Senate Study Bill 1078

SENATE FILE BY (PROPOSED COMMITTEE ON JUDICIARY BILL BY CHAIRPERSON REDFERN)

Passed	Senate,	Date		Passed	House,	Date	
Vote:	Ayes	Nays		Vote:	Ayes _	Nays _	
Approved							

A BILL FOR

1 An Act relating to the uniform principal and income Act and a trustee's power to adjust between income and principal. 3 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA: 4 TLSB 1408XC 80 5 rh/sh/8

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- Section 1. NEW SECTION. 637.104 TRUSTEE'S POWER TO 1 2 ADJUST.
 - 3 1. A trustee may adjust between principal and income to 4 the extent the trustee considers necessary if all of the 5 following apply:
 - 6 a. The trustee invests and manages trust assets as a 7 prudent investor.
- b. The terms of the trust describe the amount that may or 1 9 must be distributed to a beneficiary by referring to the 10 trust's income.
- c. The trustee determines, after complying with the 1 12 requirements in section 637.103, subsection 1, that the 1 13 trustee is unable to comply with section 637.103, subsection 1 14 2.
- 1 15 In deciding whether and to what extent to exercise the 1 16 power conferred by subsection 1, a trustee shall consider all 1 17 factors relevant to the trust and its beneficiaries, including 1 18 all of the following:
 - a. The nature, purpose, and expected duration of the 20 trust.
 - The intent of the settlor. b.
 - c. The identity and circumstances of the beneficiaries.
 d. The need for liquidity, regularity of income, and 24 preservation and appreciation of capital.
- e. Assets held in the trust, including all of the 1 26 following:
- 1 27 (1) The extent to which the assets consist of financial 1 28 assets, interests in closely held enterprises, tangible and
- 1 29 intangible personal property, or real property. 1 30 (2) The extent to which the asset is used by the 31 beneficiary.
 - (3) Whether an asset was purchased by the trustee or 33 received from the settlor.
 - f. The net amount allocated to income under this chapter 35 and the increase or decrease in the value of the principal 1 assets, which the trustee may estimate as to assets for which the market values are not readily available.
 g. Whether and to what extent the terms of the trust give
 - 4 the trustee the power to invade principal or accumulate income 5 or prohibit the trustee from invading principal or accumulating income, and the extent to which the trustee has exercised a power to invade principal or accumulate income.
- h. The actual and anticipated effect of economic conditions on principal and income and the effects of 2 10 inflation and deflation.
 - i. The anticipated tax consequences of an adjustment.
- 2 11 A trustee shall not make an adjustment if any of the 12 3. 13 following apply:
- a. The adjustment diminishes the income interest in a 15 trust that requires all of the income to be paid at least 2 16 annually to a spouse and for which an estate tax or gift tax 2 17 marital deduction would be allowed, in whole or in part, if 2 18 the trustee did not have the power to make the adjustment.
- b. The adjustment reduces the actuarial value of the 2 20 income interest in a trust to which a person transfers 2 21 property with the intent to qualify for a gift tax exclusion.
 - c. The adjustment changes the amount payable to a

2 23 beneficiary as a fixed annuity or a fixed fraction of the 2 24 value of the trust assets.

- The adjustment is from an amount that is permanently d. 2 26 set aside for charitable purposes under a will or the terms of 2 27 the trust, unless both income and principal are set aside.
- e. If possessing or exercising the power to make an 29 adjustment causes an individual to be treated as the owner of 30 all or part of the trust for income tax purposes, and the 2 31 individual would not be treated as the owner if the trustee 32 did not possess the power to make an adjustment.
 - 33 f. If possessing or exercising the power to make an 34 adjustment causes all or part of the trust assets to be 35 included for estate tax purposes in the estate of an individual who has the power to remove a trustee or appoint a trustee, or both, and the assets would not be included in the 3 estate of the individual if the trustee did not possess the 4 power to make an adjustment.
 - If the trustee is a beneficiary of the trust.

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- h. If the trustee is not a beneficiary, but the adjustment
- 7 would benefit the trustee directly or indirectly.
 8 4. If subsection 3, paragraph "e", "f", "g", or "h",
 9 applies to a trustee and there is more than one trustee, a 3 10 cotrustee to whom the provision does not apply may make the 11 adjustment unless the exercise of the power by the remaining 3 12 trustee or trustees is not permitted by the terms of the 3 13 trust.
- 3 14 5. A trustee may release the entire power conferred by 3 15 subsection 1 or may release only the power to adjust from 3 16 income to principal or the power to adjust from principal to 3 17 income if the trustee is uncertain about whether possessing or 3 18 exercising the power will cause a result described in 3 19 subsection 3, paragraph "a", "b", "c", "d", "e", "f", or "h", 3 20 or if the trustee determines that possessing or exercising the 3 21 power will or may deprive the trust of a tax benefit or impose 3 22 a tax burden not described in subsection 3. The release may 3 23 be permanent or for a specified period, including a period 3 24 measured by the life of an individual.
- 6. Terms of a trust that limit the power of a trustee to 3 26 make an adjustment between principal and income do not affect 3 27 the application of this section unless it is clear from the 28 terms of the trust that the terms are intended to deny the 3 29 trustee the power of adjustment conferred by subsection 1. Sec. 2. NEW SECTION. 637.105 JUDICIAL CONTROL OF

31 DISCRETIONARY POWER.

- The court shall not order a fiduciary to change a 3 33 decision to exercise or not to exercise a discretionary power 34 conferred by this chapter unless the court determines the 35 decision was an abuse of the fiduciary's discretion. A fiduciary's decision is not an abuse of discretion merely 2 because the court would have exercised the power in a 3 different manner or would not have exercised the power. 4 2. Subsection 1 shall apply to all of the following:
 - a. A decision under section 637.104, subsection 1, as to 6 whether and to what extent an amount should be transferred from principal to income or from income to principal.
- b. A decision regarding the factors that are relevant to the trust and its beneficiaries, the extent to which the 4 10 factors are relevant, and the weight, if any, to be given to 4 11 those factors, in deciding whether and to what extent to 4 12 exercise the discretionary power conferred by section 637.104, 4 13 subsection 1.
- 3. If the court determines that a fiduciary has abused the 4 15 fiduciary's discretion, the court may place the income and 4 16 remainder beneficiaries in the positions the beneficiaries 4 17 would have occupied if the discretion had not been abused, 4 18 under the following conditions:
- 4 19 To the extent that the abuse of discretion has resulted 20 in no distribution to a beneficiary or in a distribution that 21 is too small, the court shall order the fiduciary to 4 22 distribute from the trust to the beneficiary an amount that 23 the court determines will restore the beneficiary, in whole or 24 in part, to the beneficiary's appropriate position.
- To the extent that the abuse of discretion has resulted b. 4 26 in a distribution to a beneficiary which is too large, the 27 court shall place the beneficiaries, the trust, or both, in 28 whole or in part, in their appropriate positions by ordering 4 29 the fiduciary to withhold an amount from one or more future 30 distributions to the beneficiary who received the distribution 31 that was too large or ordering the beneficiary to return some 4 32 or all of the distribution to the trust.
 - c. To the extent that the court is unable, after applying

4 34 paragraphs "a" and "b", to place the beneficiaries, the trust, 4 35 or both, in the positions they would have occupied if the 1 discretion had not been abused, the court may order the fiduciary to pay an appropriate amount from its own funds to 3 one or more of the beneficiaries or the trust or both.

4. Upon the filing of a petition by the fiduciary, 5 court that has jurisdiction over a trust or estate shall 6 determine whether a proposed exercise or nonexercise by the 7 fiduciary of a discretionary power conferred by this chapter 8 will result in an abuse of the fiduciary's discretion. If the 9 petition describes the proposed exercise or nonexercise of the 10 power and contains sufficient information to inform the 11 beneficiaries of the reasons for the proposal, the facts upon 5 12 which the fiduciary relies, and an explanation of how the 5 13 income and remainder beneficiaries will be affected by the 5 14 proposed exercise or nonexercise of the power, a beneficiary 5 15 who challenges the proposed exercise or nonexercise has the 5 16 burden of establishing that it will result in an abuse of 5 17 discretion.

EXPLANATION

This bill relates to the uniform principal and income Act 5 20 and a trustee's power to adjust between income and principal. The bill allows a trustee to adjust between principal and 22 income in order to properly carry out fiduciary duties if all 23 of the following conditions are met: the trustee must be 5 24 managing the trust assets under the prudent investor rule, the 25 terms of the trust must express the income beneficiary's 26 distribution rights in terms of the right to receive income, 5 27 and the trustee must determine whether the trustee is unable 28 to administer the trust or estate in an impartial manner. 29 deciding whether and to what extent to exercise the power to 30 adjust, the trustee is required to consider certain factors.

The bill further allows a court to determine whether a 32 trustee has abused the trustee's discretion to adjust between 33 income and principal. The primary remedy for a finding of an 34 abuse of discretion is the restoration of the beneficiaries 35 and the trust to the positions they would have occupied if the 1 abuse had not occurred. The bill provides a method for a 2 court to review a proposed adjustment on petition of the 3 trustee.

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