# APR 3 2006

# WAYS & MEANS CALENDAR

HOUSE FILE 2790

BY COMMITTEE ON WAYS AND MEANS

(SUCCESSOR TO HF 2529) (SUCCESSOR TO HF 696)

| Passed House, Date | Passed        | Senate, | Date        |    |
|--------------------|---------------|---------|-------------|----|
| Vote: AyesNays     | Vot <b>e:</b> | Ayes    | Nays _      | ÷. |
| Approved           |               |         | <del></del> |    |

# A BILL FOR

1 An Act providing for association group health care plans,
2 wellness incentives for small employers, health benefit
3 coverage for independent contractors, and a small business
4 wellness program tax credit, providing an appropriation, and
5 providing for effective, retroactive, and applicability dates.
6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

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1 DIVISION I

2 ASSOCIATION GROUP HEALTH CARE PLANS

- 3 Section 1. Section 509.1, subsection 6, Code 2005, is
- 4 amended by striking the subsection and inserting in lieu
- 5 thereof the following:
- 6. A policy issued to a bona fide association, subject to 7 the following requirements:
- 8 a. The policy provides group health insurance coverage to
- 9 employees of members of a bona fide association and to the
- 10 spouses and dependents of such employees. For the purposes of
- 11 this subsection, "health insurance coverage" means the same as
- 12 defined in section 513B.2.
- 13 b. The policy is issued to a bona fide association. For
- 14 the purposes of this subsection, a bona fide association is an
- 15 association which meets all of the following requirements:
- 16 (1) The association is a trade, industry, or professional
- 17 association which is organized in good faith as a nonprofit
- 18 corporation under chapter 504 for purposes other than
- 19 obtaining insurance and has been in existence and actively
- 20 maintained for at least five continuous years at the time the
- 21 policy is issued.
- 22 (2) The association accepts any person for membership in
- 23 the association who qualifies for membership.
- 24 (3) The association does not condition membership in the
- 25 association on the health status of employees of its members
- 26 or the health status of the spouses and dependents of such
- 27 employees.
- 28 (4) Group health insurance coverage offered by the
- 29 association is available to all eligible employees of its
- 30 members, and to the spouses and dependents of such employees
- 31 regardless of the health status of such employees, or their
- 32 spouses and dependents. For the purposes of this subsection,
- 33 "eligible employee" means an employee who works on a full-time
- 34 basis and has a normal work week of thirty or more hours.
- 35 (5) Group health insurance coverage offered by the

- 1 association is available only to persons who are eligible
- 2 employees of an employer that is a member of the association,
- 3 or to the spouses and dependents of such employees.
- 4 (6) Notwithstanding chapter 513B, members of the
- 5 association may include small employers as defined in section
- 6 513B.2, so long as the total number of eligible employees of
- 7 all of the association's members is more than fifty.
- 8 c. The insurance premiums are paid by members to the
- 9 association but a member of the association may collect part
- 10 of the premium from its insured employees, and the method of
- 11 apportionment of the premium payment between the member and
- 12 the member's employees shall be determined by each member.
- d. Not less than eighty-five percent of the eligible
- 14 employees of each member of the association shall be insured
- 15 under the association policy, excluding employees who are
- 16 enrolled in or eligible for Medicare or who receive health
- 17 insurance coverage under another contract or policy.
- 18 Employees who receive or are eligible for the medical
- 19 assistance program under chapter 249A are not excluded from
- 20 this requirement.
- 21 e. The policy shall not exclude from coverage an employee
- 22 or an employee's spouse or dependents on the basis of the
- 23 eligibility of the employee or the employee's spouse or
- 24 dependents for medical assistance under chapter 249A. This
- 25 paragraph shall also apply to corporations operating within
- 26 the state that provide health insurance coverage for their
- 27 employees directly, and the commissioner shall have the
- 28 authority to enforce the provisions of this paragraph.
- 29 f. Premium rates for the policy shall be determined by the
- 30 total number of lives insured by the plan, not the number of
- 31 lives insured of each member of the association.
- 32 g. A member of an association shall not offer any valuable
- 33 consideration or inducement to any of its employees for
- 34 nonparticipation in the association policy offered.
- 35 h. A member of an association that participates in group

- 1 health insurance coverage for its employees under a policy
- 2 issued to a bona fide association pursuant to this subsection
- 3 shall not be permitted to withdraw from such coverage for two
- 4 years without payment of a penalty. The penalty for early
- 5 withdrawal from the coverage shall be established by the
- 6 association.
- 7 i. The policy complies with the health care access,
- 8 portability, and renewability requirements of the federal
- 9 Health Insurance Portability and Accountability Act of 1996,
- 10 Pub. L. No. 104-191.
- 11 j. The policy shall include coverage for wellness programs
- 12 including preventative health care and wellness services in
- 13 each plan offered and shall offer one high deductible health
- 14 plan qualified under section 223(c) of the Internal Revenue
- 15 Code, to allow eligibility for contribution to a health
- 16 savings account on behalf of an employee of a member of the
- 17 association. For purposes of this subsection, "health savings
- 18 account" means a health savings account as defined in section
- 19 223(d) of the Internal Revenue Code.
- Sec. 2. Section 509.1, Code 2005, is amended by adding the
- 21 following new subsection:
- 22 NEW SUBSECTION. 9. A policy of group health insurance
- 23 coverage, as defined in section 513B.2, issued by a small
- 24 employer carrier, as defined in section 513B.2, to a bona fide
- 25 association, subject to the following requirements:
- 26 a. The policy provides group health insurance coverage to
- 27 eligible employees of members of a bona fide association that
- 28 are small employers as defined in section 513B.2, and to the
- 29 spouses and dependents of such employees.
- 30 b. The policy is issued to a bona fide association. For
- 31 the purposes of this subsection, a bona fide association is an
- 32 association which meets all of the following requirements:
- 33 (1) The association is a trade, industry, or professional
- 34 association which is organized in good faith as a nonprofit
- 35 corporation under chapter 504 for purposes other than

- 1 obtaining insurance and has been in existence and actively
- 2 maintained for at least five continuous years at the time the
- 3 policy is issued.
- 4 (2) The association does not condition membership in the
- 5 association on the health status of employees of its members
- 6 or the health status of the spouses and dependents of such
- 7 employees.
- 8 (3) Group health insurance coverage offered by the
- 9 association is available to all eligible employees of its
- 10 members that are small employers as defined in section 513B.2
- 11 who choose to participate in the health insurance coverage
- 12 offered, and to the spouses and dependents of such employees
- 13 regardless of the health status of such employees, or their
- 14 spouses and dependents.
- 15 (4) Group health insurance coverage offered by the
- 16 association is available only to persons who are eligible
- 17 employees of a small employer as defined in section 513B.2
- 18 that is a member of the association, or to the spouses or
- 19 dependents of such employees.
- 20 Sec. 3. Section 513B.2, subsection 6, paragraph a,
- 21 subparagraph (3), Code 2005, is amended by striking the
- 22 subparagraph and inserting in lieu thereof the following:
- 23 (3) The coverages are provided by a policy of group health
- 24 insurance coverage through a bona fide association as provided
- 25 in section 509.1, subsection 9, which meets the requirements
- 26 for a class of business under section 513B.4. A small
- 27 employer carrier may condition coverages under such a policy
- 28 of group health insurance coverage on any of the following
- 29 requirements:
- 30 (a) Minimum levels of participation by employees of each
- 31 member of a bona fide association that offers the coverage to
- 32 its employees.
- 33 (b) Minimum levels of contribution by each member of a
- 34 bona fide association that offers the coverage to its
- 35 employees.

- 1 (c) A specified policy term, subject to annual premium
- 2 rate adjustments as permitted by section 513B.4.
- 3 Sec. 4. Section 513B.2, subsection 6, paragraph a, Code
- 4 2005, is amended by adding the following new subparagraph:
- 5 NEW SUBPARAGRAPH. (4) The coverages are provided by a
- 6 policy of group health insurance coverage through two or more
- 7 bona fide associations as provided in section 509.1,
- 8 subsection 9, which a small employer carrier has aggregated as
- 9 a distinct grouping that meets the requirements for a class of
- 10 business under section 513B.4. After a distinct grouping of
- 11 bona fide associations is established as a class of business,
- 12 the small group carrier shall not remove a bona fide
- 13 association from the class based on the claims experience of
- 14 that association. A small employer carrier may condition
- 15 coverages under such a policy of group health insurance
- 16 coverage on any of the following requirements:
- 17 (a) Minimum levels of participation by employees of each
- 18 member of a bona fide association in the class that offers the
- 19 coverage to its employees.
- 20 (b) Minimum levels of contribution by each member of a
- 21 bona fide association in the class that offers the coverage to
- 22 its employees.
- 23 (c) A specified policy term, subject to annual premium
- 24 rate adjustments as permitted by section 513B.4.
- 25 Sec. 5. Section 513B.2, subsection 6, paragraph b, Code
- 26 2005, is amended to read as follows:
- 27 b. A small employer carrier may establish no-more-than-two
- 28 additional groupings under each of the subparagraphs in
- 29 paragraph "a" on the basis of underwriting criteria which are
- 30 expected to produce substantial variation in the health care
- 31 costs.
- 32 DIVISION II
- 33 WELLNESS INITIATIVES
- 34 Sec. 6. Section 513B.4, Code 2005, is amended by adding
- 35 the following new subsections:

- 1 NEW SUBSECTION. 6. Notwithstanding subsection 4, a small
- 2 employer carrier may offer to transfer a small employer into a
- 3 different class of business with a lower index rate based upon
- 4 claims experience, implementation of managed care or wellness
- 5 programs, or health status improvement of the small employer
- 6 since issue.
- 7 NEW SUBSECTION. 7. A small employer that withdraws from
- 8 group health insurance coverage offered pursuant to this
- 9 chapter and participates in group health insurance coverage
- 10 offered by an association pursuant to section 509.1,
- 11 subsection 6, shall not be permitted to participate in such
- 12 coverage again for a period of four years.
- 13 Sec. 7. NEW SECTION. 513B.4B SMALL EMPLOYER INCENTIVES
- 14 -- SUSPENSION OR MODIFICATION OF PREMIUM RATE RESTRICTIONS.
- 15 1. In order to encourage voluntary participation in
- 16 wellness or disease management programs, a small employer
- 17 carrier may offer premium credits or discounts to a small
- 18 employer for the benefit of eligible employees of that small
- 19 employer who participate in such a program. An employee shall
- 20 not be penalized in any way for not participating in such a
- 21 program.
- 22 2. The commissioner shall adopt, by rule or order,
- 23 provisions allowing suspension or modification of premium rate
- 24 restrictions to enable a small employer carrier to provide
- 25 premium credits or discounts to a small employer based on
- 26 measurable reductions in costs of that small employer,
- 27 including but not limited to tobacco use cessation,
- 28 participation in established wellness or disease management
- 29 programs, and reduced administrative or distribution costs.
- 30 DIVISION III
- 31 INDEPENDENT CONTRACTORS -- HEALTH BENEFIT COVERAGE
- 32 Sec. 8. Section 507A.4, Code 2005, is amended by adding
- 33 the following new subsection:
- 34 <u>NEW SUBSECTION</u>. 10. a. A self-funded health benefit plan
- 35 sponsored by an employer in this state under the federal

- 1 Employee Retirement Income Security Act of 1974, as codified
- 2 in 29 U.S.C. § 1169, which provides health benefits to
- 3 independent contractors of the employer and to spouses and
- 4 dependents of the independent contractors, if the plan is
- 5 granted a waiver from the provisions of this chapter by the
- 6 commissioner and meets all of the following conditions:
- 7 (1) There is a written contract between the sponsor of the
- 8 health benefit plan and the independent contractor which
- 9 establishes the relationship between the parties to the
- 10 contract and provides for the personal services to be provided
- 11 by the independent contractor to the sponsor of the health
- 12 benefit plan pursuant to the contract.
- 13 (2) The personal services to be provided by the
- 14 independent contractor pursuant to the contract are directly
- 15 related to the principal business of the sponsor of the health
- 16 benefit plan.
- 17 (3) The contract provides that the independent contractor
- 18 will provide services to the sponsor of the health benefit
- 19 plan on an exclusive basis.
- 20 (4) The inclusion of the independent contractor in the
- 21 sponsor's health benefit plan is incidental to the contractual
- 22 relationship between the sponsor of the health benefit plan
- 23 and the independent contractor.
- 24 (5) The health benefit plan is administered by an
- 25 authorized insurer or an authorized third-party administrator.
- 26 b. The sponsor of the health benefit plan shall file an
- 27 application for waiver from the provisions of this chapter
- 28 with the commissioner as prescribed by the commissioner and
- 29 shall file periodic statements and information as required by
- 30 the commissioner. The commissioner shall adopt rules pursuant
- 31 to chapter 17A implementing this subsection. All statements
- 32 and information filed with or disclosed to the commissioner
- 33 pursuant to this subsection are confidential records pursuant
- 34 to chapter 22.
- 35 c. If at any time the commissioner determines that a

- 1 health benefit plan for which a waiver has been granted does
- 2 not meet all of the conditions of paragraph "a", and the rules
- 3 adopted by the commissioner under paragraph "b", the
- 4 commissioner may terminate the waiver granted to the health
- 5 benefit plan.
- 6 d. A self-funded employer-sponsored health benefit plan
- 7 which has a valid waiver from the provisions of this chapter
- 8 shall not be considered any of the following:
- 9 (1) An insurance company or association of any kind or
- 10 character under section 432.1.
- 11 (2) A member insurer of the Iowa life and health insurance
- 12 guaranty association as defined in section 508C.5, subsection
- 13 8.
- 14 (3) A carrier under chapter 513B.
- 15 (4) A member of the Iowa individual health benefit
- 16 reinsurance association under section 513C.10.
- 17 (5) An entity subject to chapter 514C.
- 18 (6) A multiple employer welfare arrangement as defined in
- 19 subsection 9.
- 20 e. A self-funded employer-sponsored health benefit plan
- 21 which has received a waiver from the provisions of this
- 22 chapter shall be considered to be a self-funded employer-
- 23 sponsored health benefit plan under the federal Employee
- 24 Retirement Income Security Act of 1974, as codified in 29
- 25 U.S.C. § 1169, and not subject to this title so long as the
- 26 waiver is in effect.
- 27 f. The provision of health benefits to an independent
- 28 contractor by a self-funded employer-sponsored health benefit
- 29 plan which meets all of the conditions of paragraph "a" shall
- 30 not in and of itself create an employer-employee relationship
- 31 between the independent contractor and the sponsor of the
- 32 health benefit plan.
- 33 DIVISION IV
- 34 SMALL BUSINESS WELLNESS PROGRAM TAX CREDIT
- 35 Sec. 9. NEW SECTION. 422.11M SMALL BUSINESS WELLNESS

#### 1 PROGRAM TAX CREDIT.

- 2 l. a. The taxes imposed under this division, less the
- 3 amounts of nonrefundable credits allowed under this division,
- 4 shall be reduced by a small business wellness program tax
- 5 credit, to the extent available, for the cost to a small
- 6 business of implementing a wellness program for employees of
- 7 the business. Wellness program costs for which a credit is
- 8 available include items such as exercise equipment necessary
- 9 to conduct the wellness program, medical equipment necessary
- 10 to evaluate and monitor the physical condition of participants
- 11 in the wellness program, and costs associated with the
- 12 provision of preventative health care and wellness services
- 13 such as vaccinations, nutrition counseling, and smoking
- 14 cessation programs. The credit is not available for costs not
- 15 directly related to the purposes of the wellness program such
- 16 as office equipment or computers or for reimbursements for
- 17 health club memberships. The amount of the credit shall not
- 18 exceed fifty dollars per year for each employee of a small
- 19 business that participates in a wellness program sponsored by
- 20 the small business.
- 21 b. The total amount of all credits for all employees of a
- 22 small business under paragraph "a" shall not exceed two
- 23 thousand five hundred dollars per year.
- c. For purposes of this section, "small business" means a
- 25 for-profit enterprise that employed during the tax year not
- 26 more than fifty full-time equivalent employees.
- 27 d. Any credit in excess of the tax liability shall be
- 28 refunded. In lieu of claiming a refund, a taxpayer may elect
- 29 to have the overpayment shown on the taxpayer's final,
- 30 completed return credited to the tax liability for the
- 31 following taxable year.
- 32 2. An individual may claim a small business wellness
- 33 program tax credit allowed a partnership, limited liability
- 34 company, S corporation, estate, or trust electing to have the
- 35 income taxed directly to the individual. The amount claimed

- 1 by the individual shall be based upon the pro rata share of
- 2 the individual's earnings of the partnership, limited
- 3 liability company, S corporation, estate, or trust.
- 4 3. A taxpayer claiming a credit under this section shall
- 5 not be precluded, in computing taxable income, from deducting
- 6 the amount of costs for providing wellness program benefits
- 7 allowed under any section of the Internal Revenue Code.
- 8 4. To receive the small business wellness program tax
- 9 credit, a small business must submit an application to the
- 10 department. If the taxpayer meets the criteria for
- 11 eligibility, the department shall issue to the taxpayer a
- 12 certification of entitlement for the small business wellness
- 13 program tax credit. However, the combined amount of tax
- 14 credits that may be approved for a fiscal year under this
- 15 section, section 422.33, subsection 20, section 422.60,
- 16 subsection 11, section 432.12H, and section 533.24, subsection
- 17 8, shall not exceed the amount specified in subsection 5. The
- 18 certification shall contain the taxpayer's name, address, tax
- 19 identification number, the amount of the credit, and tax year
- 20 for which the certificate applies. The taxpayer must file the
- 21 tax credit certificate with the taxpayer's tax return in order
- 22 to claim the tax credit. The department shall adopt rules to
- 23 administer this section and shall provide by rule for the
- 24 method to be used to determine for which fiscal year the tax
- 25 credits are approved.
- 26 If the total amount of tax credits claimed for a calendar
- 27 year exceeds the amount available for distribution pursuant to
- 28 subsection 5, the department shall provide for the pro rata
- 29 distribution of the available tax credits. Each small
- 30 business with an eligible claim for the tax credit shall be
- 31 eligible to receive only the proportionate amount of the
- 32 available credits as the total eligible claim of the small
- 33 business bears to the total eligible claims submitted by all
- 34 other small businesses.
- 35 5. For purposes of subsection 4, the combined amount of

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- 1 small business wellness program tax credits that may be
- 2 approved in a fiscal year is ten million dollars.
- 3 Sec. 10. Section 422.33, Code Supplement 2005, is amended
- 4 by adding the following new subsection:
- 5 NEW SUBSECTION. 20. The taxes imposed under this division
- 6 shall be reduced by a small business wellness program tax
- 7 credit, to the extent available, provided for in section
- 8 422.11M. The tax credit shall be subject to the same
- 9 conditions, requirements, and dollar limitations as provided
- 10 for in section 422.11M.
- 11 Sec. 11. Section 422.60, Code Supplement 2005, is amended
- 12 by adding the following new subsection:
- 13 NEW SUBSECTION. 11. The taxes imposed under this division
- 14 shall be reduced by a small business wellness program tax
- 15 credit, to the extent available, provided for in section
- 16 422.11M. The tax credit shall be subject to the same
- 17 conditions, requirements, and dollar limitations as provided
- 18 for in section 422.11M.
- 19 Sec. 12. NEW SECTION. 432.12H SMALL BUSINESS WELLNESS
- 20 PROGRAM TAX CREDIT.
- 21 The taxes imposed under this chapter shall be reduced by a
- 22 small business wellness program tax credit, to the extent
- 23 available, provided for in section 422.11M. The tax credit
- 24 shall be subject to the same conditions, requirements, and
- 25 dollar limitations as provided for in section 422.11M.
- Sec. 13. Section 533.24, Code Supplement 2005, is amended
- 27 by adding the following new subsection:
- 28 NEW SUBSECTION. 8. The moneys and credits tax imposed
- 29 under this section shall be reduced by a small business
- 30 wellness program tax credit, to the extent available, provided
- 31 for in section 422.11M. The tax credit shall be subject to
- 32 the same conditions, requirements, and dollar limitations as
- 33 provided for in section 422.11M.
- 34 DIVISION V
- 35 EFFECTIVE, APPLICABILITY, AND RETROACTIVITY DATES

- 1 Sec. 14. EFFECTIVE DATE. This Act, being deemed of
- 2 immediate importance, takes effect upon enactment.
- 3 Sec. 15. RETROACTIVE AND APPLICABILITY DATE. Division IV
- 4 of this Act applies retroactively to January 1, 2006, for tax
- 5 years beginning on or after that date.
- 6 EXPLANATION
- 7 This bill authorizes certain association group health care
- 8 plans, wellness initiatives, health benefit coverage for
- 9 certain independent contractors, and a small business wellness
- 10 program tax credit.
- 11 DIVISION I -- ASSOCIATION GROUP HEALTH CARE PLANS. The
- 12 bill amends Code section 509.1, subsection 6, to authorize the
- 13 issuance of a group health insurance policy to a bona fide
- 14 association to provide health insurance coverage to employees
- 15 of association members and to the spouses and dependents of
- 16 such employees.
- 17 The bill defines what constitutes a bona fide association
- 18 and provides that members of a bona fide association may
- 19 include small employers as defined in Code section 513B.2 so
- 20 long as the total number of eligible employees of all of the
- 21 association's members is more than 50.
- The bill requires that a bona fide association must be a
- 23 trade, industry, or professional association which is
- 24 organized in good faith as a nonprofit corporation under Code
- 25 chapter 504 for purposes other than obtaining insurance, and
- 26 has been in existence and actively maintained for at least
- 27 five continuous years at the time the policy is issued; accept
- 28 any person for membership in the association who qualifies for
- 29 membership; not condition membership on the health status of
- 30 the employees, or their spouses or dependents, of its members;
- 31 make coverage offered by the association available to all
- 32 eligible employees, or their spouses or dependents, of its
- 33 members regardless of their health status; make coverage
- 34 offered by the association available only to employees, or
- 35 their spouses or dependents, of a member of the association.

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2 employees of association members participate in the insurance
 3 coverage and requires premium rates for the insurance to be
 4 determined by the total number of lives insured by the plan,
 5 not the number of lives insured of each association member.
     The bill provides that an association member that
 7 participates in an association policy cannot withdraw from
 8 such coverage for two years without payment of a penalty.
9 bill provides that an association policy must comply with the
10 access, portability, and renewability requirements of the
11 federal Health Insurance Portability and Accountability Act.
12 The bill also requires that an association policy include
13 coverage for wellness programs including preventative health
14 care and wellness services and offer one high deductible
15 health plan qualified under section 223(c) of the Internal
16 Revenue Code to allow covered employees to be eligible for
17 contributions to a health savings account as defined in
18 section 223(d) of the Internal Revenue Code.
19
      The bill creates Code section 509.1, subsection 9, which
20 authorizes issuance of a group health insurance policy issued
21 by a small employer carrier, as defined in Code section
22 513B.2, to a bona fide association to provide health insurance
23 coverage to employees of association members and to the
24 spouses and dependents of such employees.
25
      The bill defines what constitutes a bona fide association
26 to whom such a policy may be issued and requires that the
27 insurance offered be available only to employees and their
28 spouses and dependents, of association members which are small
29 employers as defined in Code section 513B.2.
      The bill requires that a bona fide association for the
30
31 purposes of this type of policy must be a trade, industry, or
32 professional association which is organized in good faith as a
33 nonprofit corporation under Code chapter 504 for purposes
34 other than obtaining insurance and has been in existence and
35 actively maintained for at least five continuous years at the
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The bill requires that not less than 85 percent of eligible

- 1 time the policy is issued; not condition membership in the
- 2 association on the health status of employees or their spouses
- 3 or dependents, of members; make coverage offered by the
- 4 association available to all eligible employees and their
- 5 spouses and dependents, of its members that are small
- 6 employers who choose to participate in the coverage; and make
- 7 the coverage offered available only to persons who are
- 8 eligible employees and their spouses and dependents, of a
- 9 small employer that is a member of the association.
- 10 For the purposes of Code section 509.1, subsection 9, a
- 11 "small employer" means a person actively engaged in business
- 12 who, on at least 50 percent of the employer's working days
- 13 during the preceding year, employed not less than two and not
- 14 more than 50 full-time equivalent, eligible employees.
- The bill provides that coverages provided by a group health
- 16 insurance policy through a bona fide association pursuant to
- 17 Code section 509.1, subsection 9, can constitute a class of
- 18 business and a small employer carrier may condition coverages
- 19 under such a policy on minimum levels of participation by
- 20 employees of each association member, minimum levels of
- 21 contribution by each association member that offers the
- 22 coverage to its employees, and a specified policy term,
- 23 subject to annual premium rate adjustments as permitted by
- 24 Code section 513B.4.
- 25 The bill also provides that coverages provided by a group
- 26 health insurance policy through two or more bona fide
- 27 associations as provided in Code section 509.1, subsection 9,
- 28 which a small employer carrier has aggregated as a distinct
- 29 grouping can constitute a class of business and a small
- 30 employer carrier may condition coverages under such a policy
- 31 as set forth above. A small employer carrier cannot remove a
- 32 bona fide association from such a class based on the claims
- 33 experience of that association.
- 34 The bill also allows a small employer carrier to establish
- 35 more than two additional groupings as classes of business

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- 1 under Code section 513B.2, subsection 6, paragraph "a", on the
- 2 basis of underwriting criteria which are expected to produce
- 3 substantial variation in the health care costs.
- 4 DIVISION II -- WELLNESS INITIATIVES. The bill allows a
- 5 small employer carrier to transfer a small employer into a
- 6 different class of business with a lower index rate based upon
- 7 claims experience, implementation of managed care or wellness
- 8 programs, or health status improvement of the small employer
- 9 since issuance of the policy.
- 10 The bill provides that a small employer that withdraws from
- 11 small group health insurance coverage to participate in
- 12 coverage offered by a policy issued to a bona fide association
- 13 pursuant to Code section 509.1, subsection 6, cannot
- 14 participate in small group health insurance coverage again for
- 15 a period of four years.
- 16 The bill also allows a small employer carrier to offer
- 17 premium credits or discounts to a small employer for the
- 18 benefit of eligible employees of that employer who voluntarily
- 19 participate in wellness or disease management programs. The
- 20 bill requires the commissioner of insurance to adopt rules or
- 21 orders allowing suspension or modification of premium rate
- 22 restrictions to enable a small employer carrier to provide
- 23 such premium credits or discounts to a small employer based on
- 24 measurable reductions in costs of that small employer,
- 25 including but not limited to tobacco use cessation,
- 26 participation in established wellness or disease management
- 27 programs, and reduced administrative or distribution costs.
- 28 The bill prohibits an employee from being penalized in any way
- 29 for not participating in a wellness or disease management
- 30 program.
- 31 DIVISION III -- INDEPENDENT CONTRACTORS -- HEALTH BENEFIT
- 32 COVERAGE. Code section 507A.4 is amended by adding a new
- 33 subsection providing that self-funded health benefit plans
- 34 sponsored by an employer in this state which provide health
- 35 benefits to independent contractors of such an employer, and

- 1 their dependents, are granted a waiver from the requirements
- 2 of Code chapter 507A pertaining to unauthorized insurers, if
- 3 the plans meet specified conditions.
- 4 DIVISION IV -- SMALL BUSINESS WELLNESS PROGRAM TAX CREDIT.
- 5 The bill provides for a small business wellness program tax
- 6 credit. The credit can be used to reduce the individual and
- 7 corporate income taxes, franchise tax, premiums tax, and
- 8 moneys and credits tax liabilities. For purposes of the
- 9 credit, a "small business" is a for-profit enterprise that
- 10 employed during the tax year no more than 50 full-time
- 11 equivalent employees.
- 12 To be eligible for the credit, a small business must incur
- 13 costs for implementing a wellness program for its employees.
- 14 Wellness program costs for which the credit is available
- 15 include items such as exercise equipment necessary to conduct
- 16 the wellness program, medical equipment necessary to monitor
- 17 and evaluate the physical condition of program participants,
- 18 and costs associated with the provision of preventative health
- 19 care and wellness services such as vaccinations, nutrition
- 20 counseling, and smoking cessation programs. The credit is not
- 21 available for costs not directly related to the purposes of
- 22 the wellness program such as office equipment or computers or
- 23 for reimbursements for health club memberships.
- 24 The amount of the credit cannot exceed \$50 per year for
- 25 each employee participant of a small business or a maximum
- 26 credit of \$2,500 per year for each small business.
- 27 The bill provides for a limit of \$10 million on the
- 28 combined amount of credits that may be approved in a fiscal
- 29 year. The bill also provides that if the total amount of tax
- 30 credits claimed for a calendar year exceeds \$10 million, the
- 31 department of revenue and finance shall provide for the pro
- 32 rata distribution of the available tax credits based on the
- 33 proportionate amount of each eligible claim of a small
- 34 business compared to the total eligible claims submitted by
- 35 all other small businesses.

# s.f. \_\_\_\_ H.f. 2790

```
DIVISION V -- EFFECTIVE, APPLICABILITY, AND RETROACTIVITY
 1
 2 DATES.
          The bill takes effect upon enactment. Division IV of
3 the bill, providing for a small business wellness program tax
4 credit, applies retroactively to January 1, 2006, for tax
 5 years beginning on or after that date.
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# HOUSE FILE 2790

| H-8 | <b>3535</b>                                        |
|-----|----------------------------------------------------|
| 1   | Amend the amendment, H-8523, to House File 2790, a |
|     | follows:                                           |
| 3   | 1. Page 3, by striking lines 33 through 37 and     |
| 4   | inserting the following: "section."                |
| 5   | 2. Page 4, line 2, by inserting after the word     |
|     | "information." the following: "This subsection is  |
| 7   | repealed effective July 1, 2011."                  |
| 8   |                                                    |
|     | By PAULSEN of Linn                                 |
|     | STRUYK of Pottawattamie                            |
|     | KURTENBACH of Story                                |
| H-8 | 3535 FILED APRIL 12, 2006                          |
| T.O | 5 <b>T</b>                                         |

#### HOUSE FILE 2790

#### H-8523

- Amend House File 2790 as follows:
- 1. By striking page 1, line 3, through page 3,
- 3 line 19, and inserting the following:
- "Section 1. ASSOCIATION GROUP HEALTH CARE PLAN 5 PILOT PROJECT.
- 1. The commissioner of insurance shall administer 7 a pilot project for the purpose of making health 8 insurance coverage available through an innovative and
- 9 less costly association group health care plan offered
- 10 by a bona fide association to employees of members of 11 the association.
- For the purposes of this section, an
- 13 "association group health care plan" is a group health
- 14 care plan which provides health insurance coverage as
- 15 defined in section 513B.2, or a group health care plan
- 16 offered pursuant to a high deductible health plan
- 17 qualified under section 223(c) of the Internal Revenue
- 18 Code, which allows eligibility for contribution to a
- 19 health savings account on behalf of an employee of a
- 20 member of the association, and which also includes
- 21 wellness initiatives. For the purposes of this
- 22 subsection, "health savings account" means a health
- 23 savings account as defined in section 223(d) of the
- 24 Internal Revenue Code.
- 3. An association group health care plan offered 26 pursuant to this section shall meet all of the 27 following requirements:
- The association group health care plan offers 28 29 group health insurance coverage to employees of 30 members of a bona fide association and to the spouses 31 and dependents of such employees.
- The policy of group health insurance coverage 33 is issued to a bona fide association. For the
- 34 purposes of this section, a bona fide association is
- 35 an association which meets all of the following 36 requirements:
- The association is a trade, industry, or 37 (1)
- 38 professional association which is organized in good
- 39 faith as a nonprofit corporation under chapter 504 for
- 40 purposes other than obtaining insurance and has been 41 in existence and actively maintained for at least five
- 42 continuous years at the time the policy is issued.
- The association accepts any person for 43
- 44 membership in the association who qualifies for
- 45 membership.
- (3) The association does not condition membership 47 in the association on the health status of employees 48 of its members or the health status of the spouses and 49 dependents of such employees.
- 50 (4) Group health insurance coverage offered by the H-8523

#### Page 2

- 1 association is available to all eligible employees of 2 its members, and to the spouses and dependents of such 3 employees regardless of the health status of such 4 employees, or their spouses and dependents. For the 5 purposes of this section, "eligible employee" means an 6 employee who works on a full-time basis and has a 7 normal work week of thirty or more hours.
- 8 (5) Group health insurance coverage offered by the 9 association is available only to persons who are 10 eligible employees of an employer that is a member of 11 the association, or to the spouses and dependents of 12 such employees.
- 13 (6) Notwithstanding chapter 513B, members of the 14 association may include small employers as defined in 15 section 513B.2, so long as the total number of 16 eligible employees of all of the association's members 17 is more than fifty.
- 18 c. The insurance premiums are paid by members to 19 the association but a member of the association may 20 collect part of the premium from its insured 21 employees, and the method of apportionment of the 22 premium payment between the member and the member's 23 employees shall be determined by each member.
- d. Not less than seventy-five percent of the eligible employees of each member of the association shall be insured under an association group health care plan, excluding employees who are enrolled in or eligible for Medicare or who receive health insurance coverage under another contract or policy. Employees who receive or are eligible for the medical assistance program under chapter 249A are not excluded from this requirement.
- e. An association group health care plan shall not 34 exclude from coverage an employee or an employee's 35 spouse or dependents on the basis of the eligibility 36 of the employee or the employee's spouse or dependents 37 for medical assistance under chapter 249A.
- f. Premium rates for an association group health care plan shall be determined by the total number of lives insured by the plan, not the number of lives insured of each member of the association. However, the commissioner of insurance may determine premium rates by a different methodology as the commissioner deems necessary to effectuate the purposes of the pilot project pursuant to rules adopted under chapter 17A.
- g. A member of an association shall not offer any 48 valuable consideration or inducement to any of its 49 employees for nonparticipation in the association 50 group health care plan offered.

  H-8523

### Page 3

- h. An association group health care plan offered pursuant to this section shall be considered creditable coverage for purposes of chapter 513B and qualifying previous coverage for purposes of chapter 513C.
- i. An association group health care plan offered pursuant to this section shall include wellness initiatives. The commissioner shall adopt, by rule or order, provisions allowing suspension or modification of premium rate restrictions to enable an association group health care plan to receive premium credits or discounts based on measurable reductions in costs of the association group health care plan, including but not limited to tobacco use cessation, participation in established wellness or disease management programs, and reduced administrative or distribution costs.
- j. An association group health care plan shall not 18 be offered pursuant to this section unless approved by 19 the commissioner of insurance.
- 20 k. Health insurance coverage offered by an
  21 association group health care plan pursuant to this
  22 section may be canceled, nonrenewed, or otherwise
  23 terminated at the end of the policy term upon notice
  24 of sixty days to the association.
- 25 l. An association group health care plan offered 26 pursuant to this section shall include at a minimum a 27 basic health benefit plan as defined in section 513B.2 28 and a high deductible health plan qualified under 29 section 223(d) of the Internal Revenue Code.
- 4. The commissioner shall select at least three
  and not more than five bona fide associations to
  participate in the pilot project pursuant to this
  section. The number of enrollees in association group
  health care plans offered pursuant to this section
  shall not exceed ten percent of the number of all
  enrollees in health insurance coverage issued pursuant
  to chapter 513B.
- 5. The commissioner shall adopt rules pursuant to chapter 17A necessary to administer this section by 40 November 1, 2006. However, the commissioner may 41 receive an extension of time for adoption of the rules 42 to not later than January 1, 2007, upon approval of 43 the administrative rules review committee.
- 6. The commissioner shall submit an annual report to the general assembly and to the governor no later than January 1 of each year the pilot project is administered, concerning the status of the pilot project, including but not limited to the number of employers participating in an association group health care plan offered pursuant to this section, the number H-8523

Page 4

- 1 of enrollees, the types of plans offered, premium
- 2 costs, and other pertinent information.
- 3 7. This section is repealed effective July 1, 4 2011.
- 5 Sec. 2. ASSOCIATION GROUP HEALTH CARE PLAN 6 ACTUARIAL STUDIES -- APPROPRIATION.
- 7 1. Upon enactment of this Act, the commissioner of 8 insurance shall initiate and conduct actuarial studies 9 to evaluate all of the following:
- 10 a. The effect of authorizing association group
- 11 health care plans which are not subject to chapter
- 12 513B and which include both large employers with more
- 13 than fifty eligible employees and small employers, as
- 14 defined in section 513B.2, with two to fifty
- 15 employees. The study shall include an analysis of the
- 16 potential impact of removing employees of small
- 17 employers who participate in such an association group
- 18 health care plan from the group of enrollees who
- 19 receive health insurance coverage under chapter 513B,
- 20 the potential impact of such plans on the uninsured in
- 21 Iowa, and the corresponding relationship of such plans
- 22 to any existing or proposed plans to provide
- 23 assistance with premiums.
- 24 b. The effect of increasing the allowable variance
- 25 from the index rate in premium rates charged to small 26 employers with similar case characteristics permitted
- 27 by section 513B.4, subsection 1, paragraph "b", from
- 28 twenty-five percent to thirty percent of the index
- 29 rate.
- 30 c. The effect of making group health insurance
- 31 coverage for employees of small employers, as defined
- 32 in section 513B.2 which have two to five employees,
- 33 subject to the requirements of the Iowa comprehensive
- 34 health insurance association established by chapter
- 35 514E.
- 36 2. The commissioner shall submit a report of the
- 37 results of the studies to the general assembly and to
- 38 the governor no later than September 1, 2006.
- 39 3. There is appropriated from the general fund of
- 40 the state to the insurance division of the department
- 41 of commerce the amount of sixty-five thousand dollars,
- 42 or so much thereof as is necessary, for the purpose of
- 43 conducting the actuarial studies."
- 2. Page 5, by inserting after line 31, the
- 45 following:
- 46 "Sec. \_\_\_. Section 513B.4, subsection 1, paragraph
- 47 c, subparagraph (2), Code 2005, is amended to read as
- 48 follows:
- 49 (2) An adjustment, not to exceed an increase of
- 50 more than fifteen percent annually and adjusted pro H-8523

#### H-8523

Page 5

- 1 rata for rating periods of less than one year, due to
- 2 the claim experience, health status, or duration of
- 3 coverage of the employees or dependents of the small
- 4 employer as determined from the small employer
- 5 carrier's rate manual for the class of business."
- 3. Page 5, line 35, by striking the word
- 7 "subsections" and inserting the following:
- 8 "subsection".
- Page 6, by striking lines 7 through 12.
- 10 5. Page 7, by inserting after line 23, the
- 11 following:
- 12 "() Independent contractors and their spouses and
- 13 dependents included in an employer-sponsored health
- 14 benefit plan do not in total equal more than forty-
- 15 nine percent of the total persons covered by the
- 16 health benefit plan."
- 6. By striking page 8, line 33, through page 11,
- 18 line 33.

23

- 19 7. Page 11, line 35, by striking the words ",
- 20 APPLICABILITY, AND RETROACTIVITY DATES" and inserting
- 21 the following: "DATE".
- 22 8. Page 12, by striking lines 3 through 5.
  - 9. Title page, by striking lines 1 through 5 and
- 24 inserting the following: "An Act providing for
- 25 association group health care plans, including an
- 26 association group health care plan pilot project and
- 27 association group health care plan actuarial studies,
- 28 wellness initiatives, health benefit coverage for
- 29 independent contractors, providing an appropriation,
- 30 and providing for an effective date."
- 31 10. By renumbering as necessary.

By STRUYK of Pottawattamie HOFFMAN of Crawford

H-8523 FILED APRIL 10, 2006

#### HOUSE FILE 2790

#### H-8527

- 1 Amend the amendment, H-8523, to House File 2790 as
- 2 follows:
- 3 1. Page 3, line 33, by inserting after the word
- 4 "section." the following: "The commissioner shall
- 5 offer the Iowa association of business and industry,
- 6 the Iowa association of realtors, the Iowa motor truck
- 7 association, the associated builders and contractors
- 8 of Iowa, and the Iowa retail federation the
- 9 opportunity to participate in the pilot project before
- 10 selecting any other bona fide association to
- 11 participate in the project."

By STRUYK of Pottawattamie

H-8527 FILED APRIL 10, 2006

#### HOUSE FILE 2790

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H-8555
            Amend the amendment, H-8523, to House File 2790 as
  2 follows:
            1. Page 3, line 35, by striking the word "ten"
  4 and inserting the following: "fifteen".
            2. Page 4, line 4, by striking the figure "2011"
  6 and inserting the following: "2016".
                                                                           KUHN of Floyd
By WISE of Lee
                                                                           LYKAM of Scott
      PETERSEN of Polk
     OLDSON of Polk
QUIRK of Chickasaw
PETTENGILL of Benton
BELL of Jasper
BERRY of Black Hawk
BUKTA of Clinton
COHOON of Des Moines
DAVITT of Warren
FOEGE of Linn
FORD of Polk
FREVERT of Palo Alto
GASKILL of Wapello
HEDDENS of Story
HOGG of Linn
HUNTER of Polk
JACOBY of Johnson

MASCHER of Johnson
MCCARTHY of Polk
MERTZ of Kossuth
MERTZ of Kossuth
MERTZ of Kossuth
MERTZ of Webster
R. OLSON of Polk
REASONER of Union
REICHERT of Muscatine
SCHUELLER of Jackson
SHOMSHOR of Pottawattamie
SHOULTZ of Black Hawk
SMITH of Marshall
SWAIM of Davis
D. TAYLOR of Linn
T. TAYLOR of Linn
T. TAYLOR of Linn
THOMAS of Clayton
WENDT of Woodbury
                                                                           MASCHER of Johnson
      OLDSON of Polk
                                                                  THOMAS of Clayton
WENDT of Woodbury
      JACOBY of Johnson
      JOCHUM of Dubuque
                                                                       WHITAKER of Van Buren
      KRESSIG of Black Hawk
                                                                         WHITEAD of Woodbury
H-8555 FILED APRIL 18, 2006
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# **Fiscal Services Division**

# Legislative Services Agency Fiscal Note

HF 2790 - Small Employer Health Care Pooling (LSB 6530 HZ)

Analyst: Jeff Robinson (Phone: [515] 281-4614) (jeff.robinson@legis.state.ia.us)

Fiscal Note Version - New

# **Description**

House File 2790 provides for association health care plans, wellness incentives for small employers, and health benefit coverage for independent contractors. The Bill also creates a small business wellness program tax credit.

The tax credit is available to for-profit employers with 50 employees or fewer. A single employer may not claim credits in excess of \$2,500 per year. The credit is retroactive to January 1, 2006.

## **Assumptions**

- 1. There are more than 64,000 private employers in lowa with fewer than 50 employees, and those employers employ more than 400,000 persons.
- 2. At the maximum per-employer level of \$2,500, the \$10.0 million credit will finance 4,000 (6.3%) of employers employing fewer than 50 persons.
- 3. At a maximum of \$50 per employee, the \$10.0 million tax credit will finance 200,000 (50.0%) of the employees of qualified employers.

### **Fiscal Impact**

The small employer wellness credit created in HF 2790 will reduce net General Fund revenue by a maximum of \$10.0 million per year, starting FY 2007.

The wellness tax credit created in HF 2790, along with the other provisions promoting and facilitating health care availability through small employers, may reduce government-funded health care costs. If so, State, federal, and local expenditures for health-related expenditures may decrease.

### Sources

| Department of Workforce Development employment statistics lowa Insurance Division |                    |  |
|-----------------------------------------------------------------------------------|--------------------|--|
|                                                                                   | /s/ Holly M. Lyons |  |
|                                                                                   | April 6, 2006      |  |

The fiscal note and correctional impact statement for this bill was prepared pursuant to Joint Rule 17 and pursuant to Section 2.56, <u>Code of Iowa</u>. Data used in developing this fiscal note and correctional impact statement are available from the Fiscal Services Division, Legislative Services Agency to members of the Legislature upon request.