 and in Code section 135.106, relating to the
6 1 healthy families Iowa program. Innovation zones were created
6 2 on a pilot project basis in 1996 and transition language was
6 3 included when the innovation zone approach was replaced with
6 4 the passage of the Iowa empowerment initiative in 1998.
6 5 Code section 28.2 provisions stating the desired initial
6 6 results for the initiative are amended to strike the reference
6 7 to a June 30, 2005, target date for when communities will have
6 8 developed the capacity and commitment to achieve the initial
6 9 desired results. In addition, the desired result for "secure
6 10 and nurturing child care environments" is restated to be
6 11 directed to "early care and education environments".
6 12 Code section 28.3, relating to the Iowa empowerment board,
6 13 is amended to expand the voting membership from 18 to 22
6 14 members. Agency director membership is expanded from five to
6 15 six to include the director of the department of workforce
6 16 development. The other three are added to the citizen
6 17 members.
6 18 Terminology changes are made in Code sections 28.4 and 28.8
6 19 from "performance indicators" to "indicators of effectiveness"
6 20 and "home visitation and parent support" to "family support
6 21 services and parent education programs".
6 22 Code section 28.8 is also amended to codify a requirement
6 23 that approximately 60 percent of school ready children grant
6 24 funding is required to be committed to family support services
6 25 and parent education programs targeted to families with
6 26 newborn and infant children. A similar directive was included
6 27 in session law enacted in 1999 Iowa Acts, chapter 190.
6 28 Code section 28.9, relating to the Iowa empowerment fund
6 29 and the accounts within that fund, is amended. Current law
6 30 limits administrative expenditures from school ready children
6 31 grant funding by community empowerment areas to 3 percent. A
6 32 further maximum restriction of \$60,000 within that limit is
6 33 deleted. A new community empowerment gifts and grants account
6 34 is created within the fund under the authority of the
6 35 department of management. The account is to consist of gift
7 1 or grant moneys from any source, including the federal
7 2 government. The moneys in the account are appropriated to the
7 3 department of management to be used for the purposes for which
7 4 the moneys were received.
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